

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF CIVIL AND DEFENSE MOBILIZATION
Washington, D. C.

Office of Director

November 4, 1958

(See attached list)

Dear

On behalf of President Eisenhower, I write to invite you to serve as member of a temporary Special Advisory Committee on Telecommunication to the President and me. This committee is created to review the role of the Federal Government in the management of telecommunication and, based on such review, to make recommendations to me which I may submit to the President, on actions essential to improve the allocation, management, and control of radio and television frequencies for government and non-government use. It is thought the Administration should be in a position to recommend to the Congress that a Commission be appointed to advance specific recommendations in this vital field. Other persons invited today to be members of the committee are as listed on the attachment to this letter.

Our economy and national defense today are highly dependent upon the smooth functioning of our national telecommunication services. The rapidly changing technology and changing needs in government and non-government areas are presenting increasingly difficult problems in telecommunication management. The situation is becoming no less complicated by developments in satellites and space vehicles as well as defense weapons systems.

It would be genuinely appreciated if you will accept this invitation and attend the initial meeting of the committee on November 18 and 19, 1958, at 10:00 A.M. on November 18, in my office, Room 100, Executive Office Building, 17th and Pennsylvania Avenue, N. W., Washington, D. C. It is my opinion this assignment will not be too arduous or require you to be away from your normal responsibilities an undue amount of time.

Because early action in the field is needed, it is my hope the committee will be able to complete its assignment and have its recommendations in my hands prior to January 1, 1959.

In the execution of your mission, you will receive the full cooperation and assistance of the Office of Civil and Defense Mobilization and other agencies of the Federal Government concerned.

You will be compensated for services rendered as a member of this committee as indicated on the attached transmittal sheet.

Your willingness to give us the benefit of your knowledge and experience by accepting this important assignment will be of great assistance in our effort to solve the many important problems in our communication service which is so vital to our Nation.

Sincerely yours,

(Signed)

Leo A. Hoegh

Attachments

Members of Special Advisory Committee of Telecommunication

Mr. Victor E. Cooley

Major General W. Preston Corderman, USA (Ret.)

Dr. Frank G. Kear

Dr. Irvin Stewart

Mr. William G. Thompson

Compensation for Members of Above Special Advisory Committee

Pursuant to existing statutory authority, the Office of Civil and Defense Mobilization will compensate you at the rate of \$50.00 a day while you are engaged in the official business of the committee. Also, you will be paid a subsistence allowance of \$15.00 a day while away from your home and your regular place of business, and the OCDM will defray the cost of your transportation in connection with your work on this committee. Information concerning the procedure to be followed in obtaining reimbursement for travel expenses is enclosed.

NOTE: Letters also sent to Dr. Frederick E. Terman and Dr. Ralph Bown, both of whom declined.

Office of Deputy Director

OCT 16 1958

Honorable Roger W. Jones
Acting Director
Bureau of the Budget
Washington 25, D. C.

Dear Mr. Jones:

Thank you for your letter of October 10, 1958, in which you suggest the names of experts with a knowledge of management who could make a helpful contribution to the proposed Telecommunication Advisory Committee.

We are glad to have the background information on each of these individuals and you may be sure they will be considered along with others when the members of the Committee are selected.

Sincerely,

John S. Patterson
John S. Patterson
Deputy Director

FCAlexander:hrt:Telecomm:3271

October 14, 1958

cc: Records - 3

Telecomm. Room 408 Winder

Mr. Patterson

Mr. Price

W-4432

EXECUTIVE OFFICE OF THE PRESIDENT

BUREAU OF THE BUDGET

WASHINGTON 25, D. C.

OCT 10 1958

My dear Governor Hoegh:

This is in response to your letter of October 6, 1958, with respect to the proposed Telecommunications Advisory Committee. In that letter you requested suggestions of names of experts with a knowledge of management with particular reference to the role of the Executive Office of the President. Any of the following could make a very helpful contribution as a member of the Committee:

Don Price

Dean of the Littauer School, Harvard University; various positions with the Public Administration Clearinghouse (Chicago); assistant to Herbert Hoover on the Study of the U.S. Presidency; many studies of governmental administration, particularly relating to the Department of Defense, Department of State and the Executive Office as well as some experience in the Federal Government.

Donald C. Stone

For many years head of the Public Administration Service in Chicago; during World War II chief of Division of Administrative Management, Bureau of the Budget; currently Dean of the Graduate School of Public and International Affairs, University of Pittsburgh. He has participated in several studies of the Executive Office as well as having worked in the Executive Office.

John Corson

Head of the Washington office of McKinsey and Company; has made several studies with particular reference to the Executive Office of the President.

John Young

Office of McKinsey and Company; has worked in the Executive Office and also participated in many studies of the Executive Office.

Herman Somers

Chairman of the Department of Political Science, Haverford College; served in various wartime agencies at Executive Office level and was a consultant to the National Security Resources Board. More lately, he has been a research associate with the Brookings Institution.

Sincerely yours,

(Signed) ROGER W. JONES

Acting Director

Honorable Leo A. Hoegh
Director, Office of Civil
and Defense Mobilization
Washington 25, D. C.

OCT 6 1958

Honorable Roger W. Jones
Acting Director
Bureau of the Budget
Washington 25, D. C.

Dear Mr. Jones:

Thank you for your letter dated September 24, 1958, commenting upon the draft letter relative to the Telecommunication Advisory Committee. I have taken the liberty of passing your comments on to Messrs. Gordon Gray, James R. Killian, and Robert Merriam as a matter of information.

The last sentence of your letter refers to the suggestions made in your previous letters of September 11 and 16, 1958, relative to appointing, as a member of the Committee, an expert with a knowledge of management who is aware of the problems of the Executive Office of the President.

It will be appreciated if you will suggest the names of some individuals with the necessary qualifications and give me a brief resume of their backgrounds.

Sincerely,

STONED

Leo A. Hoegh

FCAlexander:hrt:Telecomm:3271

cc: Records - 3

Telecomm. Room 408 Winder ✓

Mr. Patterson

Patterson.
Via Messrs. King, Price, Kendall, and

It appears that the last paragraph of the letter from the Bureau of the Budget should be answered. Their idea sounds good. Recommend we obtain their suggestions per the attached letter.

F. C. Alexander
Telecommunications

Sept. 29, 1958

3271

Bureau of the Budget

ROUTE SLIP

Mr. Alexander

TO _____

Scott Moore

FROM _____

DATE 9/26/58

REMARKS

Take necessary action ☐

Approval or signature ☐

Comment ☐

Prepare reply ☐

Discuss with me ☐

For your information ☐

See remarks below ☐

Excerpt from letter dated 9/11/58 from Director of the Bureau of the Budget to Governor Hoegh:

"3. With reference to the qualifications of the individuals to serve on the study, I note that the names on the list circulated at the August 21 meeting with the President are primarily telecommunications experts and technicians. While undoubtedly any special study group of this sort should include technicians, it seems to me that the Committee should also include highly qualified management experts and, in particular, those with a knowledge of problems of the Executive Office of the President and its relationships to the departments and agencies."

Excerpt from letter dated 9/16/58 from Acting Director of the Bureau of the Budget to Governor Hoegh:

"We would like to urge again that you consider the desirability of having on the Committee individuals, in addition to telecommunications experts, who are qualified management specialists and who have a broad knowledge of the problems of the Executive Office of the President and its relationships to the departments and agencies."

EXCERPT FROM SEPTEMBER 29, 1958, ISSUE OF "BROADCASTING"

"MAYBE LATER--White House has already delayed beyond indicated date appointment of high level spectrum analysis commission, and nothing formally may be done until next session of Congress. Highly placed officials had predicted fortnight ago that Commission would be appointed 'promptly' with instructions to report within six months. Assurances that legislation, along lines of blocked Potter Resolution at last session, providing for jointly appointed Commission believed responsible for delay, even though membership of commission had been tentatively selected.

"If satisfactory commitments are not received on joint executive-congressional study group, it's reported that President will name his own commission promptly. Additionally, there was thought that compromise 'advisory committee', operating on confidential level for President, would be named anyway so that time between now and convening of new Congress would not be lost."

Copies sent to:

Gov. Hoegh
Mr. Patterson
Mr. Kendall
Mr. Scott Moore, BoB
Mr. King

Item in Electronic News
Sept. 29, 1958

HEAR WHITE HOUSE STUDIES
5-MAN RADIO SPECTRUM SETUP

Washington, Sept. 28 -- Reports persisted here last week that the White House is seriously considering setting up a five-man committee to make a study of the radio spectrum.

Members of Congress and the Electronic Industries Association, among others, have been pushing for creation of an impartial body to make such a study for months, obviously to determine if the military is hogging more spectrum space than it actually needs. Users of industrial radio services, who would like to get their hands on some of the space assigned to the military, generally support the idea.

Broadcasters have rather widely opposed the proposition, fearing the military would dominate the picture and possibly snatch VHF channels away from them in the process. EIA has been making a determined effort to allay their fears on this score and may have succeeded in winning them over, according to reports.

The Administration, strongly supported by Federal Communications Commission Chairman John C. Doerfer, tried to get Congress to do the job but the Potter resolution to order such a study died in the closing days of Congress.

Joint Study Sought

EIA has been trying for more than a year to get the military to make a joint study with industry but has aboutthrown in the sponge in this endeavor due to stalling tactics by the Armed Services. It is now going all-out for a study by a group named by the White House or Congress, preferably the former.

The White House will not comment but unofficially word is that the matter is being actively considered and a decision may be reached within a month or so. Others believe the question may be held in abeyance until Congress returns in January.

Among those mentioned for the five-man committee are Dr. Irvin Stewart, retired president of the University of West Virginia, George E. Sterling, and E. M. Webster, all former FCC commissioners; Lt. Gen. James D. O'Connell, Chief Signal Officer of the Army; and Rear Adm. Frank Virden, director of naval communications. The grapevine has it that Dr. Stewart holds the inside track to head the committee.

Copies sent to:

Governor Hoegh
Mr. John S. Patterson
Mr. Charles Kendall
Mr. Scott Moore, BoB

"Extracts from Telecommunications Reports -
Volume Twenty-Four, No. 49
Dated Sept. 29, 1958"

BOWLES REPORT SAYS FCC INADEQUATE TO COPE WITH TV ALLOCATION PROBLEMS; URGES \$600,000 INDEPENDENT STUDY OF TV, EXECUTIVE REVIEW OF SPECTRUM

The FCC, as presently constituted, is inadequate to cope with the frequency allocation problems of television, and the problems should be turned over for study by an independent group, an advisory group created by the Senate Interstate & Foreign Commerce Committee in 1955 reported to the Senate committee in a study report released last week.

The advisory committee, headed by Edward L. Bowles, Consulting Professor of industrial management of the Massachusetts Institute of Technology, and composed of broadcast industry, manufacturing, and FCC representatives, and consulting engineers, in recommending the independent study, said the FCC appears "powerless to anticipate, evaluate, or deal decisively" with the television problem.

Recommendations of the group call for an independent "review audit" of the allocation of VHF and UHF channels; "an objective review of the Commission's mandate (from Congress), management, operation, and budget"; "the establishment of a communications office or authority as a part of the executive branch of the government"; and "an authoritative classified review of the radio spectrum requirements of the nation as a whole, conducted at the executive level."

The advisory committee suggested that \$600,000 be appropriated for the independent TV study, to be made by a "nationally recognized, professional institution, experienced in the administration of projects of this nature." The FCC has been, the report declared, "preoccupied, if not overburdened, with the mass of everyday problems of licensing and policing and procedural matters."

The report referred to the need for a better understanding of the nation's frequency requirements prior to the 1959 international radio conference in Geneva.

-End-

Copies of these extracts sent to:

Governor Hoegh
Honorable Gordon Gray
Honorable James R. Killian, Jr.
Mr. Patterson
Mr. Kendall
Mr. Scott Moore, BoB

Extracts from Telecommunications Reports -
Volume Twenty-Four, No. 49
Dated Sept. 29, 1958

**EIA BOARD REAFFIRMS POSITION ON GOVERNMENT COMMISSION TO STUDY SPECTRUM;
ASSOCIATION TO ASK FM PLAN BE SWITCHED TO 25-890 CASE**

The Electronic Industries Association's Board of Directors has reaffirmed its position in favor of establishment of a government commission to make a long-range study of the entire radio spectrum and its administration, EIA reported last week following a three-day quarterly conference of members Sept. 16-18 in San Francisco.

Reaffirmation of the association's position followed a meeting of the EIA Spectrum Study Committee, which was attended by representatives of the National Association of Broadcasters and the three television networks, at which developments leading to the broadcasters' opposition to Congressional activity relating to a projected study during the past Congressional session were discussed.

The EIA Board passed a three-part resolution providing: "(1) that the Spectrum Study Committee be authorized by the Board of Directors to reaffirm its position in favor of the establishment by the government of a commission to conduct a long-range study of the radio spectrum and its administration in accordance with action taken by the Board at its September and November meetings in 1957; (2) that the committee be authorized to offer the cooperation of EIA and its members in support of whatever study group is established either by the President or Congress; this would include making available competent technical personnel from industry companies to serve on task forces which the study group would be expected to call upon;

And "(3) that the Board of Directors strongly recommends that whatever study commission is established be composed of the most competent and objective persons available and that the committee, if requested to do so, recommend to appropriate authorities a number of persons who in the judgment of the committee would conduct the study in the best interests of the public, the government, and the industry."

The San Francisco meeting also endorsed the filing of comments in the FCC's study of the possible expansion of subsidiary communications activities of FM broadcast stations, asking the Commission "to consider non-broadcast activities of FM stations" under the FCC's investigation of present and future uses of the frequency spectrum between 25 and 890 megacycles. The move was recommended by the EIA Land Mobile and Broadcast Equipment Sections.

Land Mobile Communications Section Chairman Harrison Van Allen, of the General Electric Co., reported to the meeting that testimony is currently being prepared for EIA presentation in the 25-890 case proceeding, and that the association's case will include opening remarks by EIA President David E. Hall, of the Raytheon Manufacturing Co.

-End-

September 26, 1958

MEMORANDUM FOR HONORABLE ROBERT MERRIAM
Deputy Assistant to the President
for Interdepartmental Affairs

SUBJECT: Advisory Committee on Telecommunication

With reference to the revised draft of the letter which I sent to you with my memorandum dated September 23, 1958, outlining the terms of reference for the Advisory Committee on Telecommunication, I am enclosing a copy of a letter received from the Bureau of the Budget.

I have also received word from the Department of State by phone that they feel the terms of reference call for a frequency usage study which would take two years.

The FCC has also indicated that they are not wholly satisfied with the technical language in the letter and will have some suggestions to offer later.

If the present language of the draft letter remains unchanged, the budget figure on page 3 will probably have to be substantially increased, perhaps to as much as \$800,000, instead of \$200,000.

In any event, I believe you have enough material at hand to enable you to proceed with the policy considerations and Congressional coordination which you suggested at the meeting in my office.

I will appreciate it if you will undertake this action.

15/
Leo A. Hoegh

Attachment

FCAlexander:hrt:Telecomm.:3271

cc: Records - 3

Telecomm., Room 408 Winder

Mr. Patterson

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF CIVIL AND DEFENSE MOBILIZATION
Washington 25, D. C.

September 26, 1958

MEMORANDUM FOR: Honorable Gordon Gray
Honorable James R. Killian, Jr.

SUBJECT: Terms of Reference for Telecommunication Advisory
Committee

Attached is a copy of a letter from the Bureau of the Budget and
a copy of the ODM letter to Senator Magnuson to which they refer.

We have not made any reassessment of the budget figure for the
Committee as yet as Mr. Alexander has asked that he be permitted
to do this after final language is agreed upon for the terms of
reference. He tells me, however, that under the present wording
of the terms of reference, that he believes that the tasks outlined
would probably cost \$800,000.

I am today transmitting Mr. Jones' letter to Mr. Merriam and
have asked him to effect any Congressional coordination in this
matter which he feels will be desirable.

15/
Leo A. Hoegh

Attachment

cc: Honorable Roger Jones

P.S. I am also attaching a copy of my memorandum of this date
to Mr. Merriam.

FCAlexander:hrt:Telecomm:3271

cc: Records - 3

Telecomm. Room 408 Winder ✓
Mr. Patterson

C
O
P
Y

EXECUTIVE OFFICE OF THE PRESIDENT

BUREAU OF THE BUDGET
Washington 25, D. C.

September 24, 1958

My dear Governor Neagh:

This is in response to your memorandum of September 23 requesting comments on revised language covering the mission of the proposed Telecommunications Advisory Committee. The attached language, with one exception, we believe to be generally in accord with our understanding of the agreement reached at the Cabinet meeting on this subject and in subsequent discussions with the President. The exception is the phrase in the first paragraph on page 1, "and other telecommunicating media," which is new and in addition to other understandings as to the scope of the study.

We are still impressed with the arguments advanced over a year ago by your Office that a study of this magnitude would require at least two years and at least 10 man-years of effort. We presume that these views are still valid and that the Committee will have to be highly selective in its efforts. We permit such selectivity, yet may wish to modify the opening phrase of the second paragraph on page 2 to read as follows:

"For example, the Committee, in its review of the allocation, management, and control of the radio spectrum, should consider such questions as:

In view of the congressional and industry opposition to a scrutiny of the non-governmental portion of the spectrum, and also the urgent need for a review of the telecommunications problems of the executive branch, it would appear desirable that the Committee, at least initially, concentrate upon radio spectrum management in the executive branch. Finally, we wish like to call your attention to our earlier comments to you with respect to the composition of the Committee.

Sincerely yours,

(Signed) ROGER W. JONES

Acting Director

Donald L. A. Neagh
Director, Office of Civil
and Defense Mobilization
Washington 25, D. C.

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF DEFENSE MOBILIZATION
WASHINGTON 25, D. C.

Office of the Director

July 30, 1957

Honorable Warren G. Magnuson
Chairman, Committee on Interstate
and Foreign Commerce
United States Senate
Washington 25, D. C.

Dear Senator Magnuson:

The following information is submitted pursuant to your letter dated June 19, 1957, requesting comments on S. J. Res. 106, "To establish a commission to investigate the utilization of the radio and television frequencies allocated to the agencies and instrumentalities of the Federal Government."

While the general objectives of the Joint Resolution are clearly worthwhile it is believed that they are being adequately met under present law and that the proposed commission would necessarily duplicate the continuing studies of the Executive Branch on the Government use of radio frequencies.

The Communications Act of 1934, as amended, now vests in the President responsibility for the use of radio frequencies by radio stations belonging to and operated by the Federal Government. The President has assigned to this Office the responsibility for assisting and advising him with respect to his telecommunication functions, including the assignment of radio frequencies, the establishment of policies and procedures governing such assignments and their continued use, and the development of United States Government frequency requirements. This Office works closely with the Federal Communications Commission in the discharge of this responsibility.

