

PUBLIC BROADCASTING

PRIME TIME 3/6/72 - 6/4/73

Chron List Typed



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Check for W. H.

- 2/17/73 - Memo for Bruce Kehrli from Brian Lamb attaching a 2/17 memo to the President from Mr. Whitehead re reruns and the prime-time rule; need an answer by 2/20; second memo on network programming dominance is not time critical.
- 2/17/73 Memos for Tod Hullin and Ron Ziegler attaching copies of the memo for the President on reruns and the prime-time rule.
- 2/23/73 - Memo for Henry Paulson from Henry Goldberg attaching a redraft of the memo to the President on reruns and the prime-time rule, incorporating further pros and cons on revision of the rule; also included a copy of recent articles from Variety and Television/Radio age, as well as the broadcasting piece on the "straw vote" of the TV program directors, and a copy of Dean Burch's speech on the two-year history of the prime-time rule; will be available on Monday to develop a final version of the memo.
- 2/26/73 - Memo for Henry Paulson from Henry Goldberg attaching a final draft of the rerun and prime-time rule memo to the President.
- 3/2/73 - Memo for the President from Mr. Whitehead re reruns and the prime-time access rule attaching a brief description of the television program production industry, a copy of our rerun report and copy of the earlier memo on prime time rule, which the President had approved earlier. Should consider the following options: (1) make the rerun report public, with no call for FCC action, take no public position on repeal of the prime-time rule; (2) send the rerun report to FCC for appropriate review, but make no recommendations as to their action, take a low-key public posture that the prime-time rule should be repealed for this fall's TV season; And (3) send the rerun report to FCC, with a high visibility call for action on the rerun problem; call for repeal of the prime-time rule at the same time. Recommends we follow the low-key public position approach of Option 2, which keeps the pressure on the networks. We would implement this option by forwarding the rerun report to the FCC, at the same time we send it to you. This way it would appear that OTP, and not the President was asking the FCC to study the report. Our letter to the FCC would also state OTP's conclusion that the prime-time rule should be repealed.

Draft memo for the President from John Ehrlichman discussing Mr. Whitehead's memo to the President.

Statement on OTP Rerun Report and FCC's Prime Time Access Rule.

- 6/4/73 - Memo from Bruce Owen re meeting with Frank Reel, President of Metromedia Producer's Association, Inc., who stated the case for the prime time access rule very persuasively; persuasive as his conjecture is, it cannot be accepted; it should be clear that "Bun" allows the same freedom for increased competition in programming markets as the access rule (although the degree may be different), while providing mechanism by which economies of scale can be achieved in distribution; perhaps the right line to take is to suggest "BUN" as a way of making the Prime Time Access Rule work properly.

- 3/6/72 - Memo from Mr. Goldberg re prime time access rule; background for OTP position on prime time access.
- 1/4/73 - Memo for the President re FCC prime time rule; recommending we actively urge the FCC to rescind the prime time rule on the grounds that it has been ineffective in dealing with network power and has harmed the industry and public it was to have helped; should be done only if coupled with strong FCC action on the deeper problem of network power. (Transmitted by note to Chuck Colson) (Colson, Flanigan and Cole concur)
- 1/26/73 - Memo for Chuck Colson from Bruce Kehrli advising the memo to the President from Clay Whitehead has been reviewed and his recommendation was approved.
- 1/31/73 - Memo from Richard Howard attaching
- 1/26/73 - Memo for Chuck Colson from Bruce Kehrli advising the memo to the President from Clay Whitehead has been reviewed and his recommendation was approved.
- 2/9/73 - Memo for Ken Cole advising that since John Ehrlichman is in San Clemente, he is sending the 2/9 memo to Mr. Ehrlichman (attached)
- 2/9/73 - Memo for Ken Cole advising that since John Ehrlichman is in San Clemente, he is sending the attached memo to him to coordinate with Mr. Ehrlichman; needs a response as soon as possible since we plan to release the rerun study early next week --- attachment
- 2/9/73 - Memo for Mr. Ehrlichman advising that in September the President directed OTP to study the problem of increased television reruns as a threat to the employment and continued health of the Hollywood program production business and to seek voluntary solutions to the problem. Our study showed that only the networks themselves had the power to make changes in the pattern of reruns; without suggesting what action they should take, Mr. Whitehead asked each of the three networks what they thought would be a reasonable solution; NBS and CBS refused to cooperate in any way; while ABC indicated they would consider reducing reruns only if programming costs in Hollywood were reduced. We have now completed our formal study of the causes of reruns, and we plan to send it to the President early next week, along with a report of discussions with the networks and the Hollywood unions and studios. Our study shows there can be little doubt that it is the network dominance of the program production industry that accounts for the increase of reruns. The study also shows that the FCC's prime-time rule is as responsible as reruns for the decline in Hollywood employment. President last month approved Mr. Whitehead's recommendation that we seek repeal of the prime-time rule, as has been strongly urged by the film industry in Hollywood, on the grounds that it has failed to produce the intended result of more diverse TV programming; however this is to be done on the condition that we also seek prompt and vigorous FCC action on the problems which prompted the rule, mainly the network economic dominance of TV programming; plan early next week to release the OTP rerun study; also will state we are considering what, if any, governmental action is appropriate to deal with the rerun problem given the networks' rejection of voluntary action; that we have concluded that the prime-time rule has not worked and should be repealed promptly in time to permit new programming for the fall season; and that both the rerun problems and the problems the FCC sought to deal with in the prime-time rule will require serious attention by the FCC in the near future. Colson concurs. If there is any problem or would like further information, please advise.

Cable TV Task Force

- 4/16/71 - Memo for Ron Ziegler attaching proposed schedule for release re cable television task force the President is establishing, along with draft of letters to members, and draft press release.
- 4/20/71 - Memo for Mr. Flanigan attaching a redraft of the W.H. Press Release.
- 5/11/71 - Memo for Mr. Flanigan from Mr. Whitehead attaching a first cut at the pro and con paper for the President on how to proceed on cable television and suggesting possibly a meeting with the President to know first hand his thinking on the sensitive issues.
- 5/11/71 - Memo for Dean Burch attaching pro and con paper.
- 5/25/71 - Message from Mr. Flanigan fr
- 5/28/71 - Memo for Mr. Whitehead from Peter Flanigan advising we are cleared to go ahead with the Administration's study of CATV; suggests sending out the memo to the various participants and include Herb Klein as a principal.
- 6/7/71 - Letters from Mr. Whitehead to the following people advising that the President has asked Mr. Whitehead to chair a committee to explore the subject of cable TV and to develop policy options which take full account of the wide range of social, economic, and political considerations involved:
- Secy. of Commerce Maurice Stans
Secretary of HUD George Romney
Special Consultant to the President Leonard Garment
W.H. Director of Communications Herbert G. Klein
Counselor to the President Robert H. Finch.
- 6/10/71 - Letter from Maurice Stans suggests Mr. Whitehead meet directly with the individuals in the Dept. responsible for telecommunications functions; have asked Asst. Secy. fr Science and Technology James Wakelin to contact him and work out arrangements.
- 6/23/71 - Initial meeting of the CATV Task Group.
- 6/11/71 - Letters ^{from Antonin Scalia, General Counsel,} to members of the CATV Task Group forwarding the material Mr. Whitehead promised in his letters of 6/7/71.
- 6/21/71 - Memo for Mr. Flanigan attaching a suggested White House Press Release on the Cable TV Committee, along with a background sheet on cable TV.
- 6/23/71 - W. H. Press Release announcing the establishment of a special Administration committee to develop proposals for a comprehensive policy with regard to cable television; members to be Elliott Richardson, George Romney, Maurice Stans, Robert Finch, Leonard Garment and Herbert G. Klein -- to be chaired by Clay T. Whitehead.

- 6/28/71 - Letter to Mr. Whitehead from Professor Edward Mason of the Sloan Commission on Cable Communications would like an appointment with Mr. Whitehead; they have been working on the question of cable TV for nearly a year. Schedules made it impossible; however, Bruce Owen met with Prof. Mason on 7/7.
- 7/7/71 - Letter from Mr. Whitehead to Herman Finkelstein, General Counsel, American Society of Composers, Authors and Publishers, thanking him for his letter of 7/1 in which he attached a copy of his statement before the Special Administration Committee for Cable Television
- 7/7/71 - Letter from Mr. Whitehead to Herman Finkelstein, General Counsel of the American Society of Composers, Authors and Publishers (ASCAP), thanking him for his letter of 7/1 attaching a copy of his views in connection with the appropriate form of a copyright settlement and its relationship to the Commission's Regulation of CATV -- made at a Panel Session at the FCC on 3/18.
- 7/19/71 - Memorandum from James E. Denning -- Problems of the Motion Picture Industry in the Area of Communications Policy (Original to Scalia).
- to Mr. Whitehead
- 7/20/71 - Note from Bruce Owen attaching latest draft of the paper on Long Range Cable Policy.
- 7/23/71 - Note from Mr. Whitehead to Walt Hinchman suggesting that in soliciting the views of interest groups for the cable committee, he should include the unions as a separate group with Joe Beirne as the principal contact.
- 7/26/71 - Letter from Mr. Whitehead to Secretary of Labor James Hodgson thanking him for his letter of 7/20 and interest in the potential of cable television for delivery of manpower services such as
- 7/26/71 - Letter from Mr. Whitehead to Secretary of Labor James Hodgson thanking him for his letter of 7/20 and interest in participation in Administration's cable task force, and for the paper prepared by suggests Mr. Nemirow could participate as a consultant to the working group.
- 7/23/71 - Mr. Whitehead held a meeting of the cable and copyright people
- 8/19/71 - Mr. Whitehead held a meeting with Scalia and broadcasters (Horn, Harris, Read, Wasilowski and Comstock).
- 8/20/71 - Meeting with John Gwin, Alfred Stern, Bruce Lovett, Irving Kahn, Robert Beisswenger and Gary Christensen.
- 8/23/71 - Meeting with Leonard Feist (Nat. Music Publishers Assoc.), Herman Finkelstein, (ASCAP), Alvin Deutsch (Linden and Deutsch), Al Ciancimino (SESAC, Inc.) and Ed Cramer (EMI).
- 8/9/71 - Memo from Mr. Whitehead to Dr. George Grassmuck (in Robert Finch's office) replying to his memo of 7/29 re Labor Dept. participation in CATV policy Cmte., we had arranged with the Secy. of Labor for Martin Nemirow to represent the Dept. as a consultant to the working group; reluctant at this time to begin expansion of the main Committee.

- 8/10/71 - Letter from Mr. Hinchman to Louis Nizer soliciting his views as a copyright owner on the long-range policy issues attached; requests comments by 8/20.
- 10/18/71 - Meeting Agenda for the Cabinet Cmte. on Cable Television.
- 10/22/71 - Letters to Task Force members advising the next meeting will be 10/29; is scheduling meetings with each of the Committee members during the coming week so they can make known any concerns; paper on principal issues and options will be sent early next week.
- 10/28/71 - Letters to Committee members attaching additional background papers and an agenda for the meeting on 10/29.
- 10/29/71 - Meeting of the Cabinet Cmte. on Cable Television.
- 11/9/71 - Memo for James Wakelin from Walt Hinchman attaching an OTP staff paper re Vertical Integration in Broadband Communications, which describes some of the dangers as OTP sees them.
- 11/11/71 - Letter to Mr Whitehead from John Gwin, Chairman of National Cable Television Association, re receipt of the compromise agreement between the TV broadcast, copyright and cable television industries proposed by OTP; compromise accepted in principle for implementation within a reasonable time.
- 11/11/71 - Letter to Mr. Whitehead from James Harris, President, Maximum Service Telecasters, Inc., accepting in principle the proposed compromise.
- 11/12/71 - Letter to Mr. Whitehead from Vincent Wasilewski, President, NAB, accepting the compromise in principle.
- 12/71 - OTP Staff Research Paper -- on The Regulation of Commercial Radio Stations.
- 2/72 - OTP Staff Research Paper -- on Cable Television Bibliography.
- 1/14/72 - Memo from Mr. Whitehead to Dwight Chapin re invitation for the President to address the National Cable Television Association.
- 3/2/72 - Letter to Peter Peterson as the new Secretary of Commerce asking him to carry on his predecessor's efforts in the Cabinet Cmte. on Cable Television.

- 10/3/72 - Memo for members of the Cabinet Committee on Cable Television attaching agenda and background materials for the 10/5 meeting.
- 10/4/72 - Letter from Secy. of HEW Elliot Richardson re his review of the draft of the Cable Policy Committee's Report.
- 10/5/72 - Meeting of the Committee.
- 10/5/72 - Memo to Mr. Whitehead from Walt Hinchman re Status of Broadband Pilot Program Inter-Agency Working Group Activities.
- 11/7/72 - Memo for Mr. Whitehead from Secretary of HEW Elliot Richardson ; reviewed the followup to the 10/5 meeting and am satisfied that it is an accurate representation of the decisions taken at the meeting; hopes Mr. Whitehead will be successful in discussions with Secy. Peterson and Mr. Klein so we can deliver a unanimous and forceful report to the President in the time frame suggested.

PUBLIC BROADCASTING

LICENSE RENEWAL ----- 2/8/71 -- 6/22/73

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LICENSE RENEWAL

- 2/8/71 - Memo for Mr. Ehrlichman; the idea of a free market in radio and TV licenses was first proposed at least as early as the 1950's and has been extensively explored since; we are devoting considerable effort to developing a realistic cable TV policy which will strongly reinforce the President's theme of diversity and localism; expect to have a major impact in this area even though the technical, economic, and political problems are difficult. Responding to
- 1/29/71 - Memo from Jon Rose stating John Ehrlichman had asked their office to evaluate the merits of Milton Friedman's suggestion that radio and television licenses be sold in fee simple absolute and thereafter be left to the forces of the free market.
- 12/4/70 - Memo to Tod Hullin from Peter Flanigan advising that in connection with the 12/2 memo they are having a study made and will let them know the result.
- 12/2/70 Memo for Mr. Flanigan from John Ehrlichman attaching Milton Friedman's article in Newsweek 12/1/69 re "How to Free TV." and asking if this ever been proposed before. (Background 2/3 and 2/4 memos of Scalia and Owen)
- 3/5/71 - Memo for Tod Hullin advising that since the 2/8/71 memo to John Ehrlichman re OTP action with respect to the Datan issue, the Commission has now postponed action for probably another two months; with this additional time, we can expect to develop some credible statements that will encourage the Commission in the direction of more competition; currently planning a speech next week, a feature in Business Week, and public correspondence with Senator Baker as ways of making public what positions we can now substantiate.
- 2/11/72 - Memo for Mr. Klein re our position with respect to the NAB bill on license renewal, which was introduced on 12/2 by Congressman Broyhill. It is somewhat milder than Broyhill's own bill, which was reintroduced the same day; we have made no commitment to support this legislation. License renewal legislation will be tightly wound up with right of access, fairness, and the like, so that it is likely to be highly political. This is precisely the type of issue which can be blown into "big business versus the people" during the election year, and we must be very wary of it at this time; we have held out hope to the broadcasters that we generally favor the introduction of some additional stability into the license renewal process -- perhaps with a five-year license term; would hope to be able to maintain this posture of support in principle without having to commit ourselves on the specific bill this year; it is the general opinion however that the bill is going nowhere. If we are forced to take a position, it will be that the bill is sound in principle, but that this is not the time for its consideration because of the short election year session and because of the FCC inquiry

into renewal procedures that is pending; thinks however that we will not be driven to adopting a firm stand, and that we will be able to retain broadcaster goodwill by being supportive in principle and planning with them an earnest attack for next year.

- 9/8/72 - Memo for the President re tax exempt foundation support of challenges to broadcast license renewals, ^{over} which the President expressed concern in the June meeting with major executives of the broadcasting industry. In the past three years there has been an enormous growth in the number of license challenges; during the period 4/28/67 to 7/3/72 about 2/3 of these challenges were made by special interest or minority groups; legal representation of these groups in Washington is in large part undertaken by four so-called "public interest law firms", at least three of them receiving substantial support from the Ford and Stern Foundations, see attached table. Challenge problem will be greatly relieved by the license renewal legislation we are in the process of preparing, which will insulate responsible broadcasters from frivolous attacks; if the President desires further action directed specifically at tax-exempt foundation of legal and administrative proceedings against private businesses, we will be happy to consult with other interested agencies to devise an amendment to the Internal Revenue Code.
- 9/19/72 - Memo for the President from Peter Flanigan attaching Mr. Whitehead's 9/8 memo to the President.
- 9/20/72 - Memo for Hohn Campbell from Herb Klein advising he is in support of the efforts to eliminate foundation tax-exempt support for radio-television license challenges; do not think there should be a public statement on this prior to the election; should be given early priority after the election.
- 9/20/72 - Memo from Herb Klein to Mr. Whitehead attaching the above copy of memo on tax-exempt foundations. Expressed great concern about the speech delivered at San Francisco.
- 9/30/72 - Memo for Peter Flanigan from Bruce Kehrli advising that the memo to the President on tax-exempt foundation support of challenges to broadcast license renewals has been reviewed and follow-up was requested on development of the amendment to the tax code mentioned in the last paragraph; would like periodic progress reports in this area.
- 10/11/72 - Memo for Mr. Flanigan re his inquiry regarding the statutory or other legal requirements for public affairs programming on public television; we have found "public affairs" is virtually undefinable; we have taken the position that it is unwise and inappropriate for CPB to use tax monies to "inform" the public on politically controversial public affairs, no matter how balanced the coverage; our broadcast license renewal bill for next year will address these problems.

12/18/72 - Address by Mr. Whitehead before the Sigma Delta Chi (Indianapolis Chapter) re license renewals and network programming.

(Full text set out in Television Digest, December 25, 1972; with draft letter to Congress re proposed renewal legislation)

1/4/73 - Letter from Mark Evans, Vice President ^{for Public Affairs,} of Metromedia, Inc. re Mr. Whitehead's recent talk in Indiana regarding license renewal matters; recognizes there is considerable misunderstanding as it relates to the proposed legislation; requests clarification.

1/26/73 - Letter replying to Mark Evans' letter of 1/4; attaches copy of the speech and advises the proposed bill would add nothing to broadcasters' present obligations to be responsible for all the programming presented or carried by the station, regardless of source. Neither OTP nor the White House has any power to affect the grant or denial of any broadcast license. And have no intent or desire to influence in any way the grants or denials of licenses by the FCC. Moreover, the FCC has consistently refused to involve itself in questions of news bias, slanting or accuracy, unless there is extrinsic evidence of intentional wrongdoing on the part of the licensee. Neither the proposed bill nor the import of the Indianapolis speech would lead any objective observer to think that we desire to change this commendable practice of regulatory restraint. In short, the bill would add no new burden, impose no new obligation, or require new affirmative showings on the part of any licensee; the speech was intended to remind licensees of their responsibilities to correct faults in the broadcasting system that are not (and should not) be reachable by the regulatory processes of government. This office has steadily promoted the cause of less rather than more regulation in broadcasting. But the public and the Congress would not think of increasing the freedom in broadcasting by easing government controls without also expecting some indication that voluntary exercise of responsibility by broadcasters can operate as an effective substitute for such controls. The core issue is: Who should be responsible for assuring that the people's right to know is served, and where should the initiative come from -- the government or the broadcasters. The speech focused on the three TV networks as the most powerful elements in the broadcast industry and asked how this concentration of power was to be effectively balanced. Some, who now profess to fight for broadcasters' freedom, would rely on regulatory remedies such as licensing the networks, burdening the broadcaster and the audience with the clutter of counter advertising, banning ads in children's programs, ill-defined restrictions on violence, and the like. Anyone who has followed OTP's policy pronouncements knows that we reject this regulatory approach. We have always felt that the initiative should come from within broadcasting. In the next few months the broadcasters will have a rare opportunity to assist the Congress in choosing the future direction for broadcast regulation; if OTP's bill is a successful first step in the

reversal of the trend toward more extensive, more detailed regulation, the Congress can be urged to move further in this direction. But this attempt to increase freedom in broadcasting will be opposed by those who are now complaining most loudly about the Indianapolis speech; one might think the people who are attempting to portray our efforts as an Administration attempt to stifle criticism would support our proposed legislation, if they actually wanted to diminish government control of broadcasting; but it seems that they do not wish to diminish the government's power to control broadcast content. They seem quite willing to create and use powerful tools of government censorship to advance their purposes and their view of what is good for the public to see and hear. We disagree. The danger to free expression is the existence of the legal tools for censorship, not in the political philosophy of the particular Administration in power. We are proposing actions to begin to take those tools from the hands of government. We hope that the broadcasters will support us in this endeavor, despite the rhetoric of their present unlikely allies. In the final analysis, however, no progress can be made in reducing government power over broadcasting unless broadcasters can demonstrate that they can make licensee responsibility work in practice. It is only then that the Congress can be convinced that reliance on the good faith judgment and discretion of licensees is a better way to preserve freedom in broadcasting.

- 1/31/73 - Note to Dean Burch attaching a copy of the exchange of correspondence between Mark Evans and Tom Whitehead; copies also sent to all FCC Commissioners.
- 2/15/73 - Note from Tom Korologos attaching a release from Senator John Tower's office re legislation to establish a clear policy structure for the FCC to review broadcast license renewal contests.
- 2/22/73 - Memo for Bruce Kehrli from Brian Lamb attaching 2/22 memo to the President on the broadcast license renewal bill, attaching a summary of the proposed bill. The bill could be introduced with or without a Presidential statement. Advantages of a statement are (1) our First Amendment image would be enhanced by the greater visibility of the message, offsetting some of the recent anti-press image; (2) the general public would be receptive to the President's call for more responsibility for programming to be exercised by the local broadcaster and local groups; and (3) the Administration's initiative in this matter would be firmly established. On the other hand, taking this visible approach might reduce our flexibility in bargaining and our leverage in trading legislative points for broadcaster support in other areas. Moreover, there is not that clear a Presidential dimension to this issue. You may wish to reserve your personal involvement in communications for the more affirmative and comprehensive position of cable TV, which we will have ready for you next month. Recommend we introduce an Administration bill without an accompanying Presidential statement and aggressively keep the lead on this issue; this approach keeps the pressure on

and keeps the initiative with us, while preserving some room to trade as this and the many other proposed renewal bills go through the hearing process. We would also be in a position for you to make a statement at a later time, or to veto legislation if things get out of hand, as was necessary in public broadcasting.

- 3/13/73 - Memo for Diane Sawyer attaching two copies of the Administration's license renewal bill which is being sent to Congress early this afternoon; letter to the Speaker of the House of Representatives and a step-by-step analysis of the changes which the Administration bill makes in the existing law are also included. We are making the bill and attachments available to the press this afternoon and will provide technical background information.
- 3/13/73 - Letters to the Speaker of the House of Representatives, Carl Albert, and the President of the Senate, Spiro T. Agnew, submitting a proposed revision of Section 307 of the Communications Act of 1934, as amended, which pertains to the term of broadcast station licenses.
- 5/18/73 - Memo for the Record re Mr. Whitehead's meeting with Len Garment of last week to discuss some of the thinking we had been doing about Administration directions in the communications field. Laid out the following far-reaching which we were considering some shift in our directions and Mr. Garment is in general accord with each: public broadcasting, cable television, license renewal, communications privacy, and miscellaneous items.
- 6/22/73 - Memo from Brian Lamb to Mrs. Joan Seeley, White House, re the license renewal legislation.

WREDE PETERSMEYER

9/16/71 - Letter to John Ehrlichman from Wrede Petersmeyer; suggests meeting with the President for broadcasters.

9/18/71 - Letter to Wrede Petersmeyer from John Ehrlichman; forwarded a copy of letter to Dwight Chapin for scheduling.

