

The Communications Act of 1934 provided the foundation for the present organization of Federal telecommunications activities. Act established the present 7-man Federal Communications Commission (replacing both the former Federal Radio Commission -- with its responsibility for radio frequency management -- and the Interstate Commerce Commission -- responsibility for commercial telephone and telegraph regulation).

Pressures for greater control and coordination of telecommunications resources were generated during Second World War. Defense Communications Board was created in 1940. Renamed Board of War Communications at the start of World War II (E.O. 9183, June 1942), Board consisted of the Chief Signal Officer of the Army, the Director of Naval Communications, representatives of the Depts. of State and Treasury and the Chairman of the FCC. (Abolished early in 1947)

Spring 1945 - Concept of merging all international communications operations was first formally proposed by the Executive Branch to the Congress by Mr. Forrestal, then Secretary of the Navy, and Dr. Adolph Berle, then Assistant Secretary of State for Economic Affairs. (Proposal failed for lack of agreement at the last minute in the Executive Branch.)

In their desire for more frequency space, Federal agencies were forced to compete with growing demands on the spectrum from non-Federal users. This led President Truman to establish the President's Communications Policy Board (Exec. Order 10110 of February 1950). ~~communications~~
~~Policy Board~~ Board's report of March 1951 stated: Telecommunications present a special combination of ~~feder~~ technical, economic, social and political problems. The telecommunications system as a whole, public and private, depends to an unusual degree upon a technology which is changing and growing with marked rapidity. Task of adjusting organization and practice to take advantage of technological advances is complicated, however, by the connection of telecommunications with both the national security and the international relations of the U.S."

As a result of the Board's report, a Telecommunications Advisor to the President was established in the Exec Office of the President (E.O. 10297, Oct. 1951) to advise and assist the President in communication matters concerning the executive branch. The Interdepartment Radio Advisory Committee (established in 1922 by the Secretary of Commerce to assist in the allocation of frequency spectrum to Federal agencies) was assigned the responsibility of assisting the Telecommunications Advisor.

President Eisenhower abolished the Office of Telecommunications Advisor (E.O. 10460, June 1953) and transferred its functions to the newly created Office of Defense Mobilization -- ODM (Reorganization Plan No. 3 of 1953). Director of Defense Mobilization named an Assistant Director for Telecommunications and created a new Telecommunications Office to carry out communications management functions assigned by the President. In 1957, President Eisenhower further strengthened the ODM communications function by delegating his wartime communication powers reserved under the Communications Act of 1934 to the Director of Defense Mobilization.

The following year the Office of Defense Mobilization was merged with the Federal Civil Defense Administration to form the Office of Civil and Defense Mobilization (OCDM) within the Executive Office of the President -- Reorg. Plan No. 1 of 1958).

1958, a Special Advisory Cmte. on Telecommunications was established by the Director of OCDM. Focus of Advisory Cmte's deliberations was the Government's management of its own communications facilities. Cmte. recommended creation of a National Telecommunications Board within the

Exec. Office to advise the President on Federal Communications matters. The Board was not established.

2

A major effort to call attention to a gap in long-range and comprehensive policy-making in telecommunications emerged from an examination of regulatory agencies for President-elect Kennedy under the direction of James Landis. Landis found FCC weak in policy-making and recommended establishment of an Office for Coordination and Development of Communications Policy within the Executive Office and transfer to this Office of all powers assigned to OCDM relating to telecommunications. Instead, the President limited changes primarily to the management of Government telecommunications.

President Kennedy established the position of Director of Telecommunications Management (E.O. 10995, Feb. 1962) as one of the Assistant Directors of the Office of Emergency Planning -- the successor agency to the OCDM (Act of 9/22/61 and E.O. 11050, 9/62). President also delegated his authority to amend, modify, or revoke Govt. frequency assignments to the Director of Emergency Planning (E.O. 10995, Feb. 1962) who in turn redelegated that function to the Director of Telecommunications Management.

Communications Satellite Act of 1962 provided for the establishment, ownership, and operation of a commercial satellite communications system through a Govt.-chartered private Communications Satellite Corporation (COMSAT). Act authorized the President to "exercise his authority so as to help attain coordination and efficient use of the electromagnetic spectrum and the technical capability of the system with existing facilities both in the U.S. and abroad" and to ~~insure~~ insure broad foreign participation in the establishment and use of a satellite system. The Act assigned NASA responsibility for assisting COMSAT in research and development requirements and advising the FCC on technical characteristics of the communications satellite system. Also authorized the FCC to regulate important aspects of ground station construction and operation and assigned the State Dept. the role of coordinating agency views in international negotiations. Rapid progress in satellite communications led to creation in June 1963 of an ad hoc Communications Satellite Group, chaired jointly by the Deputy Attorney General and the Director of the Office of Science and Technology.

Difficulties with Govt. management of its own telecommunications facilities precipitated another ad hoc study in 1962. The inadequacy of Govt. communications systems prompted a National Security Council investigation headed by the Deputy Under Secretary of State for Administration, Wm. H. Orrick, Jr. Upon receipt of the Committee's findings, the President issued a memorandum (8/21/63) establishing the National Communications System designed to line existing Govt. systems into a unified long-haul network.