Your Committee may wish to consider the size and technical complexity of the proposed undertaking. The presently useful radio frequency spectrum extends from 10 kc/s (kilocycles per second) to 30,000,000 kc/s and encompasses frequencies which are capable of being used or of causing harmful interference over a distance of from 1 to 2 miles to completely around the earth. A recently completed study of the utilization of Government and non-Government frequencies between 50,000 kc/s and 300,000 kc/s, divided into 14 blocks of similar usage, required the efforts of more than 50 experts for an estimated equivalent of 2-1/2 man years. The Departments of Commerce and Defense and the Commissioners and staff of the Federal Communications Commission took part in this study. A similar study of the remainder of the spectrum, sufficiently detailed to achieve the objectives of the Resolution, would probably require one or two hundred times that effort. A worthwhile study of the utilization of frequencies below about 30,000 kc/s would require the use of an extensive radio monitoring system. The United States does not possess such a system. In 1954 the Congress denied funds for a moderate expansion of the U. S. monitoring system which would have been useful for this purpose.

One specific objective of the Resolution is not clear. The Federal Government has allocated to it no television frequencies. If the intent is to find out whether the Federal Government could release frequencies which might be useful for VHF television, the recently completed study referred to above led to the conclusion, which the Federal Communications Commission accepted, that national security requirements and the needs of far-flung air navigation and air communications of the United States, both domestic and world-wide, preclude the release of spectrum space now used by the Federal Government.

The classified report which resulted from the study pointed out that in addition to national security requirements, the programs for guided missiles, radar networks, earth satellites and other defense necessities will continue to cause an ever increasing demand for radio frequencies. The report specifically noted that operation of modern weapon systems has become increasingly dependent upon a complex of communications and electronic devices requiring more and more frequency space dispersed throughout the spectrum. The Department of Defense has indicated that much technological progress has been made which finds wide application in defense planning, that the military services find it difficult to meet requirements with the limited spectrum space available, and that this situation will become more critical as new technology now under development reaches the operational stage. The Department of Commerce has pointed out that the continued availability of VHF for the far-flung air navigation and air communications of the United States contributes substantially to the national security and economy. The continuing studies of this matter within the Executive Branch confirm that the spectrum space in use by the Federal Government is necessary to insure the conduct of essential Government programs.

In these circumstances legislation that would result in duplication of the extensive and complicated work being done by existing instrumentalities of Government would be unfortunate and unnecessary and we would recommend against its enactment. If, however, the Congress should decide upon an independent investigation of this problem for its legislative purposes we would suggest that the scope of the study be enlarged to include the utilization of the spectrum space by private interests under license by the Federal Communications Commission.

The Bureau of the Budget advises that it has no objection to the submission of this report.

Sincerely yours,

/s/ Gordon Gray

Gordon Gray
Director

September 26, 1958

MEMORANDUM FOR HONORABLE ROBERT MERRIAM
Deputy Assistant to the President
for Interdepartmental Affairs

SUBJECT: Advisory Committee on Telecommunication

With reference to the revised draft of the letter which I sent to you with my memorandum dated September 23, 1958, outlining the terms of reference for the Advisory Committee on Telecommunication, I am enclosing a copy of a letter received from the Bureau of the Budget.

I have also received word from the Department of State by phone that they feel the terms of reference call for a frequency usage study which would take two years.

The FCC has also indicated that they are not wholly satisfied with the technical language in the letter and will have some suggestions to offer later.

If the present language of the draft letter remains unchanged, the budget figure on page 3 will probably have to be substantially increased, perhaps to as much as \$800,000, instead of \$200,000.

In any event, I believe you have enough material at hand to enable you to proceed with the policy considerations and Congressional coordination which you suggested at the meeting in my office.

I will appreciate it if you will undertake this action.

Leo A. Hoegh

Attachment

FCAlexander:hrt:Telecomm.:3271

cc: Records - 3

Telecomm., Room 408 Winder

Mr. Patterson

September 24, 1958

MEMORANDUM FOR GOVERNOR HOEGH

SUBJECT: Comment on September 23 Draft Letter from the President to Governor Hoegh re the Advisory Committee on Telecommunication.

Mr. Francis Colt deWolf from the Department of State phoned and indicated that he had received the new draft and the reaction of the State Department was as follows:

The terms of reference on page 2 of the draft are now appreciably broadened and call for, particularly under Items 3, 4, and 5, a full scale frequency usage study which would probably take two years to complete instead of six months.

He indicated that the Department felt that it would be advantageous and helpful if the Advisory Committee members could be called together to review the terms of reference prior to official transmittal by the White House.

F. C. Alexander
Deputy Assistant Director
for Telecommunications

cc: Mr. John S. Patterson
Mr. Francis Colt deWolf



Dr. Killian

Yesterday I indicated to you that I thought that the PCPB cost was \$300,000 or so. I find upon examination that I was wide of the mark and that actual cost was about \$150,000, not counting office space and administrative services.

F. C. Alexander

Sept. 24, 1958

Telecommunications, OCDM

3271

September 23, 1958

MEMORANDUM FOR:

SUBJECT: Proposed Advisory Committee on Telecommunication

Attached you will find a draft of the terms of reference for the proposed Advisory Committee on Telecommunication as revised during the meeting in my office this morning.

It will be appreciated if you will phone Mr. John Patterson (Code 113, Ext. 3464) or in his absence Mr. Alexander (Code 113, Ext. 3271) any further suggested changes by noon tomorrow, September 24, 1958.

Leo A. Hoegh

Attachment

FCAlexander/hrt/Tele/3271

cc: Central Files - 3

Tele Records

Director

This memorandum sent to:

Honorable Gordon Gray

Honorable Perkins McGuire

Honorable James R. Killian, Jr.

Mr. Joseph Sitrick, FCC

Mr. Francis Colt deWolf, State

Mr. Roger Jones, Bureau of the Budget

Mr. Bradley Patterson, White House

Mr. Robert Merriam, White House

Mr. Charles H. Kendall, OCDM

Mr. John S. Patterson, OCDM

DRAFT
9-23-58

THE WHITE HOUSE
Washington

My dear Governor Hoegh:

I have decided to establish a temporary Special Advisory Committee on Telecommunication which shall have five members and shall report to me through you.

I am taking this action because of my concern about the continued smooth functioning of our national communication services upon which our national economy and defense are today highly dependent. Changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management.

The Communication Act of 1934 divides the responsibility for the management of telecommunication between the President and the Federal Communications Commission during peacetime and gives the President additional authority in a war emergency. The satisfaction of requirements vital to the maintenance of the necessary state of defense readiness and of requirements essential to the modernization of the Federal Airways and the safe navigation of aircraft, as well as of the needs dictated by our economy, will increase demands on the radio spectrum. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapon systems.

The following persons have agreed to serve on the Committee: _____

_____, Chairman.

The Committee will be responsible for a general review of the U. S. policy, procedure, and practices with respect to the utilization of the radio spectrum and other telecommunication media, with a view to making recommendations for their improvement.

For example, the responsibility of the Committee shall include a thorough and comprehensive study and investigation of the allocation, management, and control of the radio spectrum, with a view to determining (1) how radio frequencies may be utilized to the maximum degree possible, (2) how planning should be undertaken to take advantage of technological change in achieving maximum use of the frequency spectrum, (3) whether any (and if so, how many) frequencies may, in the public interest, be reallocated to other uses, (4) the likely future requirements of the various non-governmental users and instrumentalities of the Federal Government, (5) whether there are areas in the over-all allocation of the radio spectrum in the United States where readjustment is necessary in the public interest, and (6) the changes, if any, that should be made in the existing administrative organization and procedures, as well as legislation, if any, that should be enacted in order to discharge the Federal Government's responsibilities in the field of telecommunication.

The Committee shall report to you not later than six months after its establishment, the results of its study together with the requested recommendations. Upon the submission of its report, the Committee shall cease to exist.

All executive departments and agencies of the Federal Government are authorized and directed to cooperate with the Committee in its work and to furnish the Committee such information as it may require in the performance of its duties. In addition the Committee may obtain such information as it may require from industry or other sources. The Committee shall protect the security of any classified information submitted to it.

Please keep me advised of the Committee's progress and transmit its final report to me with your views and an outline of any points which you feel merit special attention.

Therefore, pursuant to the authority contained in the General Government Matters Appropriation Act, 1959, I hereby allocate from the appropriation "Emergency Fund for the President, National Defense, 1959,"

To	Amount
Office of Civil and Defense Mobilization	\$200,000

to be expended by your office, without regard to section 3681 of the Revised Statutes (31 U.S.C. 672) and section 9 of the Act of March 4, 1909 (31 U.S.C. 673) for necessary expenses of the Committee.

The funds hereby allocated shall be available, without regard to the Civil Service laws and the Classification Act of 1949, as amended, for the payment to each member of the Committee, while away from his home or regular place of business and engaged in the official business of the Committee, of compensation at the rate of \$75.00 per diem. These funds shall also be available for services as authorized by section 15 of the Act of August 2, 1946 (5 U.S.C. 55a), but at rates for individuals not in excess of \$75.00 per diem. To the extent necessary to permit such payments, these funds shall be available without regard to the monetary limitations of that section.

The Bureau of the Budget will arrange for the necessary transfer of funds and advise your agency when this has been accomplished.

It is requested that you arrange to provide the Committee with office space and administrative services. Upon termination of the Committee with the submission of its report to you, its files and records shall be taken under your jurisdiction.

I am transmitting copies of this letter to each member of the Committee and for your information and guidance, there is enclosed a copy of my letter to the Committee members.

Sincerely,

September 22, 1958

MEMORANDUM FOR GOVERNOR HOEGH

SUBJECT: Material Covering Formulation of President's Advisory Committee on Telecommunication. (To be discussed in your office September 23, 1958, Tuesday, 11:15 a.m.)

The attached folder, arranged chronologically, contains the correspondence relating to the draft letters necessary to the formulation of the Advisory Committee.

The draft letter from the President to you, the last version of which appears under Tab J, contains the terms of reference under which the Committee would operate. All of the comments and suggestions received have been directed to this letter.

Your attention is specifically invited to Page 2 (and one paragraph at the top of Page 3), of this letter, Tab J, which contains the material for which changes have been suggested. This last draft, dated September 22, 1958, has produced no written comments and should be discussed at the meeting.

As you know, Dr. Killian has not had an opportunity to comment upon any of the material as he has been out of the country.

As a matter of further information, if the tasks envisaged in the present draft are found to be satisfactory, the budget figure at the bottom of Page 3 will probably change from \$170,000 to \$200,000. This is because a new task has been added by the addition of numbered paragraph 2 at the bottom of Page 2.

DECLASSIFIED
E.O. 13526, Sec. 3.3h

By MW, NARA, Date 11/29/02 John S. Patterson

Attachments

FCAlexander/hrt/Tele/3271

cc: Telecomm. Records
Reading File

cc: Mr. Patterson

INDEX

TAB

SUBJECT

A

Letter to Senator Magnuson, July 30, 1957, from Mr. Gray commenting on S. J. Res. 106.

B

Rep
Letter to Senator Rayburn, dated July 28, 1958, from the President commenting on S. J. Res. 106.

C

Rep
Letter to Senator Rayburn, dated July 29, 1958, from Gov. Hoegh re S. J. Res. 106.

D

Cabinet Action of August 15, 1958.

E

Letter of September 4, 1958, from Gov. Hoegh to Messrs. Gray, Doerfler, McGuire, Dillon, and Stans.

F

Replies to letter of September 4 from Messrs. Gray, McGuire, Mann (for Dillon), and Stans. Oral comments received from Mr. Doerfler.

G

Letter of September 12, 1958, from Gov. Hoegh to Messrs. Gray, Doerfler, McGuire, Dillon, and Stans.

H

Replies to letter of September 12, 1958, from Messrs. Gray, Sitrick (for Doerfler), McGuire, Stans, and Dillon.

I

Letter of September 16, 1958, from Gov. Hoegh to Dr. Killian.

J

Letter of September 22, 1958, from Gov. Hoegh to Messrs. Gray, Doerfler, McGuire, Dillon, and Stans, and Dr. Killian.

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF DEFENSE MOBILIZATION
WASHINGTON 25, D. C.

Office of the Director

July 30, 1957

Honorable Warren G. Magnuson
Chairman, Committee on Interstate
and Foreign Commerce
United States Senate
Washington 25, D. C.

Dear Senator Magnuson:

The following information is submitted pursuant to your letter dated June 19, 1957, requesting comments on S. J. Res. 106, "To establish a commission to investigate the utilization of the radio and television frequencies allocated to the agencies and instrumentalities of the Federal Government."

While the general objectives of the Joint Resolution are clearly worthwhile it is believed that they are being adequately met under present law and that the proposed commission would necessarily duplicate the continuing studies of the Executive Branch on the Government use of radio frequencies.

The Communications Act of 1934, as amended, now vests in the President responsibility for the use of radio frequencies by radio stations belonging to and operated by the Federal Government. The President has assigned to this Office the responsibility for assisting and advising him with respect to his telecommunication functions, including the assignment of radio frequencies, the establishment of policies and procedures governing such assignments and their continued use, and the development of United States Government frequency requirements. This Office works closely with the Federal Communications Commission in the discharge of this responsibility.

Your Committee may wish to consider the size and technical complexity of the proposed undertaking. The presently useful radio frequency spectrum extends from 10 kc/s (kilocycles per second) to 30,000,000 kc/s and encompasses frequencies which are capable of being used or of causing harmful interference over a distance of from 1 to 2 miles to completely around the earth. A recently completed study of the utilization of Government and non-Government frequencies between 50,000 kc/s and 300,000 kc/s, divided into 14 blocks of similar usage, required the efforts of more than 50 experts for an estimated equivalent of 2-1/2 man years. The Departments of Commerce and Defense and the Commissioners and staff of the Federal Communications Commission took part in this study. A similar study of the remainder of the spectrum, sufficiently detailed to achieve the objectives of the Resolution, would probably require one or two hundred times that effort. A worthwhile study of the utilization of frequencies below about 30,000 kc/s would require the use of an extensive radio monitoring system. The United States does not possess such a system. In 1954 the Congress denied funds for a moderate expansion of the U. S. monitoring system which would have been useful for this purpose.

One specific objective of the Resolution is not clear. The Federal Government has allocated to it no television frequencies. If the intent is to find out whether the Federal Government could release frequencies which might be useful for VHF television, the recently completed study referred to above led to the conclusion, which the Federal Communications Commission accepted, that national security requirements and the needs of far-flung air navigation and air communications of the United States, both domestic and world-wide, preclude the release of spectrum space now used by the Federal Government.

The classified report which resulted from the study pointed out that in addition to national security requirements, the programs for guided missiles, radar networks, earth satellites and other defense necessities will continue to cause an ever increasing demand for radio frequencies. The report specifically noted that operation of modern weapon systems has become increasingly dependent upon a complex of communications and electronic devices requiring more and more frequency space dispersed throughout the spectrum. The Department of Defense has indicated that much technological progress has been made which finds wide application in defense planning, that the military services find it difficult to meet requirements with the limited spectrum space available, and that this situation will become more critical as new technology now under development reaches the operational stage. The Department of Commerce has pointed out that the continued availability of VHF for the far-flung air navigation and air communications of the United States contributes substantially to the national security and economy. The continuing studies of this matter within the Executive Branch confirm that the spectrum space in use by the Federal Government is necessary to insure the conduct of essential Government programs.

In these circumstances legislation that would result in duplication of the extensive and complicated work being done by existing instrumentalities of Government would be unfortunate and unnecessary and we would recommend against its enactment. If, however, the Congress should decide upon an independent investigation of this problem for its legislative purposes we would suggest that the scope of the study be enlarged to include the utilization of the spectrum space by private interests under license by the Federal Communications Commission.

The Bureau of the Budget advises that it has no objection to the submission of this report.

Sincerely yours,

/s/ Gordon Gray

Gordon Gray
Director

B

The White House

Washington

July 28, 1958

Hon. Sam Rayburn
Speaker of the House of Representatives,
Washington, D. C.

My Dear Mr. Speaker:

Changing technology along with changing needs in Government and non-Government areas present problems in the telecommunications field which require searching examination. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapons systems. Thus, it has seemed to me that a fresh examination of the role of the Federal Government in this field would be desirable.

It has been brought to my attention that the United States Senate has passed Senate Joint Resolution 106 which would establish a commission to investigate "the utilization of the radio and television frequencies allocated to the agencies and instrumentalities of the Federal Government." I believe that such a commission could make a more vital contribution if its terms of reference were somewhat broader than those cited in Senate Joint Resolution 106.

I am convinced that the study should not limit itself to radio and television frequencies allocated to the various agencies and instrumentalities of the Federal Government, but should include those allocated to non-Government users as well. Furthermore, it is my view that any study of this matter should include an examination of the administrative and procedural arrangements which now exist with respect to the allocation, management, and control of frequencies.

The Director of the Office of Defense and Civilian Mobilization will suggest to the committee such changes in language in the joint resolution as may be necessary to accomplish these purposes.

Sincerely yours,

D. D. E.

C

EXECUTIVE OFFICE OF THE PRESIDENT
Office of Defense and Civilian Mobilization,
Washington, D. C., July 29, 1953

Hon. Sam Rayburn,
Speaker of the House of Representatives,
Washington, D. C.

Dear Mr. Speaker:

Reference is made to the President's letter to you dated July 28 concerning Senate Joint Resolution 106 in which the President recommended that the terms of reference of the Commission created by the resolution be broadened to include radio and television frequencies allocated to nongovernmental users.

I believe that the President's purpose could be accomplished by the following amendments to Senate Joint Resolution 106:

1. The title should be amended to read as follows: "Joint resolution to establish a commission to investigate the allocation, management, and control of radio and television frequencies."

2. Section 2 (a) should be amended to read as follows:

"Sec. 2. (a) It shall be the duty of the Commission to conduct a thorough and comprehensive study and investigation of the allocation, management, and control of bands of radio and television frequencies under the provisions of the Communications Act of 1934, as amended, with a view to determining (1) how such frequencies may be utilized to the maximum degree possible, (2) how planning should be undertaken to take advantage of technological change in achieving maximum use of the frequency spectrum, (3) whether any (and if so, how much) of such frequencies may, in the public interest, be reallocated to other uses, (4) the likely future requirements of the various non-governmental users and agencies and instrumentalities of the Federal Government for radio and television frequencies, and (5) the changes, if any, that should be made in the existing administrative organization and procedures for discharging the Federal Government's responsibilities in this field."