10/7/71 - Memo to John Ehrlichman from Peter Flanigan replying to Tod Hullin's memo of 9/18/71 re exchange of correspondence of 9/16 to John Ehrlichman from Wrede Petersmeyer and Mr. Ehrlichman's 9/18 reply.

10/22/71 - Letter to Mr. Whitehead from Wrede Petersmeyer re his statement at the IRTS luncheon.

11/5/71 - Letter to Wrede Petersmeyer from Mr. Whitehead re his 10/22 letter; would like to meet and discuss various topics relating to broadcasting.

12/17/71 - Letter to Mr. Whitehead from Wrede Petersmeyer attaching clippings from Fort Wayne papers concerning applications for CATV franchise.

1/10/72 - Reply to Wrede Petersmeyer's letter of 12/17/71 thanking him for letting him know what is happening in Fort Wayne; hopes to meet with him when he is in Washington after the first of the year and get his thoughts on the cable compromise.

1/19/72 - Meeting with Wrede Petersmeyer.

1/25/72 - Memo for Flanigan/Haldeman/Ehrlichman/Colson giving a recap of the dinner meeting he had with Wrede Petersmeyer; Mr. Petersmeyer wants to meet with the President, along with a representative group of broadcasters; if President unable to arrange, would meet with Mr. Whitehead and senior W.H. staff people.

2/4/72 - Memo from Jonathan Rose attaching Wrede Petersmeyer's press release of 1/19/72 re CATV Policy.

3/1/72 - Letter from Mr. Whitehead to Wrede Petersmeyer replying to his letter of 1/26 re his Hollywood Radio-Television speech; will still aim for a meeting with the President; if not, ~~perhaps~~ perhaps some of the senior W.H. staff can meet with him.

3/20/72 - Letter to Mr. Whitehead from Wrede Petersmeyer thanking him for his letter of 3/1 in reply to his letter of 1/26; Colorado speech was first rate, hard hitting and said things that needed to be said; forget about meeting with the President at this time; suggests having lunch with him and people he might select and discuss matters that ~~it~~ involve this industry.

3/28/72 - Memo from David Parker re 1/25/72 memo; meeting with the President has been disapproved at this time.

- 3/31/72 - Letter to Mr. Whitehead from Wrede Petersmeyer re consideration of Edgar Czarra for the CPB Board.
- 4/7/72 - Memo from Dick Moore attaching a 3/31 letter from Wrede Petersmeyer recommending Edgar Czarra for CPB Board.
- 4/24/72 - Draft letter to Wrede Petersmeyer for Mr. Ehrlichman's signature re the meeting with him and the ~~bb~~/ broadcasters; President's schedule will not permit at this time; however, suggests we go ahead with the meeting with Ehrlichman, Colson and possibly others.
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- 4/27/72 - Reply to Mr. Petersmeyer's letter re Colorado Broadcasters speech and for the recommendation concerning Edgar Czarra.
- 7/24/72 - Letter to Wrede Petersmeyer from Brian Lamb advising Mr. Whitehead is out of the country; thanks him for bringing the two Nation's Business articles on the fairness doctrine to his attention.
- 4/3/73 - Letter from Mr. Whitehead to Charles H. Tower, Exec. V.P., Corinthian Broadcasting Corporation, replying to his letter of 3/5/73 about a variety of broadcasting issues.

CABLE TV

12/13/68 - FCC proposed rules to govern the future growth of CATV in America.

4/4/69 - FCC invited interested parties to discuss various policy questions raised by the entry of telephone companies into the community antenna television (CATV) field, either directly or as lessors of systems to CATV operators.

4/7/69 - Dept. of Justice brief on CATV (in response to the FCC's notice of proposed rule making and inquiry adopted 12/12/68. (Docket 18397)

4/10/69 - Article by Christopher Lydon, New York Times, stating Justice Dept. supports expansion of CATV.

"Television and CATV" -- paper prepared by National Assoc. of Broadcasters.

5/28/69 - NAB/NCTA Staff Agreement on proposals which would allow both industries to move forward and establish an effective national broadcasting communications policy in the public interest.

6/11/69 - Appointment for Frederick Ford, President, National Cable Television Association.

6/24/69 - Memo for Ken Cole suggesting writing a "thanks for the information" letter to Allan Cooley, Vice President, Governmental Affairs, General Telephone Company of California, regarding a letter to the President re unfreezing the FCC stop order blocking cable TV service to northern Nevada.

7/11/69 - Justice Dept. comments in the matter of telephone companies for Section 214 Certificates for Channel Facilities Furnished to Affiliated Community Antenna Television Systems, Docket No. 18509.

July 1969 - Arthur Alpert article entitled "Crossed Wires: Cable TV and the Public Interest."

Justice Dept.

9/5/69 - Comments on amendment of Part 74, Subpart K. of Commission's rules and regulations re CATV, and inquiry into development of communications technology and services to formulate regulatory policy and rulemaking and/or legislative proposals (Docket 18397).

9/26/69 - Cable News article re "New FCC Chairman raises hope for CATV" (Burch)

12/4/69 - Meeting with Flanigan/ Moses Shapiro (President of General Instrument Corporation) and Robert Beisswenger to discuss their interest in the CATV field.

January 70 - RAND Corporation paper by Leland Johnson -- "The Future of Cable Television: Some problems of Federal Regulation" (in the Research Facility).

March 70 - Paper prepared by John L. Hult (Rand) -- "Broadcast Opportunities with Satellites and CATV, and their Control in the Public Interest."

4/20/70 - Article from Broadcasting re address by Clay T. Whitehead at the NCTA Conference in Chicago on 4/30-5/1.

4/24/70 - Memo for Mr. Whitehead from Peter Flanigan advising that Mr. Wessel of the Sloan Foundation called to say they are going ahead with a project to form a Cable Communications Commission to study the nontechnical implications of cable communications.
Reply to Mr. Flanigan -- will be something like the Carnegie Commission on public TV. We can suggest names for membership; any suggestions?

4/30/70 - Note from C.W. Fischer (BOB) advising the attached copies of letters from Dean Burch to Pastore were merely a drafting service to the Cmte. by request; Bob did not see them until after the fact.

3/11/70 - ltr to Senator Pastore from Dean Burch in answer to a request for Commission's views on those portions of S. 543 which deal with CATV.

3/24/70 - Letter to Senator Pastore from Dean Burch submitting a draft of suggested legislative amendments to the Communications Act, which are of a clarifying nature and give general guidance to the Commission in the CATV field.

5/1/70 - Note to Don Baker at Justice from Mr. Whitehead attaching copies of the Dean Burch letters and asking "Can we get in on this act?"

5/4/70 - Article from Broadcasting reporting on the NCTA Conference in Chicago.

5/18/70 - Article by Stephen Aug, The Evening Star, "FCC Would Alter Rules on Cable TV."

5/18/70 - Special Issue of NATION -- "The Wired Nation," by Ralph Lee Smith

5/26/70 - Letter to Mr. Whitehead from Robert Dreyer (consultant to the Committee on Corporations, Authorities and Commissions of the New York State Assembly) requesting an appt. to discuss the role to be performed by the State of New York in the development of CATV.
Meeting set for 6/17; included Robert F. Kelly, Kenneth Leasure, and Mrs. Sally C. Stout.

6/8/70 - Memo from Mr. Whitehead to Herb Klein attaching material for Mr. Klein's remarks at the NCTA Convention -- re the role of CATV in society and as a part of the public media ----- also copy of the remarks Mr. Whitehead made at the NCTA Programming Conference, which were directed more toward the economic and regulatory aspects of public policy toward CATV.

6/10/70 - Memo for Mr. Whitehead from Jon Rose re recent memo on Cable Communications project, Mr. Flanigan has no specific names but suggests contacting Garment and Flemming for possibilities; W.H. involvement should be either minimal or nonexistent.
N.Y. Times

6/10/70 - Article about the Sloan Study on Cable TV

6/10/70 - Washington Post article re Sloan Study.

6/16/70 - Memo from Herb Klein to Mr. Whitehead thanking him for the material supplied for the NCTA Convention in Chicago; Mr. Whitehead's name was mentioned several times by some of the directors who were praising his remarks of a few weeks ago and his understanding of cable television.

6/19/70 - Memo from Mr. Whitehead to Arnold Weber (Labor Dept.), Don Rumsfeld (OEO), and Donald Moynihan (W.H.) attaching draft proposal for use of cable or closed circuit television as a vehicle for high school equivalency and vocational training in conjunction with on-the-job training for high school dropouts (background in "Educational file").

7/1/70 - FCC formally issued a plan known as Public Dividend Plan (mentioned in Valenti's 9/17/70 letter to Mr. Flanigan)

7/26/70 - Article from Washington Sunday Star (along with cartoon) by Stephen Aug re cable TV.

8/10/70 - Memo for Mr. Whitehead from Peter Flanigan advising that Flanigan has visited him and complained about a proposed formula by which CATV would reimburse copyright holders; indicates it's an invasion of the property right of the holder and that it is inadequate reimbursement.

Attaching memo from Dean Burch indicating basis of the computation of the payment to the copyright holder. Asks Mr. Whitehead to find out from Burch if it can be discussed with Valenti's staff to find out where the logic is faulty.

8/12/70 - Memo for Dean Burch from Mr. Whitehead attaching Staff Analysis on computation of copyright fees for CATV and asking if he has any objection to discussing this with Valenti.

8/24/70 - Mr. Whitehead to call Valenti.

8/17/70 - Memo for Mr. Whitehead from Bruce Owen -- Draft paper on Federal Subsidization of Broadband Wired Communication.

9/8/70 - Article from Wall Street Journal -- "CATV: High Potential, Many Problems."

9/17/70 - Letter to Peter Flanigan from Jack Valenti, President, Motion Picture Association, thanking him for seeing him on 7/8 and sending a memorandum on the FCC's Public Dividend Plan and setting out the injury it would do to copyright owners.

9/28/70 - Letter to Mr. Whitehead from Irving Kahn, Chairman of the Bd. and President, TelePrompter Corporation, thanking him for seeing him on 9/8; are preparing comments on Rule-making Proposals of the FCC and will forward copies to Mr. Whitehead as soon as they are finished.

10/8/70 - Memo from Tom Whitehead to Dr. Mansur and Bruce Owen advising that Don Baker indicates the FCC has postponed until 10/23 the CATV part of the package, but Justice is waiting for comments on the microwave thing.

10/12/70 - Memo from Flanigan to Tom Whitehead and Jim Lynn attaching the 9/12/70 letter from Valenti and memo and requesting they review it to see if it has any merit and whether any departments in the executive branch should take a position on the FCC proceedings.

10/20/70 - Memo from Bruce Owen to Mr. Whitehead re Valenti comments on CATV copyright.

10/12/70 - Memo from Flanigan to Tom Whitehead and Jim Lynn attaching the ^{9/12/70} ~~above~~ letter and memo and requesting ~~it be reviewed~~ they review it to see if it has any merit and whether any departments in the executive branch should take a position ~~the~~ FCC proceedings.

10/20/70 - Memo from Bruce Owen to Mr. Whitehead re Valenti comments on CATV copyright.

Oct. 1970 - Report prepared by Rand - Potential Impact of Cable Growth on Television Broadcasting (Rolla Edward Park) (in the Research Facility)

10/21/70 - Mr. Whitehead, et al., met with representatives of the network affiliates ABC, NBC and CBS -- re Space WARC.

11/2/70 - Memo for Mr. Whitehead from Bruce Owen attaching a draft working paper which has emerged from discussions with Ken Goodwin on cable policy.

11/5/70 - Memo for Mr. Flanigan from Mr. Whitehead re CATV and copyright.

11/24/70 - Note from Don Baker asking if Mr. Whitehead and Mr. Owen have any further comments on the Justice Dept. brief on FCC's CATV plan for distant signals.

- 11/27/70 - Letter to Dean Burch, Chairman of FCC, advising that he finds the general thrust of his proposal for the long-range financing of public broadcasting to be quite appealing do not think we can support tax on CATV and would prefer to see the financing come strictly from federal appropriations.
- 12/1/70 - Memo for Mr. Whitehead from Bruce Owen -- summary of Antitrust Division Brief on Cable TV.
- 12/1/70 - Memo from Bruce Owen to Mr. Whitehead re meeting with George Crawford re cable policy.
- 12/14/70 - Note to Mr. Whitehead from Walt Hinchman attaching
- 12/11/70 - Memo for Mr. Hinchman from Art Cooke -- review of "comments of Storer Broadcasting Company" submission to the FCC.
- 12/31/70 - Memo for Mr. Whitehead from Bruce Owen re local government and CATV -- attaching draft of the statement requested "OTP Advice to Local Government in the Matter of Cable Television Franchises".
- 1/14/71 - Memo for Mr. Whitehead from Bruce Owen advising he met with E. Lovell Dyett of the Howard University faculty re invitation to the Urban Cable Television Workshop -- recommends attending.

- 1/21/71 - Memo from Bruce Owen to Mr. Whitehead re the loss from regulatory delay on CATV ----- refers to 1/16/71 previous memo. (not in file)
- 2/3/71 - Meeting scheduled with Ted Ledbetter, (BEST) Mr. Whitehead Dr. Mansur, and Walt Hinchman to discuss CATV in D.C. (attaches a 1/12/71 - review of the document "Establishing a CATV System in the District of Columbia" presented before the District of Columbia City Council 11/10/70.)
- 2/8/71 - Memo from Mr. Whitehead to John Ehrlichman re evaluation of the merits of Milton Friedman's suggestion that radio and television licenses should be sold in fee simple absolute and thereafter left to the forces of the free market (as sent over on 1/29/71 by Jon Rose).
- 2/8/71 - Memo from Bruce Owen to Mr. Whitehead re "Market Fragmentation" -- airlines and CATV.
- 2/13/71 - Urban CATV Workshop - Mr. Whitehead addressed this group.
- 2/23/71 - Letter to ^{Dr.} Donald Dunn, Stanford University from Walt Hinchman thanking him for the presentation to the OTP staff on cable television (1/29/71) -- and for copies of the presentation given by him and E.B. Parker.
- 2/25/71 - Memo for the File from Mr. Scalia re meeting with Jack Valenti and Gerald Phillips of the Motion Picture Association of America, Inc. on 2/23 re copyright problems in the CATV field and impact which the FCC's Public Dividend Plan and solution put forward by Sen. McClellan would have upon writers and artists.
- 3/1/71 - Note from Bruce Owen attaching letter from Gerald Corcoran -- advising that this sort of brokerage function is extremely conducive to economic efficiency and should be encouraged; sort of thing we should begin to see happen in CATV.
- 3/5/71 - Memo from Mr. Whitehead to Tod Hullin -- with reference to 2/8/71 memo to Ehrlichman re OTP action with respect to Datran issue; Commission has postponed action for probably another two months; we can develop some credible statements that will encourage the Commission in the direction of more competition.
- 3/15/71 - Memo from Bruce Owen attaching a possible solution to FCC's difficulty with "uncommon carrier" concept for CATV -- 3/15/71 paper entitled "Maximum Reasonable CATV Rates or Nonregulation for Uncommon Carriers or The Telephone Test.

- 3/16/71 - Memo from Bruce Owen re discussion with Ken Goodwin re the what and when of Commission decisions on CATV -- attaching a 3/17/71 memo from Bruce Owen re Model-Municipal CATV Franchise ---- revision of Better Broadcasting Council's "Model Ordinance for Cable
- 3/16/71 - Memo from Bruce Owen re discussions with Ken Goodwin re the what and when of Commission decisions on CATV -- attaching a 3/17/71 memo re revision of the Better Broadcasting Council's "Model Ordinance for Cable TV for the city of Chicago"
- 3/17/71 - Memo from Bruce Owen re paper on natural monopoly in CATV-- suggests
- 3/17/71 - Memo from Bruce Owen -- paper re natural monopoly in CATV will be sent in as soon as typed; re a consultant to do econometric work on cable costs, suggests a firm with technical expertise (RMC, NERA, RAND, TEMPO).
- 3/18/71 - Letter from Mr. Whitehead to Councilman M.E. Wiggins, President of the Birmingham City Council, Alabama, re regulatory environment for cable television.
- 3/25/71 - Memo for the record from Bruce Owen re effect of CATV on consumers and TV stations.
- 4/5/71 - Meeting requested by Senator Cook of Kentucky for Fred Paxton and representatives of 21 stations re pleadings with the FCC in Docket 17397-A, the CATV rule-making.
- 4/7/71 - Letter to Ward Quall, President, WGN Continental Broadcasting Company, replying to his letter of 3/10 re FCC Docket No. 18397-A.
- 4/8/71 - Summary by Bruce Owen of the Sloan Commission Study Paper (economic analysis of CATV).
- 4/13/71 - Memo from Bruce Owen re FCC action on cable television.
- 4/16/71 - Memo for Ron Ziegler re the President's request for a cable television task force; attaching a press release announcing the event.
- 5/4/71 - At Mr. Flanigan's request, scheduled a meeting for Bill Daniels, Bruce Merrill, Bob Clark, Bud Hofstetter, Barry Zorthian and Mr. Fox (a group of broadcasters who want to tell their side of the cable TV story).

- 5/11/71 - Memo from Mr. Whitehead to Dean Burch attaching a memo to Pete Flanagan re a first cut at the pro and con paper for the President on how we will proceed on cable television -- would appreciate his comments by noon.
- 6/1/71 - Letter from Mr. Whitehead replying to Cong. Leslie Arends' letter of 4/7 to the President concerning cable television. (4/7)
- 6/1/71 - Letter from Mr. Whitehead to Cong. Leslie Arends in further reply to Cong. Arends' 5/22 letter to the President and the President's reply of 4/7 re cable television.
- ~~6/18/71 -~~
- 6/18/71 - Letter to Stanford Smith, American Newspaper Publishers Association, thanking him for the ANPA documents filed with the FCC in the two proceedings involving the right of newspapers to own broadcasting stations and/or CATV systems; refers to the recent note in Broadcasting Magazine noting the current thinking within the White House on the subject.
- 6/25/71 - Meeting with CATV Industry Representatives
(6/23/71 - memo to Mr. Whitehead from Michael McCrudden - setting out the concerns of the industry and plans for action.)
CATV Task Group ----- check in files
- 6/24/71 Meeting with Jack Valenti and Gerald Phillips to discuss CATV.
- 6/25/71 - Memo from Bruce Owen to Mr. Whitehead -- CATV Ownership Patterns.
- 7/1/71 - Letter from Mr. Whitehead to Frank Rudon, Swiss American Corporation, replying to his letter of 6/25 enclosing the reprint of his article in the Commercial and Financial Chronicle on "The Growing Pains of CATV."
- 7/1/71 - Letter ^{from Mr. Whitehead} to Dolph C. Simons, Publisher, The Lawrence Daily Journal-World, Lawrence, Kansas, replying to his letter of 5/12 to the FCC re plans for the "Sunflower Cablevision" endeavor.
- 7/6/71 - Meeting with Bernie Kass and 6 other representatives from the Ad hoc Coalition for Cable Communications; Position Paper on Public Issues in Cable Television; and booklet "Schools and Cable Television."

Background material for cable television meeting.

Note to Mr. Whitehead from Dick McCormack re the FCC.

- 7/6/74 - Note from Bruce Owen attaching ownership list for the top 10 MSO's; these ten companies account for more than a third of all subscribers in the U.S.
- 7/12/71 - Memo from Goldberg to Mr. Whitehead re NCTA Panel on State Regulation of cable television.
- 7/22/71 - Note from Dean Burch to Mr. Whitehead attaching an outline of their CATV proposals.
- 7/23/71 - Letter to Stanford Smith (American Newspapers Publishers Association) from Mr. Whitehead replying to his letter of 7/12 enclosing copy of a report prepared for the Sloan Commission on cable television; will be in touch later to discuss inputs from ANPA and possibly a briefing for the Cable Committee.
- 7/26/71 - Memo from Mr. Whitehead to Peter Flanigan and Clark MacGregor; one of the biggest bargaining levers we have with the broadcasters is extension of the license period from 3 to 5 years; they feel strongly about this and recognize they cannot get it without Administration support; public interest groups would resist vigorously unless there were some clear benefit for their objectives in trade.
- 8/5/71 - Memo for Peter Flanigan from Dean Burch attaching copy of a document transmitted to the Chairman of the Senate Communications Subcommittee, submitting the summary of the Commission's proposals for the near-term regulation of cable television.
- 8/5/74 - Summary of FCC August 5 CATV Proposal.
- 8/19/71 - Goldberg draft of Tentative Outline of Approach to CATV Discussions.
- Proposed CATV Distant Signal Rules
- 8/24/71 - Letter from Mr. Hinchman replying to Cecil Butler's letter of 8/17 re preliminary studies for a cable system in North Lawndale, Illinois; suggests written comments on the attached paper on long-term policy issues of cable television.
- 9/15/71 - Letter from Mr. Whitehead to Senator John Pastore advising that the Cabinet Committee on Cable Television hopes to complete its work for the President by October 15; shortly after that date we would anticipate being able to advise of the Administration's position.

- 9/22/71 - Memo for the Record -- summation of points made in the meeting with Dean Burch and Mr. Whitehead on 9/17.
- 10/28/71 - Letters to members of the Cable Cmte. enclosing additional background papers and agenda for meeting on 10/29
- 11/1/71 - Memo to Herb Klein on cable television ----- NOT SENT
- 11/19/71 - Memo for Ed Harper (W.H.) re proposed resolutions of the National League of Cities on municipal franchising of Cable TV.
- 11/19/71 - Letter ^{from Mr. Whitehead replying to} ~~by~~ Thomas Weistead's letter to the President about Mr. Whitehead's remarks to the International Radio and Television Society on 10/6.
- 12/15/71 - Memo for Mr. Flanigan from Mr. Whitehead setting out the various options discussed by the cable television committee and stating that a smooth ~~xxxx~~ version of the report will be available no later than mid-January, about the time the FCC adopts its rules; have agreed with Dean Burch not to circulate the report until that time.
- 11/15/71 - Letter to Senator Pastore ----- not in the file (referred to in 2/16/72 letter to Pastore)
- 2/7/72 - Memo to Mr. Whitehead from McCrudden re capital financing for cable television.
- 2/16/72 - Letter from Mr. Whitehead to Senator Pastore advising the Cabinet-level committee on broadband cable hopes to have its report ready for the President in a few months; Administration's views on what should happen in the interim remain as stated in 11/15/71 letter; FCC has recently issued cable rules, due to become effective 3/31, which take into account the agreement reached by representatives of the principal affected industries last November and which envision the parties' active support of copyright legislation pursuant to that agreement; we continue to feel that the adoption of such rules and copyright legislation with broad industry accord provides the best opportunity for the sound growth of cable television.
- 2/17/74 - Letter from Jim Lynn to Mr. Whitehead attaching a few paragraphs on "Minority Entrepreneurship in Broadband Communications" which he feels would be appropriate to include in the Report.
- 4/11/72 - Updating Scalia's 3/27 Draft memo to W.H. Operatives from Mr. Whitehead re status of CATV.
- 5/15/72 - Letter to Leonard Garment from Mr. Whitehead re preparation of draft final CATV report to be circulated for review and comment; will need to meet at least twice more to complete work (Letters sent to other members and working group -- attaching Executive Summary of the Report of the Cabinet Cmte. on Cable Communications dated 5/22/72.
- Proposed Compromise - given to copyrighters.