7/11/63 National Security Action Memorandum No. 252 from
McGeorge Bundy to Vice President, Secy. of State, Secy. of
Defense, Sec. of Treasury, Atty. Gen., Director of Central
Intelligence, Director, USIA, Administrator NASA, Chairman FCC,
Administrator, FAA, Administrator of Gen. Services, Director BOB,
Director OEP, Director OST and Director of Telecommunications
Management re establishment of the National Communications System.

3

+ 1/24/64

Memo to Secy. of State, Secy. of Defense, and Atty. Gen. from Acting Spec. Asst. to the President for Telecommunications (Jerome B. Wiesner) and Chairman, FCC (E. Wm. Henry) requesting that they join with them in planning, organizing and conducting a Joint Study of International Communications.

4/6/65

Memo for the President from Donald F. Hornig (after discussion with Kermit Gordon) suggesting that the Office of Telecommunications Management should be set up independently in the Executive Office of the President. Subsequently met with Elmer Staats and Governor Ellington, who also concur. (Details of the case summarized in BOB memo to President of 2/26/65 with suggested text for Reorganization Plan in the Exec. Office -- Bill Moyers has no further objection to setting it up this way)

April 1966 - The study led to the Intragovernmental Committee Report on International Telecommunications published in April 1966. (The responsible departments and agencies joined in a recommendation that legislation amending the Communications Act of 1934 be proposed to permit merger of our international telecommunications carriers or facilities.

+ 4/29/66

Report and recommendations to Senate and House Commerce Committees of the Intragovernmental Committee on International Telecommunications (E. Wm. Henry, J.D. O'Connell, Anthony Solomon (Asst. Secy of State), Solis Horwitz (Asst. Secy. of Defense), and Donald F. Turner (Asst. Atty. Gen.)

+ 5/31/66

Summary of Congressional Interest in International Common Carrier Telecommunications.

+ 5/31/66

Actions and Expressions of Concern over International Telecommunications by Govt. Officials and Leaders of Industry.

+ 6/1/66

Memo to Milton Semer from Jim O'Connell attaching memo to the President from O'Connell enclosing the report of the Intragovernmental Cmte. on International Telecommunications, along with draft memo to the President for Milton Semer's signature re rpt. of the Cmte.

8/18/66 - Letter from J.D. O'Connell to Charles Schultze, Director, Bureau of the Budget, re revision of Executive Order 10995 -- attaching draft for review. (Referred to comments of Senator Pastore at hearings on August 10 re need to bring Executive Order 10995 into conformance with the present concept of national telecommunications policy coordination)

12/2/66 Memo for Director, BOB (Schultze) from Rosel Hyde, Chairman, FCC, and J.D. O'Connell, Director of Telecommunications Management, transmitting proposed letter to President of the Senate (Hubert Humphrey) from Charles Schultze transmitting a proposed bill to amend the Communications Act of 1934 re international telecommunications.

5/10/67 - Memo for DeVier Pierson from J.D. O'Connell attaching draft "merger" legislation dealing with international communications (strongly supported by General David Sarnoff of RCA and by Robert Sarnoff, President of RCA) (also endorsed by Harold Geneen, President of ITT, and other members of the industry.) Joseph Beirne, President of Communications Workers of America indicated strong support.

8/14/67 President's Message to the Congress transmitting recommendations relative to world communications (President Johnson) and appointing a Task Force on Communications Policy.

Eugene V. Rostow, Under Secy. of State for Political Affairs)
(Chairman)

James D. O'Connell, Dir. of Telecommunications Management
(Vice Chairman)