3. Section 2 (b) should be amended by striking, in lines 2 and 3 thereof, the words "the date of enactment of this joint resolution," and in lieu thereof inserting the language "the appointment and qualification of its members."

Sincerely yours,

Leo A. Hoegh

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only if
am
in*

D

August 16, 1958

The White House

Washington

THE CABINET

Record of Action

The following is the action taken on the items presented at the regular session of the Cabinet on Friday, August 15, 1958:

1. The Need for a National Telecommunications Policy

ACTION:

- a. The President, after noting the remarks by the Special Assistant for Science and Technology, the Special Assistant for National Security Affairs, the Director of the Central Intelligence Agency, the Chairman of the Federal Communications Commission, and Members of the Cabinet, agreed that there is a clear need for an outside advisory commission to examine the entire telecommunications field (governmental and non-governmental) and that the Executive Branch should proceed promptly with its establishment and funding.
- b. The Director of the Office of Defense and Civilian Mobilization, the Director of the Bureau of the Budget, the Special Assistant to the President for National Security Affairs, and the Assistant to the President will confer further with the President concerning the precise means of establishing the Commission, using as a basis for discussion the recommendations advanced without objection at the meeting, namely:
 - i) A five- member Commission, instituted at the request of the President, but reporting to the Director of the Office of Defense and Civilian Mobilization;
 - ii) Terms of Reference following closely the amended wording of S. J. Resolution 106;
 - iii) A reporting deadline of 6 months from the time of appointment of the Members;
 - iv) Provision for careful Cabinet attention to the work of the Commission and to the major questions which will inevitably be raised in its Report.

~~CONFIDENTIAL~~

CABINET PAPER—PRIVILEGED

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- v) The possibility, as suggested by the President, of Congressional action in January to support the Commission and to endow it with the power of subpoena.

- c. The Secretary of Defense will give further attention to efforts to manage the Defense Department's total use of the radio spectrum with maximum efficiency and economy in channel utilization.

POST-CABINET BRIEFING

Outer Space Policy

/Information Item Only/

Robert Gray
Secretary to the Cabinet

Approved by the President
August 18, 1958

CABINET PAPER

For Action

~~CONFIDENTIAL~~

CONFIDENTIAL

October 15, 1953
Department of the Interior

CONFIDENTIAL TO THE SECRETARY
OF THE INTERIOR

CONFIDENTIAL TO THE SECRETARY

CONFIDENTIAL TO THE SECRETARY

CONFIDENTIAL TO THE SECRETARY
Letter
from Pres

CONFIDENTIAL TO THE SECRETARY, DEPARTMENT OF THE INTERIOR

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E

September 4, 1955

Honorable Gordon Gray
Special Assistant to the President
The White House

Dear Gordon:

Attached are copies of drafts of letters to be used in connection with the Advisory Committee on Telecommunications for your suggestions and/or approval.

Would appreciate receiving your comments by September 9th.

Sincerely,

Leo A. Hoegh

Attachments - 3

Same letter sent to Mr. Desires
Mr. Perkins McGuire
Mr. Dillon, State
Mr. Starn - Budget

DRAFT
Sept. 3, 1958

The White House
Washington

My dear Governor Hoegh:

I have decided to establish a temporary Special Advisory Committee on Telecommunication which shall have five members and shall report to me through you.

I am taking this action because of my concern about the continued smooth functioning of our national telecommunication services upon which our national economy and defense are today highly dependant. Changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management.

The Communication Act of 1934 divides the responsibility for the management of telecommunication between the President and the Federal Communications Commission during peacetime and gives the President additional authority in a war emergency. The satisfaction of requirements vital to the maintenance of the necessary state of defense readiness and of requirements essential to the modernization of the Federal Airways and the safe navigation of aircraft, as well as of the needs dictated by our economy, will increase demands on the radio spectrum. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapon systems.

The following persons have agreed to serve on the Committee:

_____, Chairman

The Committee will be responsible for:

1. The conduct of an examination of the administrative and procedural arrangements which now exist for (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, and (c) the allocation, management and control of radio frequencies, both Government and non-Government.
2. The recommendation of any changes that should be made in existing administrative organization, management or procedures which would assist in (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, (c) utilizing radio frequencies to the maximum degree possible, (d) determining the future requirements of the Federal Government and other U. S. users of frequencies, and (e) determining whether frequencies allocated to the Federal Government may, without jeopardizing the public interest, be relinquished for other purposes.

The Committee shall report to you within three months, if possible, but not later than six months of its establishment, the results of its study together with the requested recommendations. Upon the submission of its report, the Committee shall cease to exist.

All executive departments and agencies of the Federal Government are authorized and directed to cooperate with the Committee in its work and to furnish the Committee such information as it may require in the performance of its duties. In addition the Committee may obtain such information as it may require from industry or other sources. The Committee shall protect the security of any classified information submitted to it.

Please keep me advised of the Committee's progress and transmit its final report to me with your views and an outline of any points which you feel merit special attention.

Therefore, pursuant to the authority contained in the General Government Matters Appropriation Act, 1959, I hereby allocate from the appropriation "Emergency Fund for the President, National Defense, 1959,"

<u>To</u>	<u>Amount</u>
Office of Civil and Defense Mobilization	\$170,000

to
/be expended by your office, without regard to section 3681 of the Revised

Statutes (31 U.S.C. 672) and section 9 of the Act of March 4, 1909 (31 U.S.C. 673), for necessary expenses of the Committee.

The funds hereby allocated shall be available, without regard to the Civil Service laws and the Classification Act of 1949, as amended, for the payment to each member of the Committee, while away from his home or regular place of business and engaged in the official business of the Committee, of compensation at the rate of \$75.00 per diem. These funds shall also be available for services as authorized by section 15 of the Act of August 2, 1946 (5 U.S.C. 55a), but at rates for individuals not in excess of \$75.00 per diem. To the extent necessary to permit such payments, these funds shall be available without regard to the monetary limitations of that section.

The Bureau of the Budget will arrange for the necessary transfer of funds and advise your agency when this has been accomplished.

It is requested that you arrange to provide the Committee with office space and administrative services. Upon termination of the Committee with the submission of its report to you, its files and records shall be taken under your jurisdiction.

For your information and guidance, there is enclosed a copy of my letter to the Committee members.

Sincerely,

DRAFT

September 3, 1958

EXECUTIVE OFFICE OF THE PRESIDENT
Office of Defense and Civilian Mobilization

Washington 25, D. C.

Honorable Maurice H. Stans
Director
Bureau of the Budget
Washington 25, D. C.

Dear Mr. Stans:

As you know, the President is establishing a temporary five member President's Special Advisory Committee on Telecommunication to make a new examination of the existing administrative organization and procedures for management of U. S. telecommunication.

The President has requested that I provide the Committee with administrative support, with the obligation incurred in behalf of the Committee to be paid from an allotment to be made by you from White House funds. A copy of his letter of August 28, 1958, on this subject is enclosed for your convenience.

It will be appreciated if you will arrange the allotment of funds in accordance with the enclosed budget estimate.

Sincerely,

Lee A. Hoegh
Director

Enclosure

**BUDGET ESTIMATE - President's Special Advisory
Committee on Telecommunications**

Total No. Permanent Positions	9
Average No. WAE Committee Members	5
Average No. WAE Employees	6
Average No. Part-time Employees, Classified	6
Lapses	**
Average No. Employees	7.6 Man-years

01 Personnel Services

WAE Committee Members	400 days @ \$75.00	\$ 30,000
WAE Professionals	780 days @ \$75.00	58,500
Temporary, Part-time, Classified	3 Max Years	13,490
		<u>\$101,990</u>

02 Travel

Committee Members	130 trips @ \$150	\$7,800
Committee Members	400 days @ \$15	6,000
Staff	10 trips @ 60	<u>600</u>
		\$ 15,000

03 Transportation of things 500

04 Communication Services 2,500

06	Printing and Reproduction	5,000
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07	Other Contractual Services	(Recruit & Clear 17 - \$ 5,100 (Management Firm \$30,000	\$35,100
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08	Supplies and Materials	2,500
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09	Equipment	2,500
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11	Grants, Subsidies & Charities	4,679
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15	Taxes, Insurance	140
		<u>\$ 169.909</u>

COPY

**PRESIDENT'S SPECIAL ADVISORY COMMITTEE
ON TELECOMMUNICATION**

01 Personnel Services

3 Committee Members	WAE @ \$75.00 P.D.
1 Staff Director	WAE @ \$75.00 P.D.
3 Professional	WAE @ \$75.00 P.D.
1 Secretary GS-7	
1 Clerk-Typist GS-5	

Short Version
DRAFT
September 3, 1958

The White House
Washington

Dear Mr.

It is a genuine pleasure to know that you have agreed to serve as a member (Chairman) of the Special President's Advisory Committee on Telecommunication created for the purpose of making an examination of the role of the Federal Government in the management of telecommunication. The other members of the Committee are: _____

Our economy and national defense are today highly dependent upon the smooth functioning of our national telecommunication services. The rapidly changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapons systems.

In view of the need for early action in the field it would be helpful if the Committee could complete its study and submit its recommendations within three months and not later than six months of the Committee's establishment. Upon submission of the requested report to me by the Director of the Office of Civil and Defense Mobilization the Committee will cease to exist.

In the execution of your mission you will receive the full cooperation and assistance of all agencies of the Federal Government concerned. There is enclosed for your information and guidance, a copy of my letter to Governor Hecsh, Director of the Office of Civil and Defense Mobilization, outlining the specific responsibilities of the Committee, and the necessary supporting arrangements. I have asked Governor Hecsh to give the committee such assistance as it may wish in getting organized.

Sincerely,

Enclosure

F

COPY

THE WHITE HOUSE

WASHINGTON

September 8, 1950

Dear Lee:

I have your letter of September 4 inclosing copies of drafts of letters to be used in connection with the Advisory Committee on Telecommunications.

I am somewhat concerned that the Committee, in effect, is being asked to examine only administrative and procedural arrangements and not some of the substance as was suggested in the administration's position on the so-called Potter Bill. It seems to me that this would result in leaving the real job to be done by somebody else.

A further comment relates to Paragraph 2(c) of the proposed Presidential letter to you. It seems to me that any study should be across the board and not simply the question of relinquishing frequencies allocated to the Federal Government.

Sincerely,

Harold Gray

Honorable Lee A. Hoegh
Director
Office of Civil and Defense Mobilization

ASSISTANT SECRETARY OF DEFENSE
Washington 25, D.C.

Supply and Logistics

8 September 1958

Dear Mr. Boardman:

In reply to your letter of September 4, 1958, I have only one suggestion in regard to the draft proposals for organization of the Advisory Committee on Telecommunications.

Please refer to the draft letter from the White House to you, page 2, paragraph 2(c) which reads: "determining whether frequencies allocated to the Federal Government may, without jeopardizing the public interest, be relinquished for other purposes."

I recommend that this wording be changed to read: "determining whether any frequency bands (and, if so, how many) may be allocated to the public interest to other users." I believe this wording is consistent with subparagraphs (b) and (d) which precede subparagraph (c). It is also the actually agreed to amendments to Senate Joint Resolution 106 as reported out of the House of Representatives Committee on Interstate and Foreign Commerce.

The balance of the draft is unchanged in

Sincerely,

ROBERTS BOARDMAN
Assistant Secretary of Defense
(Supply and Logistics)

Generalissimo Chiang Kai-shek
Director, Office of Defense
and Civilian Mobilization
Executive Office of the President
Washington 25, D.C.

DEPARTMENT OF STATE
Washington

In reply refer to
ID

September 9, 1958

Dear Mr. Hoeft:

In Mr. Dillon's absence, I acknowledge the receipt of your letter of September 4, 1958, enclosing copies of drafts of letters to be used in connection with the Advisory Committee on Telecommunications.

In reply to your request for suggestions and/or approval, you are informed that the Department perceives no objection to the proposed Terms of Reference of the Committee. My only suggestion would be that the sentence in page 2, paragraph 2 reading "(e) determining whether frequencies allocated to the Federal Government may, without jeopardizing the public interest, be relinquished for other purposes" be changed to indicate that the Committee should be free to determine whether frequencies could be released not only to the Federal Government but also by private users. This would give the Committee a freer hand in the study of the present use of the radio frequency spectrum.

Sincerely yours,

Thomas M. Harris
Assistant Secretary

The Honorable

Leo A. Hoeft, Director,

Office of Defense and Civilian Mobilization,

Washington 25, D. C.

001

EXECUTIVE OFFICE OF THE PRESIDENT
BUREAU OF THE BUDGET
WASHINGTON 25, D. C.

September 12, 1958

My dear Governor Dodge:

This is in response to your letter of September 4, 1958, in which you requested me to comment on draft communications which would establish the Special Advisory Committee on Telecommunications, allocate funds for the same, and other related purposes. I have had the drafts reviewed and have the following general observations to make:

1. I note that the study is proposed to be limited only to matters of organization, management or procedure. This appears to be too limited an interpretation of what was intended. My understanding is that the Committee would concern itself with the allocation of frequencies, at least by major bands or groups; look into future requirements, both governmental and non-governmental; take cognizance of technological advances in the field with a view to better technical utilization of the spectrum; consider the possibility of reassigning portions of the spectrum from current to more urgent needs; and finally, to conduct an over-all review of the organization and management aspects of this problem.

In these circumstances, I would think it desirable to provide the Committee with a more general charter, leaving it to the discretion of the Committee as to the extent of detail they would cover during the period allotted to them. I realize, of course, that whether the funds requested now, the time provided would permit a comprehensive review of all the items noted above.

2. In view of the President's expressed desire that the members of the Committee not inject their views into the public domain, it might be well to mention in the letter of appointment that the report will be made on a confidential basis with later determination as to what parts, if any, of the report might be released.

3. With reference to the qualifications of the individuals to serve on the study, I note that the names on the list circulated at the August 21 meeting with the President are primarily telecommunications experts and technicians. While undoubtedly any special study group of this sort should include technicians, it seems to me that the Committee should also include highly qualified management experts and, in particular, those with a knowledge of problems of the Executive Office of the President and its relationships to the departments and agencies.

Sincerely yours,

John F. Kennedy

Honorable Lee J. Smith
Director, Office of Civil
and Defense Mobilization
Washington 25, D. C.

G

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF CIVIL AND DEFENSE MOBILIZATION
Washington, D. C.

September 12, 1958

Honorable Gordon Gray
Special Assistant to the President
The White House

Dear Gordon:

Thank you for your comments relative to my letter of September 6, 1958, enclosing drafts of letters in connection with the proposed Advisory Committee on Telecommunications.

In response to all of the comments received, I have prepared a revised page 2 of the draft letter from the President to me, in which I have attempted to incorporate your suggestions. The new language is underlined for your convenience.

I would greatly appreciate receiving your approval, further comments or suggested changes regarding the attached material, by September 19, 1958.

There will then be a meeting in my office at 9:00 a. m. on Tuesday, September 23, 1958, to arrange today with your advice by my Deputy, Mr. John S. Patterson, for the purpose of reviewing the final drafts.

Sincerely,

(s/

Earl A. Hoag

NOTE: Identical letters sent to Messrs. Decker, McGuire, Dillon, and Stans. Mr. Stans letter, however, contained an additional paragraph as follows:

My comments regarding the need for holding the Committee report confidential are certainly valid and I agree with them. However, I feel that this purpose can be achieved during the organizational meeting of the Committee.

C O R R

The Committee will be responsible for:

1. The conduct of an examination of the administrative and procedural arrangements which now exist for (a) the formulation of telecommunication policy; (b) assuring high standards of telecommunication management, and (c) the allocation, management and control of radio frequencies, both Government and non-Government.
2. The recommendation of any changes that should be made in existing administrative organization, management or procedures which would assist in (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, (c) utilizing radio frequencies to the maximum degree possible, (d) determining the future requirements of the Federal Government and other U. S. users of frequencies, and (e) determining whether any frequency bands (and if so how many) may be allocated, in the public interest, to other uses.
3. A general review of the over-all allocation of the radio spectrum in the United States with a view to determining whether there are areas where readjustment is necessary in the public interest and making recommendations thereon.

COPY

THE WHITE HOUSE

WASHINGTON

15 September 1958

Dear Lee:

I have your letter of September 12 enclosing the redraft of page 2 of the proposed letter from the President to you.

I believe that you met the suggestion made in the third paragraph of my letter of September 5. However, I am still concerned that the Committee is asked to recommend my changes only in organization, management or procedures which would assist in accomplishing some of the substance of paragraph 2 of the proposed letter. This would inevitably result in having the Committee simply recommend ways to get things done and not the things that need to be done. I believe that the present draft contemplates only an administrative and management study and not a study of the substance.

Sincerely,

Lyndon B. Johnson

Special Assistant to the President

Respectfully,
Lee A. Hoegh

Director

Office of Civil and Defense Mobilization

COPY

FEDERAL COMMUNICATIONS COMMISSION
Washington 25, D. C.

September 19, 1958

Honorable Leo A. Hoegh
Director, Office of Defense and
Civil Mobilization
Executive Office Building
Washington 25, D. C.

Dear Governor Hoegh:

Thank you for your letter of September 12, 1958
enclosing a revised page 2 of the draft letter from the
President to you in connection with the proposed Advisory
Committee on Telecommunications.

As you know, Chairman Butler is out of the country,
but to the best of my knowledge the underlined language is in
accord with the comments he made to you. I do know of his
feeling that the Committee should study the entire spectrum
with a view toward possible readjustments in the public
interest.

Sincerely yours,

Joseph E. Sitrick
Administrative Assistant
to the Chairman

COPY

ASSISTANT SECRETARY OF DEFENSE
Washington 25, D. C.

17 September 1958

Dear Mr. Hoegh:

The revisions in the proposed draft letter attached to your letter of September 12, 1958 have been reviewed. I am happy to advise that I agree with them.

Sincerely,

PERKINS McGUIRE
Assistant Secretary of Defense
(Supply and Logistics)

Honorable Leo A. Hoegh
Director, Office of Civil and
Defense Mobilization
Executive Office of the President
Washington 25, D. C.

CONF

EXECUTIVE OFFICE OF THE PRESIDENT

BUREAU OF THE BUDGET

WASHINGTON 25, D. C.

September 16, 1958

My dear Governor Hough:

This is in response to your letter of September 12, 1958, enclosing revised draft of letter to you from the President in connection with the proposed Advisory Committee on Telecommunications.

Our general reaction is that the proposed letter is still much more limited than was intended in the discussions before the Cabinet and in discussions with the President on August 22. This point was covered more fully in our letter of September 11, 1958.