- 4/72 Reprint of article in the Journal of Law and Economics --
"The Costs of Planning: The FCC and Cable Television" by
William S. Comanor and Bridger M. Mitchell.
- 2/8/73 - Memo from Mr. Whitehead to Bill Timmons re approach to
Senator McClellan re his bill (S. 644) re fee schedule
covering payment and compulsory license.
- 3/22/73 - Memo for Mr. Whitehead from Joel Klaperman re cable and
copyright; areas of difference between the FCC rules/
OTP compromise and the McClellan bill.
- 4/3/73 - Memo for Larry Brady from Henry Goldberg -- update on the
status of negotiations between the cable television people
and the copyright owners on copyright legislation.
- 7/18/73 - Memo to Mr. Whitehead from Bruce Owen, -- attaching a letter
from George Stigler (University of Chicago) to Henry Goldberg very favorably
comments on the draft cable report ---- attaches draft
memo from Whitehead to Shultz (((((Not attached)))
- 7/30/73 - J. Glenn Beall's bill to amend Communications Act to
clarify the intent of Congress re regulation of CATV and
broadcast pay television (S. 2283).

TELECOMMUNICATIONS ORGANIZATIONAL CHRONOLOGY

- 1922 - The Secretary of Commerce formed the Interdepartmental Radio Advisory Committee (IRAC) to allocate frequencies among the federal agencies "to prevent harmful interference."

- 1934 - Communications Act set up FCC's licensing and regulatory powers over radio communications, and regulatory powers over common carriers (telephone-telegraph).

- 1951 - President Truman launched a series of internal studies of government organization in telecommunications, then created by Executive Order a Telecommunications Advisor to the President. His role: to assist the President on policy and to assign radio frequencies to federal agencies. (IRAC, although formally relegated to an advisory role, continued to play a principal role in the assignment process, and still does.)

- 1958 - President Eisenhower transferred functions of Telecommunications Advisor to Office of Civil Defense Mobilization (later Office of Emergency Planning). DTM is still on organization chart under Director of OEP.

- 1962 - By Executive Order JFK set up DTM (Director of Telecommunications Management) making him also a Special Assistant to the President. Gave him authority over Government frequency allocations; responsibility for coordinating telecommunications policies; and delegated to him the President's responsibility under the Communications Satellite Act of 1962 "for promotion and coordination of satellite communications."

- 1963 - Following the communications fiasco during the Cuban invasion, JFK set up the National Communications System--interconnecting the major existing Government systems. (Biggest unit: Defense Communications System, a worldwide complex of DOD communications networks). The Secretary of Defense is Executive Agent of NCS and the head of DCS is Manager of NCS. DTM was given a policy-advisory role.

TODAY - DTM is submerged on the OEP organization chart. The function is under-budgeted. It lacks adequate personnel. Therefore it is not effective in coordinating policy. The present DTM, General James O'Connell, is considerably frustrated by this situation and is plumping for an upgrading of the activity to give it the necessary clout to function effectively.

The Task Force Report (Chapter IX, page 20) comments:

"In theory, DTM is the focal point for coordination of federal telecommunications policy within the Executive Branch. In actuality the coordinating rôle is diffused among a multiplicity of committees--some permanent and some ad hoc--interwoven into a complicated web of formal and informal relationships. Many of these units have difficulty responding to coordination."

The Report stresses that there is at present "no centralized responsibility for spectrum management." DTM and IRAC, in point of fact, share responsibility for federal agency use of the spectrum. FCC has responsibility for commercial use of the spectrum. The public interest tends to get lost between the two. The new agency should have overall responsibility for the spectrum in the national welfare, in the view of the Task Force.

"Under existing arrangements, DTM lacks the weight to resist effectively the frequency demands of powerful IRAC members and to conserve government use of spectrum for the benefit of private users.... Neither the President nor anyone else (except Congress) can revise the FCC's frequency allocations in the non-federal sector. No agency, at present, is empowered to effect an equitable and efficient division of the spectrum between the two."

The Task Force clearly feels that the only way to get the function up where it should be is to set up a new agency---comparable perhaps to the Department of Transportation--although they nowhere mention Cabinet-level status. They also assign it many responsibilities in addition to overall spectrum-management, policy coordination, and long-range planning--functions which are considered beyond those of a White House staff

offices:

- R&D planning and coordination
- Evaluation of pilot programs
- Technical assistance on procurement
- Technical assistance on new regulatory procedures
- Personnel development in telecommunication policy
- And others.

Its staff of experts (scientists, economists, lawyers, engineers) would have to be large enough to carry out the above tasks. Considerably larger, presumably, than a normal White House staff office.

Had HHH won the election, we are told that the Secretary of Transportation, Alan Boyd, was pushing hard to merge these functions into a new Department of Transportation and Communications. C. R. Smith, Secretary of Commerce, was simultaneously plugging to absorb them into the Commerce Department.

Some experts, among them the present DTM, think that the solution lies in upgrading the office of the DTM, taking it out of OEP, assigning it adequate staff and budget, and giving it real authority (from the President) to act in the public interest in supervising equitable division of the spectrum between Federal and private users.

The Bureau of the Budget is understood to have recently prepared a paper on telecommunications organization.

September 18, 1967

BUREAU OF THE BUDGET

TO: Budget Bureau Staff

FROM: The Director

SUBJECT: Telecommunications task force and assignments

On August 14, 1967, the President in a message to Congress established a task force on telecommunications and assigned the Bureau responsibility for separate analysis and recommendations on the Government's organization in the telecommunications field. I have been named a member of the task force. The effort is scheduled to last one year. The charter for both assignments is broad.

The problems involved in the telecommunications area are both important and complex. The responsibilities for various parts of the problems are scattered throughout the Bureau. In order to cope properly with the Presidential assignments, the following actions will occur within the Bureau:

1. In addition to other duties, Mr. William A. Morrill of the National Security Programs Division will act as my special assistant on task force matters for the duration of the task force. In this connection, it may be necessary for Mr. Morrill to call upon the time and assistance of appropriate staff members in several organizations in the Bureau.
2. The organization study will be performed by the Office of Management and Organization. It will work in close coordination with Mr. Morrill.
3. In order to strengthen and centralize attention on domestic telecommunications policy, the assignment for review of the budget of the Director of Telecommunications Management is transferred from the General Government Management Division to the Economics, Science, and Technology Programs Division.

*Task Force
on
Communications*

President's Task Force on Communications

First meeting was held on Friday (9/8) at 3:30 in Rm. 7219 - State

Meetings are to be held every other Friday at 4:00 p.m. -----
beginning September 22.

They are on the calendar for:

9/22/67

10/6/67 (Mr. Morrill advised it was for staff
representatives only)

10/¹³~~20~~/67

11/3/67

(Frank Loy was at the first meeting and is working on the materials for this meeting; they indicated they would be in touch in case of a cancellation -- Betty (182) 4118 or Mary.

(Mary is Mr. Loy's secretary)

535
8/15

file

Mr. Carey

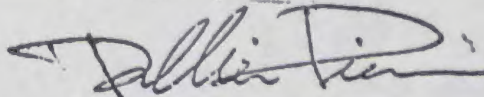
THE WHITE HOUSE
WASHINGTON

Tuesday, August 15, 1967

MEMORANDUM FOR

President's Task Force on
Communications Policy

Attached is a copy of the President's Message on
Communications and the announcement of the creation
of the Task Force.



W. DeVier Pierson
Associate Special Counsel
to the President

Attachments

AUGUST 14, 1967

Office of the White House Press Secretary

THE WHITE HOUSE

The President today named the following to a Task Force on Communications Policy:

Chairman:

Eugene V. Rostow, Under Secretary of State for Political Affairs

Vice Chairman:

James D. O'Connell, Director of Telecommunications Management

James Reynolds, Under Secretary of Labor

Charles Schultze, Director, Bureau of the Budget

Gardner Ackley, Chairman, Council of Economic Advisors

Leonard Marks, Director, United States Information Agency

James E. Webb, Administrator, National Aeronautics and Space Administration

Donald Hornig, Director, Office of Science and Technology

Anthony M. Solomon, Assistant Secretary of State for Economic Affairs

Solis Horwitz, Assistant Secretary of Defense

Donald F. Turner, Assistant Attorney General, Antitrust Division

Donald Agger, Assistant Secretary of Transportation

J. Herbert Holloman, Under Secretary of Commerce (Acting)

Dean W. Coston, Deputy Under Secretary of Health, Education and Welfare

Edward C. Welsh, Executive Secretary, National Aeronautics and Space Council

Ex Officio: Rosel Hyde, Chairman, Federal Communications Commission

THE WHITE HOUSE
WASHINGTON

April 6, 1965

MEMORANDUM FOR

THE PRESIDENT

Following our meeting last Thursday concerning the Office of Telecommunications Management, I discussed the matter with Kermit Gordon who concurs, as he has indicated in his previous memorandum to you, with the view that the Office should be set up independently in the Executive Office of the President. As you requested, I subsequently met with Mr. Elmer Staats and Governor Ellington, and we reviewed the past history and present problems of the Office.

The three of us concur in the same judgment--that the Office will be most effective and most able to perform its essential functions for you if it is located separately in the Executive Office. The details of the case are summarized in the Bureau of the Budget memorandum to you of February 26. A suggested text for the Reorganization Plan establishing the Office of Telecommunications Management in the Executive Office was transmitted by BOB with their memorandum. I have also discussed this question with Bill Moyers, who says he has no further objection to setting it up this way.

If you agree with this move, the Bureau of the Budget will be asked to proceed with the Reorganization Plan.

/s/
Donald F. Hornig

Concur:

/s/
Buford Ellington

/s/
Elmer Staats

Xerox copies made for:

DO Records
DO Chron.
Director
Mr. Staats
Mr. Carey
Mr. Seidman
Mr. Broadbent

chronology

CHRONOLOGY

August 14, 1967: President Johnson's Message to the Congress transmitting recommendations relative to world communications and appointing a Task Force on Communications Policy for analysis and recommendations and determination of the best means of providing the Report's findings to President-Elect Nixon.

on the Government's organization in the telecommunications field (for submission within a year)
December 7, 1968: Final Report of the President's Task Force on Communications Policy (was to have been submitted within a year, but extended to December 31, 1968).

December 10, 1968: Memo to Charles Zwick, Director, Bureau of the Budget, from DeVier Pierson, Special Counsel to the President, transmitting the final report. The President requested the report be transmitted to BOB for certain study and ~~recommendation~~ determination of the best means of providing the Report's findings to President-Elect Nixon.

Coming just before the change of Administration, neither the outgoing nor incoming Administration acted to approve or disapprove the Report.

January 21, 1969 - Inauguration of President Nixon -- Clay T. Whitehead started work at the P/ White House.

February - May, 1969

Meetings with Members of Congress, their staffs, committee staffs, Bureau of the Budget staff, industry members and former members of the Task Force on the Report to make a ~~determination~~ determination as to whether the Report should be released and, if so, whether accompanied with legislative recommendations.

February 4, 1969 - Memo for the President from Robert Ellsworth ~~adv~~ advising that this office has reviewed the Rostow Report and the companion Budget Bureau study of Federal Communications reorganization -- and is discussing the reports and what the policy should be on their release and will recommend shortly, along with possible legislative proposals.

February 7, 1969 - Memo from Robert Ellsworth to Lee DuBridge, Henry Kissinger, Robert Mayo, and Paul McCracken re a review of the Rostow Report on Telecommunications Policy and recommendation to the President what the disposition of the Report should be; also to consider the BOB report on Federal Communications Organization; requested them to designate a representative for a meeting on February 12.

April

~~August~~ 8-June 11, 1969 - Meetings with industry groups (AT&T, Comsat, GE, GT&E, Hughes, IBM, IT&T, RCA Globcom, Sperry Rand, WU International and WU, Industry Associations, Institutions, Labor and Technical Groups to discuss their views.

April 29, 1969 - Memo to the Secy of Defense from the President indicating the Military Assistant to the President would be the point of contact in the White House for providing

requirements and policy direction to the White House Communications Agency (WHCA) -- no copy in our files???

4/29/69 - Although the trade press had quoted Cong. Torbert Macdonald that he had sent a telegram to President Nixon urging the Task Force report be made available to appropriate Congressional committees and their staff experts, White House offices were checked and no telegram was found. No letters found.

5/3/69 - Copy of letter to agencies from Philip S. Hughes, Deputy Director, BOB, enclosing copy of the study of Federal Communications Organization completed by staff of BOB in December 1968 and requesting comments by 5/16/69.

5/12/69 - Note from Bill Morrill (BOB) attaching first informal draft of memo to the President re Federal communications organization.

5/19/69 - Telegram to the President from Congressman Torbert Macdonald requesting that he immediately make available to the appropriate Congressional Committees the Report of the President's Telecommunications Task Force.

5/19/69 - Memo to the President from Peter Flanigan recommending approval of the public release of the report by transmittal of copies to the Library of Congress and release by Government Printing Office.

5/20/69 - President approved.

5/20/69 - Letter to Congressman James T. Broyhill enclosing a copy of the President's Task Force on Communications Policy, stating the Administration

"in no way endorses the recommendations of the Task Force or its analysis of the issues."

5/20/69 - News conference by Ron Ziegler announcing release of the Rostow Report

6/30/69 - Memo to Peter Flanigan attaching a summary of agency responses to BOB recommendations -- Commerce, Defense, FCC, GSA, Justice, NASA, Nat Security Affairs, OEP, OST, State, and Transportation.

7/9/69 - Note to participants in the Domestic Satellite Working Group (Rosel Hyde, Chairman FCC, General James O'Connell, Don Baker, Willis Shapley, Tom Moore, Bill Morrill, Dick Gabel, Walt Hinchman -- attaching a draft Working Paper for the Domestic Satellite Policy - for meetingg 7/10)

7/14/69 - Memo for Willis Shapley, NASA, requesting a briefing on the general subject of communications satellite technology.

7/14/69 - Memo for Gen. O'Connell/~~adiv~~/ advising of the request for briefing from Shapley and asking for a briefing from him on the Defense and Intelligence aspects of satellite communications technology.

7/22/69 - Memo for Chairman Rosel Hyde advising we are establishing a small working group to review the telecommunications problems facing the Nation and their implications for Government policy -- especially with respect to communications satellite.

12/6/69 - Memo from Peter Flanigan to concerned agencies re the discussion of executive branch organization for telecommunications and a recommended reorganization -- requesting comments by December 13.

12/12-12/24/69
Comments on Federal Communications Organization paper --

12/18/69 - ~~Memo for Mr. Flanigan from~~ CTW

12/18/69 - Memo from Mr. Whitehead to Peter Flanigan, Dr. DuBridge, Paul McCracken and General Lincoln re the use of satellites for domestic communications services; working group established in August to review the economic and technical considerations; summary of those reports attached; also proposed memo for the FCC stating the Administration's policy recommendations -- would appreciate comments as soon as possible.

12/20/69 - Memo for the President from Peter Flanigan attaching material re the Executive Branch Organization for Telecommunications and a Draft Executive Order.

12/20/69 - President approved.

2/9/70 - Reorganization Plan No. 1 sent to the Congress by the President.

2/9/70 - White House Press Release

2/9/70 - White House Press Conference of Ron Ziegler; Tom Whitehead.

2/17/70 - Draft memo for the President from Mr. Flanigan re W.H. and Presidential Communications Facilities attaching draft memo for Director, OTP, and Military Asst. to the President ~~outling~~ outlining the relationship of OTP with

White House Comm. Agency

2/18/70 - Memo for CTW from Gen. Hughes re our 2/17 memo -- attaching draft Presidential memo.

3/10/70 - Letter to Cong. Chet Holifield, Committee on Government Operations of the House of Representatives, re questions raised in the hearing of the Subcommittee on Executive and Legislative Reorganization, which he chaired on 3/9/70 concerning White House relationships with the FCC -- and with specific reference to an article appearing in Broadcasting Magazine re White House influence over independent agencies.

3/26/70 - Political check requested for William Niskanen, Jr.

4/1/70 - Memo for Bryce Harlow, John Ehrlichman, H.R. Haldeman, and Dr. Henry Kissinger advising we have a candidate for Director of OTP -- William A. Niskanen, Jr., and giving background on him; asks if they would like to meet with him; ~~also~~ also memos to Dr. DuBridge and Director George Lincoln.

4/20/70 - Reorganization Plan became effective and position of Asst. Dir., OEP, held by Directors of Telecommunications Management, abolished.

4/22/70 - Replies to our requests of 4/1 for comments on Niskanen for Director.

6/8/70 - Memo from Gen. Hughes re Presidential Memo pertaining to OTP and WHCA -- what is the status now that OTP has been formally approved.

6/9/70 - Memo for Gen. Hughes proposing President sign the memo they agreed to -- at the time the E.O. is signed; OTP officially exists but is not functioning until E.O. is signed.

6/24/70 - Letter to Senator Pastore from CTW re budget for telecommunications.

6/24/70 - ^{Senate} Restored amounts previously cut from the President's budget.

6/26/70 - President announced his intention to appoint CTW as Director of OTP.
6/29/70 - Nomination sent up by the President.

7/16/70 - Nomination hearing - Senate Commerce Committee, chaired by Sen. John Pastore.

7/16/70 - Letter to Sen. Pastore submitting views on funding of electromagnetic compatibility analysis capabilities in the President's budget recommendations, as requested at the hearing.

7/24/70 - CTW confirmed as Director of OTP.

8/6/70 - CTW commissioned by the President.

9/4/70 - Exec. Order No. 11556 assigning telecommunications functions signed; President also announced nomination of Dr. George Mansur as Deputy Director.

9/8/70 - Memo from the President to the Director of OTP and the Military Assistant to the President indicating Military Assistant would be point of contact in

the White House for providing requirements and policy direction to the White House Communications Agency (as indicated in his memo of 4/29/69); establishment of OTP does not change these responsibilities -- he is to have full responsibility for actual operation of Presidential communications activities; however, Director of OTP will also require familiarity with W.H. and Presidential communications systems and plans in order to discharge his responsibilities as principal telecommunications adviser and coordinator of all Executive Branch telecommunications.

9/22/70 - CTW took the oath of office in the President's Oval Office.

9/23/70 - Press Conference.

10/6/70 - Determination Order transferring OEP personnel, funds and records signed.

11/9/70 - Letter to Myron Tribus, Asst. Secy. for Science and Technology Dept. of Commerce, advising that Walt Hinchman will take primary responsibility for coordinating between OT and OTP overall work program. Matters involving Federal spectrum management support will be handled by Will Dean.

Confirmation hearing for Dr. Mansur.

11/23/70 - Letter to Senator John Pastore re an outline of the manner in which OTP intends to implement Executive Order 11556 and the areas we intend to cover (requested at Dr. Mansur/s confirmation hearing).

the White House for providing requirements and policy direction to the White House Communications Agency (as indicated in his memo of

DOMESTIC SATELLITES
(((Outside interests)))

4/8/69 - 6/11/69

Meetings with Industry:

Tuesday, April 8

- 11:00 a.m. ✓ Ted Westfall, Exec. V.P., ITT
 ✓ Joseph Gancie, V.P., ITTWorld Communications
 ✓ John Ryan, Deputy Director, ITT Washington Relations

Wednesday, April 9

- 2:00 p.m. ✓ Ed Crosland, V.P., Federal Relations, AT&T
 ✓ Ben Oliver, V.P., Govt. Operations, Washington
- 3:00 p.m. ✓ Joseph A. Beirne, President,
 Communications Workers of America
 ✓ Louis Knecht, Assistant to the President
 ✓ John Morgan, Administrative Assistant
- 4:00 p.m. ✓ Vincent Wasilewski, President, National
 Association of Broadcasters
 ✓ Grover Cobb, Chairman of the Board

Monday, April 14

- 11:30 a.m. ✓ Howard Hawkins, President
 RCA Global Communications
 ✓ Leonard Tuft, V.P., Washington
- 3:30 p.m. ✓ General James McCormack, Chairman, COMSAT
 ✓ Joseph Charyk, President
- 4:30 p.m. ✓ Clifford Gorsuch, Regional Director, National
 Association of Broadcast Employees & Technicians
 ✓ J. F. Donley, Regional V.P. of the union (Nat. Bdcstg. Co.)
 ✓ Albert Recht, V.P. of local union (Am. Bdcstg. Co.)

Wednesday, April 16

- 2:00 p.m. ✓ Al Hardy, Director of Radio, TV & Recording Div.,
 International Brotherhood of Electrical Workers
 ✓ Lawrence Rimshaw, Bus. Mgr. for Local Union 1200

Friday, April 18

- 9:30 a.m. ✓ Earl Hilburn, V. P. and Spec. Asst. to the President,
Western Union Telegraph Co.
✓ Richard Callaghan, V. P., Congressional Liaison

Tuesday, April 22

- 11:30 a.m. ✓ Don Rodgers, Mgr., Missile and Space Field
Operation, General Electric Company
✓ Don Atkinson, Mgr., Aerospace Market Development

Wednesday, April 23

- 4:00 p.m. ✓ James Karayn, Washington Bureau Chief
National Educational Television

Friday, April 25

- 11:45 a.m. ✓ McGeorge Bundy, President
Ford Foundation

Tuesday, April 29

- 3:30 p.m. ✓ Robert King, IBM, Government Relations Consultant
✓ Fred Warden, Communications Policy Directorate

Wednesday, April 30

- 10:00 a.m. ✓ Henry Catucci, V. P., Western Union International, Inc.
✓ R. E. Conn, Senior Vice President, Law and
Administration
✓ Tom S. Greenish, Executive Vice President

Friday, May 2

- 11:00 a.m. ✓ Dr. A. D. Wheelon, Vice President, Engineering,
Hughes Aircraft

Thursday, May 8

- 4:30 p.m. ✓ Richard Gifford, General Manager (Communications
Products, Dept., General Electric Company, Lynchburg, V

Tuesday, May 27

- 10:30 a.m. ✓ Fred W. Morris, Jr., President, Tele-Sciences Corp.

Wednesday, June 11,

✓ Frederick W. Ford, President
National Cable Television Association, Incorporated

- 8/5/69 - Letter to Mr. Whitehead from Henry Goldberg of
 • Covington & Burling attaching a statement filed by
 CBS in Docket No. 16495 - establishment of domestic
 noncommon carrier satellite facilities by non-
 governmental entities; suggests future meeting with
 A. James Ebel, Chairman of the Satellite Communications
 Cmte. of the CBS Television Affiliates Association.
- 8/27/69 - Letter from Henry Goldberg requesting meeting
 for Mr. Abel between 9/17 and 9/19. Reply 9/4/69.
 Meeting held 9/18/69.
- 9/23/69 - Letter from A. James Ebel, V.P. and Gen. Mgr.,
 Cornhusker Television Corporation; reply to Mr. Ebel 9/26/69.
- 8/19/69 - Letter from Mr. Whitehead to members of industry
 requesting their comments on the domestic satellite
 issues that are being considered by the White House
 Working Group.
- 9/4/69 - Letter from Dan Ross, President, Ross Telecommunications
 Engineering Corporation, offering assistance on the domestic
 satellite study; reply 9/5/69 thanking him; however, nature
 of review and short time make it infeasible to utilize outside
 assistance.
- 9/5/69 Request from Roy Easley, Asst. Exec. Dir., Maximum
 Service Telecasters, for a copy of the letter which went to
 industry and a set of issues in the domestic satellite matter;
 9/5 sent. 10/10 - Mr. Easley submitted comments re the
 8/19/69 letter to industry re domestic satellite communications.
- 9/19 and 8/4/69 - Letters from Lloyd P. Morris re domestic satellite issue.
 10/23/69 letter re domestic satellite broadcasting and WARC-ITU
- 9/9/69 - Mr. Whitehead met with Walter Routson, Consumers TVC,
 Edgward Hinkley, Consultant, J. Robert Burns, Arvin Defense
 Systems, and Orie Fritts, Arvin Defense Systems.
- 9/21/69 - Letter to Mr. Whitehead from E. B. Craney re demands of
 cable TV operators to secure programming via domestic satellites.
- 9/23/69 - Mr. Whitehead met with Andy Paul and Len Kolsky of Motorola.
 10/31/69 - ltr from Andy Paul thanking him for the meeting and
 sending a copy of the book "The Radio Spectrum, Its Use and
 Regulation"; 11/5/69 letter to Mr. Paul thanking him for the book.