James Reynolds, Under Secy. of Labor

Charles Schultze, Director, Bureau of the Budget

Gardner Ackley, Chairman, Council of Economic Advisors

Leonard Marks, Director, United States Information Agency

James E. Webb, Administrator, National Aeronautics and Space
Administration

Donald Hornig, Director, Office of Science and Technology

Anthony M. Solomon, Asst. Secy. of State for Economic Affairs

Solis Horwitz, Asst. Secy. of Defense

Donald F. Turner, Asst. Attorney General, Antitrust Division

Donald Agger, Asst. Secy. of Transportation

J. Herbert Holloman, Under Secy. of Commerce (Acting)

Dean W. Coston, Deputy Under Secy. of Health, Education & Welfare

Edward C. Welsh, Exec. Secy., National Aeronautics and Space
Council

Ex Officio: Rosel Hyde, Chairman, FCC

- 6/3/68 - Bureau of the Budget requested comments on three models for reorganization of the telecommunications management organization.
- 8/12/68 - Reply of Office of Telecommunications Management to 6/3/68 request (letter to Howard Schnoor from J. D. O'Connell).
- 12/68 - BO B completed its study of Federal Communications Organization but did not request agency comments thereon until 5/3/69.
- 12/7/68 - Final report of the President's Task Force on Communications Policy (Was to have been submitted within a year; but extended to 12/31/68).
- 12/10/68 - Dissenting Statement to the Report by James D. O'Connell, Vice Chairman.
- 12/10/68 - Memo to Charles Zwick, Director, Bureau of the Budget, from DeVier Pierson, Special Counsel to the President, transmitting the final report of the Task Force on Communications Policy (which was delivered to the White House for submission to the President on Saturday 12/7/68). President requested the report be transmitted to BOB for certain study and recommendations.
- 12/13/68 - Memo to Charles Zwick from DeVier Pierson attaching a dissenting statement by General O'Connell.
- 12/18/68 - Statement of summary comments by Joseph W. Bartlett, Under Secy. of Commerce.
- ← (Coming just before a change in Administration, neither the outgoing nor incoming Administration acted to approve or disapprove the Report.
- 1/13/69 - Rep. John D. Dingell (D-Mich.) Chairman of the Subcommittee on Regulatory and Enforcement Agencies, House Select Cmte. on Small Business, introduced Bills H.R. 3057, 8 and 9 to reorganize or abolish the FCC - a la FCC Commissioner Bartley; with responsibility split among the Dept. of Commerce and Transportation, a new Federal Broadcasting Commission, a Telecommunications Common Carrier Commission, and a Telecommunications Resource Authority.
- 1/21/69 - Inauguration of President Nixon.
Clay T. Whitehead sworn in on the staff of the President, working under Robert Ellsworth, Assistant to the President.

Began review of the Rostow Report to determine whether or not the Report should be released, and, if so, in what manner.
- 1/23/69 - Mr. Whitehead met with Bill Morrill and Don Gessaman (Budget Bureau) re Rostow Report.
- 1/24/69 - Memo for Daniel Hofgren from J.D. O'Connell attaching papers providing a condensed background of the Intelsat Conference in response to his question.

1/24/69 - Letter to Robert Ellsworth from Abbott Washburn re their phone conversation suggesting appointment of a co-chairman along with Leonard Marks for the Intelsat Conference.

1/27/69 - Meeting with DeVier Pierson, Robert Ellsworth and Dan Hofgren.

1/28/69 - Meeting with Bill Morrill and Dick Stubbing.

1/29/69 - Letter from Robert Ellsworth to Abbott Washburn thanking him for his letter together with the summary of the Report on Telecommunications will be in touch.

1/30/69 - Memo to Ehrlichman from Dale Grubb stating Dr. Russell Drew had offered to brief Ehrlichman or anyone he might desire on the decisions of the Task Force which had been in existence for the past year.

1/30/69 - Intelsat Delegation - State Dept.

1/30/69 - Memo from CTW to Martin Anderson advising Bob Ellsworth wanted him to know we are working on the telecommunications area, both with respect to the Rostow report and the upcoming Intelsat negotiations. Recommends meeting with him, Jack Carlson; also talking with Andy Rouse of Budget Bureau.

2/1/69 Memo for Lee DuBridge, Science Advisor to the President suggesting he obtain a copy of the Rostow Report from Martin Anderson ---- desirable to establish a small review cmte. to assess the report and to prepare whatever legislative proposals may be needed by 5/1/69. Copy should be sent to Arthur Burns.

2/3/69 Memo for Staff Secy. from Lee DuBridge -- has been informed Robert Ellsworth's office also examining the telecommunications papers. The two staffs will work together on the matter.

2/3/69 - Memo for the President from Maurice Stans, Secy. of Commerce, recommending delegation of the responsibility for policy formulation and management of telecommunications to Department of Commerce.

2/3/69 - Phone conversation with William Duke in Sen. Javits' office setting up a meeting for 2/6. *(see memo to Ellsworth 2/7/69)*

2/3/69 Memo to Ellsworth from John Ehrlichman asking for recommendations with regard to Ambassador Leonard Marks and the upcoming telecommunications conference.

2/3/69 Memo to Mr. Ehrlichman from Mr. Ellsworth recommending Marks be "surrounded and directed and that the upcoming telecommunications conference proceed as planned under surveillance of this office.

2/4/69 Meeting with Lee Johnson (Rand) re release of contractor report; mentioned that American Society of International Law has established a telecommunications panel headed by Abe Chayez of the Harvard Law School and that they were interested in receiving the report and/or staff papers for an upcoming conference.

2/4/69 - Memo to President from Robert Ellsworth advising that this office has reviewed the Rostow Report and the companion Budget Bureau study of Federal Communications reorganization -- and is discussing the reports and what the policy should be on their release and will recommend shortly, along with possible legislative proposals. (Have agreed with Martin Anderson and Lee DuBridge that our office will handle this report with appropriate coordination).

2/5/69 - Meeting with Dr. Russell Drew

2/6/69 - Meeting with Bill Timmons, Charlie McWhorter, Ed Crosland, and Ken BeLieu.

2/6/69 - Meeting with William Duke, Exec. Asst. to Senator Jacob Javits.