We would suggest for your consideration that the detailed material covered in your points 1, 2 and 3 might be consolidated into a more general statement for the proposed Committee, leaving it to the good judgment of the Committee to determine what material they can actually review. You might wish, therefore, to consider substituting the following language for the paragraphs 1, 2 and 3 of your attachment.

"The Committee will be responsible for a general review of the U. S. policies, procedures and practices with respect to the utilization of the radio spectrum, with a view to making recommendations for their improvement."

We would like to urge again that you consider the desirability of having on the Committee individuals, in addition to telecommunications experts, who are qualified managerial specialists and who have a broad knowledge of the problems of the Executive Office of the President and its relationship to the Departments and agencies.

Sincerely yours,

Acting Director

Respectfully,
Director, Office of Civil
and Defense Mobilization
Washington 25, D. C.

DEPARTMENT OF STATE
Washington

September 19, 1958

Dear Mr. Hoegh:

Thank you for your letter of September 12, 1958, enclosing a revised page 2 of the draft letter from the President to you in connection with the proposed Advisory Committee on Telecommunications.

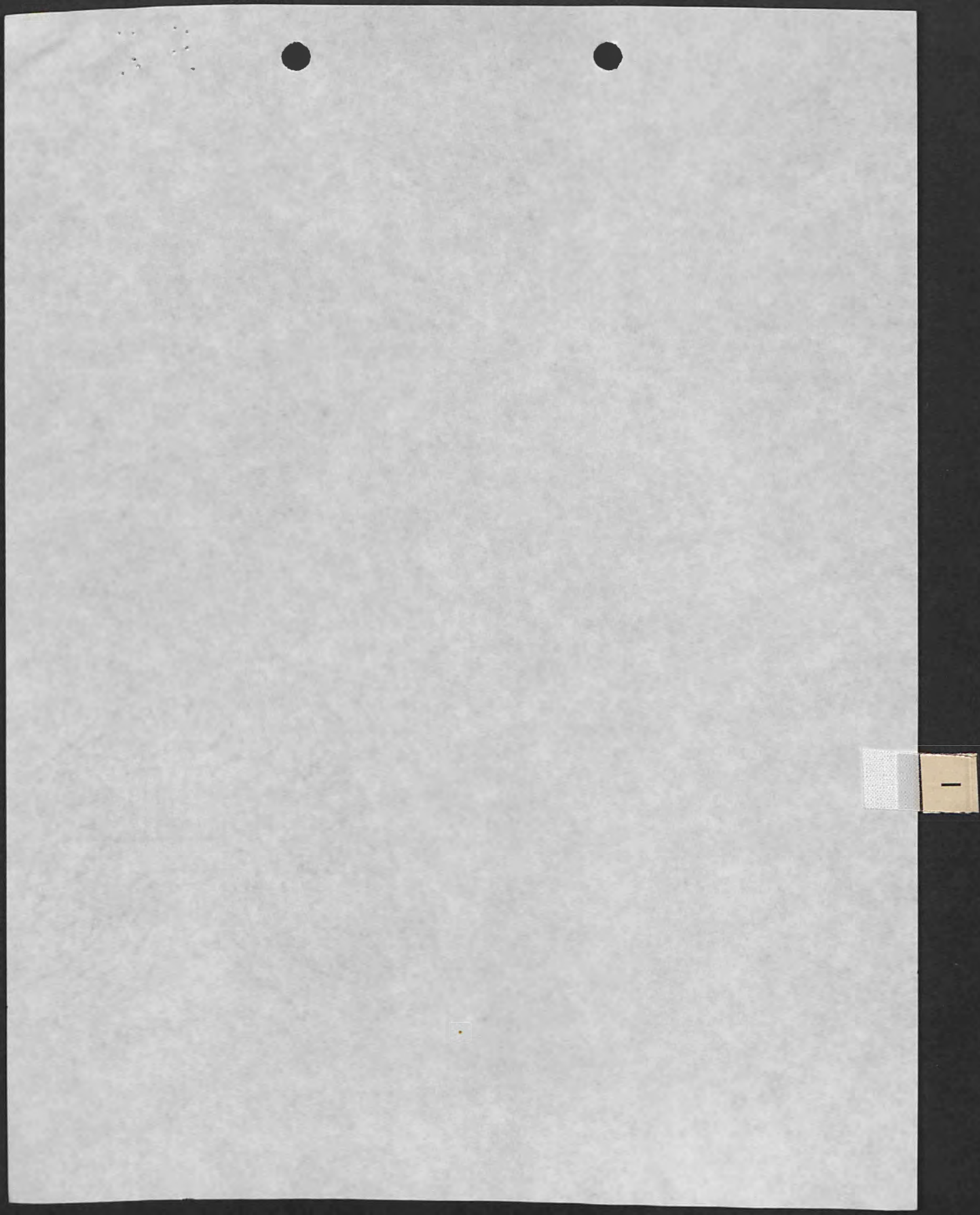
We have examined the new language and find it entirely satisfactory.

Sincerely yours,

C. Douglas Dillon
Under Secretary
for Economic Affairs

The Honorable
Leo A. Hoegh, Director,
Office of Civil and Defense Mobilization,
Washington 25, D. C.

C O P Y



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF CIVIL AND DEFENSE MOBILIZATION
Washington, D. C.

September 16, 1958

Honorable James R. Killian, Jr.
Special Assistant to the President
for Science and Technology
The White House

Dear Mr. Killian:

Attached you will find the following draft material that has been assembled preparatory to the formulation of an Advisory Committee on Telecommunication:

- a) Draft letter from the President to Director, OCDM
- b) Draft letter from the President to each of the Committee members
- c) Draft letter from Director, OCDM to Director, BoB with attached Budget Estimate

On September 4, while you were on your recent trip to Europe, this material was forwarded to Messrs. Gray, Dillon, Stans, Doerfer, and McGuire for approval, comment or suggestions. The suggestions and recommendations returned to me were all pointed toward the draft letter from the President to the Director, OCDM (Item a above). Therefore, Item (a) as enclosed now reflects the changes forwarded to me in response to my request for comments and suggestions. Enclosures b) and c) have the concurrence of the above parties.

As enclosed, Item a) was re-distributed to the above parties on September 12 for approval, further comment or suggestions prior to September 19.

I would appreciate your sending me, by September 19, your approval, comment, or any suggested changes regarding the enclosures.

It is also planned to have a meeting in my office at 9:00 a.m. Tuesday, September 23, 1958 to review final drafts and I hope that you will find it possible to be present.

Sincerely,

/s/

Leo A. Hoegh

C O P Y

33



2

DRAFT
9-22-58

THE WHITE HOUSE
Washington

My dear Governor Hoegh:

I have decided to establish a temporary Special Advisory Committee on Telecommunication which shall have five members and shall report to me through you.

I am taking this action because of my concern about the continued smooth functioning of our national communication services upon which our national economy and defense are today highly dependent. Changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management.

The Communication Act of 1934 divides the responsibility for the management of telecommunication between the President and the Federal Communications Commission during peacetime and gives the President additional authority in a war emergency. The satisfaction of requirements vital to the maintenance of the necessary state of defense readiness and of requirements essential to the modernization of the Federal Airways and the safe navigation of airways and the safe navigation of aircraft, as well as of the needs dictated by our economy, will increase demands on the radio spectrum. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapon systems.

The following persons have agreed to serve on the Committee: _____

_____, Chairman.

The Committee will be responsible for a general review of the U. S. policy, procedure, and practices with respect to the utilization of the radio spectrum and other telecommunication media, with a view to making recommendations for their improvement.

For example, the Committee should, in its study include such things as:

1. The recommendation of any changes that should be made in existing administrative organization, management or procedures which would assist in (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, (c) utilizing radio frequencies to the maximum degree possible, (d) determining the future requirements of the Federal Government and other U. S. users of frequencies, (e) the allocation, management and control of radio frequencies, both Government and non-Government, and (f) determining whether any frequency bands (and if so how many) may be allocated, in the public interest, to other uses.

2. A review of new or improved technological methods and making recommendations for the application of those methods or techniques which will result in improvement and greater productivity in the use of the radio frequency spectrum.

3. A general review of the over-all allocation of the radio spectrum in the United States with a view to determining whether there are areas where readjustment is necessary in the public interest and making recommendations thereon.

The Committee shall report to you within three months, if possible, but not later than six months of its establishment, the results of its study together with the requested recommendations. Upon the submission of its report, the Committee shall cease to exist.

All executive departments and agencies of the Federal Government are authorized and directed to cooperate with the Committee in its work and to furnish the Committee such information as it may require in the performance of its duties. In addition the Committee may obtain such information as it may require from industry or other sources. The Committee shall protect the security of any classified information submitted to it.

Please keep me advised of the Committee's progress and transmit its final report to me with your views and an outline of any points which you feel merit special attention.

Therefore, pursuant to the authority contained in the General Government Matters Appropriation Act, 1959, I hereby allocate from the appropriation "Emergency Fund for the President, National Defense, 1959,

<u>To</u>	<u>Amount</u>
Office of Civil and Defense Mobilization	\$170,000

to be expended by your office, without regard to section 3691 of the Revised Statutes (31 U.S.C. 672) and section 9 of the Act of March 4, 1909 (31 U.S.C. 673), for necessary expenses of the Committee.

The funds hereby allocated shall be available, without regard to the Civil Service laws and the Classification Act of 1949, as amended, for the payment to each member of the Committee, while away from his home or regular place of business and engaged in the official business of the Committee, of compensation at the rate of \$75.00 per diem. These funds shall also be available for services as authorized by section 15 of the Act of August 2, 1946 (5 U.S.C. 55a), but at rates for individuals not in excess of \$75.00 per diem. To the extent necessary to permit such payments, these funds shall be available without regard to the monetary limitations of that section.

The Bureau of the Budget will arrange for the necessary transfer of funds and advise your agency when this has been accomplished.

It is requested that you arrange to provide the Committee with office space and administrative services. Upon termination of the Committee with the submission of its report to you, its files and records shall be taken under your jurisdiction.

I am transmitting copies of this letter to each member of the Committee and for your information and guidance, there is enclosed a copy of my letter to the Committee members.

Sincerely,

408W

September 22, 1958

MEMORANDUM FOR HONORABLE JOHN C. DOERFER
Chairman, Federal Communications Commission

Attention: Mr. Joseph Sitrick
Subject: Advisory Committee on Telecommunications

Attached is a final version of the draft letter from the President (which was enclosed with my letter to you of September 12, 1958) setting up the Advisory Committee on Telecommunications. Page 2 reflects some additions that have been incorporated as a result of suggestions received.

It is planned to review this draft at the meeting in my office on Tuesday, September 23, 1958, which has been changed from 9 a. m. to 11:15 a. m. to accommodate all concerned.


Leo A. Hoegh

Attachment

cc: Central files 3
Director's Reading file
Telec read'g file
✓ Telec records

FCAlexander:ru

Identical memorandum to:
Hon. Maurice H. Stans
Hon. Perkins McGuire
Hon. C. Douglas Dillon
Hon. Gordon Gray
Hon. James R. Killian, Jr.

DRAFT
9-22-58

THE WHITE HOUSE
Washington

My dear Governor Hoegh:

I have decided to establish a temporary Special Advisory Committee on Telecommunication which shall have five members and shall report to me through you.

I am taking this action because of my concern about the continued smooth functioning of our national communication services upon which our national economy and defense are today highly dependent. Changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management.

The Communication Act of 1934 divides the responsibility for the management of telecommunication between the President and the Federal Communications Commission during peacetime and gives the President additional authority in a war emergency. The satisfaction of requirements vital to the maintenance of the necessary state of defense readiness and of requirements essential to the modernization of the Federal Airways and the safe navigation of airways and the safe navigation of aircraft, as well as of the needs dictated by our economy, will increase demands on the radio spectrum. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapon systems.

The following persons have agreed to serve on the Committee: _____
_____, Chairman.

The Committee will be responsible for a general review of the U. S. policy, procedure, and practices with respect to the utilization of the radio spectrum and other telecommunication media, with a view to making recommendations for their improvement.

For example, the Committee should, in its study include such things as:

1. The recommendation of any changes that should be made in existing administrative organization, management or procedures which would assist in (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, (c) utilizing radio frequencies to the maximum degree possible, (d) determining the future requirements of the Federal Government and other U. S. users of frequencies, (e) the allocation, management and control of radio frequencies, both Government and non-Government, and (f) determining whether any frequency bands (and if so how many) may be allocated, in the public interest, to other uses.

2. A review of new or improved technological methods and making recommendations for the application of those methods or techniques which will result in improvement and greater productivity in the use of the radio frequency spectrum.

2. A general review of the present allocation of the radio spectrum in the United States with a view to determining whether there are areas where spectrum need is increasing in the public interest and making recommendations thereon. The Commission shall report to you within three months, if possible, but not later than the meeting of the establishment, the results of its study together with the proposed recommendations. Upon the submission of its report, the Commission shall return to you.

All executive departments and agencies of the Federal Government are authorized and directed to cooperate with the Commission in its work and to furnish the Commission with information as to any progress in the performance of its duties. It is the duty of every executive department and agency to give priority to the work of the Commission and to report the results of any investigation conducted by it.

There have been several of the Commission's progress and towards the final report to you within three months of the date when you first made special studies.

Therefore, pursuant to the authority contained in the National Communications Act, 1946, I hereby declare that the Commission is authorized to use the National Budget Act, 1946.

Office of Civil and Defense Mobilization

1946-1947

to be expended by your office, without regard to section 3681 of the Revised Statutes (31 U. S. C. 672) and section 9 of the Act of March 4, 1909 (31 U. S. C. 673), for necessary expenses of the Committee.

The funds hereby allocated shall be available, without regard to the Civil Service laws and the Classification Act of 1949, as amended, for the payment to each member of the Committee, while away from his home or regular place of business and engaged in the official business of the Committee, of compensation at the rate of \$75.00 per diem. These funds shall also be available for services as authorized by section 15 of the Act of August 2, 1946 (5 U. S. C. 55a), but at rates for individuals not in excess of \$75.00 per diem. To the extent necessary to permit such payments, these funds shall be available without regard to the monetary limitations of that section.

The Bureau of the Budget will arrange for the necessary transfer of funds and advise your agency when this has been accomplished.

It is requested that you arrange to provide the Committee with office space and administrative services. Upon termination of the Committee with the submission of its report to you, its files and records shall be taken under your jurisdiction.

I am transmitting copies of this letter to each member of the Committee and for your information and guidance, there is enclosed a copy of my letter to the Committee members.

Sincerely,

EXCERPT FROM THE SEPTEMBER 22, 1958, ISSUE OF
"BROADCASTING" MAGAZINE:

"SPECTRUM STUDY -- While White House has maintained strict silence on plan for five-man Presidential commission to undertake overall spectrum analysis, speculation has centered around appointment of Dr. Irvin (Ike) Stewart, one-time member of FCC (1934-1937) and recently retired president of U. of West Virginia (1957), as its head. Dr. Stewart (Democrat) headed somewhat similar commission (President's Communications Policy Board) appointed by President Truman in 1950, which submitted drastic report that was never implemented into law.

"There's speculation, too, about other members of five-man agency, which, if appointed, would be given six-month tenure to complete spectrum study. This would be undertaken in lieu of commission which would have been set up under Potter Resolution but died at last session after it had been drastically amended to shift burden to private rather than military users. Other names talked up: Lt. Gen. James D. O'Connell, Chief Signal Officer of Army; Rear Adm. Frank Virden, Director of Naval Communications, and either former FCC Comr. George E. Sterling or E. M. Webster, both engineers and allocation experts."

NOTE: Copies of the above sent to:

Mr. John S. Patterson, OCDM
Mr. Charles Kendall, OCDM
Mr. Scott Moore, Bureau of the Budget

34044
Civil
Mr. Patterson

FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON 25, D. C.

September 19, 1958

IN REPLY REFER TO:

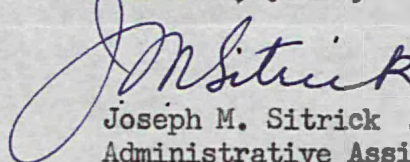
Honorable Leo A. Hoegh
Director, Office of Defense and
Civil Mobilization
Executive Office Building
Washington 25, D. C.

Dear Governor Hoegh:

Thank you for your letter of September 12, 1958 enclosing a revised page 2 of the draft letter from the President to you in connection with the proposed Advisory Committee on Telecommunications.

As you know, Chairman Doerfer is out of the country, but to the best of my knowledge the underlined language is in accord with the comments he made to you. I do know of his feeling that the Committee should study the entire spectrum with a view toward possible readjustments in the public interest.

Sincerely yours,



Joseph M. Sitrick
Administrative Assistant
to the Chairman

FEDERAL COMMUNICATIONS COMMISSION

WASHINGTON, D.C.

SEP 19 1958

RECEIVED

COMMUNICATIONS SECTION
FEDERAL BUREAU OF INVESTIGATION
WASHINGTON, D.C. 20535
SEP 19 1958

TO DIRECTOR, FBI

FROM SAC, NEW YORK (100-100000) (P)
SUBJECT: [Illegible]

RE NEW YORK TELETYPE TO BUREAU, SEPTEMBER 18, 1958.
[Illegible text follows]

ADMINISTRATIVE

RECEIVED
SEP 19 1958

EXECUTIVE OFFICE OF
THE PRESIDENT

1958 SEP 19 AM 11 20

O.D.C.M. MAIL ROOM
WASHINGTON 25, D.C.



DEPARTMENT OF STATE
WASHINGTON

Mr. Patterson

In reply refer to
TD

September 19, 1958

Dear Mr. Hoegh:

Thank you for your letter of September 12, 1958, enclosing a revised page 2 of the draft letter from the President to you in connection with the proposed Advisory Committee on Telecommunications.

We have examined the new language and find it entirely satisfactory.

Sincerely yours,

C. Douglas Dillon

C. Douglas Dillon
Under Secretary
for Economic Affairs

The Honorable
Leo A. Hoegh, Director,
Office of Civil and Defense Mobilization,
Washington 25, D. C.

EXECUTIVE OFFICE
OF THE PRESIDENT

SEP 22 9 46 AM 1958

D.D.M. ROOM
WASHINGTON 25, D.C.