* Dr. Drew, Dr. Moore and Mr. Kriegsman have been invited to join Mr. Whitehead in the initial 45-minute meeting with industry people -- prior to their meeting with Domsat Working Group

DOMESTIC SATELLITE MEETINGS
(with industry)

Friday, October 24, 1969

- * 10:00 a.m. AT&T Rm. 730
1800 G St., N.W.
- Ed Crosland, Vice President, Federal Relations
Dean Gillete
Ken McKay, Vice President for Engineering
William Stump
Charles McWhorter, Executive Assistant
- 10:30 a.m. All will be joined by Domsat Working Group

Tuesday, November 4, 1969

- * 10:00 a.m. COMSAT Rm. 110
- Joseph Charyk, President
Gen. James McCormack, Chairman
- 10:45 a.m. All will be joined by Domsat Working Group Rm. 208
and others from Comsat
- * 2:00 p.m. COLUMBIA BROADCASTING SYSTEM Rm. 110
- William Lodge, Vice President for Affiliate Relations
and Networking
Dr. David Blank, Vice President for Economics and Research
- 2:45 p.m. All will be joined by Domsat Working Group Rm. 272
- * 4:00 p.m. MAXIMUM SERVICE TELECASTERS Rm. 110
- Roy Easley, Assistant Executive Director
Lester Lindow, Executive Director
Howard Head, Engineering Counsel
Henry Goldberg, one of their legal counsel (Covington & Burling)
- No meeting with Domsat Working Group

Wednesday, November 5, 1969

* 10:00 a.m. COMMUNICATIONS WORKERS OF AMERICA Rm. 110

Joseph Beirne, President
John Morgan, Administrative Assistant
George Miller

10:45 a.m. All will be joined by Domsat Working Group Rm. 272

Thursday, November 6, 1969

* 2:00 p.m. UNIVERSITY COMPUTING COMPANY Rm. 110
Martin Hoffman, Assistant General Counsel

Seymour Joffe
David Foster
Ed Berg

2:45 p.m. All will be joined by Domsat Working Group Rm. 272

Friday, November 7, 1969

2:00 p.m. Windup meeting of the Domsat Working Group Rm. 272

David Acheson
Dr. James Armstrong
Donald Baker
Lucius Battle
Richard Beam
Dean Burch
Robert Button
Asher Ende
Jerome Freibaum
George Haydon
Dr. Richard Marsten
Dr. Boyd Nelson
Robert Powers
Dr. Walter Radius
Siegfried Reiger
John Richardson
Abbott Roseman
Gen. George Sampson
Robert Scherr
Wilbur Serwat
Willis Shapley
Bernard Strassburg
Dr. Myron Tribus
William Watkins

Meetings with Industry on Domestic Satellite Communications

	<u>Date of Meeting</u>	<u>Representatives</u>	<u>Telephone Number</u>
AT&T	10/24/69 10:00 a.m.	Ed Crosland, V.P., Federal Relations, N.Y. 195 Broadway, NYC 10007 Dean Gillete Ken McKay, V.P. for Engineering, N.Y. 195 Broadway, NYC 10007 William Stump Charles McWhorter, Executive Assistant, N.Y. Working Group representatives	(212) 393-1000 (212) 393-4459
COMSAT	11/4/69 10:00 a.m.	General James McCormack, Chairman Joseph Charyk, President 950 L'Enfant Plaza, Wash., D. C. 20024 Working Group representatives	(202) 554-6020
Columbia Broadcasting System	11/4/69 2:00 p.m.	Dr. David Blank, V.P. for Economics and Research William Lodge, V.P. for Affiliate Relations and Networking 51 West 52nd Street, NYC 10019 Working Group representatives	(212) 765-4321, x 3561 (212) 765-4321, x 3541
Maximum Service Telecasters	11/4/69 4:00 p.m.	Roy Easley, Asst. Exec. Director Lester Lindow, Exec. Director Howard Head, Engineering Counsel Henry Goldberg, one of their legal counsel (Covington and Burling) 1735 DeSales Street, N.W., Wash., D.C.	(202) DI7-5412

	<u>Date of Meeting</u>	<u>Representatives</u>	<u>Telephone Number</u>
Communication Workers of America	11/5/69 10:00 a.m.	Joseph Beirne, President John Morgan, Administrative Assistant George Miller 1925 K Street, N. W., Wash., D. C. Working Group representatives	(202) FE7-7711
University Computing Co.	11/6/69 2:00 p.m.	Martin Hoffman, Asst. General Counsel 1300 Frito-Lay Tower, Dallas, Tex. 75235 Seymour Joffee Ed Berg David Foster Working Group representatives	(214) 350-1211
Windup meeting	11/7/69 2:00 p.m.	Domsat Satellite Working Group	

FORM WH-25

EXECUTIVE OFFICE BUILDING
WHITE HOUSE
Washington, D. C.

10/24
10:00

To: Security Officer, White House Police
Main Lobby, EOB

Please admit the following appointments on 10/24/ 1969 for
(Mr.) (~~Mr.~~/~~Miss~~) Tom Whitehead, Agency White House.

Name _____ Time _____ Name _____ Time _____

10:00 a.m.

Crosland, Edward
Gillette, Dean
McKay, Ken
McWhorter, Charles
Stump, William

Meeting Room: 110

Secretary: Eva Daughtrey

Telephone Ext. 2786

Date: 10/23/69

only
10/24
10am

Thursday 10/23/69

2:15 Tom Moore, Russ Drew and Will Kriegsman
are available to meet with you and the people
from AT&T tomorrow at 10 a.m.

McWhorter will bring --

Ed Croeland
William Stump
Ken McKay
Dean Gillette

At 10:30 you are all scheduled to go to Rm. 730
at 1300 G Street, N. W., and meet with the
Domsat working group people.

cc: Mr. Kriegsman

mtg
10/24
10am

Monday 10/20/69

4:30 We have Room 730 -- at 1800 G Street, N. W. -- assigned to us for both Thursday and Friday of this week.

We will have McWhorter's group there -- if that's O.K. -- as well as the Domsat group at 2 o'clock Thursday.

Monday 10/20/69

10:10 Meeting with Charlie McWhorter, et al., is scheduled for 10 a.m. Friday. Mr. Kriegsman has been invited.

We're trying to get a conference room but they're pretty well tied up.

EXECUTIVE OFFICE BUILDING
WHITE HOUSE
Washington, D. C.

To: Security Officer, White House Police
Main Lobby, EOB

Please admit the following appointments on Nov. 4 19 69, for
(Mr.) (Mrs.) (Miss) Clay T. Whitehead, Agency White House.

Name _____ Time _____ Name _____ Time _____

10:00 a.m. Charyk, Joseph
McCormack, James

Rm. 110 EOB
Rm. 110 EOB

10:45 a.m. Acheson, David C.
Armstrong, Dr. James
Baker, Donald
Battle, Lucius
Button, Robert
Ende, Asher
~~Hayden, Henry~~
Marsten, Dr. Richard
Powers, Robert
Radius, Dr. Walter A.
Reiger, Siegfried
Richardson, John
~~Richardson, John~~
Sampson, Gen. George
Scherr, Robert
Serwat, Wilbur
Shapley, Willis
Strassburg, Bernard
Tribus, Dr. Myron

Rm. 208 EOB

Dr. Boyd Nelson
Wm. Watkins
Freiborn, Jerome

Meeting Room: _____ Secretary: Eva Daughtrey

Telephone Ext. 2786

Date: 11/3/69

FORM WH-25

EXECUTIVE OFFICE BUILDING
WHITE HOUSE
Washington, D. C.

To: Security Officer, White House Police
Main Lobby, EOB

Please admit the following appointments on Nov. 4 1969 for
(Mr.) (~~Mrs./Miss~~) Clay T. Whitehead, Agency White House.

Name _____ Time _____ Name _____ Time _____

2:00 p.m. Lodge, William
Beink, David

Rm. 110 EOB

2:45 p.m. Armstrong, Dr. James

Rm. 272 EOB

Baker, Donald

Beam, Richard L.

Ende, Asher

Hayden, George
Marsten, Dr. Richard

Powers, Robert

Radius, Dr. Walter A.

Richardson, John

Scherr, Robert

Serwat, Wilbur

Shapley, Willis

Strassburg, Bernard

Tribus, Dr. Myron

Walters, William

4:00 p.m. Easley, Roy

Rm. 110 EOB

Goldberg, Henry

Rm. 110 EOB

Head, Howard

Rm. 110 EOB

Lindow, Lester

Rm. 110 EOB

Meeting Room: _____ Secretary: Eva Daughtrey

Telephone Ext. 2786

Date: 11/3/69

Other appointments may be called in during the day.

Meeting -- Tuesday, November 4, 1969

Roy Easley, Asst. Exec. Director

Lester Lindow, Exec. Director

Howard Head, Engineering Counsel

Henry Goldberg, one of their legal counsel (Covington & Burling)

EXECUTIVE OFFICE BUILDING
WHITE HOUSE
Washington, D. C.

Please admit the following appointments on Nov. 5 1969 for
(Mr.) (~~Mrs.~~) (~~Miss~~) Clay T. Whitehead, Agency White House.

10:00 a.m.	Beirne, Joseph	Rm. 110 EOB
	Miller, George	Rm. 110 EOB
	Morgan, John	Rm. 110 EOB

Meeting Room: _____ Secretary: Eva Daughtrey

Telephone Ext. 2786

Date: 11/3/69

Other appointments may be called in during the day.

EXECUTIVE OFFICE BUILDING
WHITE HOUSE
Washington, D. C.To: Security Officer, White House Police
Main Lobby, EOBPlease admit the following appointments on November 6 19 69 for
(Mr.) (~~Mr.~~) (~~Miss~~) Clay T. Whitehead, Agency White House.

Name _____ Time _____ Name _____ Time _____

2:00 p.m.

Berg, El
Isator, David
Hoffmann, Martin
Jaffe, Seymour

Rm. 110 EOB

2:45 p.m.

Acheson, David C.
Armstrong, Dr. James
Baker, Donald
Battle, Lucius
Brown, Richard
Button, Robert
Chewell, Ray
Ende, Asher
Freibaum, Jerome
Haydon, George
Marsten, Dr. Richard
Nelson, Dr. Boyd
Powers, Robert
Radius, Dr. Walter A.
Reiger, Siegfried
Richardson, John
Roseman, Abbott
Sampson, Gen. George
Scherr, Robert
Serwat, Wilbur
Shapley, Willis
Strassburg, Bernard
Tribus, Dr. Myron
Watkins, William

Rm. 272 EOB

Meeting Room: _____

Secretary: Eva DaughtreyTelephone Ext. 2786Date: 11/3/69

EXECUTIVE OFFICE BUILDING
WHITE HOUSE
Washington, D. C.To: Security Officer, White House Police
Main Lobby, EOBPlease admit the following appointments on Nov. 7 1969 for
(Mr.) ~~(Mrs.)~~ ~~(Miss)~~ Clay T. Whitehead, Agency White House.

Name _____ Time _____ Name _____ Time _____

2:00 p.m.

Burd Dean

Acheson, David C.
Armstrong, Dr. James
Baker, Donald
Battle, Lucius
~~Button, Robert~~
Ende, Asher
Freibaum, Jerome
Haydon, George
Marsten, Dr. Richard
Nelson, Dr. Boyd
Powers, Robert
Radius, Dr. Walter A.
Reiger, Siegfried
Richardson, John
Roseman, Abbott
Sampson, Gen. George
Scherr, Robert
Serwat, Wilbur
Shapley, Willis
Strassburg, Bernard
Tribus, Dr. Myron
Watkins, William

Rm. 272 EOB

Meeting Room: 272 EOB Secretary: Eva DaughtreyTelephone Ext. 2786Date: 11/3/69

Other appointments may be called in during the day.

Mr. David Acheson

Mr. William Anders
National Aeronautics and Space Council
New Executive Office Building
Washington, D. C. 20502

3300

Dr. James Armstrong
Post Office Department
Room 7119 New Post Office Bldg.
Washington, D. C.

(177) 7442

961-7442

Mr. Donald Baker
Chief of Evaluation Section
Antitrust Division
Room 3115 Justice Department
10th and Constitution Avenue, N. W.
Washington, D. C.

(187) 2411

Mr. Richard Beam
Director, Office of Telecommunications
Department of Transportation
Room 834 West
800 Independence Avenue, S. W.
Washington, D. C. 20590

(13) 34313

963-4313

Dr. Russell Drew
Office of Science and Technology
Room 285 - EOB
Washington, D. C.

(103) 3570

395-3570

Mr. Asher Ende

Mr. Peter Flanigan
Assistant to the President
White House
Washington, D. C.

2361

Mr. Richard Gabel

Mr. Larry Gatterer
Department of Commerce

Mr. Walter Hinchman
Room 493 - EOB
Washington, D. C.

Chairman Rosel Hyde
Federal Communications Commission
Room 814
1919 M Street, N. W.
Washington, D. C. 20554

632-6336

Mr. Will Kriegsman

Dr. Richard Marsten
National Aeronautics and Space Administration
Room 5081 - FOB 6
400 Maryland Avenue, S. W.
Washington, D. C.

(13) 20888 962-0888

Dr. Thomas Moore
Council of Economic Advisers
Room 327 EOB
Washington, D. C.

(103) 5080 395-5080

Mr. William Morrill
Bureau of the Budget
Room 10009 New EOB
Washington, D. C.

(103) 4684 395-4684

Col. Ward Olsson
Office of Telecommunications Management
Room 750
1800 G Street, N. W.
Washington, D. C.

5190 395-5190

Mr. Robert Powers

Dr. Walter A. Radius
National Aeronautics and Space Administration
Room 7101 - FOB 6
400 Maryland Avenue, S. W.
Washington, D. C.

(13) 24583 962-4583

Mr. John Richardson

Mr. Jonathan Rose
Administrative Assistant
White House
Washington, D. C.

2514

Mr. Robert Scherr
Room 4226 New Post Office Building
12th and Pennsylvania Avenue, N. W.
Washington, D. C.

(177) 7472 961-7472

Mr. Wilbur Serwat
Post Office Department
Room 306 Safeway Building
Washington, D. C.

(177) 8687 961-8687

Mr. Willis Shapley
Associate Deputy Administrator
National Aeronautics and Space Administration
Room 7137 - FOB 6
400 Maryland Avenue, S. W.
Washington, D. C.

(13) 24715

962-4715

Mr. Bernard Strassburg
Federal Communications Commission
Room 514
1919 M Street, N.W.
Washington, D. C.

632-6910

Dr. Myron Tribus
Asst. Secy. of Commerce for
Science and Technology
Room 5884 Commerce Dept.
14th and Constitution Ave., N.W.
Washington, D. C.

(189) 3111

Mr. William Watkins
Federal Communications Commission
Room 714
1919 M Street, N. W.
Washington, D. C.

632-7060

THE WHITE HOUSE

WASHINGTON

October 31, 1969

Memorandum for the Domestic Satellite
Working Group Members

The following meetings have been scheduled in Room 272,
Executive Office Building. Would you please let my office
know who will be attending.

Tuesday, November 4

10:45 a.m.	COMSAT
2:45 p.m.	Columbia Broadcasting System

Wednesday, November 5

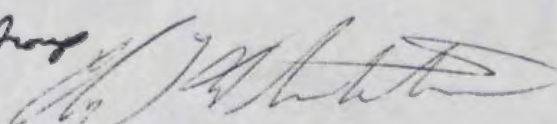
10:45 a.m.	Communication Workers of America
2:45 p.m.	University Computing Company

Thursday, November 6

2:45 pm	University Computing Company
2:00 p.m.	Working group meeting to wind up the report

Friday, Nov. 7

*2:00 pm. Working Group
meeting
to wind
up report.*


Clay T. Whitehead
Staff Assistant

Attached is the list
of those who
responded to your
August 19 letter.

(International Brotherhood
(of Electrical Workers
(and
(National Assoc. of
(Broadcasters did not
(send in a reply.

Those unmarked sent in
statements without your
request.

* Leonard H. Goldenson
X President
American Broadcasting Companies, Inc.
1330 Avenue of the Americas
New York, N. Y. 10019

X S. G. Lutz
* Chief Scientist
Hughes Research Laboratories
3011 Malibu Canyon Road
Malibu, California

* Julian Goodman
X President
National Broadcasting Company, Inc.
Thirty Rockefeller Plaza
New York, N. Y. 10020

* T. Vincent Learson (President - ?)
International Business Machines
Corporation
Armonk, New York 10504

ITT World Communications, Inc.
X J. R. McNitt (James)
President
67 Broad Street
* New York, N. Y. 10004

* L. B. Davis
X Vice President
General Electric Company
777 Fourteenth Street, N. W.
Washington, D. C. 20005

Charles J. Wyly, Jr.
* President
X University Computing Company
1300 Frito-Lay Tower
Dallas, Texas 75235

* James J. Clerkin, Jr.
X Executive Vice President-Telephone
Operations
General Telephone & Electronics
Corporation
730 Third Avenue
New York, N. Y. 10017

* Joseph A. Beirne
X President
Communications Workers of America
1925 K Street, N. W.
Washington, D. C. 20006

* Earl D. Hilburn
X Executive Vice President
Western Union
60 Hudson Street
New York, N. Y. 10013

* George D. Butler
X President
Electronic Industries Association
2001 Eye Street, N. W.
Washington, D. C. 20006

* Communications Satellite Corporation
X Joseph V. Charyk
President
950 L'Enfant Plaza South, S. W.
Washington, D. C. 20024

* Richard D. DeLauer
X Vice President & General Manager
TRW Systems Group, TRW Inc.
One Space Park
Redondo Beach, California 90278

Frank W. Norwood
Executive Secretary
Joint Council on Educational
Telecommunications
1126 Sixteenth Street, N. W.
Washington, D. C. 20036

* X Edward B. Crosland
Vice President
American Telephone and Telegraph Company
195 Broadway
New York, New York 10007

X John W. Macy, Jr.
President
Corporation for Public Broadcasting
Suite 630
1250 Connecticut Avenue, N. W.
Washington, D. C. 20036

J. D. O'Connell
Director
Office of Telecommunications Management
Executive Office of the President
Washington, D. C. 20504

X Howard R. Hawkins
President
RCA Global Communications, Inc.
60 Broad Street
New York, N. Y. 10004

X Indicates organizations to whom the
19 Sep letter from Mr. Whitehead were
forwarded for submission.

Note: Submissions were not received
from International Brotherhood of
Electrical Workers or National Association
of Broadcasters.

X E. A. Gallagher
President
Western Union International, Inc.
26 Broadway
New York, N. Y. 10004

X Frank Stanton
President
Columbia Broadcasting System, Inc.
51 West 52 Street
New York, N. Y. 10019

X The Ford Foundation
McGeorge Bundy
President
320 East 43rd Street
New York, N. Y. 10017

Richard S. Mann
President
The RME Group of Communications
Companies
100 East Broad Street (Suite 1302)
Columbus, Ohio 43215

M. G. Robertson
President
Christian Broadcasting Network, Inc.
P. O. Box 111
1318 Spratley Street
Portsmouth, Va. 23705

X National Cable Television Association
Inc.

X Frederick W. Ford
President
1634 Eye Street, N. W.
Washington, D. C. 20006

9/26/69 Letter from M. G. Robertson, President, Christian Broadcasting Network, Inc., requesting plans for domestic satellites include plans to carry religious programs as well as others, etc.

9/26/69 Letter from Richard S. Mann, President, RME Group of Communication Companies accompanying Mr. Robertson's letter.

10/9/69 - Memo to the White House Working Group attaching copies of the replies from industry to our 8/19/69 letter.

10/24/69 - Copy of letter from Adm. Robert Dennison, Copley Newspapers, to James McCormack, Comsat, re domestic satellite issue.

10/24/69 - Copy of letter from Frederick Ford, President, National Cable Television Association, to Gen. McCormack re domestic satellite issue and attaching a copy of a speech re CATV via satellite.

10/29/69 - Phone call from Assistant to Irving Kahn, President and Chairman of Board of Teleprompter Corporation, re telegrams sent concerning a meeting arranged by Comsat.

10/30/69 - Letter from Andrew Heiskell, Time Incorporated, requesting participation in future discussions about the domestic satellite system.

10/30/69 - Meeting with Harold Geneen, Edward Garrity, and John Ryan of IIT. 11/4/69 letter from Harold Geneen thanking him for meeting; reiterates offer of assistance.

10/31/69 - Letter from Adm. William Mott, Exec. V.P., United States Independent Telephone Association, enclosing copies of the Report of their Communications Satellite Commte and a resolution dealing with domestic satellite systems.

11/5/69 - Note from Robert Button (Comsat) enclosing draft paper on National Policy on Domestic Satellite Communications.

11/7/69 - Copy of letter from Daniel De Luce, Asst. Gen. Mgr., The Associated Press, to George Sampson (Comsat) thanking him for the Comsat briefing on 11/5 re proposed domestic satellite system.

11/10/69 - Copy of letter to Gen. McCormack (Comsat) from Mims Thomason, President, United Press International, thanking him for the briefing on 11/5/69.

11/17/69 - Letter from E. A. Gallagher, President, Western Union International re proposal by Comsat for a domestic satellite system.

11/13/69 - Letter from Stanford Smith, Gen. Mgr., American Newspaper Publishers Association, stating he was impressed with the briefing given by Comsat, attaches report to ANPA members, would welcome opportunity to meet with Mr. Clay Whitehead to outline the significance of the domestic satellite system for the press. Reply 11/17; meeting scheduled 12/1/69.

NATIONAL COMMUNICATIONS SYSTEM

NCS

4/10/69 - Memo from J.D. O'Connell attaching -----

4/10/69 = Memo for the President from J. D. O'Connell
(Director, Office of Telecommunications Management)
advising that he has reviewed the annual Long Range
Plan, NCS, for the years 1970-1974 (in accordance with
the procedures established by Presidential Memorandum of
8/21/63, which established the NCS); recommend he be
authorized to release the attached letter to the Secretary
of Defense as Executive Agent for NCS to assist him in
planning actions for the coming year. (Copy 4 of 50 copies
attached) SECRET

from Peter Flanigan

4/28/69 - Memo for Robert Mayo (BOB) and Henry Kissinger
requesting comments on Mr. O'Connell's proposed letter
to the Secretary of Defense.

5/12/69 - Note from Abbott Washburn attaching

*Draft memo prepared by Ralph Clark re
Comptroller General's Report to the
Congress on NCS*

Draft

3/11/69 - Memo prepared by Ralph Clark giving the background
of the NCS and summarizing the Comptroller General's
Report to the Congress; Mr. Clark in addition
recommends establishment of a National Telecommunications
Board to be chaired by the DTM.

5/12/69 - Memo for Peter Flanigan from Phillip Hughes, Deputy Director of
OMB re the proposed letter from DTM to the Secretary of
Defense in his role as Executive Agent, NCS; attaching revised
draft of letter.

5/19/69 - Memo for Mr. Flanigan from Henry Kissinger stating that
the annual response to the NCS Long Range Plan usually
contains the DTM's annual policy guidance to the Executive Agent;
feel the letter should be more specific; attaching revised draft
of memo.