Meeting with Nick Zapple, Chief Staff man on Communications Sta. Subcmte., Senate Commerce Cmte. (at that meeting recd. draft letter to President from Sen. Pastore asking when the Rostow Report will be released or findings thereon)

- 2/6/69 Memo to Mr. Flemming from Robert Ellsworth -- sending resume of Gen. George Edward Pickett for Director of Telecommunications Management.
- 2/6/69 Memo for Mr. Ellsworth/Mr. Whitehead from Dan Hofgren advising Henry Loomis asked Abbott Washburn to make a review of the Rostow Commission and BOB report on Telecommunications and suggests meeting with him; Gen. Lincoln has invited him to be the replacement for Gen. O'Connell; also suggests he be Deputy to Ambassador Marks for the Intelsat conference.
- 2/6/69 Draft memo to Secy. Stans ~~from~~ for President's signature (prepared by Dr. Drew) advising the action ~~sup~~ proposed in his memo of 2/3 would be premature. ~~O.K. by CTW~~ Call to Dr. Drew advising the memo is O.K. with a couple of changes; suggests memoto President say we concur in this response.
- 2/6/69 Memo for Mr. Ellsworth from J.D. O'Connell recommending no action be taken with regard to the Task Force report until the Administration has had ample opportunity to consider the major problems -- and attaching a draft press release re telecommunications for release by the President to defuse any pressures that might be brought to release the report.
- 2/7/69 Memo to Larry Highy from CTW re detail for Dr. Wm. Lyons to the White House to work on the Telecommunications Task Force.
- 2/7/69 Meeting with Dr. Lee DuBridge
- 2/7/69 Memo for the President from Dr. DuBridge attaching draft reply for President's signature to Secy. Stans advising they are deferring action on his recommendation of 2/3 until there has been a broad assessment of the Task Force report.
- 2/7/69 Meeting with Alan Novak to discuss Rostow Report
- 2/7/69 Memo from Ellsworth to Lee DuBridge, Henry Kissinger, Robert Mayo, and Paul McCracken re a review of the Rostow Report on Telecommunications Policy (which was submitted to President Johnson and not subsequently released by his Administration) to recommend to the President what our disposition of the Report should be and what legislative proposals should be advanced in the telecommunications field. Also will consider the Budget Bureau report on Federal Organization for Communications. Meeting scheduled for 2/12/69 -- requesting them to designate a representative to meet with Mr. Whitehead.
- 2/7/69 Notes re tracking down where the "Rostow Report" is.
- 2/13/69 "
- 2/15/69 "
- 2/8/69 Memo to Gen. O'Connell from Robert Ellsworth thanking him for his memo of 2/6; thinks a Presidential statement at this time would be premature.
- ? 2/8/69 Meeting with Cong. Hosmer, James Hanchett, Spurgeon Keeny, Dr. DuBridge, and Mr. Ellsworth.
- 2/8/69 - Meeting with Abbott Washburn, Mr. Ellsworth and Mr. Hofgren

2/10/69 Meeting with Abbott Washburn and Leonard Marks re The Conference.

2/11/69 Meeting with Ellsworth, Hofgren and General James McCormack of Comsat (also Johnny Johnson).

2/11/69 White House President Release -- President announced intention to nominate James O'Connell as Assistant Director of OEP; also Special Asst. to the President for Telecommunications and Director of the Office of Telecommunications Mgmt. in the Office of Emergency Preparedness.

2/11/69 Memo to Robert Ellsworth from Bill Timmons (through Bryce Harlow) re Telecommunications hearings which may be held to consider recommendations of special Rostow report.

2/12/69 Memo for the President from Mr. Ellsworth attaching a memo for the Secy. of State for the President's signature

2/12/69 Memo for the President from Robert Ellsworth advising that Abbott Washburn is being added to the U.S. Delegation because of his past experience and his loyalty to the Administration; all other members of the Delegation are holdovers from the previous administration; attaching Memo for the Secretary of State requesting he take the necessary action to appoint Abbott Washburn to the U.S. Delegation to the Conference on Definitive Arrangements for the International Telecommunications Satellite Consortium.

2/12/69 Meeting held with representatives designated:

David Ott, CEA
William Morrill, BoB
Fred Bergsten, NSC
Russell Drew, OST

2/13/69 - Intelsat meeting

2/13/69 Note from Abbott Washburn to Mr. Ellsworth re verification that the Rostow Report was never officially turned over to the Nixon Adm. by outgoing Administration.

2/14/69 Summary by Dr. Lyons of James O'Connell's dissent to the President's ~~Rask~~ Task Force Report.

2/14/69 - Meeting with Rosel Hyde, FCC.

2/15/69 - Meeting with Ambassador Leonard Marks, Mr. Ellsworth and Mr. Hofgren.

2/15/69 Memo to Mr. Ellsworth re the story on how the transition of the Rostow Report was handled.

2/17/69 Memo from the President to Maurice Stans (in response to his of 2/3) indicating he has requested a detailed assessment of the Task Force Report on Communications Policy, taking into consideration the recently completed study of the Federal Communications Organization, with a view toward preparation of legislative proposals or reorganization plans for the management and administration of communications matters within the Executive Branch. Until this assessment has been completed, the action proposed in his memo of 2/3 would be premature.