Mr. Tolson
Mr. Boardman
Mr. Nichols
Mr. Belmont
Mr. Mohr
Mr. DeLoach
Mr. Casper
Mr. Callahan
Mr. Conrad
Mr. Felt
Mr. Gale
Mr. Rosen
Mr. Sullivan
Mr. Tavel
Mr. Trotter
Mr. Tele. Room
Mr. Holmes
Miss Gandy

Mr. Tolson

Mr. Tolson

Mr. Tolson, Mr. Boardman, Mr. Nichols, Mr. Belmont, Mr. Mohr, Mr. DeLoach, Mr. Casper, Mr. Callahan, Mr. Conrad, Mr. Felt, Mr. Gale, Mr. Rosen, Mr. Sullivan, Mr. Tavel, Mr. Trotter, Mr. Tele. Room, Mr. Holmes, Miss Gandy

Mr. Tolson, Mr. Boardman, Mr. Nichols, Mr. Belmont, Mr. Mohr, Mr. DeLoach, Mr. Casper, Mr. Callahan, Mr. Conrad, Mr. Felt, Mr. Gale, Mr. Rosen, Mr. Sullivan, Mr. Tavel, Mr. Trotter, Mr. Tele. Room, Mr. Holmes, Miss Gandy

Mr. Tolson, Mr. Boardman, Mr. Nichols, Mr. Belmont, Mr. Mohr, Mr. DeLoach, Mr. Casper, Mr. Callahan, Mr. Conrad, Mr. Felt, Mr. Gale, Mr. Rosen, Mr. Sullivan, Mr. Tavel, Mr. Trotter, Mr. Tele. Room, Mr. Holmes, Miss Gandy

Mr. Tolson, Mr. Boardman, Mr. Nichols, Mr. Belmont, Mr. Mohr, Mr. DeLoach, Mr. Casper, Mr. Callahan, Mr. Conrad, Mr. Felt, Mr. Gale, Mr. Rosen, Mr. Sullivan, Mr. Tavel, Mr. Trotter, Mr. Tele. Room, Mr. Holmes, Miss Gandy

Mr. Tolson

Mr. Tolson



ASSISTANT SECRETARY OF DEFENSE
WASHINGTON 25, D. C.

*John
Patterson*

SUPPLY AND LOGISTICS

17 September 1958

Dear Mr. Hoegh:

The revisions in the proposed draft letter attached to your letter of September 12, 1958 have been reviewed. I am happy to advise that I agree with them.

Sincerely,

Perkins McGuire

PERKINS McGUIRE
Assistant Secretary of Defense
(Supply and Logistics)

Honorable Leo A. Hoegh
Director, Office of Civil and
Defense Mobilization
Executive Office of the President
Washington 25, D. C.

Leo.
*do we still need special
meeting 9/23.*

Mr. Patterson

EXECUTIVE OFFICE OF THE PRESIDENT
BUREAU OF THE BUDGET
WASHINGTON 25, D. C.

SEP 16 1958

My dear Governor Hoegh:

This is in response to your letter of September 12, 1958, enclosing revised draft of letter to you from the President in connection with the proposed Advisory Committee on Telecommunications.

Our general reaction is that the proposed letter is still much more limited than was intended in the discussions before the Cabinet and in discussions with the President on August 21. This point was covered more fully in our letter of September 11, 1958.

We would suggest for your consideration that the detailed material covered in your points 1, 2 and 3 might be consolidated into a much more general "charter" for the proposed Committee, leaving it to the good judgment of the Committee to determine what material they can usefully cover. You might wish, therefore, to consider substituting the following language for the paragraphs 1, 2 and 3 of your attachment.

"The Committee will be responsible for a general review of the U. S. policies, procedures and practices with respect to the utilization of the radio spectrum, with a view to making recommendations for their improvement."

We would like to urge again that you consider the desirability of having on the Committee individuals, in addition to telecommunications experts, who are qualified management specialists and who have a broad knowledge of the problems of the Executive Office of the President and its relationships to the departments and agencies.

Sincerely yours,

Roger W. Jones

Acting Director

Honorable Leo A. Hoegh
Director, Office of Civil
and Defense Mobilization
Washington 25, D. C.

THE WHITE HOUSE

WASHINGTON

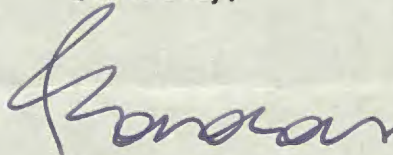
15 September 1958

Dear Leo:

I have your letter of September 12 inclosing the redraft of page 2 of the proposed letter from the President to you.

I believe that you met the suggestion made in the third paragraph of my letter of September 8. However, I am still concerned that the Committee is asked to recommend any changes only in organization, management or procedures which would assist in accomplishing some of the substance of paragraph 2 of the proposed letter. This would inevitably result in having the Committee simply recommend ways to get things done and not the things that need to be done. I believe that the present draft contemplates only an administrative and management study and not a study of the substance.

Sincerely,

A handwritten signature in dark ink, appearing to read "Gordon Gray", written in a cursive style.

Gordon Gray
Special Assistant to the President

Honorable Leo A. Hoegh
Director
Office of Civil and Defense Mobilization

EXECUTIVE OFFICE OF
THE PRESIDENT

1958 SEP 16 AM 9 29

O.D.C.M. MAIL ROOM
WASHINGTON 25, D.C.

Sept 16, 1958

Just for record purposes
until signed pink comes
in

Honorable James R. Killian, Jr.
Special Assistant to the President
for Science and Technology
The White House

Rm 275 EOB

Dear Mr. Killian:

Attached you will find the following draft material that has been assembled preparatory to the formulation of an Advisory Committee on Telecommunication:

- a) Draft letter from the President to Director, OCDM
- b) Draft letter from the President to each of the Committee members
- c) Draft letter from Director, OCDM to Director, BoB with attached Budget Estimate

On September 4, while you were on your recent trip to Europe, this material was forwarded to Messrs. Gray, Dillon, Stans, Doerfer, and McGuire for approval, comment or suggestions. The suggestions and recommendations returned to me were all pointed toward the draft letter from the President to the Director, OCDM (Item a) above). Therefore, Item (a) as enclosed now reflects the changes forwarded to me in response to my request for comments and suggestions. Enclosures b) and c) have the concurrence of the above parties.

As enclosed, Item a) was re-distributed to the above parties on September 12 for approval, further comment or suggestions prior to September 19.

I would appreciate your sending me, by September 19, your approval, comment, or any suggested changes regarding the enclosures.

It is also planned to have a meeting in my office at 9 a.m. Tuesday, September 23, 1958 to review final drafts and I hope that you will find it possible to be present.

Sincerely,

151

Leo A. Hoegh

FCAlexander/JSPatterson/tr
Central file 3
Director's file 1
Telec Records

Telec read'g file

*Copies to: Messrs
Patterson (12)
Kendall (11)
S. Moore B.B. (1)*

IKE'S SPECTRUM STUDY - President Eisenhower will name his own five-man commission to take inventory of spectrum to determine whether more equitable distribution of frequencies as between government and private users can be evolved without causing economic upheaval. Commission, which would be instructed to report to White House within six months, according to high authority, may be named within fortnight. It would be substitute for high level commission proposed in Potter Resolution, which was killed at end of last session when White House-OCDM amendments were proposed that, in judgment of many broadcasters, turned around intent and emasculated original version.

- -

Conclusion by President to name his own commission stems from series of conferences at White House, including Presidential-Cabinet session. Names already are under consideration and presumably await clearance. Of five, it's likely that two will represent military (in persons of retired communications officers); other three would include at least two outstanding engineer-scientists. Chairman would be individual of commanding stature -- someone like Dr. Vannevar Bush. Two former FCC commissioners -- George E. Sterling and E. M. Webster, both engineers -- reportedly are among those under consideration.

--

SEP 12 1958

Honorable Perkins McGuire
Assistant Secretary of Defense (S&L)
Department of Defense
Washington, D. C.

Pentagon Rm 3E808

Dear Mr. McGuire:

Thank you for your comments relative to my letter of September 4, 1958 enclosing drafts of letters in connection with the proposed Advisory Committee on Telecommunications.

In response to all of the comments received, I have prepared a revised page 2 of the draft letter from the President to me, in which I have attempted to incorporate your suggestions. The new language is underlined for your convenience.

I would greatly appreciate receiving your approval, further comments or suggested changes regarding the attached material, by September 19, 1958.

There will then be a meeting in my office at 9 a.m. on ~~Monday~~ Tuesday, September 23, 1958 as arranged today with your office by my Deputy, Mr. John S. Patterson, for the purpose of reviewing the final drafts.

Sincerely,

Leo A. Hoegh
Leo A. Hoegh

Attachment

FCalexander/ir
cc Central file (1 gr & 2 W)
Director's read'g file 1 W
✓ Telec Records pink
Tele read'g file

SEP 12 1958

Honorable C. Douglas Dillon
Deputy Under Secretary for Economic Affairs
Department of State
Washington 25, D. C.

Dear Mr. Dillon:

Thank you for your comments relative to my letter of September 4, enclosing drafts of letters in connection with the proposed Advisory Committee on Telecommunications.

In response to all of the comments received, I have prepared a revised page 2 of the draft letter from the President to me, in which I have attempted to incorporate your suggestions. The new language is underlined for your convenience.

I would greatly appreciate receiving your approval, further comments or suggested changes regarding the attached material, by September 19.

There will then be a meeting in my office at 9 a.m. on Tuesday, September 23, as arranged today with your office by my Deputy, Mr. John S. Patterson, for the purpose of reviewing the final drafts.

Sincerely,


Leo A. Hoegh

Attachment

FAlexander/ir/mlz 9-12-58
cc: Central Files
Director
Telecommunications ✓

Honorable John C. Doerfer
Chairman
Federal Communications Commission
Washington, D. C.

Attention: Mr. Joseph Sitrick

Dear Mr. Doerfer:

Thank you for your comments relative to my letter of September 4, 1958, enclosing drafts of letters in connection with the proposed Advisory Committee on Telecommunications.

In response to all of the comments received, I have prepared a revised page 2 of the draft letter from the President to me, in which I have attempted to incorporate your suggestions. The new language is underlined for your convenience.

I would greatly appreciate receiving your approval, further comments or suggested changes regarding the attached material, by September 19, 1958.

There will be a meeting in my office at 9 a.m. on ~~Monday~~ ^{Tuesday} September 23, 1958 as arranged today with your office by my Deputy, Mr. John S. Patterson, for the purpose of reviewing the final drafts.

Sincerely,

Leo A. Hoegh

Attachment

Central file 3
Director's reading file
Telec read'g file
✓ Telec records

Honorable Maurice H. Stans
Director
Bureau of the Budget
Washington 25, D. C.

Dear Mr. Stans:

Thank you for your comments relative to my letter of September 4, 1958, enclosing drafts of letters in connection with the proposed Advisory Committee on Telecommunications.

In response to all of the comments received, I have prepared a revised page 2 of the draft letter from the President to me, in which I have attempted to incorporate your suggestions. The new language is underlined for your convenience.

Your comments regarding the need for holding the Committee report confidential are certainly valid and I agree with them. However, I feel that this purpose can be achieved during the organizational meeting of the Committee.

I would greatly appreciate receiving your approval, further comments or suggested changes regarding the attached material, by September 19, 1958.

There will be a meeting in my office at 9 a.m. on ~~Monday~~ ^{Tuesday} September 23, 1958 as arranged today with your office by my Deputy, Mr. John S. Patterson, for the purpose of reviewing the final drafts.

Sincerely,


Leo A. Hoegh

Attachment

FC Alexander/ir
Central file 3
Director's read'g file

4 Telec Reading file
Telec records

SEP 13 1958

Honorable Gordon Gray
Special Assistant to the President
The White House

RM 374 1/2 EOB

Dear Gordon:

Thank you for your comments relative to my letter of September 4, 1958 enclosing drafts of letters in connection with the proposed Advisory Committee on Telecommunications.

In response to all of the comments received, I have prepared a revised page 2 of the draft letter from the President to me, in which I have attempted to incorporate your suggestions. The new language is underlined for your convenience.

I would greatly appreciate receiving your approval, further comments or suggested changes regarding the attached material, by September 19, 1958.

There will then be a meeting in my office at 9 a.m. on ~~Monday~~ *Tuesday*, September 23, 1958 as arranged today with your office by my Deputy, Mr. John S. Patterson for the purpose of reviewing the final drafts.

Sincerely,

Leo A. Hoegh
Leo A. Hoegh

Attachment

- FCAlexander/ir
- cc Central file (1 gr & 2 W)
- Director's read'g file 1 W
- ✓ Telec Records pink
- Tele read'g file

DRAFT
9-11-58

The White House
Washington

My dear Governor Hoeph:

I have decided to establish a temporary Special Advisory Committee on Telecommunication which shall have five members and shall report to me through you.

I am taking this action because of my concern about the continued smooth functioning of our national communication services upon which our national economy and defense are today highly dependent. Changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management. The Communication Act of 1934 divides the responsibility for the management of telecommunication between the President and the Federal Communications Commission during peacetime and gives the President additional authority in a war emergency. The satisfaction of requirements vital to the maintenance of the necessary state of defense readiness and of requirements essential to the modernization of the Federal Airways and the safe navigation of airways and the safe navigation of aircraft, as well as of the needs dictated by our economy, will increase demands on the radio spectrum. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapon systems.

The following persons have agreed to serve on the Committee:

_____, Chairman

The Committee will be responsible for:

1. The conduct of an examination of the administrative and procedural arrangements which now exist for (a) the formulation of telecommunication policy; (b) assuring high standards of telecommunication management, and (c) the allocation, management and control of radio frequencies, both Government and non-Government.
2. The recommendation of any changes that should be made in existing administrative organization, management or procedures which would assist in (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, (c) utilizing radio frequencies to the maximum degree possible, (d) determining the future requirements of the Federal Government and other U. S. users of frequencies, and (e) determining whether any frequency bands (and if so how many) may be allocated, in the public interest, to other uses.
3. A general review of the over-all allocation of the radio spectrum in the United States with a view to determining whether there are areas where readjustment is necessary in the public interest and making recommendations thereon.

delete

x

See Revised Page 2

The Committee shall report to you within three months, if possible, but not later than six months of its establishment, the results of its study together with the requested recommendations. Upon the submission of its report, the Committee shall cease to exist.

All executive departments and agencies of the Federal Government are authorized and directed to cooperate with the Committee in its work and to furnish the Committee such information as it may require in the performance of its duties. In addition, the Committee may obtain such information as it may require from industry or other sources. The Committee shall protect the security of any classified information submitted to it.

Please keep me advised of the Committee's progress and transmit its final report to me with your views and an outline of any points which you feel merit special attention.

Therefore, pursuant to the authority contained in the General Government Warrent Appropriation Act, 1959, I hereby allocate from the appropriation "Emergency Fund for the President, National Defense, 1959,"

<u>To</u>	<u>Amount</u>
Office of Civil and Defense Mobilization	\$170,000

to be expended by post office, without regard to section 1451 of the Revised Statutes (31 U.S.C. 545) and section 2 of the Act of March 3, 1909 (31 U.S.C. 679), for necessary expenses of the Committee.

The funds hereby allocated shall be available, without regard to the Civil Service laws and the Classification Act of 1949, as amended, for the payment to each member of the Committee, while away from his home or regular place of business and engaged in the official business of the Committee, of compensation at the rate of \$75.00 per diem. These funds shall also be available for services as authorized by section 15 of the Act of August 2, 1946 (5 U. S. C. 55a), but at rates for individuals not in excess of \$75.00 per diem. To the extent necessary to permit such payments, these funds shall be available without regard to the monetary limitations of that section.

The Bureau of the Budget will arrange for the necessary transfer of funds and advise your agency when this has been accomplished.

It is requested that you arrange to provide the Committee with office space and administrative services. Upon termination of the Committee with the submission of its report to you, its files and records shall be taken under your jurisdiction.

(I am transmitting copies of this letter to each member of the Committee and, for your information and guidance, there is enclosed a copy of my letter to the Committee members.)

Sincerely,

The following persons have agreed to serve on the Committee: _____, Chairman.

The Committee will be responsible for a general review of the U. S. policy, procedure, and practices with respect to the utilization of the radio spectrum and other telecommunication media, with a view to making recommendations for their improvement.

For example, the Committee should, in its study include such things as:

1. The recommendation of any changes that should be made in existing administrative organization, management or procedures which would assist in (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, (c) utilizing radio frequencies to the maximum degree possible, (d) determining the future requirements of the Federal Government and other U.S. users of frequencies, (e) the allocation, management and control of radio frequencies, both Government and non-Government, and (f) determining whether any frequency bands (and if so how many) may be allocated, in the public interest, to other uses.

2. ^A ~~Making a general~~ review of new or improved technological methods and making recommendations for the application of those methods or techniques which will result in improvement and greater productivity in the use of the radio frequency spectrum.

3. A general review of the over-all allocation of the radio spectrum in the United States with a view to determining whether there are areas where readjustment is necessary in the public interest and making recommendations thereon.

Revised from draft of 9/11/58

The Committee will be responsible for:

1. The conduct of an examination of the administrative and procedural arrangements which now exist for (a) the formulation of telecommunication policy; (b) assuring high standards of telecommunication management, and (c) the allocation, management and control of radio frequencies, both Government and non-Government.
2. The recommendation of any changes that should be made in existing administrative organization, management or procedures which would assist in (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, (c) utilizing radio frequencies to the maximum degree possible, (d) determining the future requirements of the Federal Government and other U. S. users of frequencies, and (e) determining whether any frequency bands (and if so how many) may be allocated, in the public interest, to other uses.
3. A general review of the over-all allocation of the radio spectrum in the United States with a view to determining whether there are areas where readjustment is necessary in the public interest and making recommendations thereon.

(4)

Rm-103
Mr. Patterson

EXECUTIVE OFFICE OF THE PRESIDENT
BUREAU OF THE BUDGET
WASHINGTON 25, D. C.

SEP 11 1958

My dear Governor Hoegh:

This is in response to your letter of September 4, 1958, in which you requested me to comment on draft communications which would establish the Special Advisory Committee on Telecommunications, allocate funds for the same, and other related purposes. I have had the drafts reviewed and have the following general observations to make:

1. I note that the study is proposed to be limited only to matters of organization, management or procedures. This appears to be too limited an interpretation of what was intended. My understanding is that the Committee would concern itself with the allocation of frequencies, at least by major bands or groups; look into future requirements, both governmental and non-governmental; take cognizance of technological advances in the field with a view to better technical utilization of the spectrum; consider the possibility of reassigning portions of the spectrum from current to more urgent needs; and finally, to conduct an over-all review of the organization and management aspects of this problem.

In these circumstances, I would think it desirable to provide the Committee with a more general charter, leaving it to the discretion of the Committee as to the amount of detail they would cover during the period allotted to them. I realize, of course, that neither the funds requested nor the time provided would permit a comprehensive review of all the items noted above.

2. In view of the President's expressed desire that the members of the Committee not inject their views into the public domain, it might be well to mention in the letters of appointment that the report will be made on a confidential basis with later determination as to what parts, if any, of the report might be released.