5/19/69 - Memo from Mr. O'Connell attaching copy of 5/16/69 letter to
Gen. Elmer Staats commenting on his draft "Report to the
Congress of the United States - Study of the Progress Made
Toward Establishment of a Unified National Communications System
(Code 87510)".

5/23/69 - Memo for Gen. O'Connell attaching a revised draft reply
to the Secretary of Defense on the NCS long-range plans.

6/2/69 - Memo from Gen. O'Connell advising that they did not include
copies of previous Long-Range reports and DTM responses to
those reports; those responses largely covered the additional
suggestions and additions proposed and thus would be
repetitious; submitting a revised 6/2/69 letter to Secretary
Laird.

6/2/69 - Letter to Secretary Laird from General O'Connell re NCS.

EMERGENCY COMMUNICATIONS

(COMMUNICATIONS BETWEEN NATIONAL LEADERS)

- 3/19/71 - Letter from Louis deRosa, Assistant to the Secretary of Defense (Telecommunications) advising that the Ad Hoc Committee on the Plan for Communications between National Leaders (under the chairmanship of the Office of the Manager, NCS) has prepared a draft of an updated communications plan in response to NSAM 175; in the course of staffing, WHCA comments there is no current validation of NSAM 175 requirements by the present Administration and within the present organizational framework, all "Presidential communications requirements" must be authenticated by the Military Assistant to the President; requests requirements validation; encloses copy of "History of Actions Relating to National Security Action Memo 175 dated 7/21/62"
- 9/11/72 - Memo for Henry Kissinger and Gen. Scowcroft (Military Asst. to the President) stating that a review of the diplomatic communications capabilities indicates vastly improved means of communications are now available between national leaders and that comprehensive planning for backup circuits is not worthwhile; present improved capabilities of the commercial, diplomatic and defense facilities are flexible enough to provide for this type of emergency requirement on a case-by-case basis; NSAM 175 which originally validated the backup planning effort was declared inactive on 2/3/69; ~~and~~ unless we hear to the contrary before 9/30/72, will tell the Secretary of Defense there is no need to continue overall planning for emergency communications between national leaders.
- 9/28/72 - Memo from Gen. Haig, Deputy Assistant to the President for National Security Affairs, ~~advisi~~ advising they have no problem with our conclusions as stated in the 9/11 memo.
- 10/2/72 - Letter to ^{Dr. E. Reichtin,} Assistant Secretary of Defense (Telecommunications), ~~stating that~~ replying to their letter of 3/19/71 stating no further action is necessary on a plan for communications between national leaders (known as the Alpha-Delta Plan); future requirements of a special nature will be handled on a case-by-case basis; W.H. Memo of 2/3/69 deleted it as an active NSAM and it is therefore considered cancelled.

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1/28/72 - Letter to ^{FCC} Defense Commissioner Charlotte Reid advising that the Office of Emergency Preparedness has prepared an emergency plan, Federal Emergency Plan D, which prescribes major Federal policies and actions that may be required by the Federal Government during and after an attack on the U.S.; in carrying out OTP responsibilities, Annex C-11 has been prepared which provides the basis for more detailed planning; copies of the draft annex were forwarded to FCC staff members for information coordination; would be greatly appreciated if it could be reviewed and provide comments provided by 2/10/72 or as soon thereafter as possible.

4/4/72 - OTP Press Release announcing changes in the Emergency Broadcast System (as a result of an intensive review of the system which was undertaken by OTP at the request of the White House following a test failure on 2/20/71); will be used only to permit the President to address the American people in extreme emergencies on short notice; after the President has spoken, State and local governments may be able to use their portions of ~~the~~ the network to broadcast urgent information affecting the local populace; the primary warning system to alert the public in case of national emergency is now and will continue to be the National Warning System operated by the Office of Civil Defense and by State and local governments; we will insure that the broadcast media receive immediate warning announcement to deliver to radio and television audiences.

4/27/72 - Letter to Chairman Burch in response to his letter of 3/30/72 (Secret) re Annex C-11 of Emergency Plan D; have noted his comments and made appropriate changes in the wording of the Annex, which is being forwarded to OEP for inclusion in their current Annex of supporting plans to Federal Emergency Plan D; encloses copy of the revised Plan.

4/27/72 - Letter to the Executive Agent, National Communications System, advising that one of the major functions assigned to the Director is the responsibility for administering the Nation's communications resources in any emergency; encloses guidelines to insure the status of communications resources; tasking the Manager, NCS, with providing the OTP information center reports of communications problems.

4/27/72 - Letter to Joseph Charyk, Comsat, enclosing guidelines for reporting communications problems; in process of ~~stating~~ installing an information center for the receipt of reports and would appreciate participation in the proposed program; Charles Joyce is the point of contact; copies to Earl Hilburn, Western Union Telegraph Company, Adm. Mott, USITA, Robert Lilley, AT&T.

4/28/72 - Memo from Charlie Joyce advising OEP supports us, the revised Annex C-11 C11 of Federal Emergency Plan D will be published, and the letter has gone to Burch.

4/28/72 - Memo for Ron Ziegler attaching a brief summary of the current situation on the EBS

5/16/72 - Memo to Charles Joyce from Dale Ward advising that OEP has promulgated new guidelines for continuity of government operations during emergency conditions (OEP Circular 9100.2); will revise our War Emergency Readiness Plan to comply with the new OEP Circular; marked-up draft should be available in a few days

6/16/72 - Note from Dale Ward attaching a revised unclassified "War Emergency Readiness Plan."

7/6/72 - Memo from Bruce Whelihan (W.H.) to Brian Lamb requesting a copy of OTP review of the EBS; Ziegler wants to review it while in California.

7/11/72 - ~~Supplying~~ Memo to Bruce Whelihan attaching the policy statement and an article dated 5/24/72 by Charles Joyce on radio warning systems in U.S.

9/1/72 - Letter to John Torbet, Exec. Dir., FCC, requesting a representative of the NCS be invited to attend future meetings of the NIAC Cmte., in view of the supporting communications plans to be provided by NCS.

9/11/72 - Memo for Henry Kissinger and Gen. Scowcroft (Military Asst. to the President) stating that a review of the diplomatic communications capabilities indicates vastly improved means of communications are now available between national leaders and that comprehensive planning for backup circuits is not worthwhile; present improved capabilities of the commercial, diplomatic and defense facilities are flexible enough to provide for this type of emergency requirement on a case-by-case basis; NSAM 175 which originally validated the backup planning effort was declared inactive on 2/3/69; ~~unel-~~ unless we hear to the contrary before 9/30/72, will tell the Secretary of Defense there is no need to continue overall planning for emergency communications between national leaders.

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9/22/71 - Memo of conversation at the meeting with Dean Burch re ~~CATV~~/ CATV, EBS, ~~ITU~~ ITU Conference for 1973, FCC appointments, and briefly Aerosat; suggested Mr Whitehead call Senator McClellan re cable TV.

10/22/71 - Memo from Capt. Babcock attaching the EBS Review Group Report and stating ^{we believe} ~~that the~~ adoption of the recommendations will correct deficiencies in the present EBS and should result in a system which satisfies the revised W.H. statement of requirements, and increases the reliability, responsiveness and ~~coverage~~ coverage of the EBS.

11/11/71 - National Policy for the Use of Telecommunications to Warn the General Public.

(Review was conducted by an interagency group chaired by the Office of Telecommunications Policy (OTP), and included representatives of the Office of Emergency Preparedness, Dept. of Transportation, Office of Civil Defense, the National Oceanic and Atmospheric Administration, and the Federal Communications Commission; of all options, the Decision Information Distribution System (DIDS) operated by the Office of Civil Defense appears capable of providing the greatest coverage and geographical selectivity and the fastest response time; Federal Government will pursue a program ~~to establish~~ of studies and tests during the coming year to assure that the DIDS system performs as expected and DIDS receivers can be produced, distributed and maintained, within the private sector, at a cost affordable by all. If it cannot, other options will be reconsidered.)

11/16/71 - Letters to John Davis (OCD), General Lincoln (OEP), and Richard Beam (DOT) attaching copies of the National Policy Statement of 11/11/71.

12/16/71 - Memo from Captain C. T. Babcock attaching the final Review of the Emergency Broadcast System (dated 12/15/71).

12/30/71 - Letter to Chairman Burch advising ~~that the~~ the Emergency Broadcast System Review Group has ~~made their~~ completed their review (attaching copy); OTP will develop a new directive "Procedures for Activation, Termination and Testing the Emergency Broadcast System; we are forming a small working group to accomplish this task and would appreciate their nominating a member to assist; request FCC staff to prepare documents to replace the "Basic Emergency Broadcast System Plan" which will provide the broadcast industry with necessary guidance and operating procedures; Col. Raymond Beery is assigned the responsibility for assuring compatibility of all documents; also attaching a copy of the "National Policy for Use of Telecommunications to Warn the General Public."

12/30/71 - Letter to Secretary of Defense Laird advising the Emergency Broadcast System Review Group has completed their report and thanking him for his help and asking for further help in ~~preparation~~ preparation of the activation, termination and testing document, which OTP will prepare; also the necessity for removal of attack warning from EBS makes necessary a plan to satisfy OCD warning requirements by an alternate method; in order to meet planned 4/21/72 cutover date of the revised EBS requests a copy of the OCD plan and copies of agreements with AP and UPI be forwarded by 3/15/72. (Copy to go to General Lincoln)

12/30/71 - Memo for Gen. Hughes attaching copies of letters to Burch and Laird/ and explaining our plans for development of a new activation system which permits the White House to exercise direct and final control of the EBS and review of plans and procedures for use of the EBS when the President is not "on the air"; also working with OCD on the follow-up to the Administration's warning policy and to assure that the mission and design of the EBS is properly related to the warning mission.

7/26/71 - Memo from Charles Joyce to Mr. Whitehead and Dr. Mansur re emergency preparedness and the FCC -- sensitive.

7/26/71 - Letter to John Torbet from Charles Joyce responding to the letter of 7/21 requesting comments on the ICEP; recommends that some other procedure be used to alert and activate industry plans as the ~~EBS plan has been subject to persistent and trouble~~ activation plan was patterned after the EBS plan which will probably undergo significant revision; recommends change of title to reflect it is a policy and guidance ~~decs~~ document rather than an emergency plan.

7/29/71 - Letter from John Torbet attaching a copy of the revised W.H. statement of requirements and requests advice ^{by 8/10/71} whether we have any substantive matters to be considered by the Working Groups I and V of the Broadcast Services Subcmte. who are ^(NIAC) conducting a review of the provisions of the Basic EBS Plan;

8/2/71 - OTP/FCC meeting with Communication Common Carriers re restoration priority system, attended by:

OTP: Clay Whitehead, Antonin Scalia, Charles Joyce, Ken Robinson and Dale Ward

FCC: Commissioner Robert Wells, John Torbet, Asher Ende, Kenneth Miller

~~Indst-~~

Industry: Ben Oliver, Russ Young, and R. Rains from (AT&T)

J. Gancie (ITT)

L. Tuft (RCA)

G. Shaffer (WU)

H. Catucci (WUI)

8/4/71 - Letter to Chairman Burch of the FCC from Gen. Hughes, WHCA, advising that he has asked Mr. Whitehead to continue the development of the EBS and to assure this vital system realizes its full potential; he is authorized to task federal departments and agencies as may be required, conduct planning review, and coordinate national telecommunications resources as authorized by E.O. 11556; thanks FCC for outstanding work in the past ten years; ~~personal thanks for a job exceptionally well done by Commissioner Robert~~ requests his personal thanks for a job exceptionally well done to Defense Commissioner Robert Wells, and to Kenneth Miller and his staff of outstanding professionals who have devoted so much of their time and efforts to insure the EBS satisfied the White House requirements; has been assured by Mr. Whitehead that he intends to continue to rely
o n the support of the FCC in the future evolvement of the ~~EBS~~ EBS; certain that FCC will provide continuing support in this vital Presidential communications area.

8/6./71 - Letter to Jack Torbet from Charles Joyce setting out three changes to the proposed revision of FCC Order 70-291, which was sent to us on 7/6; if these changes are acceptable, we would support the modified order on the Restoration Priority System; if not, we would like to know specifically the objections of the FCC or of industry to these changes; requests a copy of the full record of the 7/22 meeting at the FCC and also the NIAC meeting at which the proposed order ~~as~~ was approved by the NIAC.

8/12/71- Letter to Commissioner Robert Wells restating what Gen. Hughes said and asking for assurance that the FCC will continue to perform these important functions and support the system with the necessary FCC Rules and Regulations.

8/12/71 - Letter to Jack Torbet from Charles ~~Torbet~~ advising that at this time we have no matters for consideration by the NIAC; request ~~they~~ the EBS Working Group to forward any recommendations made by the NIAC.

9/22/71 - Memo for the record of a meeting Mr. Whitehead had with Dean Burch on 9/17, in which they discussed (among other things) the EBS problems.

6/28/71 Memo for Secretary of Defense Melvin Laird advising we have ~~th~~/ received ~~the~~ DOD report of investigation of the 2/20/71 incident ~~and~~/ and ~~it will~~ its recommendations will be considered by the special study

and evaluation group from government and the communications industry which has been established to analyze EBS methods and procedures.

FCC

6/29/71 - Letter to/Commissioner Robert Wells requesting the FCC to cooperate fully in the ^{review of} overall policies and responsibilities for telecommunications emergency preparedness; special working group of the NIAC is drafting a revision of FCC Order 70-291 re use and restoration of leased intercity private lines; requests any announcement of public inquiry or hearings be held in abeyance until OTP has had an opportunity to review the NIAC recommendations in the context of the broader issues which ~~h~~/ will be raised by the emergency preparedness review.

6/29/71 - Letter to Ben Oliver (AT&T) advising they are working ~~with~~ our ~~review-group-~~ staff on the review of emergency broadcast capabilities and arrangements; stand ready to review the status and progress of the Bell System effort to support this project.

6/30/71 - Letter from Robert Wells (FCC) ~~adv-~~ replying to our letter of 6/29 concerning proper policy coordination and guidance in the preparation of emergency plans; copies of the completed NIAC recommendations concerning the use of restoration of leased intercity private lines will be forward for comment ~~per~~ prior to any action by the Commission; Jack Torbet, the Commission's Executive Director, will work with OTP on the review of telecommunications emergency preparedness.

Victor C. Diehm, President,
7/8/71 - Letter from Mutual Broadcasting System, ~~designat~~ nominating Leslie S. Learned, Engineering Vice Pres., to participate in the EBS review

7/13/71 - Letter from Vince Wasilewski, President, NAB, designating William Carlisle, Vice President for Television, to participate in the EBS review.

7/21/71 - Letter from John Torbet enclosing a copy of the formal National Industry Advisory Committee recommendation for a Basic Industrial Communications Emergency Plan (ICEP); intention to formalize

7/21/71 - Letter from John Torbet enclosing a copy of the formal National Industry Advisory Committee recommendation for a Basic Industrial Communications Emergency Plan (ICEP); ~~expects to~~ Commission's intention to formalize the NIAC recommendations through rulemaking; requests comments by 8/2/71.

3/19/71 - Letter from Louis deRosa, Assistant to the Secretary of Defense (Telecommunications) advising that the Ad Hoc Committee on the Plan for Communications between National Leaders (under the chairmanship of the Office of the Manager, NCS) has prepared a draft of an updated communications plan in response to NSAM 175; in the course of staffing, WHCA comments there is no current validation of NSAM 175 requirements by the present Administration and within the present organizational framework, all "Presidential communications requirements" must be authenticated by the Military Assistant to the President; requests requirements validation; encloses copy of "History of Actions Relating to National Security Action Memo 175 dated 7/21/62"

See reply 10/2/72

3/23/71 - Letter to Melvin Laird, Exec. Agent, NCS, asking him to request the Manager, National Communications System to provide two persons as participants in a group of technically qualified personnel to conduct a rewrite of the entire EBS. Similar letters FCC Commissioner Robert Wells, Gen. Lincoln, Governor John Davis, OGD Dr. Robert M. White, NOAA, Lt. Gen. Richard Klocko, DCA, and Louis A. deRosa, DOD

3/23/71 - Letter to Melvin Laird, Exec. Agent, NCS, asking stating that he intends to ~~initial~~ initiate a review of the entire Emergency Broadcast System and asking him to provide participants. Similar letters sent to C/ FCC Commissioner Robert Wells, Gen. Lincoln, OEP, Gov. John Davis, OGD, Dr. Robert White, NOAA, Lt. Gen. Richard P. Klocko, DCA, and Louis A. deRosa, DOD.

my? 4/1/71 - Memo from Gen. Lincoln requesting comments on the Emergency Documents for Contingencies Short of a Plan D Situation

4/8/71 - Letter to Gen. Lincoln in reply to his ~~memo~~ memo of 4/1; after a review of the documents, recommends revision of Section 201.

4/14/71 - Letter to H.I. Romnes, AT&T thanking him for his letter of 3/8 ~~nomin~~ recommending Ben Oliver and Russell Young as candidates for relocation with the Director during emergencies; will be in touch in the near future.

(re Continuity of Government)

4/22/71 - National Security Study Memorandum 126 from Henry Kissinger (NSC) to
Secretary of State
Secretary of Defense
Chairman, Joint Chiefs of Staff
Director, OEP
Director, CIA
Director, OMB
Director, OTP

4/28/71 - Letter to Benjamin Oliver stating that Mr. Romnes has nominated Mr. Oliver and Mr. Young to assist in carrying out emergency responsibilities during a wartime or similar emergency situation; Office is updating a telecommunications mobilization plan and we ~~intend to brief~~ will brief them on this and other related plans.

5/5/71 - Memo from General Hughes stating that the DOD Report of Investigation of Emergency Action Notification System and the False Alarm 2/20/71 had been informally provided to a member of OTP staff ~~and would appreciate a copy of the completed report~~ to be used in our review of the entire EBS, and he would appreciate a copy of the completed report.

my? 6/4/71 Letter to industry?? inviting them to participate in the development of the Emergency Broadcast System to its full potential.

6/21/71 - Letter from Julian Goodman, President, NBC, adding Frank Jordan, Director of NBC, to the group to work with OTP on development of the Emergency Broadcast System -- in addition to Messrs. Phelan and Tornabene nominated in the June 15 letter.

- 3/4/71 - Memo from Gen. Hughes attaching a Memorandum of EBS meeting on 3/1/71 with Capt. Babcock and Major F. W. Swift of WHCA.
- 3/5/71 - Letter to Gen. Lincoln, Director of OEP, attaching copy of the draft "Statement of White House Requirements for Presidential Communications with the General Public During Periods of National Emergency" dated 2/26/71 and requesting his ~~comments~~ advice and assistance.
- 3/5/71 - Letter to Senator Pastore in response to his ~~request~~ for information relating to the inadvertent activation of the Emergency Broadcast System on 2/20/71 and failure of the system on 2/21; sending copies to Sen. Stennis, Chairman of the Senate Armed Services Cmte., Congressman Hebert, Chairman of the House Armed Services Cmte, and Congressman Macdonald, Chairman of the Subcmte. on Communications and Power of the House Interstate and Foreign Commerce Cmte.
- 3/5/71 - Letter to Robert Wells, Defense Commissioner, FCC, attaching the revised Statement of the White House Requirements and requesting a summary report ~~and recommendations of the FCC~~ on the investigation of the broadcast stations' actions ~~on 2/20~~ on 2/20.
- 3/5/71 - Letter to Louis de Rosa, Assistant to the Secy. of Defense (Telecommunications), attaching revised Statement of the White House Requirements.
- 3/8/71 Letter from H. I. Romnes, AT&T replying to our letter of 2/26/71 suggesting Benjamin Oliver and Russell Young would be available to ~~assist~~ provide advice and assistance on the use of our nation's facilities in the event of an actual serious emergency.
- 3/9/71 - Note from Capt. Babcock stating he has made arrangements with Commissioner Wells' office to notify him or Dale Ward of any problems encountered during tests of the EBS.
- 3/10/71 - Letter to Dr. Robert White, Administrator, NOAA, Commerce, attaching copy of the Statement of W.H. Requirements and requesting advice and assistance.
- 3/10/71 - Letter to Gen. Lincoln, Director of OEP, stating the E.O. 11490 did not include OTP's emergency preparedness functions and attaching a draft ~~outlining~~ of paper outlining those functions and requesting he take the necessary action to have it included as a new Part in Exec. Order 11490.
- 3/12/71 - Memorandum for the Record prepared by Capt. Babcock, stating that in a meeting with Dr. Mansur the method of proceeding with the review of EBS was discussed and it was agreed that a small group (4 or 5 people) headed by OTP should conduct a review to determine what happened to cause the inadvertent activation of the EBS on 2/20 ~~and~~ to correct any deficiencies in the existing EBS, ~~and to re-~~ rewrite the EBS plan based on changes proposed and to recommend steps to be taken to determine the ultimate configuration of the EBS; and to notify appropriate members of the Industry of the intentions of this Office and provide them with a copy of the revised W.H. Statement of Requirements.
- 3/15/71 - Matter discussed and Babcock instructed to go ahead.

- 2/22/71 - Article from the Evening Star re the malfunction of the emergency broadcast warning system and statement that there will be a study of the by FCC and the Defense Department.
- 2/22/71 - Advised Ziegler's office that we have had under way for about 6 weeks a thorough top-to-bottom review of the emergency broadcast system; an interagency committee chaired by OTP is working on the problem (OTP, OEP, FCC, OCD, DOT, and NOAA); inquiries should be referred to us.
- 2/22/71 - Memo to George Mansur from Capt. Babcock re recommendations for resolution of EBS problems.
- 2/22/71 - Nick Zapple called George Mansur and urged that we look into the EBS incident and make our findings known to him and Senator Pastore when available.
- 2/22/71 - Memo for the Record prepared by Capt. Babcock re an ^{FCC} investigation ~~by FCC~~ into the EBS problems; contacting broadcasting industry, news wire services, and networks; results will probably be available in 3-4 weeks since there are approximately 7,000 to 8,000 responses which must be received.
- 2/23/71 - Note to from Stephen Doyle recommending proposed draft press release.
- 2/23/71 - Note to Gen. Hughes, WHCA, attaching a draft press release ^{be sent} concerning EBS -- for his approval; ~~will~~ today.
- 2/23/71 - Note to Gerry Warren requesting release of the press release; has been coordinated with Gen. Hughes.
- 2/23/71 - Article from the Washington Daily News -- explanation of the Civil Defense system for ~~alerting~~ emergency alerting.

2/25/71 - Memo from George Mansur advising Capt. Babcock has discussed the EBS matter with Major Swift and both have been in touch with Jerry Warren; WACA (including Gen. Hughes) ^{and OTP} concur that the President should issue a statement expressing his concern over the EBS incident and state that he is looking to Mr. Whitehead and OTP to provide policy guidance so this and similar events in connection with emergency warning systems do not happen in the future.

2/25/71 - Memo for ~~the senior~~ staff members from Mr. Scalia attaching a draft listing of the emergency preparedness functions of all-Federal OTP in order to

2/25/71 - Memo for staff members from Mr. Scalia stating E.O. 11490 purports to be a comprehensive list of the emergency preparedness functions of all Federal agencies; having been issued before the formation of OTP, we are not among the 28 agencies discussed; deficiency should be corrected; attaches a listing of OTP's emergency preparedness responsibilities and ask if it includes all the powers we have or should have or if it goes beyond our authority in any respect.

Herb Block cartoon concerning the
2/26/71 - As requested, received a copy of the Emergency Warning System misalert on 2/23/71.

Washington Star - Crockett Cartoon

2/26/71 - Letter to H.I. Romnes (Chairman of the Board and President of AT&T) re the need for two high level men who know intimately the U.S. common carrier industry, its resources, management, and operation -- in the event of an actual serious emergency.