2/17/69 - Meeting with John Ryan, Deputy Director, ITT

2/17/69 - Meeting with Abbott Washburn and Wilson Dizard

2/19/69 - Meeting with Frank Loy

2/19/69 - Meeting with Gen. O'Connell and Abbott Washburn

2/20/69 - Meeting with Mr. Ellsworth and DeVier Pierson (Petrochemical Industries)

2/20/69 Mr. Whitehead talked with Chester Wiggin (Adm. Asst. to Senator Cotton). Wiggin suggests they are disorganized and will be back in touch re Telecommunications and their submtte. hearings at a later date.

2/20/69 Memo to Martin Anderson from Tom Cole relating Alan Novak's statements at the meeting of the Communications Cmte. of the Lawyers Association on 2/18.

2/21/69 - Meeting of the Intelsat Exec. Cmte.

2/22/69 - Meeting with heads of Delegation - Intelsat Conference

2/24/69 - Intelsat meeting - Opening Session of the Intelsat Conference

2/24/69 Exchange of letters between Senator Ted Stevens, Rosel Hyde, Ken BeLieu re Alaskan satellite earth station question; CTW checked with FCC and finds they are basically sympathetic to the earth station rather than forced sale of the ACS -- waiting to get a unified position from the state (i.e., Governor, the two Senators, and the Representative).

2/25/69 Letter to Abbott Washburn from Bob Button suggesting the Rostow Report should be published without comment; Novak appears

2/25/69 - Meeting with Rosel Hyde

2/25/69 - Meeting with Bill Morrill and Don Gessaman

2/26/69 - Intelsat Reception

2/27/69 - Meeting with Paul Laskin of the 20th Century Fund re a background paper on Intelsat.

2/27/69 - Trip arranged for the Heads of the Intelsat Delegations to Cape Kennedy.

3/4/69 Memo from Bob Ellsworth to Herb Klein re article in TV Digest; current thinking is that Rostow Report should be released, probably in some low-key way; will probably be released shortly after the close of the Intelsat Conference (March 21).

3/5/69 Dr. Lyons list of the contract studies for the Task Force on Communications Policy.

3/6/69 Letter from Cong. Howard Pollock to President Nixon re Alaska communications system.

3/10/69 Draft reply for Ellsworth's signature sent to O'Connell by CTW for comments.

3/11/69 Letter to Charlie McWhorter, AT&T attaching list of industry people and requesting any additions or comments.

3/13/69 Memo to Haldeman, Moynihan, DuBridge, Klein, Mayo from Ellsworth inviting them to attend a presentation of the Corporation for Public Broadcasting on the activities and future plans of the corporation on 3/24/69.

3/17/69 Letter to Eugene Rostow, Yale University Law School, ~~than-~~ from Robert Ellsworth, thanking him for sending the revised text of his speech "A Communication Policy for the '70s"; we are moving on the release of the Rostow Report, in context, and will keep him informed.

3/19/69 - Regretted the invitation of Marvin Barrett, Director, Aflred I. duPont-Columbia Survey and Awards to attend the meeting this day -- subject: New Technology and the Goals of Communications Policy.

3/24/69 Memo to Mr. Whitehead from J.D. O'Connell saying after the discussion on organization of telecommunications functions within the Exec. Branch of Govt. his approach to the problem has changed; will shortly be ready to discuss concepts to improve the organization.

4/2/69 J.D. O'Connell transmitting comments from Ben Oliver as to the advis-
ability or possible effects of release of the Task Force report.

(3/27/69) Reasons ~~Why~~ it would be inadvisable for the Adm. ^{Adm.} to release the Rostow Report at this Time (Ben Oliver-----Confidential)

4/6/69 - Article in Washington Post stating that Cong. Lionel Van Deerlin (D., Calif.) is pressing the Nixon Administration to release the 476-page Rostow Report.

*Full
files
sent*
4/8-6/11/69 - Meetings with industry groups (AT&T, Comsat, GE, GT&E, Hughes, IBM, IT&T, RCA Globcom, Sperry Rand, WU International & WU), Industry Associations, Institutions, Labor and Technical Groups.

4/14/69 Memo from Dr. William Lyons attaching copy of 8/14/67 Presidential Message to the Congress on Communications Policy, lists of Task Force staff, staff representatives, consultants, and cost estimates.

4/14/69 Further listing by Dr. Lyons of recommendations concerning the role of the Fed. Govt. in telecommunications.

4/14/69 Memo to CTW from Dr. Lyons -- items of interest in the role of the Fed. Govt. in Telecommunications.

4/15/69 Dr. Lyons checking about publication of the Rostow Report -- would take about 8-10 weeks; if request comes from the White House it would be a priority item -- and could be done immediately. (4/18 note from Lyons to that effect)

4/18/69 Note from Lyons re the dissenting opinions of Under Secy. of Commerce Bartlett and Vice Chairman O'Connell.

4/22/69 NCTA Membership Bulletin quoting Cong. Torbert Macdonald from a speech to the Mid America and Texas CATV the week before that he had telegraphed President Nixon to urge that the Presidential Telecommunications Task Force report "be made available to appropriate Congressional committees and their staff experts."