3. With reference to the qualifications of the individuals to serve on the study, I note that the names on the list circulated at the August 21 meeting with the President are primarily telecommunications experts and technicians. While undoubtedly any special study group of this sort should include technicians, it seems to me that the Committee should also include highly qualified management experts and, in particular, those with a knowledge of problems of the Executive Office of the President and its relationships to the departments and agencies.

Sincerely yours,

Maurice H. Stans
Director

Honorable Leo A. Hoegh
Director, Office of Civil
and Defense Mobilization
Washington 25, D. C.

SEP 11 12 11 PM 1958

TO DIRECTOR, FBI (100-374301) FROM SAC, NEW YORK (100-100000) (P)
SUBJECT: [Illegible] (C)
RE: [Illegible] (C)
[Illegible text block]

1. [Illegible text block]

2. [Illegible text block]

3. [Illegible text block]

4. [Illegible text block]

Very truly yours,
[Illegible Signature]



DEPARTMENT OF STATE
WASHINGTON

Room 103

EOB

Mr Patterson
JPD noted 9/10/58

In reply refer to
TD

September 9, 1958

Dear Mr. Hoegh:

In Mr. Dillon's absence, I acknowledge the receipt of your letter of September 4, 1958, enclosing copies of drafts of letters to be used in connection with the Advisory Committee on Telecommunications.

In reply to your request for suggestions and/or approval, you are informed that the Department perceives no objection to the proposed Terms of Reference of the Committee. My only suggestion would be that the sentence on page 2, paragraph 2 reading "(e) determining whether frequencies allocated to the Federal Government may, without jeopardizing the public interest, be relinquished for other purposes" be changed to indicate that the Committee should be free to determine whether frequencies could be released not only by the Federal Government but also by private users. This would give the Committee a freer hand in its study of the present use of the radio frequency spectrum.

Sincerely yours,

Thomas C. Mann
Assistant Secretary

The Honorable

Leo A. Hoegh, Director,
Office of Defense and Civilian Mobilization,
Washington 25, D. C.

EXECUTIVE OFFICE
OF THE PRESIDENT

SEP 10 8 49 AM 1958

OLD M. L. ROOM
WASHINGTON 25, D.C.

RECEIVED
SEP 10 1958

SEP 10 1958

TO THE PRESIDENT
FROM THE SECRETARY OF THE ARMY
SUBJECT: [Illegible]

1. [Illegible]

2. [Illegible]

3. [Illegible]



ASSISTANT SECRETARY OF DEFENSE
WASHINGTON 25, D. C.

W-4042-M
Mr Patterson
JAB noted 9/9/58
copy returned

SUPPLY AND LOGISTICS

8 September 1958

Dear Mr. Hoegh:

In reply to your letter of September 4, 1958, I have only one suggestion in regard to the draft proposals for organization of the Advisory Committee on Telecommunications.

Please refer to the draft letter from the White House to you, page 2, paragraph 2(e) which reads: "determining whether frequencies allocated to the Federal Government may without jeopardizing the public interest be relinquished for other purposes."

I recommend that this wording be changed to read: "determining whether any frequency bands (and, if so, how many) may be allocated, in the public interest, to other uses." I believe this wording is consistent with subparagraphs (c) and (d) which precede subparagraph (e). It conforms to the mutually agreed to amendments to Senate Joint Resolution 106 as reported out of the House of Representatives Committee on Interstate and Foreign Commerce.

The balance of the draft is concurred in.

Sincerely,

PERKINS MCGUIRE
Assistant Secretary of Defense
(Supply and Logistics)

Honorable Leo A. Hoegh
Director, Office of Defense
and Civilian Mobilization
Executive Office of the President
Washington 25, D. C.

EXHIBIT OFFICE
OF THE SECRETARY

SEP 9 8 41 AM 1958

MEMORANDUM FOR THE SECRETARY
SUBJECT: [Illegible]
[Illegible]
[Illegible]
[Illegible]

(Subject and Reference)
[Illegible]
[Illegible]

STANDARD

THE PURPOSE OF THE STUDY IS TO DETERMINE:

1. THE EFFECTS OF THE STUDY ON THE STUDENT BODY.
2. THE EFFECTS OF THE STUDY ON THE TEACHERS.
3. THE EFFECTS OF THE STUDY ON THE PARENTS.
4. THE EFFECTS OF THE STUDY ON THE COMMUNITY.
5. THE EFFECTS OF THE STUDY ON THE NATION.

THE STUDY WILL BE CONDUCTED BY THE FOLLOWING PERSONS:
[Illegible]
[Illegible]
[Illegible]

THE STUDY WILL BE COMPLETED BY THE FOLLOWING DATE:
[Illegible]
[Illegible]
[Illegible]

STANDARD

STANDARD



DEPARTMENT OF EDUCATION
WASHINGTON, D.C.

THE WHITE HOUSE
WASHINGTON

September 8, 1958

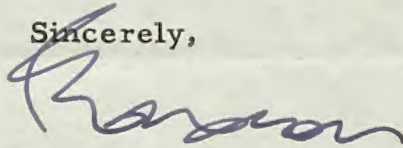
Dear Leo:

I have your letter of September 4 inclosing copies of drafts of letters to be used in connection with the Advisory Committee on Telecommunications.

I am somewhat concerned that the Committee, in effect, is being asked to examine only administrative and procedural arrangements and not some of the substance as was suggested in the Administration's position on the so-called Potter Bill. It seems to me that this would result in leaving the real job to be done by somebody else.

A further comment relates to Paragraph 2(e) of the proposed Presidential letter to you. It seems to me that any study should be across-the-board and not simply the question of relinquishing frequencies allocated to the Federal Government.

Sincerely,



Gordon Gray

Honorable Leo A. Hoegh
Director
Office of Civil and Defense Mobilization

M. Patterson
-4042-M
JHP noted 9/4/58
copy retained

EXECUTIVE OFFICE OF
THE PRESIDENT

1958 SEP 9 AM 10 14

O.D.C.M. MAIL ROOM
WASHINGTON 25. D.C.

September 4, 1958

Honorable Gordon Gray
Special Assistant to the President
The White House

Dear Gordon:

Attached are copies of drafts of letters to be used in connection with the Advisory Committee on Telecommunications for your suggestions and/or approval.

Would appreciate receiving your comments by September 9th.

Sincerely,

Leo A. Hoegh

Attachments - 3

Same letter sent to Mr. Doerfer
Mr. Perkins McGuire
Mr. Dillon - State
Mr. Stans - Budget

DRAFT
Sept. 3, 1958

The White House

Washington

My dear Governor Hoegh:

I have decided to establish a temporary Special Advisory Committee on Telecommunication which shall have five members and shall report to me through you.

I am taking this action because of my concern about the continued smooth functioning of our national telecommunication services upon which our national economy and defense are today highly dependent. Changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management.

The Communication Act of 1934 divides the responsibility for the management of telecommunication between the President and the Federal Communications Commission during peacetime and gives the President additional authority in a war emergency. The satisfaction of requirements vital to the maintenance of the necessary state of defense readiness and of requirements essential to the modernization of the Federal Airways and the safe navigation of aircraft, as well as of the needs dictated by our economy, will increase demands on the radio spectrum. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapon systems.

The following persons have agreed to serve on the Committee:

_____, Chairman

The Committee will be responsible for:

1. The conduct of an examination of the administrative and procedural arrangements which now exist for (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, and (c) the allocation, management and control of radio frequencies, both Government and non-Government.
2. The recommendation of any changes that should be made in existing administrative organization, management or procedures which would assist in (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, (c) utilizing radio frequencies to the maximum degree possible, (d) determining the future requirements of the Federal Government and other U. S. users of frequencies, and (e) determining whether frequencies allocated to the Federal Government may, without jeopardizing the public interest, be relinquished for other purposes.

The Committee shall report to you within three months, if possible, but not later than six months of its establishment, the results of its study together with the requested recommendations. Upon the submission of its report, the Committee shall cease to exist.

All executive departments and agencies of the Federal Government are authorized and directed to cooperate with the Committee in its work and to furnish the Committee such information as it may require in the performance of its duties. In addition the Committee may obtain such information as it may require from industry or other sources. The Committee shall protect the security of any classified information submitted to it.

Please keep me advised of the Committee's progress and transmit its final report to me with your views and an outline of any points which you feel merit special attention.

Therefore, pursuant to the authority contained in the General Government Matters Appropriation Act, 1959, I hereby allocate from the appropriation "Emergency Fund for the President, National Defense, 1959,"

<u>To</u>	<u>Amount</u>
Office of Civil and Defense Mobilization	\$170,000

to be expended by your office, without regard to section 3681 of the Revised

Statutes (31 U.S.C. 672) and section 9 of the Act of March 4, 1909 (31 U.S.C. 673), for necessary expenses of the Committee.

The funds hereby allocated shall be available, without regard to the Civil Service laws and the Classification Act of 1949, as amended, for the payment to each member of the Committee, while away from his home or regular place of business and engaged in the official business of the Committee, of compensation at the rate of \$75.00 per diem. These funds shall also be available for services as authorized by section 15 of the Act of August 2, 1946 (5 U.S.C. 55a), but at rates for individuals not in excess of \$75.00 per diem. To the extent necessary to permit such payments, these funds shall be available without regard to the monetary limitations of that section.

The Bureau of the Budget will arrange for the necessary transfer of funds and advise your agency when this has been accomplished.

It is requested that you arrange to provide the Committee with office space and administrative services. Upon termination of the Committee with the submission of its report to you, its files and records shall be taken under your jurisdiction.

For your information and guidance, there is enclosed a copy of my letter to the Committee members.

Sincerely,

DRAFT
September 3, 1958

EXECUTIVE OFFICE OF THE PRESIDENT
Office of Defense and Civilian
Mobilization

Washington 25, D. C.

OR

Honorable Maurice H. Stans
Director
Bureau of the Budget
Washington 25, D. C.

Dear Mr. Stans:

As you know, the President is establishing a temporary five member President's Special Advisory Committee on Telecommunication to make a new examination of the existing administrative organization and procedures for management of U. S. telecommunication.

The President has requested that I provide the Committee with administrative support, with the obligation incurred in behalf of the Committee to be paid from an allotment to be made by you from White House funds. A copy of his letter of August , 1958, on this subject is enclosed for your convenience.

It will be appreciated if you will arrange the allotment of funds in accordance with the enclosed budget estimate.

Sincerely,

Leo A. Hoegh
Director

Enclosure

08

BUDGET ESTIMATE: - President's Special Advisory
Committee on Telecommunication

Total No. Permanent Positions	0
Average No. WAE Committee Members	5
Average No. WAE Employees	6
Average No. Part-time Employees, Classified	6
Lapses	--
Average No. Employees	7.6 Man-years

01 Personal Services

WAE Committee Members	400 days @ \$75.00	\$ 30,000
WAE Professionals	780 days @ \$75.00	58,500
Temporary, Part-time, Classified	3 Man Years	<u>13,490</u>
		\$101,990

02 Travel

Committee Members	130 trips @ \$150	\$7,800
Committee Members	400 days @ \$ 15	6,000
Staff	10 trips @ 60	600
Staff	50 days @ 12	<u>600</u>
		\$ 15,000

03 Transportation of things 500

04 Communication Services 2,500

06 Printing and Reproduction 5,000

07 Other Contractual Services (Recruit & Clear
(17 - \$ 5,100
(Management Firm
(\$30,000 35,100

Sub-total \$ 58,100

Carried forward sub-total

\$58,100

08 Supplies and Materials

\$ 2,500

09 Equipment

2,500

11 Grants, Subsidies & Charities

4,679

15 Taxes, Insurance

\$ 140
169,909

ol

**PRESIDENT'S SPECIAL ADVISORY COMMITTEE
ON TELECOMMUNICATION**

01 Personal Services

5 Committee Members, WAE @ \$75.00 P.D.
1 Staff Director, WAE @ \$75.00 P.D.
5 Professional, WAE @ \$75.00 P.D.
1 Secretary GS-7
5 Clerk-Steno GS-5

Short Version
DRAFT
September 3, 1958

The White House
Washington

Dear Mr.

It is a genuine pleasure to know that you have agreed to serve as a member (Chairman) of the Special President's Advisory Committee on Telecommunication created for the purpose of making an examination of the role of the Federal Government in the management of telecommunication. The other members of the Committee are: _____

Our economy and national defense are today highly dependent upon the smooth functioning of our national telecommunication services. The rapidly changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapons systems.

In view of the need for early action in the field it would be helpful if the Committee could complete its study and submit its recommendations within three months and not later than six months of the Committee's establishment. Upon submission of the requested report to me by the Director of the Office of Civil and Defense Mobilization the Committee will cease to exist.

In the execution of your mission you will receive the full cooperation and assistance of all agencies of the Federal Government concerned. There is enclosed for your information and guidance, a copy of my letter to Governor Hoegh, Director of the Office of Civil and Defense Mobilization, outlining the specific responsibilities of the Committee, and the necessary supporting arrangements. I have asked Governor Hoegh to give the committee such assistance as it may wish in getting organized.

Sincerely,

Enclosure

August 28, 1958

MEMORANDUM

To: Mr. John B. Patterson
Deputy Director

From: F. C. Alexander

Subject: Draft letters for the establishment of
Telecommunication Advisory Committee

You will find attached, revised in accordance with discussions the following draft material:

- a. Letter from the President to Governor Hough,
- b. Letter from the President to be sent to members of the
Committee visualized (long version),
- c. Same as (b) (short version),
- d. Letter from Governor Hough to Mr. Stans conveying an estimate
of Committee expenses.

The language that has to do with salaries, funding and the transfer thereof in letter (a) was prepared by the staff of the Bureau of the Budget (Mr. Bartlett's office).

Messrs King and Kendall have indicated that they are in agreement with the drafts as revised and favor a short letter of transmittal to the Committee.

If the long letter (attachment b) is used the last paragraph will require editing.

cc: Mr. King
Mr. Kendall
WEPlummer;FCAlexander:naf
cc: Telecom Records ✓
Reading File
Central File

The White House

Washington

Draft
August 22, 1958

My dear Governor Hughes:

I have decided to establish a temporary Special Advisory Committee on Telecommunication which shall have five members and shall report to me through you.

I am taking this action because of my concern about the continued smooth functioning of our national telecommunication services upon which our national economy and defense are today highly dependent. Changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management. The Communications Act of 1934 divides the responsibility for the management of telecommunication between the President and the Federal Communications Commission during peacetime and gives the President additional authority in a war emergency. The satisfaction of requirements vital to the maintenance of the necessary state of defense readiness and of requirements essential to the maintenance of the Federal Airway and the safe navigation of aircraft, as well as of the needs dictated by our economy, will continue to demand on the radio spectrum. The situation is becoming increasingly complicated by prospective developments in satellites and space vehicles as well as defense weapon systems. I have, therefore, determined that these circumstances make the work of the Committee necessary to provide for an emergency affecting the national interest and security.

The following persons have agreed to serve on the Committee:

_____, Chairman

The Committee will be responsible for:

- (1) The review of the functioning of the administrative and financial arrangements which may exist for (a) the design of a telecommunications policy. The Secretary may establish a telecommunications committee, and (b) the allocation of resources for the design of the program, both covering areas of research and
- (2) The development of the program that would be made in the telecommunications program, and provide an evaluation of the program. The Secretary may establish a telecommunications committee, and (b) the allocation of resources for the design of the program, both covering areas of research and
- (3) The development of the program that would be made in the telecommunications program, and provide an evaluation of the program. The Secretary may establish a telecommunications committee, and (b) the allocation of resources for the design of the program, both covering areas of research and
- (4) The development of the program that would be made in the telecommunications program, and provide an evaluation of the program. The Secretary may establish a telecommunications committee, and (b) the allocation of resources for the design of the program, both covering areas of research and
- (5) The development of the program that would be made in the telecommunications program, and provide an evaluation of the program. The Secretary may establish a telecommunications committee, and (b) the allocation of resources for the design of the program, both covering areas of research and
- (6) The development of the program that would be made in the telecommunications program, and provide an evaluation of the program. The Secretary may establish a telecommunications committee, and (b) the allocation of resources for the design of the program, both covering areas of research and
- (7) The development of the program that would be made in the telecommunications program, and provide an evaluation of the program. The Secretary may establish a telecommunications committee, and (b) the allocation of resources for the design of the program, both covering areas of research and
- (8) The development of the program that would be made in the telecommunications program, and provide an evaluation of the program. The Secretary may establish a telecommunications committee, and (b) the allocation of resources for the design of the program, both covering areas of research and
- (9) The development of the program that would be made in the telecommunications program, and provide an evaluation of the program. The Secretary may establish a telecommunications committee, and (b) the allocation of resources for the design of the program, both covering areas of research and
- (10) The development of the program that would be made in the telecommunications program, and provide an evaluation of the program. The Secretary may establish a telecommunications committee, and (b) the allocation of resources for the design of the program, both covering areas of research and

The Committee shall report to you within three months, if possible, but not later than six months of its establishment, the results of its study together with the requested recommendations. Upon the submission of its report, the Committee shall cease to exist.

All executive departments and agencies of the Federal Government are authorized and directed to cooperate with the Committee in its work and to furnish the Committee with information as it may require in the performance of its duties. In addition the Committee may obtain such information as it may require from industry or other sources. The Committee shall protect the security of any classified information submitted to it.

Please keep me advised of the Committee's progress and transmit its final report to me with your views and an outline of any points which you feel merit special attention.

Therefore, pursuant to the authority contained in the Federal Government Military Appropriation Act, 1950, I hereby allocate from the appropriation "Emergency Fund for the President, National Defense, 1950."

To
Office of Civil and Defense Mobilization

Amount
\$175,000

to be expended by your office, without regard to section 1401 of the Revised

Statutes (31 U. S.C. 672) and section 9 of the Act of March 4, 1909 (31 U.S.C. 673), for necessary expenses of the Committee.

The funds hereby allocated shall be available, without regard to the Civil Service laws and the Classification Act of 1949, as amended, for the payment to each member of the Committee, while away from his home or regular place of business and engaged in the official business of the Committee, of compensation at the rate of \$75.00 per diem. These funds shall also be available for services as authorized by section 15 of the Act of August 2, 1946 (3 U.S.C. 906), but at rates for individuals not in excess of \$75.00 per diem. To the extent necessary to permit such payments, these funds shall be available without regard to the monetary limitations of that section.

The Bureau of the Budget will arrange for the necessary transfer of funds and advise your agency when this has been accomplished.

It is requested that you arrange to provide the Committee with office space and administrative services. Upon transmission of the Committee with the submission of its report to you, its files and records shall be taken under your jurisdiction.