Policy Statement ?
2/26/71 - Letter from Gen. Hughes stating he is in general agreement with Mr. Whitehead's memo of 2/1/71 re EBS; feels EBS is properly classified as Presidential Communications and therefore under the operational purview of WHCA and full responsibility for control of EBS activation, termination, and testing must remain in that office; attaches a Statement of White House Requirements which should be issued by the White House; looks to OTP to use its resources for tasking of federal departments and agencies, technical review of planning, and the coordination of national communications requirements.

3/1/71 - Memo for the record prepared by Capt. Babcock stating Sen. Stennis announced the Senate Armed Services Committee's Preparedness Subcommittee has launched an investigation into the inadvertent activation of ~~the EBS~~ the EBS; a subcmte. of the Housed Armed Forces Cmte (headed by Cong. Redding) was given the information by OCD and it was indicated the cmte. was going to conduct an investigation also; Secy. of the Army Resor has submitted a preliminary report to the Secy. of Defense on the EBS problem, attaching 2/22/71 memo from Resor to the Secy. of Defense.

3/2/71 - Memo for Brig. Gen. Hughes (referring to his letter of 2/26) stating he intends to make distribution of the Statement of White House Requirements to all Fedl. departments and agencies having a role in the EBS; also to industry but will withhold that distribution until Gen. Hughes' briefing of the ~~be~~ broadcasters has been completed. Mentions also that he convened an interagency review of the warning ~~si~~ issues in December 1970; requests a copy of the DOD investigation required by Gen. Hughes.

3/4/71 - Memo from Gen. Hughes re Mr. Whiteour memo of 3/2 advising he expects ^{the} final DOD investigation early next week and will forward a copy; meeting with broadcasters has been tentatively set for 3/10.

11/3/70 - Memo to Stephen Loftus (Director, Planning Review, OEP) from Charles Lathey re the Interim MAST Report, and recommending that OEP support the continuation of MAST and possibly its expansion or that OEP support the development and implementation of a similar program in the event the MAST program is discontinued.

11/16/70 - Memo from Capt. Babcock attaching a letter (for signature) ~~to the NCS~~ tasking the NCS to provide the telecommunications support required by OEP in natural disaster planning; letter establishes ~~Director of OT~~ OTP Director's role in NCS planning and gives the Manager, NCS, the tool he needs to obtain the cooperation of the NCS Operating Agencies; by sending copy to OEP, Director's role in this particular problem becomes evident and gives OTP staff the support they need to resolve any problems with NCS and OEP.

11/18/70 - Letter to Melvin Laird, Executive Agent, NCS, sending him a copy of the 10/27/70 letter from Gen. Lincoln approving an interim plan for NCS support of OEP during communications emergencies resulting from natural disasters; would appreciate the opportunity to make inputs to the plan; when plan is completed it should be ~~forwarded to~~ forwarded to Director for review and forwarding to Gen. Lincoln for his subsequent implementation during natural ~~disaster~~ disaster situations.

11/18/70 - Memo from Charles Joyce re emergency preparedness, NCS and the FCC
Eyes Only

11/25/70 - Secret memo from Charles Joyce -- agenda items ~~on~~ -- for his 11/27/70 meeting with General Lincoln, Director, OEP.

11/27/70 - Meeting to discuss telecommunications issues:

General Lincoln (OEP), also Trent, Lindjord, Quindlen, Mills & Fletcher
Mr. Whitehead (OTP), Charles Joyce and Court Babcock

12/1/70 - Ltrs. to Gen. Lincoln (OEP), Gov. Davis (OCD), Gen. Hughes (WHCA) and Dr. Robert White (NOAA), and Robert Wells (FCC) inviting them ~~to~~ to a meeting on 12/18/70 for an interagency review of emergency warning issues.

12/8/70 - Letter to John Davis re "Proposed Operational Requirements for Warning" which appeared in the Federal Register; believe it would be premature to try to develop a final statement of warning requirements prior to the review of policy issues on 12/18/70.

12/8/70 - Letter to Commissioner Wells requesting him to continue to defer any action on standards for an attention signal until the review of policy issues has been completed.

12/8/70 - Letter from Gen. Hughes attaching ^{the latest} ~~a revision of~~ the White House Presidential Emergency Broadcast System requirements which have been updated to include the requirement for the use of network television; hope ~~they~~ the matter can be reviewed at the ~~1-2~~ 12/18/70 meeting.

12/18/70 - Meeting on the warning issue attended by:

OEP - General Lincoln, Director
Eugene Quindlen, Director, Govt. Preparedness Office
Lt. J. G. W. A. Fletcher, USNR
OCD - Governor John E. Davis, Director
Fred Stevenson
Robert Martin
NOAA - Dr. Robert M. White, Acting Administrator
Dr. J. W. Townsend, Jr., Deputy
Dr. G. P. Cressman, Chief of the National Weather Service
FCC - Commissioner Robert Wells
Hilburt Slosberg
NCS - LCL James Warner, USAF (Observer)
OTP - Clay T. Whitehead
Dr. George Mansur
Charles Joyce
Capt. C. T. Babcock
Dale Ward

12/18/70 - Memo for the record of the meeting on the warning issue; each of the principals stated the approach to the warning problem and agreed to the scope of the proposed review and to provide personnel to both the steering ~~goup~~ group and the working group; draft of revised W.H. requirements for communications were distributed and each of the principals were requested to comment by 1/8/71.

12/18/70 - Memo for Executive Agent, National Communications System, Commissioner Wells, and OCD Director attaching new draft of requirements for Presidential Communications with the General Public during Periods of National Emergency; requests comments by 1/8.

1/11/71 - Letter from John Davis commenting on revised draft.

2/1/71 - Memo from Mr. Whitehead ^{responding} to Gen. Hughes' ~~reason~~ ltr of 12/8 ~~re-~~ ^{the} attaching a revision of his Statement of W.H. Requirements.

EMERGENCY COMMUNICATIONS

8/4/67 - Basic Emergency Broadcast System (EBS) ---- prepared pursuant to applicable provisions of the Communications Act of 1934, as amended, and Exec. Order 11092, signed by the President on 2/26/63, and based on the requirements of the White House, Defense Dept. (Office of Civil Defense), and the Office of Emergency Planning and on the Rules and Regulations of the FCC.

1/23/69-6/24/69 - Exchanges of letters between Stephen Russell, Charles Wilkinson, Mr. Whitehead, Gen. O'Connell, re the Nation's Emergency Broadcast Procedures.

4/11/69 - Meeting for Mr. Ellsworth and Mr. Whitehead with Stephen Russell, V.P. International Electric Corp., (Haley, Bader & Potts), and William Potts, Dr. Masao Fukata (Managing Director of Kokusai Electric Company of Tokyo -- inventor of the Cue Signal System)

6/23/69 - Memo from J. D. O'Connell attaching June 1969 paper on "Telecommunications Emergency Preparedness Policy." (companion to the June 1969 unclassified paper on "National Telecommunication Policy.")

6/4/70 Memo from Gen. Lincoln attaching a copy of Lt. Berkman's study on telecommunications warning systems (in connection with briefing the previous Tuesday by Lt. Berkman)

6/9/70 - Memo for Gen. Lincoln thanking him for the copy of the study.

6/16/70 - Meeting with Stephen Russell (International Electric Corporation).

7/1/70-11/23/70 - Exchange of letters between Mr. Whitehead, Mr. Russell and Charles Joyce; 11/10/70 Mr. Russell met with Charles Joyce.

8/20/70 - Letter from General Lincoln, Director, OEP, requesting the status of the current OTP emergency preparedness program and objectives for FY 1971 and 1972.

9/11/70 - Letter to General Lincoln advising OTP expects to focus attention during FY 1971 on ----

1. Review ~~ing~~ procedures and organizational arrangements for dealing with civil ~~era~~ emergency situations other than war;
2. Undertake the warning study previously discussed;
3. Resolve the long-standing dispute with FCC over the organizational arrangements for exercising the President's war emergency authority over telecommunications;
4. Assess impact of entry of new telecommunications carriers on the capabilities of the overall national telecommunications resource and on procedures for emergency coordination and control and
5. Upon receipt of further guidance with respect to continuity of Govt. policies and plans, assess the impact of current policies and plans on OTP internal plans and procedures, and on the objectives and requirements applicable to the telecommunications resources of the nation.

FCC Legal Issues (Domestic Satellite)

Legal issues

- 4/10/69 Article from New York Times -- Justice Dept. supports expansion of CATV.
- 4/30/69 Letter from Ward Quaal (WGN Continental Broadcasting Co.) to Bryce Harlow (White House) re license renewals.
- 5/7/69 Memo for Rosel Hyde, Chairman, FCC, requesting him to prepare an informal statement of what our national communications policy is, as expressed in statutes, executive orders, Presidential statements, and FCC rulings and precedents -- should particularly include the authority for the various key elements of our policy, to the extent possible, the rationale; and also any important gaps.
- 6/18/69 Memo for Mr. Whitehead from J.D. O'Connell attaching copy of a memorandum to the Director of OEP regarding the Supreme Court's decision in the Red Lion Broadcasting case that upheld the constitutionality of the "fairness doctrine"; also made frequent reference to the need and importance for radio frequency management by the government.
- 6/30/69 Memo for Mr. Ehrlichman from Alexander Butterfield stating the President wants to be kept abreast of the issues in the WPIX license renewal case in New York City. (Highly sensitive nature of any expression of interest by the White House since it falls under the quasi-judicial responsibilities of the FCC)
- Paper by Kenneth Robinson -- "Interconnection and Considerations of General Regulatory Policy" (legal aspects of Domsat).
- 10/30/69 Draft of proposed questions to be submitted to the Office of Legal Counsel, Dept. of Justice (prepared by Kenneth Robinson).
- 11/1/69 Draft of proposed memo to Office of Legal Counsel re consideration of domestic satellite issue pending before FCC. (prepared by Baker)
- 11/7/69 Memo for William Rehnquist, Assistant Attorney General, Office of Legal Counsel, Dept. of Justice, posing 11 questions in the consideration of the domestic satellite issue pending before FCC.
(See memo from Medarova (See McFarlane) 12/18/69 + 1/20/70)
- 12/18/69 Letter to Mr. Whitehead from Richard McLaren, Assistant Attorney General, Antitrust Division, Dept. of Justice, replying to questions 9, 10, and 11 of Mr. Whitehead's letter of 11/7/69.
(See also 1/20/70 Rehnquist letter and 1/20 supp. memo)
- 1/8/70 Memo for Mr. Whitehead from Gen. Lincoln, Director, OEP, re proposed policy on domestic satellite communications, attaching a revised draft of memo for Chairman Burch re Domsat.
- 1/20/70 - Letter to Mr. Whitehead from William Rehnquist replying to his letter ^{memo} of 11/7/69 re issues in the domestic satellite program.
(See also 12/18/69 McFarlane letter)
- 1/20/70 - Memo supplementing letter of same date from Mr. Rehnquist.
- 3/18/70 Comments from Donald Baker on the proposed order on domestic satellites.
- 3/19/70 Changes from Donald Baker on the satellite order.

Alaska
Common.

9/22/72 - Letter from Sen. Stevens to Mr. Whitehead attaching
copies of the 9/1/72 letter to Sen. Stevens from Augie Hiebert

9/22/72 - Letter from Sen. Stevens to Mr. Whitehead requesting our views
with respect to the ~~situation domestic-sat~~
satellite communications policy in Alaska, and attaching copies of

9/1/72 - letter to Sen. Stevens from Augie Hiebert

9/11/72 - letter to Secretary ~~Laird of Deef~~ - of Defense Melvin Laird
from Sen. Stevens

9/20/72 - letter to Sen. Stevens from Dave Solomon of Defense

10/5/72 - Memo from Col. Jiggetts giving a synopsis of the facts relating
to the above and submitting a draft reply to Sen. Stevens.

10/11/72 - Letter from Mr. Whitehead to Sen. Stevens advising that we are
maintaining a ~~diag~~ dialogue with DOD on the matters since final
determination of some issues could involve Presidential approval;
understands that in the near future Defense representatives will be prep
ared to discuss DOD's Alaskan communications policies with the
Governor, the Congressional delegation, and other Alaskan officials
the Governor may designate and it is the intention of Defense Dept. to
cooperate fully; feels sure they will be able to answer any questions
the Senator may have and provide clarifying information relative
to the concerns Augie Hiebert expressed in his letter; we will
continue to follow the situation and stand ready to do anything
we can to help.

an 11/21 in Gov. Egan's office in Anchorage
12/1/72 - Memo from Col. Jiggetts re ~~///~~meeting/ of DOD representatives
with State of Alaska Officials re Alaskan Communications transfer

12/5/72 - ??????? Mr. Smith advised that RCA Globcom has already
issued its press release here and in Alaska. It was done mid-~~fa~~/ afterno

- 4/26/71 - Letter from Gov. Egan attaching House Joint Resolution No. 78.
- 5/13/71 - Letter to Walt Hinchman from George Bullock (Adm. Asst. to Sen. Stevens) attaching copy of Joint Res. No. 78 and asking for comments.
- 5/27/71 - Letter replying to Bullock's letter (Hinchman)
- 5/10/71 - Article from Broadcasting Magazine stating Alaska will receive 26 satellite earth stations under a federally ~~donated~~ - funded project sponsored by Sen. Gravel; earth stations will be installed as soon as the Univ. of Alaska (technical manager of the project) receives equipment which is yet to be purchased -- all should be in place before next winter. After that all areas of the state~~s~~ will be able to use the NASA satellite ATS-1 to form the world's first regional communications network.
- 7/15/71 - Letter to Augie Hiebert replying to his letter of 7/8 re Alaska Educational Broadcasting Commission. (Had also written to Goldberg)
- 11/16/71 - Memo from Seb Lasher re Alaska Test of 16' Earth Terminal by Comsat.
- 11/18/71 - Thornell's comments on Lasher's memo of 11/16
- 12/13/71 - Hinchman's comments on Lasher's memo of 11/16
- 12/17/71 - Note requesting Dr. Mansur to handle the matter of the ~~Alaskan~~ Satellite
- 12/17/71 - Note sending the above materials re Alaska Test of 16' Earth Terminal by Comsat to Dr. Mansur to handle; ~~who in turn~~
- 1/18/72 - Memo from Walt Hinchman re a call from Senator Stevens, who is quite ~~concerned~~ concerned about the FCC intervention re the proposed Comsat demonstration program in Alaska -- Governor Egan also concerned as it is the Governor's program which he arranged with Comsat, and is "none of the FCC's business." Also concerned that participation by RCA will only serve to ~~delay~~ or undermine the program, as they feel RCA is basically opposed to many of their objectives. Mr. Hinchman checked with Asher Ende and finds that FCC expects a joint proposal by Comsat and RCA and feels they are willing to work together constructively. Only concerns are that the pilot program not give any of the domestic applicants a leg-up, and that it produce some useful technical or operational information rather than mere publicity; they anticipate no delay in approving the demonstration plan once Comsat and RCA present their plans; relayed the information to Senator Stevens; reiterated the earlier concerns re both FCC and RCA involvement in what Alaskans clearly view as a private arrangement between themselves and Comsat. Mr. Hinchman offers to draft a ~~no-~~ letter to Sen. Stevens ~~setting out the~~ explaining the entire situation, if Mr. Whitehead would like him to do so.
- 3/13/72 - Memo from Walt Hinchman summarizing the actions of FCC, Comsat, RCA and the State of Alaska on the Alaskan Satellite demonstration.
- 9/1/72 - Copy of letter to Sen. Ted Stevens from Augie Hiebert, Northern Television, Inc., re hearings on applications for satellite earth station at Adak.

- 2/23/71 - Letter to Augie Hiebert, President, Northern Television, Inc., re review of the Satellite Task Force paper on satellite planning for Alaska; FCC has not yet taken any definite action on its domestic satellite applications; encloses staff comments on the Task Force paper (should be considered privileged).
- 3/1/71 Letter to Governor William Egan of Alaska re their conversation in Alaska re needs and opportunities for developing better communications for Alaska; time is right for a mutual re-examination of Alaska's communication needs in relation to Federal policies and assistance programs; Mr. Armig Kandoian (Dept. of Commerce) will be visiting Alaska as a first step in the process by focusing on the needs and financial abilities of Alaska.
- 3/3/71 Letter to George Hohman, Representative in the Alaska State Legislature, ~~reop~~ replying to his letter of 2/18/71, concerning the need for a federal policy on satellite communications to connect the
- 3/3/71 - Reply to 2/18/71 letter from George Hohman, Representative in the State Legislature of Alaska, re negotiations ~~for~~ with RCA for ~~VHF-village-phone-system~~ for a ~~bush~~ microwave system which will connect ~~the~~ together the Alaskan bush (but will not connect the system to the major urban areas of the station and the nation without the use of satellite communications) ; and pointing out the ^{urgent} need of a federal policy on satellite communications.
- 3/11/71 - Letter from Howard Hawkins, President of RCA Global Communications, to Peter Flanigan attaching a copy of the summary of the Applications for authority to construct and operate a domestic ~~sa~~ communications satellite system to serve the entire U.S.
- 3/11/71 Howard Hawkins, President of RCA Globcom, in Washington in connection with filing by RCA Alascom and RCA Globcom of an application for a domestic satellite system; filings to be reviewed at a public press conference at 10:30; ~~briefing~~ presentation to OTP and OT staffs at 9:00 a.m.; Mr. Whitehead did not attend; Dr. Mansur and Walt Hinchman attended.
- 3/26/71 - Telegram from Jalmar Kertula, Chairman, House Commerce Cmte., and George Hohman, Chairman, House Finance Committee, Alaska, inviting Mr. Whitehead to attend a joint review of the ^{Tele-}House Commerce and Finance Committees on proposals for Alaskan/communication Certification and advise the Joint Cmte. on recommended programs and policy considerations -- 9 a.m. Friday, April 2.
- 4/1/71 Telegram sent to Chairman Kertula and Chriaman Hohman regretting he will be unable to attend the joint meeting on domestic satellites; Administration's views continue to be as expressed in the January 1970 W.H. memo to Chairman Burch.

1/13/71 - Memo from Ken Robinson of Justice Dept. to Steve Doyle re Fred Ruge's telegram to the President; Mr. Robinson advises the original request for offers was sent to 33 interested parties, including Mr. Ruge on 10/28/68, setting 3/1/69 as the due date for offers. ~~On Jan.~~ on 1/1/69 the terms of the original request for offers was slightly amended and changes mailed to all parties (including Mr. Ruge) on 1/17/69, still stating that the due date was still 3/1; on 2/28/69 letters sent to all parties (including Mr. Ruge) stating due date still 3/1; on 3/1 six offers were submitted (Mr. Ruge did not submit a bid; 3/3/69 the Air Force received a letter from Mr. Ruge complaining about the bids and that when the offer was amended in January, the due date for offers should have been extended beyond 3/1; Air Force wrote asking for more specifics but Mr. Ruge did not reply. Of the six offers, one was rejected as nonresponsive; one ~~for~~ was for only one of the exchanges in the system; four of the bids were for the entire system. RCAC was awarded the system. 6/25/70, the President the President signed the necessary authorization and on July 1 the award was made formal.

no copy in file
1/14/71 - Letter from Senator Pastore requesting an explanation of the Gravel/Comsat matter.

1/15/71 -- Letter from Anthony Sylvester, Director, News and Information, RCA, sending a souvenir of the Alaska Communications System transfer ceremony at the Pentagon on 1/8/71 -- picture of Howard Hawkins, Robert Seamans, Dean Burch, John Shaffer, Clay Whitehead, and Nick Begich.

1/25/71 - Letter from CTW to Fred Ruge stating ~~the President has had asked me to reply to-~~ asked him to reply to Ruge's telegram of 1/9 to the President re the transfer of the ACS to RCA Alaska Communications; advised that the Alaska Communications Disposal Act provided for transfer of the System by the Secy. of Defense, with the approval of the President. "The President gave his requisite approval to the transfer 6/25/60 after thorough consideration of all factors involved; subsequently, approval was also obtained from the Alaska Public Utilities Commission and the FCC; since the long-pending transfer has now been completed in accordance with applicable laws, we think no further action on our part can be taken."

1/26/71 - Letter to Senator Pastore responding to his letter of 1/14/71 requesting explanation of the Gravel/Comsat matter. ~~Felt that the press accounts had presented the Division~~

1/5/71 - Letter to Sen. Gravel from Asst. Atty. Gen. Richard McLaren responding to Senator Gravel's letter of 1/5/71. *2/12/70*

1/7/71 - Release by Sen. Gravel advising that the Nixon Administration has endorsed ~~Sen.~~ the Senator's contention that communication carriers should be eliminated from the Board of Directors of the Communications Satellite Corporation; also released a letter from ^{Asst.} U.S. Attorney Richard McLaren (which he indicated was White-House- cleared) in which McLaren was quoted as saying "a good case can be made for eliminating the direct carrier influence over Comsat."

1/7/71 Clay Whitehead, Director of Release from/OTP, advising ~~that the Justice Dept. letter that-~~ stating that ownership and organization of U.S. communications carriers for the provision of international communications services to and from the U.S. is one of the many important policy areas for which OTP has responsibility within the Exec. Branch; the Administration has formulated no specific views re this policy area and has no plans for the submission of legislation on this subject; it is a particularly important and complex area of communications policy that goes beyond antitrust concerns alone; Justice Dept. letter was in response to Sen. Gravel's request for comments on specific draft legislation; Justice Dept. letter should not be interpreted as an Administration endorsement of Sen. Gravel's proposal.

1/9/71 - Telegram to the President from Fred Ruge stating the bidding on the sale of the Alaska Communication System was unlawful. (Secy. Laird received a similar telegram *1/9/71*)

1/10/71 - Article from the Sunday Star concerning the transfer of Alaska Communications to RCA.

Jan-Feb. 1971 - Article from RCA Relay -- concerning the 1/8/71 ceremony at the Pentagon, as well as the dedication ceremonies on 1/17/71 in Anchorage, following a special viewing of the Super Bowl game, which was transmitted live to Alaska via satellite (first color telecast to be carried live to Alaska over satellite facilities after RCA Alascom assumed responsibility for the system.

Mr. Whitehead attended, along with Governor William Egan of Alaska, Senator Theodore Stevens of Alaska, Senator Michael Gravel of Alaska, Chairman James R. Clouse (Alaska Public Utilities Commission), Maj. Gen. Paul R. Stoney (Commander, Air Force Communications Service (who was responsible for the Alaska Communications System before RCA took over), E. Kenneth Larson (President, Alaska Telephone Association), Dr. Shogo Amari (Managing Director of KDD), Mr. Y. Shiobara (Secretary of KDD), Charles M. Odorizzi (Exec. V.P., RCA Corp. and Chairman of the Board of RCA Globcom and RCA Alascom), Anthony L. Conrad (Exec. V.P., Services, RCA Corp. and Chairman of the Exec. Cmte. of RCA Globcom and RCA Alascom), Kenneth D. Howatt (V.P., AT&T Long Lines), John S. Rice (Exec. V.P., Western Union Telegraph Company), and George P. Sampson (V.P., Operations, Communications Satellite Corporation).

10/12/70 - Letter from Louis de Rosa (for Dave Solomon, Defense,) stating that Air Force has been operating official Armed Forces Radio Television broadcast outlets in Alaska but they are not reflected in the list of Frequency Assignments to Government Radio Stations; recommends the FCC be asked to concur in the Air Force requirement for authority to assign the frequencies listed to AFRTS outlets.