4/25/69 Bill Morrill stopped by to discuss telecommunications matters and reported the BOB reorganization study had been fairly widely leaked within the Govt. Suggested, and Mr. Whitehead concurred, that BOB send out the study to concerned Govt. agencies with a request for their comments and a general indication that the Adm. was planning to move in this area in a timely way if a sensible course of action can be identified.

4/28/69 Note to Mr. Flanigan attaching 3/31/69 article from Broadcasting re Whitehead meeting with broadcasters, which he thought Mr. Flanigan should see before a meeting he would be attending at 3:30.

4/29/69 - Memo to the Secy. of Defense from the President indicating the Military Assistant to the President would be the point of contact in the White House for providing requirements and policy direction to the White House Communications Agency (WHCA).
(no copy in our files)

4/29/69 - Checked with Mr. Hopkins' office at the White House; they have 7:45 p.m. searched through the whole month of April and find no telegram to the President from Congressman Macdonald re the communications policies. Also checked for letters, etc., from the Hill and find none.

5/1/69 - Checked with Elaine in Mr. Hopkins' office - she has checked 4:45 p.m. again; found none.

5/2/69 Memo for General O'Connell requesting a briefing on emergency civilian communications to include systems in being, responsibilities, and in particular the role of the FCC vis-a-vis OEP.

5/3/69 - Copy of letter to agencies from Phillip S. Hughes, Deputy Director, Budget Bureau, enclosing copy of a study of Federal communications organization completed by staff of BOB in December 1968 and requesting comments by 5/16/69.

? FCC Comments on BOB's Study of Federal Communications Organization

5/5/69 Memo for Dr. Kissinger, Dr. DuBridge, and Mr. Flanigan attaching a draft memo for the President and draft ltr for Secy. of State on the provision of launch services for the Canadian domestic communications satellite -- requesting comments by 5/7.

5/5/69 Letter from Everett Erlick, American Broadcasting Companies, sending a copy of legislation concerning legislation re renewal of broadcast licenses.

5/7/69 Briefing by General O'Connell and Charles Lathy on our emergency civilian communications (as requested by CTW in memo to Gen. O'Connell dated 5/2).

5/7/69 - Sen. Curtis' office (Nebraska) called to find out whether they could have a copy of the Rostow Report. They would like to be notified when it is released.

5/7/69 Memo to Rosel Hyde, Chairman, FCC, asking for a short informal statement of what our national communications policy is, as expressed in statutes, executive orders, Presidential statements, and FCC rulings and precedents.

- 5/9/69 Memo to CTW from Dr. Lyons re his meeting with Abbott Washburn re release of the Rostow Report; agreed it should be in a low-key, routine fashion, including a list of other reports under consideration which Mr. Ziegler might need to have on hand.
- 5/9/69 Memo from Abbott Washburn re pros and cons of the release .
- 5/12/69 - Mr. Washburn called to say he has a little information
4:50 about Cong. Dingell's plan. He is going to be holding hearings on June 7, 8, 9 (somewhere in there). Mr. Washburn says they're told it will be in the Land Mobile Radio Select Committee on Small Business -- and that on the 10th, they're winding it up and he (Dingell) would release the Rostow report. Rumor (Bill Hickman) has it that that's the way Dingell is talking. And after that anything the White House does would be academic because he's putting it out.
- 5/12/69 - Note from Bill Morrill (BOB) attaching first informal draft of memo to the President (5/8 draft) re Federal communications organization
- 5/13/69 - Memo to Bill Morrill from Mr. Whitehead comments on the draft memo to the President.
- 5/13/69 Memo for General O'Connell attaching copy of CTW memo to Chairman Hyde dated 5/7, and asking him to prepare a similar statement to make sure we have covered all bases.
- 5/16/69 Note to Dr. DuBridge from CTW requesting comments on the draft memo to the President from Flanigan in which it is recommended that the Rostow report be released.
(note from DuBridge — "I concur")
from General Lincoln, OEP,
- 5/17/69 Memo to Mr. Flanigan/attaching copy of his response to Budget Bureau on the staff study on telecommunications management
- 5/19/69 Copy of letter to Director Mayo of Budget Bureau from Maurice Stans Secy. of Commerce, replying to Mr. Hughes request of 5/3/ for comment on BOB study on Fed. Communications Organization.