(The transmitting copies of this letter to each member of the Committee and for your information and guidance, there is enclosed a copy of my letter to the Committee members.

Sincerely,

WPlummer:mef
August 27, 1958The White House
Washington

Dear Mr. _____:

I am delighted that you have agreed to serve as a member (Chairman) of the temporary President's Special Advisory Committee on Telecommunication which I am establishing to make an examination of the role of the Federal Government in the management of telecommunication. The other members of the Committee are: _____.

The Committee will be responsible for:

1. The conduct of an examination of the administrative and procedural arrangements which now exist for (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management and (c) the allocation, management and control of radio frequencies, both Government and non-Government.
2. The recommendation for any change that should be made in the existing administrative organization, management or procedures which would assist in (a) the formulation of telecommunication policy, (b) assuring high standards of telecommunication management, (c) utilizing radio frequencies to the maximum degree possible, (d) determining the future requirements of the Federal Government and other U. S. users of frequencies, and (e) determining whether frequencies allocated to the Federal Government may, without jeopardizing the public interest, be relinquished for other purposes.

Our national security and defense are today highly dependant upon the smooth functioning of our national telecommunication services. The rapidly changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management. The Communications Act of 1934 divides the responsibility for the management of telecommunication between the President and the Federal Communications Commission during peacetime but gives the President additional authority in a war emergency. The satisfaction of requirements vital to the maintenance of the necessary state of defense readiness and of requirements essential to the administration of the Federal Airway and the safe navigation of aircraft, as well as of the needs dictated by our economy, will increase demands on the radio spectrum. The situation is becoming no less complicated by progressive developments in satellites and space vehicles as well as defense weapon systems. In view of the need for early action in this field, I should like the Committee to report to Governor Neagh, the Director of the Office of Defense and Civilian Mobilization, within three months, if possible, but not later than six months of the Committee's establishment, the results of the study together with its recommendations. Upon submission of the requested report, the Committee will cease to exist.

I am certain that you will receive the full cooperation and assistance of all parties concerned. I have asked Governor Neagh to provide for administrative and other necessary supporting services and to assist you in getting the Committee started.

Sincerely,

*Mr. Patterson's
Charges*

Short version

Draft
WEPlummer:lr
August 28, 1958

The White House

Washington

Dear Mr.

It is a genuine pleasure to know that you have agreed to serve as a member (Chairman) of the Special President's Advisory Committee on Telecommunication created for the purpose of making an examination of the role of the Federal Government in the management of telecommunication. The other members of the Committee are: _____

Our national economy and defense are today highly dependent upon the smooth functioning of our national telecommunication services. The rapidly changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapons systems.

In view of the need for early action in this field it would be helpful if the Committee could complete its study and submit its recommendations within three months and not later than six months of the Committee's establishment. Upon submission of the requested report to the Director of the Office of Civil and Defense Mobilization the Committee will cease to exist.

In the execution of your mission you will receive the full cooperation and assistance of all parties concerned. There is enclosed for your information and guidance, a copy of my letter to Governor Neagh, Director of the Civil Control Administration, outlining the specific suggestions of the Committee, and the necessary supporting arrangements. I have asked Governor Neagh to assist you in getting the Committee organized, in accordance with the wishes of its members.

Sincerely,

Washington

DRAFT

W. Plummer:mlf
August 26, 1958The White House
WashingtonDear Mr. *Indur**It is a genuine pleasure to know*
~~I am~~ delighted that you have agreed to serve as a member (Chairman) of the*special*
~~Special~~ President's ~~Special~~ Advisory Committee on Telecommunication which
~~created for the purpose of making~~
~~I am establishing to make an examination of the role of the Federal Govern-~~ment in the management of telecommunication. The other members of the
Committee are: _____

Our national economy and defense are today highly dependent upon the smooth functioning of our national telecommunication services. The rapidly changing technology along with changing needs in Government and non-Government areas are presenting increasingly difficult problems in telecommunication management. The situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapons systems.

Indur

In view of the need for early action in this field, I should like the Committee to report to the Director of the Office of Defense and Civilian Mobilization within three months, if possible, but not later than six months of the Committee's establishment, the results of its study together with its recommendations. Upon submission of the requested report, the Committee will cease to exist.

In the execution of your mission
~~I am~~ certain that you will receive the full cooperation and assistance of all parties concerned. *There is enclosed*
For your information and guidance, ~~I am~~ enclosing a copy of my letter to Governor Hoegh, Director of the Office of Defense and Civilian Mobilization, outlining the specific responsibilities of the Committee, and the necessary supporting arrangements. *I have asked* Governor Hoegh ~~to~~ *with* assist you*in getting the Committee started, organized, to*
in accordance with the
make of its members.
Sincerely,

Enclosure

WEPlummer:mef
August 25, 1958

EXECUTIVE OFFICE OF THE PRESIDENT
Office of Defense and Civilian
Mobilization

DRAFT

Washington 25, D. C.

Honorable Maurice H. Stans
Director
Bureau of the Budget
Washington 25, D. C.

Dear Mr. Stans:

As you know, the President is establishing a temporary five member President's Special Advisory Committee on Telecommunication to make a new examination of the existing administrative organization and procedures for management of U. S. telecommunication.

The President has requested that I provide the Committee with administrative support, with the obligation incurred in behalf of the Committee to be paid from an allotment to be made by you from White House funds. A copy of his letter of August , 1958, on this subject is enclosed for your convenience.

It will be appreciated if you will arrange the allotment of funds in accordance with the enclosed budget estimate.

Sincerely,

Leo A. Hoegh
Director

Enclosure

WASHINGTON
August 24, 1955

**BUDGET ESTIMATE - Federal's Special Agency
Committee on Telecommunication**

Total No. Personnel Positions	9
Average No. WAE Committee Members	5
Average No. WAE Employees	4
Average No. Part-time Employees, Classified	4
Lapses	1
Average No. Employees	1.4 Man-Years

01 Personal Services

WAE Committee Members	40 days @ \$75.00	\$3,000
WAE Professionals	100 days @ \$11.00	\$1,100
Temporary, Part-time, Classified	3 Man Years	12,000
		<u>\$16,100</u>

02 Travel

Committee Members	40 days @ \$100.00	\$4,000
Committee Members	40 days @ \$15.00	\$600
Staff	20 days @ 25.00	500
Staff	10 days @ 12.00	120
		<u>\$5,120</u>

03 Transportation of Goods

\$50

04 Communication Services

\$200

05 Printing and Reproduction

\$200

06 Other Contractual Services

General & Admin	\$2,500
Management Study	20,000
Personnel	10,000
	<u>\$32,500</u>

Capital Budgeting Worksheet

Page 2 of 2

14. Payoffs and Probabilities

\$ 5,000

15. Expected Value

2,500

16. Expected Payoffs & Standard Deviation

4,472

17. Project Selection

100
100,000

WEPlummer/lr
August 26, 1958

PRESIDENT'S SPECIAL ADVISORY COMMITTEE
ON TELECOMMUNICATION

01 Personal Services

5 Committee Members, WAE @ \$75.00 P.D.
1 Staff Director, WAE @ \$75.00 P.D.
5 Professional, WAE @ \$75.00 P.D.
1 Secretary GS-7
5 Clerk-Steno GS-5

Governor Leo A. Hoegh, Director, ODCM

August 15, 1958

F. C. Alexander, Deputy Assistant Director for Telecommunications
Addition to List of Names for Presidential Communications Board

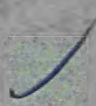
It has recently come to my attention that Rear Admiral Earl E. Stone has retired from the U. S. Navy. I feel that he is of proper caliber and sufficiently knowledgeable of communications to be included in the list of names presented in my memorandum dated July 30, 1958

You will find his biography attached

Attachment

CC: Mr. J. S. Patterson, Deputy Director

FCAlexander;rlc
Telecommunications Records
Reading File





STONE, Earl Everett

Naval officer; b. Milwaukee, Dec. 2, 1895. ed. Milwaukee State Normal School, U. Wis.; grad. U. S. Naval Acad. 1917M. S. Harvard, 1925 m. Eleanor Newton Pritchard, Aug 10, 1920, 1 dau. Ellen Newton (Mrs. Ellen Stone Haring). Commnd. ensign, U. S. Navy, 1917, advanced through the grades to rear adm., 1946; served U. S. S. Cleveland (escort duty), 1917-19; aide and radio officer Staff of Comdr. Base Force, Pacific Fleet, 1919-23; course communication engring. Naval Acad., 1923-24, Harvard 1924-25; aide and radio officer, mem. staff Comdr. Battleship Div. 4 1925-28; with Office of Naval Communications, Washington, 1928-30; fleet communication officer and aide Staff Comdr. in Chief U. S. Fleet, 1930-32; 1st lt. U. S. S. Cincinnati, 1923-33; with Office of Naval Communications 1933-34; comd. consecutively U. S. C. Long and U. S. S. Alywin, 1935-38; naval mem. coordinating com. Def. Communications Bd., Office, Chief, Naval Operations, 1938-41; exec. officer U. S. S. California Feb-Dec. 1941, U. S. S. Salt Lake City, Dec. 1941-Feb. 1942; later became communications officer Eastern Sea Frontier, then on duty Office of Naval Communications, 1942-44; comdg. officer U. S. S. Wis., 1944-45; mem. staff of comdr. in chief, Pacific Fleet, March-Dec. 1945; dir. Naval Communications, Navy Dept. 1946-1949; with Joint Chiefs of Staff Def. Dept., 1949-51; comdr. Cruiser Div. One, 1951-52; dir. communications Joint Staff, U. S. European comand, 1952-53; comdr. tng. cond., Pacific Fleet, 1953-55. Decorated Legion of Merit with gold star, Navy Unit Commendation Ribbon, Victory Medal World War I with Atlantic Fleet Escort Clasp, Am. Def. Medal with bronze star, Asiatic-Pacific Area Service Medal with 5 engagement stars, Am. Area Service Medal, Victory Medal World War II, Philippine Liberation Campaign ribbon with bronze star, Korean Service medal, UN service medal, Korean Presdl. Unit citation ribbon, Peruvian Cross, French Legion of Honor.

Mr. John S. Patterson, Deputy Director

August 14, 1958

F. C. Alexander, Deputy Assistant Director for Telecommunications

Cabinet Agenda August 15, 1958

Attached, pursuant to your memo of August 12, 1958, and our subsequent discussion of the subject, is the following material for the Director's use in outlining the telecommunication responsibilities and the current operating organization in the United States:

2 copies of detailed outline of U. S. telecommunication authority, responsibilities and organization in War and in Peace (dated August 13, 1958).

2 copies of memo dated August 12, 1958 from F. C. Alexander to the Director transmitting a draft Executive Order providing a Presidential study Board for Telecommunications. (Director has the original).

2 copies of a statement briefing down the foregoing material for the Director's use at Cabinet.

It is suggested that the Director read the detailed material if time permits, as this is a complicated subject and we will stand by to brief him additionally as desired.

FCAlexander/rlc
Telecommunications Records.
Reading File
Attachments ✓

DECLASSIFIED
E.O. 13526, Sec. 3.3h

By MW NARA Date 11/29/0

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. Fred Alexander

DATE: August 12, 1958

FROM : Deputy Director

SUBJECT: Cabinet Agenda - August 15.

Attached is a copy of the subject for discussion at the Friday Cabinet meeting.

Please submit to me by Wednesday noon your suggested comments for Governor Hoegh.

John S. Patterson
John S. Patterson

~~SECRET~~

Governor Hoegh

August 12, 1958

Emil W. Reutzel, Jr.

Cabinet Agenda - August 15

The Cabinet agenda for Friday will include Telecommunications. The participants in the discussion will be:

Secretary McElroy - defense considerations.
Gordon Gray - economic aspects of problems from
private industry standpoint.
Allen Dulles - "countermeasures" etc.
Dr. Killian - science and technological aspects
Governor Hoegh - present [scattered] organizational
arrangements within the Federal
Government and outline of his
responsibility in the field.

The paper will be presented to you by Thursday noon.

While this is intended to be an information item, your comments in regard to bringing this problem into focus and getting it on the road are in order.

Emil W. Reutzel, Jr.

EWReutzel:dc
Director
Mr. John Patterson
✓ Mr. Alexander
Central Files

~~SECRET~~

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF DEFENSE AND CIVILIAN MOBILIZATION

August 13, 1958

UNITED STATES TELECOMMUNICATION AUTHORITY, RESPONSIBILITIES AND ORGANIZATION

COMMUNICATIONS ACT OF 1934, AS AMENDED

The Act divides responsibility between the President and the Federal Communications Commission and gives the President special powers in a war emergency.

THE PRESIDENT

Responsibility for assignment of frequencies to radio stations belonging to and operated by the Federal Government.

Special powers to control wire and radio communication and electronic devices, including suspension and amendment of FCC rules and regulations, in a war emergency.

THE FEDERAL COMMUNICATIONS COMMISSION

Responsibility for regulating radio, wire and cable communication between the states and between the United States and foreign points - includes state and local governments. Commission jurisdiction extends over the Continental United States, its territories and Possessions but not to the Canal Zone nor to communication facilities of the Federal Government.

Responsibility for preparation of plans for Control of Electromagnetic Radiation Devices (CONELRAD), of FCC licensees delegated to FCC by Executive Order 10312.

Commission and Staff as of June 30, 1957
(7 Commissioners and 1197 staff members).

OTHER STATUTES

Responsibility for control of landing of submarine cables.

Responsibility for control of telecommunication in the Panama Canal Zone has been vested in the Department of Defense.

Certain authority delegated to Director, ODCM, by Executive Orders 10460 and 10705, (see page 2).

Control of cable landings and authority for issuance of submarine cable landing licenses delegated to FCC by Executive Order.

**EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF DEFENSE AND CIVILIAN MOBILIZATION**

July 22, 1952

TELECOMMUNICATION AUTHORITY AND RESPONSIBILITIES

PRACTICES

1. Executive Order 10410 of June 15, 1952 assigned to the Director, ODCM, responsibility for assisting and advising the President on telecommunication matters and specifically with respect to:

- a. Coordinating the development of policies and standards.
- b. Issuing high standards of telecommunication system management.
- c. Coordinating the development of agency mobilization plans and programs.
- d. Assigning radio frequencies to Government agencies and establishing policies and procedures governing such assignments and their continued use.
- e. Developing U. S. Government frequency requirements.

The Interdepartment Radio Advisory Committee reports to and assists the Director, ODCM.

THE DIRECTOR

1. The authority and responsibilities vested in the Director by Executive Order 10410, supplemented by the delegation of authority by Executive Order 10725 for the assignment of frequencies to Government agencies and the issuance of rules and regulations for their continued use.

2. Executive Order 10725 of April 17, 1951 delegates to the Director, during a war in which the U. S. is engaged, the authority vested in the President by Executive Order 10410, and by Sections 601(a), (b), and (c) of the Communications Act of 1934. The Director may redelegate this authority.

Pursuant to this delegation the Director may, with and without the President, assign frequencies to Government agencies and may issue such rules and regulations as he may deem necessary to carry out these responsibilities.

The Director may require agencies subject to the Act to submit preliminary or final communications plans and in the assignment of services. He may require or may suspend dissemination of or radio facilities for receiving or sending messages.

PEACE TIME

- II. The President has directed ODGM to coordinate "the implementation of all action in the field of telecommunications in the United States Government," and to report to the National Security Council periodically on the implementation of NSC policies.
- III. The President has directed ODGM to formulate national telecommunication policy, except for domestic radio and television broadcasting, coordinated throughout the Government and to present to the Cabinet for consideration any policy questions which warrant such action; to recommend for action programs to carry out those policies; and to recommend organizational changes in the Government structure and administrative action needed to facilitate accomplishment of those policy objectives and action programs.
- IV. Executive Order 10312 of December 10, 1951 provides that COMELRAD plans for control of electro-magnetic radiation to minimize its use as an aid to navigation of hostile aircraft or missiles shall not become effective until they have been concurred in by the Secretary of Defense and the Director, ODGM.

WAR EMERGENCY

- III. Same as II Peace Time.
- IV. Same as III Peace Time.
- V. Same as IV Peace Time.

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF DEFENSE AND CIVILIAN MOBILIZATION

August 13, 1958

TELECOMMUNICATION STAFF

In the present circumstances, authorized positions and personnel on duty to carry out the telecommunication responsibilities of the Office of Defense and Civilian Mobilization on behalf of the President are:

	<u>Authorized Positions</u>			<u>Personnel on Duty</u>		
	<u>Professional</u>	<u>Clerical</u>	<u>Total</u>	<u>Professional</u>	<u>Clerical</u>	<u>Total</u>
Telecommunications Area, ODCM	7	7	14	6	5	11
Secretariat, Interdepartment Radio Advisory Committee	4	26	30	4	22	26

During the interval since 1953, when the responsibility for assisting and advising the President with respect to his telecommunication functions was placed in ODM, the work has increased several fold with only a small increase in personnel. As a consequence, it has been necessary to devote our efforts to carrying out only the highest priority projects and to defer action on numerous desirable projects. Far too little effort has been devoted to management aspects of telecommunications.

It has been demonstrated that the approach which has been followed heretofore will produce insufficient results. In order to achieve the objective there should be an appreciable increase in the time available for high level understanding and direction of such a complex undertaking, together with a suitable increase in staff.

It is recommended that any study of organizational arrangements within the Federal Government for the management of telecommunication take into consideration the foregoing.

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF DEFENSE AND CIVILIAN MOBILIZATION

August 13, 1958

UNITED STATES TELECOMMUNICATION AUTHORITY, RESPONSIBILITIES AND ORGANIZATION

COMMUNICATIONS ACT OF 1934, AS AMENDED

The Act divides responsibility between the President and the Federal Communications Commission and gives the President special powers in a war emergency.

THE PRESIDENT

Responsibility for assignment of frequencies to radio stations belonging to and operated by the Federal Government.

Special powers to control wire and radio communication and electronic devices, including suspension and amendment of FCC rules and regulations, in a war emergency.

THE FEDERAL COMMUNICATIONS COMMISSION

Responsibility for regulating radio, wire and cable communication between the states and between the United States and foreign points - includes state and local governments. Commission jurisdiction extends over the Continental United States, its territories and Possessions but not to the Canal Zone nor to communication facilities of the Federal Government.

Responsibility for preparation of plans for Control of Electromagnetic Radiation Devices (COMERAD), of FCC licenses delegated to FCC by Executive Order 10312.

Commission and Staff as of June 30, 1957.
(7 Commissioners and 1197 staff members.)

C T U E N S I T A T U E S

Responsibility for control of landing of submarine cables.