10/12/70 - Letter from Lou deRosa recommending FCC be asked to concur in the use of and nominate one of the FM broadcast channels to be used by the Air Force for an outlet on Johnston Atoll.

10/21/70 - Letter to Chairman Dean Burch, FCC, advising that in checking the list of Frequency Assignments to Govt. Radio Stations, Defense has noted four official AFRTS broadcast outlets in Alaska operated by Air Force are not contained; requests Commission's views on these operations.

11/19/70 - Letter from Don Baker, Antitrust Division, Justice Dept., submitting a draft reply to Senator Mike Gravel's letter of 2/12/70 requesting views on a proposed statute to eliminate common carrier stockholding and directorships in Comsat.

12/1/70 - Note to Don Baker re his draft letter to Senator Gravel (see 11/19/70); No objection from OTP.

12/30/70 - Letter from John Perry, Air Force, advising the transfer of the Alaska Communication System ownership and operational control from the Air Force to RCA Alaska Communications, Inc., is set for 12:01 a.m., Anchorage time, January 10, 1971. Transfer to be preceded by an exchange of documents ceremony between Secretary Seamans and Mr. Howard Hawkins, President of RCA Global Communications, Inc. on January 8, 1971, at 12:15 p.m. in the Dept. of Defense; invites Mr. Whitehead to attend.

1/8/71 = Mr. Whitehead and Dr. Mansur attended the ceremony.

- 6/4/70 - Letter from Congressman Pollock emphasizing the deep gratitude for the assistance given to the State of Alaska and to the Alaskan Congressional Delegation in connection with the sale of the Alaska Communications system and the ~~re/dl~~ assistance given by the Dept. of Commerce in the hearings before the Alaskan Public Service Commission on certification for RCA.
- 6/25/70 - Letter from Leonard Tuft, Vice President, RCA Global Communications, Inc. enclosing copies of RCA Alascom's rebuttal testimony in the proceedings before the Alaska Public Service Commission (testimony of Howard Hawkins, Philip Schneider, Edwin W. Peterson, Charles M. Mapes, and Robert C. Miller.).
- 7/23/70 - Copy of memo for Secretary Tribus from John Perry (Deputy for Transportation and Communications, Air Force) attaching draft U.S. Government closing statement to be made by the Air Force Counsel in the ACS hearing in Anchorage 7/23/70.
- 7/23/70 - Memo for the files from Walter Muller re Dr. Tribus' phone response to John W. Perry.
- 8/3/70 - Letter from Howard Hawkins, President, RCA Alaska Communications, Inc. to Ben Waple, Secy., FCC, ~~stating that~~
~~ATT pl attaching a narit an article from--~~
a July 10, 1970, article from the Wall Street Journal in which it is stated that AT&T plans to submit to the FCC a formal proposal to build a domestic satellite communications system in Alaska; RCA sets out their request that the FCC deny the application, and the reasons therefor.
- 8/4/70 - Meeting with Howard Hawkins and Leonard Tuft on the above matter.
- 8/18/70 - Letter from Leonard Jaffe, Deputy Associate Administrator for Space Science and Applications, NASA, enclosing copy of Willis Shapley's memorandum for the record of a meeting Dr. Paine had with Senator Gravel on 7/27 concerning re the experimental and follow-on satellite communications for Alaska; invited him to a meeting on 8/21 to review the results of a report on this subject.
- 9/24/70 - Copy of letter to Senator Ted Stevens from Robert Finch, Counsellor to the President replying to his letter of 9/16 re importance of educational television communication to Alaska; ~~poi-~~ thoughts will ~~be considered~~ not be overlooked as we prepare a final position for the World Administrative Radio Conference; suggests he may want to contact Mr. Whitehead who ~~handles~~ represents the President in such affairs.

- 2/23/70 - Letter to the President from Cong. Pollock conveying his endorsement of the President's policy statement on the use of domestic communications satellites.
- 3/2/70 - Letter to Cong. Pollock from Wm. Timmons thanking him for his deep interest in the improvement of the Alaska communications system; will be pleased to bring ~~the~~ his letter of 2/23 to the President's attention.
- 3/2/70 - Copy of letter to Cong. Pollock from Edgar C. Hayden, Alaska Project Director, Office of Telecommunications, attaching a copy of a proposed amendment to the Public Service statute; if this amendment is adopted it "could put Alaska's telecommunication system into a 1950's era box for the next 20 years. It could kill innovation in telecommunication services and rate structuring."
- 3/12/70 - Memo from Myron Tribus replying to Mr. Whitehead's memo of 2/20/70.
- 3/19/70 - FCC approved sale of ACS to RCA Alascom, subject to certification by the Alaskan Public Service Commission.
Sanford J. Libby, Asst. Dir., Alaska,
- 5/15/70 - Memo from Myron Tribus enclosing ~~an exchange of correspondence~~ copy of 5/6/70 letter to Edgar Hayden, Office of Telecommunications, Dept. of Commerce, stating it is his understanding that the Office of Telecommunications will assist the State of Alaska in the hearing before Alaska Public Service Commission ~~and assist~~, and that the State of Alaska is under no obligation to provide any further financial assistance in these services. Dr. Tribus advises he will be seeing Governor Miller on the weekend and plans to discuss this with him.
- 5/21/70 - Memo to Dr. Tribus; sees no objection to Dept. of Commerce providing whatever technical assistance to the State of Alaska that would be useful to them; however, should be aware of two caveats -- difficulty in financing a substantially expanded activity and we should not become too deeply involved in the quasi-judicial aspects of the RCA certification. ~~Probably should~~ - Not sure what the legal problems might be but it would be wise to ask someone in Justice to advise on the matter.
- 5/22/70 - Memo for Dwight Chapin attaching a request from Lucius Battle of Comsat for the President to tape a brief greeting to the State of Alaska on the occasion of the dedication of the Alaskan communications satellite earth station on June 30, which will provide Alaska's first live television link to the U.S.
at Talkeetna, Alaska,

check on this

yes in
not Alaska file
or copies
for town

3/18/70 - FCC Memorandum opinion and order re applications of RCA Alaska Communications, Inc. recommends that RCA receive certification from FCC authorizing RCA to utilize both terrestrial and satellite commns. facilities, In a ~~draft~~ memo of 7/22/70 from John W. Perry to Secretary Tribus attaching a draft U.S. Govt. closing statement to be made in Anchorage 7/23. November 1967 (Public Law 90-135), the Alaska Communications Disposal Act, the Congress authorized the Secy. of Defense to solicit competitive offers to purchase the long lines facilities of the Alaska Communications System. (Disposal Act required the Secy. of Defense or his designee to seek advice and assistance of FCC, the Federal Field Cmte. for Development Planning in Alaska, and the Governor of Alaska or his designees, to assure consideration of all public interest factors associated with the transfer.) After this was done, RCA Global Communications, Inc., was selected; and this selection was approved by the President, as required by the law, after he was advised the Governor of Alaska agreed with the selection of RCA.

Disposal Act specified that the sale of the ACS should not be final until the selected purchaser receives the requisite licenses and certificates of convenience and necessity to operate interstate and intrastate commercial communications in Alaska from the appropriate governmental regulatory bodies.

Based upon this acceptance of its offer, RCA Global Communications, Inc., has created a wholly-owned subsidiary corporation, RCA Alaska Communications, Inc. (which has applied to FCC and the Commission for authority to operate the interstate and intrastate commercial communications in Alaska.

Copies of

1/13/70 - Letters from John Broger (Defense Dept.) to Sen. Stevens, Cong. Pollock re extension of American Forces television in the King Salmon area to serve Dillingham, Alaska.

1/27/70 from W.E. Plummer,

~~10/7/69~~ - Letter to Chairman Dean Burch, FCC, further setting out the facts in connection with his letter of 10/7/69.

1/30/70 - Note to Mr. Plummer from Mr. Whitehead attaching draft of a memorandum he considered sending to Chairman Burch but suggests Plummer ~~==but di~~, which he decided ~~//~~ was inappropriate and suggests Plummer consider pointing out the substance of it to the Commission in an appropriate way.

1/30/70 Press Release from Sen. Mike Gravel announcing the State of Alaska was asked to appropriate \$4 million toward a statewide satellite communications system and become the first state to take advantage of the Nixon Administration's new policy on domestic systems.

2/3/70 Note from Willis Shapley attaching copy of
2/2/70 letter to Governor Keith Miller ~~of Alaska~~ from Thomas Paine agreeing to the Alaska ATS demonstration experiment and copy of the press release.

2/6/70 - Memo for Mr. Whitehead from Mr. Plummer in answer to Mr. Whitehead's note of 1/30 hoping this will take into consideration his suggestion and will not go beyond the facts as stated in Mr. Whitehead's memo of 9/26 concerning RCA's concern that the ACS sale agreement might be changed by FCC action ---- attaching a copy of his 2/6/70 memo to Chairman Burch, in which he clarified his - the last paragraph of his 1/27/70 memo to Mr. Burch.

2/9/70 - Letter from John Richardson ~~also~~ enclosing copy of the Commerce material relevant to the Alaskan telecommunications

2/9/70 - Letter from John Richardson enclosing copy of the report entitled "Planning for Telecommunication System Development in Alaska-- Project Outline" (which Dr. Tribus asked him to send).

2/10/70 - Memo to W.E. Plummer from Dave Hall -- chronology of OTM involvement in the sale of the Alaska Communication System to RCA.

no copy 2/12/70 - Ltr to Justice Dept. (Antitrust Division) from Senator Gravel requesting comments on draft amendment to Communications Satellite Act to eliminate common carrier stockholding and directorships in Comsat.

2/13/70 - Memo from W.E. Plummer attaching copy of Motion by RCA Alaska Communications, Inc. to advance the date for hearing (originally set for 5/1/70) to 3/11/70 ~~for~~ in connection with the application for Certificates of Public Convenience and Necessity.

2/17/70 - Memo for Mr. Flanigan from John Campbell attaching a copy of the annual report to the President on Alaska Communications Disposal Act submitted by Deputy Secretary of Defense David Packard. *2/16/70*

2/20/70 - Memo for Dr. Tribus advising he has reviewed the report "Planning for Telecommunications System Development in Alaska" and is concerned in two respects: it was never our intention to establish a "blueprint" for telecommunications in Alaska; and the level of detail suggested by the report may make the project too ambitious for the time, resources, and objectives laid out.

- 1/9/70 - Letter from Paul Riley, Deputy Asst. Secy. of Defense (Supply, Maintenance & Services) -- in furtherance of his letter of 12/22/69 -- attaching a copy of a letter of
- 1/6/70 - to the Chairman of the FCC from Philip Whittaker, Asst. Secy. of Defense (Installations & Logistics), Dept. of the Air Force, requesting the Commission to decide the question of certification of RCA and the proceeding with respect to the Anchorage-Talkeetna microwave link; decision needs to be made by March 1, 1970 to prevent disintegration of communications service in Alaska.

~~Preliminary notices to employees~~

The planned date for transfer of the System to RCA is July 1, 1970. Might be assumed that the ACS can continue to provide communications service until such time as RCA is able to take over the System even if that time is substantially later than the planned transfer date. However, this is not the case. ACS has taken action to plan for the cessation of its operation as of July 1, 1970. These include preliminary notices to employees, reduction of rates, giving up manpower spaces, and not budgeting FY 71 funds for continuing operation. The ACS, although operated by the Air Force, depends on approximately 800 civilian Govt. employees to perform its mission. These individuals make up more than 80% of the System's entire work force. Consistent with the policy of providing maximum advance notice of job termination, the Air Force issued a general notice to all ACS employees on September 29, 1969, advising them that their present positions with the Govt. would cease upon transfer of the ACS to RCA. A number of individuals, including some in key positions, had begun leaving by resignation, retirement, or transfer to other Govt. jobs. Loss of qualified ACS employees is already reaching serious proportions. Efforts to fill vacancies by temporary appointments have ~~po~~ proved less than satisfactory. As a result of a recent rate reduction, establishing rates comparable to those proposed by RCA, it is expected that the growth in traffic will shortly saturate the System. The ACS is not starting any improvement or expansion projects which cannot be completed by July 1, 1970. To provide the type of service required by July 1, 1970, RCA will need to expend substantial amounts prior to that date; ~~RCA needs to be certificated~~ -- RCA is understandably reluctant to make large expenditures until it has been certificated by the appropriate regulatory bodies, as failure to obtain certification would void the purchase and RCA could not expect to recover amounts already spent, particularly the substantial expenditures involved in creating a work force in Alaska and otherwise preparing to provide the communication service contemplated by the transfer.

11/24/69 - Memo for Dr. Tribus attaching copies of memoranda sent to NASA and DOD re contributions to the interdepartmental study on Alaska communications; also copy of the reply from DOD; ~~ask~~ asks that he let him as soon as he has talked with Governor Boe so they can expedite the public announcement of the activity in an appropriate way.

12/4/69 - Memo from Willis Shapley re status of the ATS-1 experiments proposed by the State of Alaska.

As requested, called Tribus' office to let them know that it would not be appropriate to make any kind of announcement about the ATS experiment proposed by the State of Alaska at this time.

12/5/69 - Memo from Myron Tribus requesting Mr. Whitehead establish communications for them with the appropriate personnel in DOD; wants Dr. Richardson to confer with DOD representatives to insure their needs are taken into account.

12/15/69 - Memo from Myron Tribus replying to our memo of 11/24; draft of suggested reply to Glenn Gibson, Deputy Asst. Secy. of Defense re telecommunications planning for Alaska.

12/16/69 - Copy of letter ^{from Sen. Stevens} to Harold Samuelson, President, Bristol Bay Native Association, Dillingham, Alaska, thanking him for the inquiry into the ~~stat~~- possibility of having DOD modify their King Salmon television transmitting facility so they can provide television service to the people of the Greater Dillingham area.

12/16/69 Hearings of the Subcommittee on Space Science and Applications on Assessment of Space Communications Technology -- Cmte. on Science and Astronautics, House of Representatives ---- Joseph Karth, Chairman of the Subcmte. ----- Statement of William E. Plumme et al.

12/22/69 - Letter to Mr. Whitehead from Paul Riley, Deputy Assistant Secy. of Defense (Supply, Maintenance & Services) re prompt designation of RCA as the statewide Alaskan long lines communications carrier to facilitate the transfer and payment for the ACS system by July 1, 1970. The sale of the ACS, as approved by the President, contemplated that the Govt. would be able to deliver to the successful purchaser the entire ACS statewide long line telephone, telegraph and related commercial communication service business. Further contemplated the formal transfer to RCA, and payment to the Govt., would take place only after the FCC and the State Public Service Commission had formally certificated the purchaser as the statewide long lines carrier for the State of Alaska. Finally, the sale proceedings contemplated this formal transfer would be at least 90 days after completion of all certification actions so that adequate arrangements could be made for those Govt. civilian employees of the ACS whose jobs would end with the transfer.

Construction of a Comsat ground station at Talkeetna, Alaska, has been approved by the FCC to provide a satellite routing for communications between Alaska and the "South Forty-eight." Discussions re cost of satellite communications service and the ~~unqi~~- unique communications needs of the State of Alaska indicated that further study of the satellite question and possibly tests would be appropriate. Study is underway ~~with the support~~ under the guidance of the Federal Field Cmte. for Economic Development in Alaska, with participation by Federal and State officials and representatives of Comsat and RCA. Field Cmte (in its enthusiasm for this study) had suggested formally to the ~~S~~ Alaska State Public Service Commission that its proceedings to certify RCA as the statewide long lines communications carrier be deferred until at least May 1970, when the results of the study could be made available to the Commission. For the transfer and payment to take place on July 1, 1970, as contemplated, certification proceedings will need to be completed by April 1, 1970. Any action delaying certification of RCA beyond April 1, 1970, will also delay the transfer date, and the payment to the Federal Government. Any action by either regulatory commission which seeks to assign some part of the statewide long line telephone, ~~teleph~~ telegraph and related commercial communication service business currently performed by the ACS to any carrier other than RCA would cast the entire sale in doubt, and might even necessitate a completely new sale effort in which the chances of recovering the full value of federal facilities might be reduced.

- 10/27/69 - Memo for Willis Shapley, NASA, requesting a summary of the status of our program to allow private use of the ATS-1 and 3 satellites for private nongovernmental experimental use.
- 11/6/69 - Meeting with Myron Tribus, Edgar Hayden, John Richardson, and John Powers to discuss the results of the meeting of the Alaska working group and directions for where to go next.
- 11/7/69 - Meeting with Howard Hawkins, President of RCA.
- 11/6/69 - Memo from Dr. Tribus re policy level persons to be contacted to help assure firm supporting services for the Alaska project.
- 11/7/69 - Memo from Willis Shapley, NASA, replying to our memo of 10/27 for a summary status of the program to allow private use of the ATS-I and III satellites for private nongovernmental experimental use.
- 11/7/69 - Telegram to John Ehrlichman from Senator Gravel requesting assistance for the people of Alaska to witness Apollo 12 launching ; understands small military earth terminal is available at Fort Monmouth which could be transported to Fairbanks and allow them wi- to witness the launching. (Note attached from Bernard Poirier asking if CTW or Flanigan could help)
- 11/7/69 - At Mr. Whitehead's request, called Tod Hullin to say we were involved in the Apollo 11 launching and could assist if they'd like. Mr. Hullin asked that we leave a note that he would like to talk with Mr. Whitehead tomorrow about the telegram.
- 11/10/69 - Memo for Willis Shapley ^(Associate Deputy Administrator) stating that Dr. Tribus is chairing an interdepartmental study of Alaska's telecommunications problems; NASA's participation is particularly important because of its unique familiarity with certain aspects of this problem; if the issue comes to his attention, would hope NASA could contribute resources, primarily in the form of staff participation, not to exceed \$100,000.
- Identical
- 11/10/69 - Memo for Barry Shillito (Assistant Secy. (Installations and Logistics) Dept. of Defense) ~~requesting-~~.
- 11/10/69 - Memo for Governor Boe advising that the Alaska communications study will cost approximately \$400,000; feel that Alaska should contribute to this study, although the Federal Government is willing to contribute the major part of the funds; requests Gov. Boe to call Governor Miller and request a contribution from the State of \$100,000; if this causes a problem please let him know.
- 11/12/69 - Memo from Governor Boe advising that the Office of Intergovernmental Relations does not normally undertake to actively engage in the administration of such studies or projects nor solicit funds ; suggests a meeting with all interested parties -- Federal officials, Alaskan Congressional delegation, Governor Miller and members of his staff to discuss the matter.
- 11/13/69 - Note to Dr. Tribus attaching copy of the memo from Gov. Boe.

- 9/26/69 - Letter to the President from Senator Gravel re study groups mobilized to grapple with the domestic satellite issue, Alaska satellite requirement, and Alaskan communications generally; ~~feels~~ hopes he will insure that the study groups will not overlook appropriate corrective action concerning existing deficiencies; should be done in a timely manner to avoid any agreements within the International Communications Satellite Conference which would be detrimental to the U.S. or any region of the U.S.; suggests Communications Satellite Act should be amended to provide the organizational structure, independent of foreign interests, to bring domestic satellite communications to the American public.
- * see 10/7 interim reply for Ken BeLieu and 10/13 planning reply*
- 10/2/69 - Note from Leonard Tuft attaching copy of 9/26/69 ltr to Chairman Hyde, FCC, from Howard Hawkins, President of RCA Alaska Communications, Inc., for authority to provide communications services as successor to the Alaska Communication System.
- 10/2/69 - Cy. of memo for Governor Nils Boe from Myron Tribus summarizing the activities concerning telecommunications in Alaska and outline the activities so far with the various officials.
- ~~10/8/69 - Memo advising that Thomas J. Burns~~
- 10/8/69 - Memo from Frank McGettrick, HEW, advising they had contacted Dr. Tribus and given him the name of Thomas J. Burns to serve as an educator on the Alaska Task Force.
- 10/7/69 - Cy. of letter from William Plummer, Acting Director, OTM, to Rosel Hyde, Chairman, FCC, attaching
- 10/3/69 - Letter to Mr. Plummer from Gen. Harold Grant, Director of Telecommunications Policy, reaffirming their position with respect to the award of a license by FCC to RCA for a microwave system between Anchorage and the satellite earth station to be located at Talkeetna; Plummer requests full consideration be given ~~to the information stated~~ to the facts as stated.
- 10/7/69 - Interim reply by Kenneth BeLieu to Sen. Gravel's letter to the President dated 9/26 re Alaska communications.
- 10/10/69 - Note from John C. Broger, Office of the Secy. of Defense, to Will Kriegsman attaching 9/24/69 ~~memo - re provision~~ Air Force memo attaching the engineering report concerning one method of providing Armed Forces Television to the Dillingham area in Alaska.
- 10/13/69 - Letter to Sen. Gravel from Peter Flanigan ^{flanigan} replying to his letter of 9/26 to ~~the Pres~~ we are considering the ~~sole~~ of satellite communications and whether or not any changes may be in order.
- 10/21/69 - Cy. of letter to Governor Keith Miller of Alaska replying to his of 10/9 re the proposed study of an Alaska Communications System; attaches a list of names of a number of Alaskan officials and citizens who have been contacted; also contacted ~~official~~ Federal officials; and ~~and~~ are in the process of assembling a team for this study
- 10/23/69 - Memo for Governor Boe advising that Governor Miller has sent a letter to Myron Tribus re the study; it is important that we make a formal announcement of this as soon as possible, especially to assuage our problems on the Hill; also needs to schedule a meeting for Tribus and the Alaska Congressional Delegation to explain our plans and enable Senator Stenens to get a good press release out of it.
- 10/24/69 - Memo from Governor Boe replying to ours of 10/23; he has ~~been in contact with~~ advised Myron Dr. Tribus that Governor Miller had been briefed and the principal concern in connection with the study has been rectified; Gov. Boe questions the expenditure of Federal funds for the study -- since ~~there would~~ it would set a precedent for other requests.



THE ASSISTANT SECRETARY OF COMMERCE
WASHINGTON, D.C. 20230

18 SEP 1963

Honorable James D. O'Connell
Director of Telecommunications Management
Office of Emergency Preparedness
Executive Office Building
Washington, D. C. 20504

Dear Mr. O'Connell:

As you know, growing concern has been expressed about the adequacy of communications capabilities in Alaska. The recent government decision to transfer the Alaska Communication System to a commercial communications carrier is only one of several factors which has sharpened interest in opportunities for the future. Another is a proposal for a satellite experimental program in educational television for remote communities. Alaskan state government officials have requested assistance in developing costs and evaluating alternatives for the overall development of intrastate communications.

I have been requested by Dr. C. T. Whitehead of the White House to organize an interdepartmental study which would include a survey of the needs and opportunities for telecommunication services, alternative technologies and systems for providing those services, and their costs. The study will be carried out under the auspices of the Office of Intergovernmental Relations and in cooperation with the Federal Field Committee for Development Planning in Alaska.

I am planning to hold a meeting of interested departmental representatives from 1:00 to 2:00 p.m. on September 25, in my office, Room 5884. You are invited to participate or send a representative.

Sincerely,

Myron Tribus
Myron Tribus

9/12/69 - Letter to Cong. Pollock from William Timmons thanking him for his letter to the President on ATS-1 communications experiment; Asst. Secy. of Commerce Tribus has been asked to organize and chair an interdepartmental study of the ~~Alsa~~ Alaskan communications situation and Mr. Whitehead ^{who} is coordinating this effort will be in contact shortly to introduce Secy. Tribus.

Identical
9/16/69 - Letters to Sen. Gravel and Sen. Stevens from Ken BeLieu --

9/18/69 - Cy of letter from Sen. Stevens to Dan Turner, Superintendent of Schools, Dillingham, Alaska, thanking him for the copy of the letter of 8/19/69 to Secretary of Defense Melvin Laird re TV in Dillingham, Alaska.