- 5/19/69 9:06 p.m. Telegram to the President from Congressman Torbert Macdonald requesting that he make available immediately to the appropriate Congressional Committees the Report of the President's Telecommunications Task Force; this is the first day of hearings on CATV before the House Communications and Power Subcommittee; Eugene Rostow, who headed the President's Telecommunications Task Force, will appear before the Committee tomorrow; feels they should have the report consisting of 450 pages (supported by 300 pages of staff findings) and costing between one million and one and a half million dollars prior to that testimony.
- (Read to Bill Timmons at 9:40 p.m.)
- 5/19/69 Memo to the President from Peter Flanigan recommending approval of the public release of the report by transmittal of copies to the Library of Congress and release by Government Printing Office. No press release to be prepared, but a background memo would be sent to Mr. Ziegler. (Dr. DuBridge and John Ehrlichman concur in the recommendation).
- 5/20/69 Memo for the President from Ken Cole attaching Mr. Flanigan's memo and suggesting approval.
- 5/20/69 9:30 a.m. President approved.
- 5/20/69 Letter to Congressman James T. Broyhill enclosing a copy of the President's Task Force on Communications Policy in response to his recent request; cys to Cong. William Spring, Sen. Carl Curtis, Sen. John Pastore, Sen. Hugh Scott, Gen. O'Connell, Bryce Harlow, William Timmons, Herb Klein, and Dr. DuBridge. (stating the Adm. "in no way endorses the recommendations of the Task Force or its analysis of the issues.")
- 5/20/69 Memo to Mr Ziegler from CTW attaching a background memo on the Communications Task Force Report, summary of the 450-page report, copy of the transmittal letter to Cong. James Broyhill by which the report was made available to the Congress.
- 5/20/69 Memo from Bill Morrill (Budget Bureau) advising he has discussed release of the Report with Joe Laitin, who suggests there may be flack if Macdonald announces report is released and we don't have any copies available; moving to find the fastest way possible to get at least 100 copies.
- 5/20/69 2:05 p.m. Dr. Lyons advises Gessaman has the Rostow Report and is on his way to GPO with it.
- 5/20/69 Letter from Bernard B. Henning of GPO to Don Gessaman re cost of 300 copies of the Report, and giving an order number.
- 5/20/69 4:25 p.m. News Conference by Ron Ziegler announcing release of the Rostow Report.
- 5/21/69 Washington Post article re release of the report.
- 5/21/69 Memorandum for the White House Staff re contacts between the White House and the Independent Regulatory Agencies; contacts are very sensitive on two grounds: (1) The Congress has a special relationship with these agencies, viewing them in part as instruments of the Congress in its constitutional power to regulate interstate and foreign commerce; (2) the Commissioners of these agencies have quasi-judicial responsibilities for individual cases coming before their agencies on rates, license renewals, route awards, and so forth. Obviously, any executive interference in this quasi-judicial function would be highly improper.

- 5/22/69 Memo for Mr. Higby advising that because of the urgency of getting the Task Force Report printed as expeditiously as possible, the only feasible means of having it ready for release prior to hearings was to ask the Budget Bureau to have it printed at GPO. BOB paid for the small initial run that was necessary for the press and Congressional release and would like to be reimbursed; we need 300 additional copies for our use and the Press Office. OEP requests and will pay for 1,000 copies; GPO should print copies for public sale in whatever quantities they normally print for this type of report; GPO will meet a schedule of early next week for wider distribution if we emphasize it is necessary.
- 5/23/69 6:20 p.m. Unable to reach Mr. Henning at GPO -- CTW asked me to send a note to Mr. Hopkins asking him to get in touch with Mr. Henning to expedite the printing.
- 5/22/69 Memo for Gen. O'Connell thanking him for his memo of 5/14 concerning recent inquiries from the House Commerce Subcmte. re developments in the communications policy areas he addressed in his testimony before the Holifield Cmte. in July 1967 (attaching copy of memo for record and statement to Cmte.)
- 5/22/69 Memo from Ralph Clark -- further material relating to their previous discussions.
- 5/23/69 Memo to Harry Flemming re resume of Woodward Kingman to replace Frank Loy as Deputy Assistant Secretary of State for Transportation and Telecommunications.
- 5/23/69 Letters to Al Hardy, International Brotherhood of Electrical Workers, and Clifford Gorsuch, National Association of Broadcast Employees and Technicians, advised CTW has inquired about use of network equipment and crews, rather than W.H. Communications Agency equipment and personnel for Presidential television and radio appearances, and has been advised the matter is under discussion with the networks and they can give them an appropriate rundown on the status of the discussions.
- 5/26/69 Broadcasting article re release of the Report.
- 5/26/69 Transmittal note to Mr. Flanigan attaching
- 5/27/69 Memo re steps in the release of the Rostow Report.
- 5/28/69 Call from Don Gessaman re a fellow with Lincoln Laboratories in Bedford, Mass. (head of Communications Division) -- Paul Rosen who seems to know a lot of the technical aspects of satellites ---- thought CTW might find it interesting to talk with him.

LIST OF THOSE WHO REQUESTED COPIES OF THE ROSTOW REPORT

- 6/6/69 Exchange of phone calls re Dingell hearings;
finally Timmons advised Dingell hearings have been postponed a month.
- 6/6/69 - Requested Dr. Lyons to get a set of the staff papers
to the Commerce Department's document reproduction
process; Lyons to talk to Bill Morrill about this.

6/10/69 - Speech entitled "Communications on the Move (Albert D. Wheelon,
V.P. - Engineering, Hughes Aircraft Co.)(delivered as part of the
Keynote Session on "Communication Needs for the Next Decade"
at the IEEE International Conference on Communications, Boulder,
Colorado, June 10, 1969)

*no
to
this
point
of
view*

6/10/69 Phone call from Les Parker of Congressman Pollock's office
advising they were told the successful bidder for the sale of
Alaska Telecommunications was made and that the announcement
would probably be made today -- Alaska Delegation wants to be
in on it when the announcement is made.