Responsibility for control of telecommunication in the Panama Canal Zone has been vested in the Department of Defense.

Certain authority delegated to Director, GCM, by Executive Orders 10460 and 10705, (see page 2).

Control of cable landings and authority for issuance of submarine cable landing licenses delegated to FCC by Executive Order.

**EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF DEFENSE AND CIVILIAN MOBILIZATION**

July 14, 1963

TELECOMMUNICATIONS ACTIVITIES AND INFORMATION

FRANK 12412

Executive Order 12412 of June 14, 1963 assigned to the Director, ODCM, responsibility for creating and updating the President's telecommunications matrix and specifically with respect to:

- a. Coordinating the development of policies and standards;
- b. Adopting high standards of telecommunications management;
- c. Coordinating the development of agency certification plans and programs;
- d. Assigning specific responsibilities to Government agencies and establishing policies and procedures governing such assignments and their continued use;
- e. Developing U. S. Government frequency requirements.

The Interdepartment Radio Advisory Committee reports to and assists the Director, ODCM.

WAS 242000-1

The authority and responsibility vested in the Director by Executive Order 12412, supplemented by the delegation of authority by Executive Order 12716 for the management of the President's communications system and the issuance of orders and regulations for their continued use.

Executive Order 12716 of April 27, 1965 assigned to the Director, during a visit which the U. S. is making, the authority vested in the President by Executive Order 12412 and by Executive Order 12716, and the Communications Act of 1934. The Director may exercise this authority.

Consistent with delegating the Director may, with the approval of the President, further delegate to Government agencies and other persons such orders and regulations as he may deem necessary to carry out these responsibilities.

The Director may require officers subject to the Act to furnish information or testimony in connection therewith and to the performance of duties. He may require or cause any Government agency or other person to furnish information or testimony.

PEACE TIME

- II. The President has directed ODCM to coordinate "the implementation of all action in the field of telecommunications in the United States Government," and to report to the National Security Council periodically on the implementation of NSC policies.
- III. The President has directed ODCM to formulate national telecommunication policy, except for domestic radio and television broadcasting, coordinated throughout the Government and to present to the Cabinet for consideration any policy questions which warrant such action; to recommend for action programs to carry out those policies; and to recommend organizational changes in the Government structure and administrative action needed to facilitate accomplishment of those policy objectives and action programs.
- IV. Executive Order 10312 of December 10, 1951 provides that CONELRAD plans for control of electro-magnetic radiation to minimize its use as an aid to navigation of hostile aircraft or missiles shall not become effective until they have been concurred in by the Secretary of Defense and the Director, ODCM.

WAR EMERGENCY

- III. Same as II Peace Time.
- IV. Same as III Peace Time.
- V. Same as IV Peace Time.

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF DEFENSE AND CIVILIAN MOBILIZATION

August 13, 1958

TELECOMMUNICATION STAFF

In the present circumstances, authorized positions and personnel on duty to carry out the telecommunication responsibilities of the Office of Defense and Civilian Mobilization on behalf of the President are:

	<u>Authorized Positions</u>			<u>Personnel on Duty</u>		
	<u>Professional</u>	<u>Clerical</u>	<u>Total</u>	<u>Professional</u>	<u>Clerical</u>	<u>Total</u>
Telecommunications Area, ODCM	7	7	14	6	5	11
Secretariat, Interdepartment Radio Advisory Committee	4	26	30	4	22	26

During the interval since 1953, when the responsibility for assisting and advising the President with respect to his telecommunication functions was placed in ODM, the work has increased several fold with only a small increase in personnel. As a consequence, it has been necessary to devote our efforts to carrying out only the highest priority projects and to defer action on numerous desirable projects. Far too little effort has been devoted to management aspects of telecommunications.

It has been demonstrated that the approach which has been followed heretofore will produce insufficient results. In order to achieve the objective there should be an appreciable increase in the time available for high level understanding and direction of such a complex undertaking, together with a suitable increase in staff.

It is recommended that any study of organizational arrangements within the Federal Government for the management of telecommunication take into consideration the foregoing.

Governor Lee J. Reigh, Director, C&M
Via: W. Charles Lovell, General Counsel

August 12, 1950

A. J. Hanes-Jar, Deputy Assistant Director for Telecommunications

Attached Executive Order

You will recall that H. J. Res. 106 provided for the appointment of a 5 man board from industry to study radio spectrum usage by the Federal Government.

The bill was subsequently amended upon Presidential request to provide for a study of all frequency usage, including those by commercial interests. It also included a review of management methods.

The broadened bill has failed as a result of pressure upon Congress by other than Government users of radio frequencies.

There is not much doubt that pressure will continue upon this subject and the attached draft executive order is presented with the recommendation that the White House foster a study of telecommunication management.

The attached draft executive order also envisages a 5 man board, but all appointed by the President, and charges it with examining:

a) The administrative and procedural arrangements which now exist in the Government for the formulation of national telecommunication policy, and,

b) The methods which now exist in the Government of allocating, managing and controlling radio frequencies.

It further charges the board with presenting to the President within six months, the result of its examination and recommendations for betterment.

The detailed study of frequency usage has, of course, been excluded from the draft executive order in order that the White House not be involved in the same sort of controversy that the Congress encountered with commercial interests when considering the broadened H. J. Res. 106.

It will be an easier matter for the White House to direct an investigation of frequency usage later if the results of the Board's work indicate such a course is necessary.

Attachment

CC: Mr. J. Patterson, Deputy Director,
Mr. Paul Goldsborough, Defense.

FCAlexander:rlc
Telecommunications Records
Reading File

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August 11, 1958

EXECUTIVE ORDER

PRESIDENT'S BOARD ON TELECOMMUNICATION MANAGEMENT

WHEREAS section 305 of the Communications Act of 1934, as amended (47 U.S.C. 305), provides, in part, that stations belonging to and operated by the United States shall use such frequencies as shall be assigned to each or to each class by the President;

WHEREAS national security requirements vital to the maintenance of the necessary state of readiness are exerting and will continue to exert pressure on the radio frequency spectrum;

WHEREAS essential modernization of the Federal Airways and the provision for the safe navigation of aircraft will exert additional pressure on the radio spectrum;

WHEREAS changing technology along with changing needs in Government and non-Government areas present problems in the telecommunication field which require searching examination;

WHEREAS the situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapon systems; and

WHEREAS telecommunication services represent a vital resource in our modern society:

NOW, THEREFORE, by virtue of the authority vested in me as President of the United States, it is hereby ordered as follows:

Section 1. There is hereby created a board to be known as the President's Board on Telecommunication Management which shall be

composed of a chairman and four other members to be designated by the President.

Section 2. It shall be the function of the Board to examine the administrative and procedural arrangements which now exist for the formulation of national telecommunications policy and the allocation, management, and control of radio frequencies, both Government and non-Government, for the purpose of presenting to the President evaluations and recommendations concerning the changes, if any, that should be made in the existing administrative organization and procedures for discharging the Federal Government's responsibilities in this field.

Section 3. The Board is authorized to hear and consult with representatives of industry and the Federal Government concerning the subjects under study by the Board. All executive departments and agencies of the Federal Government are authorized and directed to cooperate with the Board in its work and to furnish the Board such information as it may require in the performance of its duties. The Board shall protect the security of any classified information submitted to it.

Section 4. Each member of the Board shall, while away from his home or regular place of business and engaged in the official business of the Board, receive \$50.00 per diem, and, as pertinent, travel expenses in accordance with the Travel Expenses Act of 1949, amended, and the Standardized Government Travel Regulations.

Section 5. During the Fiscal Year 1959 the expenditures of the Board and the traveling expenses and per diem allowances of the members thereof shall be paid out of an allotment made by the President from the appropriation appearing under the heading "Emergency Fund for

the President, National Defense" in the General Government Matters Appropriation Act, 1959.

Section 6. The Board shall submit to the President within six months after the appointment and qualification of its members a report of the results of the study and investigation together with such recommendations as the Board deems advisable. Upon submitting the report provided for by this section, the Board shall cease to exist.

OFFICE OF DEFENSE AND CIVILIAN MOBILIZATION

AUGUST 13, 1958

U.S. TELECOMMUNICATION RESPONSIBILITIES

THE PRESENT ORGANIZATION WITHIN THE UNITED STATES FOR THE MANAGEMENT OF TELECOMMUNICATION HAS RESULTED FROM THE PROVISIONS OF THE COMMUNICATIONS ACT OF 1934, AS AMENDED.

BRIEFLY, THE ACT DIVIDES RESPONSIBILITY BETWEEN THE PRESIDENT AND THE FEDERAL COMMUNICATIONS COMMISSION (FCC) DURING PEACE AND GIVES THE PRESIDENT SPECIAL POWERS IN A WAR EMERGENCY.

THIS DIVISION GIVES THE PRESIDENT THE RESPONSIBILITY FOR ASSIGNING RADIO FREQUENCIES TO THE FEDERAL GOVERNMENT AGENCIES AND TO THE FCC FOR ASSIGNING FREQUENCIES TO COMMERCIAL AND PRIVATE CONCERNS INCLUDING STATE AND LOCAL GOVERNMENTS.

THE CASE HAS A MULTIDIMENSIONAL COMPONENT OF LESS THAN FIFTY PEOPLE, MOST OF WHOM ARE INVOLVED IN SERVING CLINICAL PURPOSES OF THERAPEUTIC INTEREST, TO CARRY OUT THE PERSONALITY FROM WITHIN THE MEDICAL WORK UNIT.

IN REVIEWING THE CASE, IT IS OF COURSE TO BE REMEMBERED THAT THE PERSONALITY IS A SYSTEM THAT ONLY THE PERSONALITY PROJECTS HAVE BEEN GIVEN THE ATTENTION. THE PERSONALITY HAS LITTLE REPORT HAS BEEN DEVOTED TO THE PERSONALITY ASPECTS OF THE PERSONALITY. IN ORDER TO ACHIEVE THE PERSONALITY, THERE MUST BE AN APPROPRIATE INTEREST IN THE AVAILABILITY OF THE PERSONALITY AND THE AVAILABILITY OF THE PERSONALITY. THE PERSONALITY IS A SYSTEM THAT ONLY THE PERSONALITY PROJECTS HAVE BEEN GIVEN THE ATTENTION. THE PERSONALITY HAS LITTLE REPORT HAS BEEN DEVOTED TO THE PERSONALITY ASPECTS OF THE PERSONALITY. IN ORDER TO ACHIEVE THE PERSONALITY, THERE MUST BE AN APPROPRIATE INTEREST IN THE AVAILABILITY OF THE PERSONALITY AND THE AVAILABILITY OF THE PERSONALITY.

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PROTECTION OF A TELECOMMUNICATION STUDY

IT APPEARS THAT S. J. 384, 194, WHICH WAS ENDORSED AT
PRESIDENTIAL REQUEST, AND WHICH ADVOCATED THAT A FIVE MAN
INDUSTRY BOARD REVIEW FREQUENCY USAGE AND MANAGEMENT METHODS,
WILL BE SHELVED AS A RESULT OF PRESSURE BROUGHT TO BEAR BY OTHER
THAN GOVERNMENTY VOICES OF RADIO FREQUENCIES.

THE CRITICISMS WHICH WERE RESPONSIBLE FOR S. J. 384, 194 WERE
GENERATED BY LACK OF GENERAL KNOWLEDGE OF GOVERNMENTAL FREQUENCY
USAGE, AND THESE CRITICISMS WILL CONSTITUTE A CONTINUED

A SMALL, NON-LEVEL GROUP SHOULD BE CHARGED WITH RESEARCH
FOR THE FREQUENCY THE ADMINISTRATIVE AND PROFESSIONAL AGENCIES
NEED FOR THE FORMULATION OF TELECOMMUNICATION POLICY IN THE
GOVERNMENT AND THE INDUSTRY WHICH NOW DEPEND FOR THE ALLOCATION
AND MANAGEMENT OF RADIO FREQUENCIES. SUCH AN ORGANIZATION

WOULD BE HELD IN A POSITION OF CONSIDERABLE INFLUENCE IN THE CRITICAL SITUATION
CONCERNING FREQUENCY AND RADIO TELECOMMUNICATION FOR
IMPROVEMENTS.

NO DETAILED STUDY OF SAID PROPERTY WOULD BE MADE

AT THIS TIME. HOWEVER THE WIFE WOULD BE DIVORCED IN THE

NAME OF CONTROVERSY THAT CURRENTLY EXISTED WITH

COMMERCIAL INTERESTS WITH REGARDING THE RECOVERED S. S. 14.

IT WOULD BE MORE APPROPRIATE FOR THE WIFE WOULD TO BRING A

DETAINED INVESTIGATION OF PROPERTY WOULD BE THE RECOMMENDATION

OF A COURT CASE WOULD BE MADE WITH A COURT TO BE DECIDED.

FORM ODM-13
(APR. 1951)

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF DEFENSE MOBILIZATION

ROUTING SLIP

TO	ROOM	INITIALS	DATE
1. Mr. Alexander	408-W		
2.			
3.			
4.			
5.			

FOR CONCURRENCE OR COMMENT

FOR INFORMATION

FOR APPROPRIATE ACTION

NOTE AND RETURN

NOTE AND FORWARD

PLEASE SEE ME IN REGARD TO THIS

PREPARE REPLY FOR DIRECTOR'S SIGNATURE

PREPARE REPLY FOR MY SIGNATURE

FOR YOUR SIGNATURE

FOR FILING

REMARKS:

This came in today.

For information in connection with the Friday
Cabinet meeting.

*I have sent
a copy to Mr.
Patterson
Emil*

FROM

Emil W. Reutzel, Jr.

DATE

8/12/58

LOCATION

TELEPHONE

in today

August 9, 1958

MEMORANDUM FOR: Honorable Robert K. Gray

Confirming our brief conversation at lunch Friday with respect to the Telecommunications study, I wish to reiterate my recommendation that this be an item for Cabinet consideration.

It appears that the Potter Resolution (S. J. Res. 106) with respect to which the Administration, through Governor Hoegh, sent up amendments, is now dead for this session. The information I have is that some of the television networks and other people in the broadcast industry somehow developed the notion that the whole motivation behind the study commission was inspired by the military and that the commission would be "stacked" with those who would favor taking bands of frequencies away from civilian uses and giving them to the military. Whether this is just a smoke-screen for wishing to preserve the status quo or not I do not know but in any event they have been successful in persuading people on the Hill that the resolution should not pass.

Although, as you know, I no longer have responsibilities in the telecommunications field, my own feeling is that a study should be conducted. However, in view of the opposition that has developed over such a study, some of it coming from highly placed quarters in the industry, it would probably be in the President's interests to have this matter fully discussed at Cabinet before he decides to proceed.

I am taking the liberty of sending a copy of this communication to Governor Adams, with whom I am sure you will wish to discuss the matter. Also, because of their responsibilities and interests, I am sending copies to Governor Hoegh and Dr. Killian.

Gordon Gray
Special Assistant to the President
for National Security Affairs

cc: Gov. Adams

Gov. Hoegh
Dr. Killian

Governor Leo A. Hoegh, Director, OCMH
Via: Mr. Charles Kendall, General Counsel

August 12, 1958

F. C. Alexander, Deputy Assistant Director for Telecommunications

Attached Executive Order

You will recall that S. J. Res. 105 provided for the appointment of a 5 man board from industry to study radio spectrum usage by the Federal Government.

The Bill was subsequently amended upon Presidential request to provide for a study of all frequency usages including those by commercial interests. It also included a review of management methods.

The broadened Bill has failed as a result of pressure upon Congress by other than Government users of radio frequencies.

There is not much doubt that pressure will continue upon this subject and the attached draft executive order is presented with the recommendation that the White House foster a study of telecommunications management.

The attached draft executive order also envisages a 5 man board, but all appointed by the President, and charges it with examining:

a) The administrative and procedural arrangements which now exist in the Government for the formulation of national telecommunications policy, and,

b) The methods which now exist in the Government of allocating, managing and controlling radio frequencies.

It further charges the Board with presenting to the President within six months, the result of its examination and recommendations for betterment.

The detailed study of frequency usage has, of course, been excluded from the draft executive order in order that the White House not be involved in the same sort of controversy that the Congress encountered with commercial interests when considering the broadened S. J. Res. 105.

It will be an easier matter for the White House to direct an investigation of frequency usage later if the results of the Board's work indicates such a course is necessary.

Attachment

CC: Mr. J. Patterson, Deputy Director.
Mr. Paul Goldsborough, Defense.

FCAlexander;rlc
Telecommunications Records
Reading File

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August 11, 1958

EXECUTIVE ORDER

PRESIDENT'S BOARD ON TELECOMMUNICATION MANAGEMENT

WHEREAS section 305 of the Communications Act of 1934, as amended (47 U.S.C. 305), provides, in part, that stations belonging to and operated by the United States shall use such frequencies as shall be assigned to each or to each class by the President;

WHEREAS national security requirements vital to the maintenance of the necessary state of readiness are exerting and will continue to exert pressure on the radio frequency spectrum;

WHEREAS essential modernization of the Federal Airways and the provision for the safe navigation of aircraft will exert additional pressure on the radio spectrum;

WHEREAS changing technology along with changing needs in Government and non-Government areas present problems in the telecommunication field which require searching examination;

WHEREAS the situation is becoming no less complicated by prospective developments in satellites and space vehicles as well as defense weapon systems; and

WHEREAS telecommunication services represent a vital resource in our modern society:

NOW, THEREFORE, by virtue of the authority vested in me as President of the United States, it is hereby ordered as follows:

Section 1. There is hereby created a board to be known as the President's Board on Telecommunication Management which shall be



July 30, 1958

MEMORANDUM FOR THE DIRECTOR

SUBJECT: Proposed List of Qualified Individuals Suitable for White House
Nomination to a Board as Proposed Under S. J. Res. 106

The following individuals, listed in alphabetical order, are considered to be of a calibre suitable for appointment to a Presidential Board constituted to review radio spectrum utilization and management.

Professional qualifications, as well as integrity, reputation and performance, have been reviewed in compiling the list for your consideration.

Francis L. Ankenbrandt, Major General, USAF (Ret.)
Lloyd V. Berkner
Ralph Bown
Victor E. Cooley
Lee DuBridge
William Everitt
Frank G. Kear
Haraden Pratt
Frederick E. Terman
William G. Thompson
Commodore Edward M. Webster
Gerald Wiesner

Attached is a biographical sketch for each of the individuals listed above.

F. C. Alexander
Deputy Assistant Director
for Telecommunication

Attachments (12)

cc: Telecom Records
Telecom Reading
Mail & Files

FCAlexander:u

(Reviewed by in
S. J. Res 106)