9/18/69 - Note to Myron Tribus attaching copy of 9/16 letter to James McCormack Chairman of Comsat, from Sen. Gravel re Alaska satellite communications.

9/19/69 - Letter from Myron Tribus responding to his 9/5 memo asking him to undertake a study of Alaska communications planning; advising he has an appointment with Gov. Boe for 9/24; and after that will be available to meet with Alaska Congressional Delegation; meeting of interested agency representatives scheduled for 9/25.

9/19/69 - Letter from Lucius Battle, Comsat, attaching copy of 9/18 reply to Sen. Gravel, ^{9/19/69} 6/26 letter to President Robert Sarnoff, RCA, and excerpt from position taken by Comsat with respect to domestic satellite communications in connection with study by the White House.

Article in Telecommunications Reports re the exchange of letters.

9/24/69 - Meeting with Governor Boe, Myron Tribus and Eugene Cowen re Alaska communications study.

9/25/69 - ~~Meeting~~ Interagency meeting at the Dept. of Commerce on telecommunications development plan for Alaska.

Minutes of the meeting.

9/25/69 - Memo for Dr. Myron Tribus asking him to organize and chair and interdepartmental study for communications planning in the State of Alaska, to be organized under the auspices of the Office of Intergovernmental Relations and in cooperation with the Federal Field Cmte. for Development Planning in Alaska.

9/26/69 = Memo for General O'Connell advising RCA has expressed concern about competing applications filed with FCC for microwave communications links between the Talkeetna Earth Station and Anchorage and asking him to work with the Air Force to prepare a letter to FCC stating the terms of sale of ACS, nature of REA's commitments and a statement that these facts should be considered in future FCC hearings.

- 7/28/69 - Memo from Bryce Harlow; has asked Bill Timmons and Ken BeLieu to respond to our memo by August 1.
- and Pollock:
- 8/1/69 - Note from Bernie Poirier attaching cys of letters from Gravel, Stevens
- 8/1/69 - Letter to Chairman James McCormack, Comsat Corp. re the satellite communications for Alaska; ~~and~~
- 7/31/69 - Letter to Dr. Paine, Administrator, NASA, re the ATS-1 experimental satellite.
- 8/1/69 - Letter to Howard Hawkins, President, RCA re ATS-1.
- 8/12/69 - Memo for Gen. George Lincoln, Director, OEP, from Ken BeLieu re ~~Alaska Communications~~ advising that he has been approached by members of the Senate and House on the composition of an Ad Hoc Cmte.; Mr. Whitehead is working closely with Senators Stevens and Gravel and Cong. Pollock on the subject of Alaska Communications; suggests passing this on to Gen. O'Connell, who is setting up a working group, ~~so he~~ so he may discuss with Mr. Whitehead.
- 8/13/69 - Letter from Sen. Ted Stevens inviting Mr. Whitehead to a conference on 8/28 in Anchorage, Alaska, to discuss long-range applications of a satellite communications system for Alaska ----- regretted 8/15.
- 8/15/69 - Letter to Keith Kermit (Press Secy. to Sen. Stevens) from Will Kriegsman enclosing suggested statement ~~which~~ outlining the direction Alaskan communications ~~should~~ could take.
- 8/18/69 - Material submitted to Mr. Kriegsman from John Broger ^(Air Force) ~~re~~ ~~Air Force~~ attaching information re TV operations in Alaska and exchanges of correspondence ^{between} ~~from~~ Sen. Gravel ^{and} ~~to~~ the Air Force.
- 8/19/69 - Letter to Sen. Gravel from Eugene S. Cowen, Special Asst. to the President, thanking the Alaska Congressional Delegation for their 8/11 letter to the President re the ATS-1 satellite. Identical letters to the others.
- 8/26/69 - Note from Dick Wolff, (Press Secy. to Sen. Gravel) attaching cy. of speech to be delivered by Bernard Poirier at the Satellite Communication Conference, in Anchorage, Alaska on 8/28.
- 8/27/69 - Note to Will Kriegsman from John Broger attaching copies of coverage in Alaska on the Apollo 11 shot.
- 8/29/69 - Note to Will Kriegsman from John C. Broger, attaching cy. of 8/28/69 letter to Cong. Pollock from Broger replying to his inquiry of 8/11/69 (which enclosed a letter of 7/31/69 from Joe McGill, Representative in the Alaska State Legislature) re TV coverage at King Salmon.
- 9/4/69 - Memo for the record from Col. Tom Olsson -- trip report on the Alaska Conference on 8/28.
- 9/4/69 - ^{Copy of} Letter to Myron Tribus, Asst. Secy. of Commerce for Science and Technology, from George Sharrock, Chairman, Federal Field Cmte. for Development Planning in Alaska, ~~outling~~ asking assistance in obtaining funding for communications planning for Alaska.
- 9/5/69 - Memo for Dr. Myron Tribus asking him to organize and chair an interdepartmental study for communications planning and assistance to the State of Alaska: suggests discussing ~~it~~ with Governor Boe how ~~co-ordin~~ coordination with state officials can best be effected; and will later introduce him to the Alaskan Congressional delegation so he can explain the direction of effort.

7/8/69 - Letter to Robert Sarnoff, President and Chief Executive Officer of RCA Global Communications, thanking him for ^{his 6/26} the letter to the President expressing warm appreciation for the approval of the sale of the Alaska Communication System to RCA Global Communications.

7/9/69 Letter from Sen. Gravel attaching a copy of the ^{June 25, 1969} summary description of the pilot ~~pg~~ program for ~~experimental communications for~~ Alaska. educational and public communications by satellite for the State of Alaska.

7/15/69 - Article from the New York Times re live coverage of the Apollo 11 for Alaskans.

7/18/69 - Meeting with the following people on Alaska Communications System:
10:45 a.m.

General Gordon Gould
General O'Connell
Dr. Myrus Tribus
Leonard Jaffe (NASA)
Oscar Bakke (DOT)
Bill Morrill
Walt Hinchman
Dick Gabel
Will Kriegsman
Col. Frank Evans

7/23/69 - Memo from J. D. O'Connell re the 7/18/69 meeting with officials on ~~the Alas~~ satellite communications for Alaska; plans to establish an Ad-Hoc Working Group on Satellite Communications for Alaska (NASA, DOT, Commerce, HEW, Interior and Defense) -- to develop long-range plans.

7/24/69 - Proposed charter for the Interagency Task Group on Satellite Communications for Alaska.

7/25/69 - Memo for Bryce Harlow re formation of a working group to provide advice and consultation to the State of Alaska on their problems; have talked with DTM, Commerce, NASA, DOT, Bob and Governor Nils Boe. ~~would appreciate~~ and requesting his views, together with any suggestions for deriving maximum possible benefit to the Administration from the proposed course of action.

Office of
7/25/69 - Memo for Governor Nils Boe, Director, / Intergovernmental Relations, attaching copy of the memo to Bryce Harlow re formation of the working group.

- 6/25/69 - Note to Sen. Mike Gravel attaching a summary of the Air Force briefing and a number of charts showing the features of the RCA proposal (submitted by Gen. Gould by letter of 6/25).
Identical notes to Sen. Ted Stevens and Cong. Howard Pollock.
- 6/25/69 - President signed the necessary authorizations for sale of the ACS ~~syet~~ to RCA.
- ~~6/25/69 - White House Press Release~~ announcing the sale of ACS to RCA Global Communications.
- 6/25/69 - Memo to J.D. O'Connell thanking him for the memo re Red Lion case; in respect to his memo of 6/24 re television coverage for Alaska for Apollo 11 mission, suggests we give whatever assistance we can and stand ready to help if necessary.
- 6/26/69 - Letter to Secretary of the Air Force Robert Seamans from Asst. Attorney General (Antitrust Division) Richard McLaren confirming the advice given by telephone to William Munves on 6/20/69 in the evening re the proposed sale of ACS.
- 6/26/69 - ~~Another article re the sale~~ Article from the Washington --
- 6/27/69 - News Digest from Comsat re the ACS sale.
- 6/30/69 - Copy of ~~m00~~ telegram to Secretary of Defense from Sen. Gravel thanking him for the effort to coordinate the project of bringing the Apollo telecasts from the moon live to Anchorage and to Fairbanks.
- 7/1/69 - Letter from Robert Seamans, Secy. of the Air Force, advising to Howard Hawkins advising that on 6/25/69 President Nixon approved the sale of the Alaska Communication System to RCA and notifying RCA of acceptance of their offer and attaching formal Notice of Acceptance.
- 7/3/69 Called Jerry Warren to advise the W.H. is working with officials of the State of Alaska, other parts of the communications industry, and Defense Dept. to find a way to get live TV coverage of the Apollo 11 mission; decided today that the Air Force would make available a portable ground station to be flown to Alaska for use with a DOD satellite which enable this coverage; Senators Stevens and Gravel and Congressman Pollock have been notified. Air Force plans no announcement but thought W.H. might want to make ~~an~~ one.
- 7/3/69 - Note from B. W. Poirier in Senator Gravel's office attaching copy of the Senator's letter to Dr. Thomas Paine, Administrator, NASA, re the pilot program for a 6 to 9-month experiment in Alaska utilizing ATS-1 for about 5 hours daily.
- 7/5/69 Article from the Washington Post announcing that Alaskans will be able to view the Apollo 11 moon mission live.

6/18/69 - John Niedecker requested info as to where the briefing will be held, names of mayors who will be involved and towns. O'Connell's office suggested calling Gen. Gould for the information. They advised the Air Force briefing to the Governor and his Advisory staff will be in Juneau at 9 a.m. Friday in the Governor's office; afternoon briefing will be held in downtown Anchorage; prominent businessmen and the mayors will be there.
(Mayor George Sullivan of Anchorage; Mayor Henry A. Boucher of Fairbanks)

6/19/69 - Memo for Jerry Warren advising of the timing on the announcement for the sale of Alaska Communications System.

Made a

6/20/69 - Call to William Munves (Deputy Counsel of the Air Force) and Joseph Saunders (Antitrust Division of Justice) and advised that a letter from RCA would be delivered to them agreeing to all the Justice Department conditions; to be coordinated by them and back to Mr. Whitehead as soon as possible.

6/20/69 - Copy of the letter to William Munves, Deputy General Counsel, Air Force from Eugene F. Murphy, Vice President and General Atty. of RCA.

6/21/69 - Article from the Anchorage Daily News advising Air Force Maj. Gen. Gordon Gould released the news ~~after~~ at a public meeting Friday afternoon after a lengthy meeting with Gov. Keith Miller and other governmental officials, that the Air Force acting on behalf of the Dept. of Defense has recommended to Gov. Miller and President Nixon that the award go to Radio Corporation of America. Miller has concurred and said he will make his recommendations to the President Monday. President's approval is expected as a ~~staff~~ matter of form.

6/22/69 Another news article.

6/23/69 Memo for Ron Ziegler attaching a draft press release announcing President's approval; will call Jerry Warren as soon as definite word is ~~given to proceed~~ can be given to proceed.

6/23/69 - Memo for the President from Peter Flanigan recommending he sign the attached memorandum to the Secretary of the Air Force approving the sale. (Memo to Ken Cole transmitting the above)

6/23/69 - Telegram to the President from Keith Miller, Governor of Alaska, ~~recommending~~ confirming verbal concurrence with the recommendations of the Dept. of Defense for sale of the ACS to RCA Global Communications.

6/24/69 - Letter from Gen. Gordon T. Gould attaching copy of the Anchorage news coverage.

- 6/12/69 - Memo from J. D. O'Connell attaching draft release re the sale of the Air Force's Commercially Oriented Alaska Communications System furnished by Mr. Perry.
- 6/16/69 - Memo from J. D. O'Connell ; Air Force representatives now have a firm date with Governor of Alaska for 9 a.m. Friday 6/20/69 they will leave Washington early Thursday for Alaska and will need by Wednesday afternoon a copy of the approved announcement which the Governor will be authorized to read when he receives such authorization; needs to know who at the White House the Governor should call to report that he approves the report as submitted; when can the announcement be made --attaching draft statement by General Gould of a possible announcement by the President; alternative statement coming over.
- 6/17/69 - Memo from J. D. O'Connell ~~att~~ attaching three draft versions from John Perry, Deputy for Transportation and Communications, Dept. of the Air Force.
- 6/17/69 - Memo for Mr. Ehrlichman attaching
- 6/17/69 - Memo for Ken Cole
- 6/17/69 - Memo for the President requesting approval of the sale of the long distance system in Alaska to RCA Global Communications, Inc. and the local telephone exchange at Healy, Alaska, to the Matanuska Telephone Association. Governor of Alaska has been fully involved in the evaluation of the offers and agrees with the decision; has an obligation to review the sales alternatives with a task force which had been appointed by Secy. Hickel, and with the Mayors of Anchorage and Fairbanks; Alaskan Congressional Delegation has been briefed and also agrees; requests approval and public announcement pending final word from Governor Miller on June 20.

Attaching -----

- 6/13/69 - Memo for the President from David Packard, Deputy Secy. of Defense advising he has reviewed the ~~atte-~~ memo from the Secy. of the Air Force Robert Seamans and concurs in his request for approval of the sale ~~of the-~~ ^{of 6/12/69 (attached)}

President

(File did not go forward; President ~~approved as is.~~)
Mr. Ehrlichman ran the papers by the President and he approved.)

6/5/69 - Copy of memo for the President from David Packard, Deputy Secy. of Defense, advising that he has reviewed the memo from the Secy. of Defense and concur in the request that the President approve the sale of the local telephone exchange at Healy, Alaska, to the Matanusky Telephone Association, and the sale of the ACS long-lines business to RCA Global Communications, Inc.

6/6/69 - Copy of memo to the Attorney General from Robert Seamans, Secy. of the Air Force setting out the information with respect to the ~~perpe~~ proposed sale and enclosing a ~~copy of the~~ ^{copy of the} report of the Evaluation Advisory Group. A recent development ~~compels~~ necessitates an opinion concerning a Direct Distance Dialing system which is being considered by Anchorage and Fairbanks, which would encroach upon the long-lines franchise of the ACS purchase and could place the present sales effort in jeopardy. ^{it is their} ~~With the~~ view that the cities will not wish to proceed with the installation of such a system once the excellent terms of the successful offer to purchase can be disclosed. However, ~~terms of the package containing Defense recommendations re-selection of a purchaser~~

**

However, for a number of reasons, they do not wish to reveal the terms before a package containing the Dept. of Defense's recommendation regarding selection of a purchaser can be forwarded to the President. Recommend ~~an opin~~ an expeditious renew so the ~~Ø/~~ President may have the option of announcing his decision several days before the July 1, 1969 date which....

**

Both Anchorage and Fairbanks have initiated action to purchase equpt for their contemplated systems. Fairbanks has placed a contract, but it contains a provision allowing the city to terminate the order without liability ~~Ø/~~ if that option is exercised by July 1.

6/9/69 - Letter to President Nixon from the Congressional Delegation for Alaska (Sen. Ted Stevens, Sen. Mike Gravel, and Cong. Howard Pollock) advising that ~~in accordance~~ they have been fully briefed on the comprehensive analysis of the bids of prospective purchasers of the Alaska Communications System and have agreed to maintain full secrecy and to withhold any publicity on announcement of the results or of the ~~apparent~~ successful bidders until the President makes the announcement. Would appreciate the opportunity of being present at the White House when the announcement of the decision of the award is made to the news media.

6/13/69 - Letters to Sen. Stevens, Sen. Gravel, and Cong. Pollock re their letter of 6/9; will be in touch ^{about} ~~when~~ arrangements for the announcement. (Note to Harlow: delicate problem on announcement; CTW in telephone contact with Air Force and Alaska Delegation to work

not the announcement

from Mr. Flanigan

5/2/69 - Letter to Cong. Pollock/replying to his letter of 3/5/69.

5/3/69 - Memo to General O'Connell attaching a copy of the letter to Cong. Pollock and requesting him to forward the copy to the Federal Field Cmte.

5/3/69 - Memo for C. Stanley Blair attaching copy of ^{the} ~~the~~ letter to Congressman Pollock from Mr. Flanigan suggesting ~~they forw wa-~~ forward a copy of the letter to Governor Miller.

5/19/69 - Memo to Mr. Whitehead from General O'Connell advising that the Air Force is to meet with the Gov. of Alaska on 5/19 to obtain views on the sale action; Governor is to consult with other officials in Alaska -- to be treated in confidence; however, the possibility of disclosure will remain; question of potential benefits to the President which could be obtained from a presentation by the ~~Air~~ Air Force group to the Alaska Congressional Delegation (Senators Stevens and Gravel and Representative Pollock) prior to the submission of recommended sale action to the President.

Mr. Whitehead suggested getting a request from the Hill and checking with the Governor; also check with Solomon.

5/23/69 - Letter to the President from Congressman Pollock requesting a briefing by the Air Force re current status of the bids on the sale of the Alaska Communications System; briefing suggested for June 2 at 4 p.m. in Pollock's office; understands General Gould of the Air Force has been handling the matter and would be the person in charge of the briefing.

5/27/69 - ((Eva called Ratchford in Hopkins' office advising a letter would be coming from Cong. Pollock requesting briefing on the sale of ACS; Mr. Whitehead should get it immediately so he can reply today. Hopkins' office advises it came in on the 24th and was sent to Bryce Harlow for reply, they in turn had sent it to Colonel Hughes. Timmons' office advises that Col. Hughes had been in touch with Defense and they informed him that a representative from the Air Force Legislative Liaison Branch had been in touch with John Perry in Cong. Pollock's office and they have arranged for the briefing for June 2; advised Timmons' office that Mr. Whitehead had suggested Gen. O'Connell get in touch with Pollock's office, which he did and ~~arranged the briefing and the~~ and suggested the letter from Cong. Pollock, and that the letter to Cong. Pollock should indicate that the White House had requested General O'Connell to arrange for the briefing and it has been scheduled for June 2.

5/27/69 - Letter from Timmons to Cong. Pollock thanking him for the 5/23 letter to the President confirming the June 2 briefing and (erroneously) stated General O'Connell at the Defense Dept. had been contacted.

10/68 Comsat completed a study which concludes that a separate system for Alaska would not be profitable and would require Federal financial assistance; Comsat reviewing subject of satellite systems for Alaska and expects to complete these studies in about six months.

Comsat has pending a petition before FCC for authority to install a communications satellite earth station in Talkeetna, Alaska; Dept. of Defense supports Comsat in the petition.

Request for Offers for purchase of the Alaska Communications System states: "Specifically, offers are urged to either provide in their basic offers on in alternative offers, proposals encompassing the use of satellite communications, as appropriate, for interstate and intrastate communications." (This would probably ~~not~~ alter the economics and Federal financial assistance might still be required.)

Federal Field Cmte. and the President's Review Cmte. for Development Planning in Alaska were established by E.O. 11182 in October 1964. Among other things, the Field Cmte. "shall serve as the principal instrumentality for developing coordinated plans for Federal programs which contribute to economic and resources development in Alaska and for recommending appropriate action by the Fed. Govt. to carry out such plans." (Review Cmte. composed of the Secretaries of Commerce; Defense; Interior; Agriculture; Labor; and Health, Education and Welfare; the Housing and Home Finance Administrator; the Administrators of Federal Aviation Agency and Small Business Administration; and two public members who shall be appointed by the President.

Mr. O'Connell recommends sending a letter to Cong. Pollock advising that the Field Cmte. has been directed to consider the points raised in his letter; also recommends a letter to the Federal Field Cmte. (drafts attached)

4/29/69 - Memo for Peter Flanigan from C. Stanley Blair, Adm. Asst. to the Vice President, attaching copy of a telegram to the President from Governor Miller of Alaska, which had been referred to the Vice President for reply.

4/29/69 - Memo for Mr. Whitehead from Dave Solomon, Technical Advisor to the Office of the Asst. Secy. of Defense, re sale of the Alaska Communications System -- attaching

2/4/69 - letter to the President from the Secy. of Defense advising Alaska Communications Disposal Act (P.L. 90-135, Nov. 1967), which authorized the sale or transfer of Govt.-owned communications facilities in Alaska, required a report be made to the President each year;
10/25/68 Request for Offers to purchase the ACS was issued by the Air Force; sent to 33 potential offers, 16 of which attended an offeror's conference at Scott AFB Hdqtrs. of the Air Force Communications Service to discuss the sale criteria with Federal and State officials. Offers to be submitted by 3/1/69;

2/28/69 - Memo for Asst. Secy. of the Air Force (Installations and Logistics), General Counsel, Dept. of the Air Force; and Chief of Staff, U.S. Air Force, from Secy. of the Air Force Robert Seamans advising the Secy. of Defense has designated the Secy. of the Air Force to act for him in performing functions and duties under the Alaska Communications Disposal Act. In order to carry out the evaluation offers, the Secy. of the Air Force directed the establishment of an Evaluation Advisory Group at Hdqtrs. USAF and an Evaluation Board at Hdqtrs. AFCS.

SALE OF ALASKA COMMUNICATIONS SYSTEM -- by Air Force

- 10/28/68 - Original request for offers for sale of the Alaska Communications System was sent to 33 interested parties (including Mr. Fred Ruge); it set 3/1/69 as the due date for offers.
- 1/1/69 - Terms of original request for offers for sale of ACS was slightly amended; these changes mailed to all parties (including Fred Ruge) on 1/17/69.
- 2/19/69 - Copy of letter to Senator Ted Stevens from Kenneth BeLieu thanking him for sending the copy of the letter to Chairman Hyde re the application of Communications Satellite Corporation to construct a satellite earth station in Alaska. (Stevens supports the application; endorsed by State of Alaska, Alaska Business Council, RCA, and Western Union; Defense Dept. on 1/29/69 suggested the Commission defer final action until purchaser of the ACS has been identified and can make their views known to the Commission.
- 2/24/69 - Memo to Ken BeLieu from Mr. Whitehead stating he has checked with the FCC and they are basically sympathetic to the idea of an earth station rather than forced sale of the ACS, they are waiting to get a unified position from the state (i.e., the Governor, the two Senators, and the Representative.)
- 2/28/69 - Letters ^{from Air Force} sent to all parties for offers for sale (including Fred Ruge) stating the due date was still 3/1/69.
- 3/1/69 - Six offers for the ACS submitted (Ruge did not submit a bid).
- 3/3/69 - Air Force received a letter from Fred Ruge complaining about the bids claiming that the request for offers was amended in January and therefore the due date should have been extended beyond 3/1/69. Air Force requested more specifics; no reply from Ruge.
- 3/6/69 - Letter to President Nixon from Congressman Pollock re a satellite communications system for the State of Alaska.
- 3/14/69 - Memo for Mr. Whitehead from J. D. O'Connell advising he has discussed the contents of Mr. Pollock's letter with Jim McCormack of Comsat and they are in the processing of reviewing the recent actions that Comsat has taken and the proposals they have made concerning satellite communications for Alaska. (Attached letter of 3/29/68 to Cong. Pollock re service)

Dept. of Defense is in process of trying to sell the Alaska Communications System to a commercial company. Air Force has the responsibility for the conduct of the sale and they have indicated that there is an interaction between their ability to consummate a satisfactory sale and a proposal for a Government supported satellite system for Alaska; HEW would be involved in any proposal involving the expenditure of Govt. funds for educational purposes.

Suggests interim reply advising the matter is under study and we will respond more fully at the earliest possible time.

- ^{Internal reply}
3/17/69 - Letter to Cong. Pollock from Robert Ellsworth thanking him for his letter; there have been previous discussions on the communications needs of Alaska and they will be brought up-to-date in view of the information in his letter.
- to Cong Pollock 3/16*
3/16