(Will check the Alaska files for more-----)

6/11/69 Dr. Lyons advises the staff reports are being printed.

6/13/69 Letter to Mr. Hubert Sauter, Director, Clearinghouse for Federal,
Scientific and Technical Information, Springfield, Va. 22151
sending a copy of the staff papers of the Task Force on
Communications Policy for inclusion in the Clearinghouse collection --
report is free of copyright or any other limitations on its distribution
and can be made available to the general public in accordance with
standard Clearinghouse practice.

6/16/69 Memo from J. D. O'Connell re communications satellite traffic --
U.S. mainland and Hawaii.

6/16/69 Memo to CTW from J.D. O'Connell enclosing copy of 6/16 issue
of Telecommunications Reports -- concerning possible testimony
of O'Connell before Dingell's Subcmte. 6/17/69 reply by CTW

6/17/69 Memo from CTW to O'Connell -- should discuss early in July --
reason we got Commerce and Transportation off the hook for the
Dingell hearings to avoid conflicting views.

6/17/69 Statement of National Communications Policy prepared by the
Federal Communications Commission (ltr from Rosel Hyde dated
6/17/69 -----do not have the letter in the file???????)

6/19/69 Memo to Gen. O'Connell re his memo of 6/16 re correspondence
between his office and NASA on the procurement of communications
satellite service to support the Apollo program -- CTW still has
reservations about the authorized user question and the question of
certification of national interest. Would like to discuss before final
decision is reached in this matter.

did not carry this
6/26/69 Dr. Myron Tribus' office sent copy of the his address entitled "The Federal Role in Telecommunications" before the IEEE International Conference on Communications on 6/10/69.

6/26/69 - Draft Memo re Federal telecommunications policies that suggest reorganization.

a summary of

6/30/69 - Memo to Peter Flanigan attaching the agency responses to on BOB recommendations -- Dept. of Commerce, Dept. of Defense, Federal Communications Commission, General Services Administration, Department of Justice, National Aeronautics and Space Administration, Special Assistant for National Security Affairs, Office of Emergency Preparedness, Office of Science and Technology, Dept. of State, and the Department of Transportation.

6/30/69 Letter to President from James D. O'Connell, Director, Office of Telecommunications Management, advising he is approaching mandatory retirement age and, in view of the fact that important telecommunication studies and issues are going on, he feels he should submit his resignation and allow a new incumbent to become involved at the earliest possible time. Would hope his resignation could be effective 7/31/69 but could defer it a few weeks if it would be helpful.

6/30/69 Memo for Mr. Ehrlichman from Alexander Butterfield re President's review of Ehrlichman's 6/26 memo re TV station in WPIX in New York City; wants to be kept abreast of the issue and whether or not "Forum" gets the TV license.

7/3/69 Memo for Mr. Ehrlichman from CTW replying to the Action Memo re the President's request (above); highly sensitive nature of any expression of interest by White House since the case falls under the quasi-judicial responsibilities of the Commission.

LIST OF STAFF REPORTS - President's Task Force on Communications Policy (Volumes 1-13 -- cost \$3.00 per volume).

- 7/9/69 - Note to Mr. Flanigan sending
- 7/9/69 - Redraft of memorandum re Federal Communications Organization and papers related thereto.

Donet 7/9/69 Note to participants in the Domestic Satellite Working Group (Chairman Rosel Hyde, FCC, Gen. James O'Connell, Don Baker, Willis Shapley, Tom Moore, Bill Morrill, Dick Gabel, Walt Hinchman, attaching a draft Working Paper for the Domestic Satellite Policy. ---- for meeting 7/10.

7/10/69 Memo for Mr. Flanigan from Gen. Lincoln forwarding Gen. O'Connell's 6/30 resignation letter; also a draft of letter for Presidential signature.

7/11/69 Letter from John Dingell, Chairman, Subcommittee on Activities of Regulatory Agencies Relating to Small Business, Select Cmte. on Small Business, requesting Mr. O'Connell's appearance on 7/29/69 ---
(O'Connell sent a memo of 6/16 to the Director, OEP, with a recap of hearings on 6/9-11 and lists of witnesses.)

7/14/69 Memo for Willis Shapley, NASA, requesting a briefing on the general subject of communications satellite technology.

7/14/69 Memo for Gen. O'Connell advising of the request for briefing from Shapley and asking for a briefing on the Defense and intelligence aspects of satellite communications technology.

7/22/69 Memo from J.D. O'Connell re proposed response to Chairman Dingell on 7/29.

Donet 7/22/69 Memo for Rosel Hyde, Chairman, FCC, advising that we are establishing a small working group to review the telecommunications problems facing the Nation and their implications for Govt. policy -- especially with respect to communications satellites.

7/22/69 - Letter to Mr. Whitehead from Abbott Washburn re thoughts on reorganization.

- 7/23/69 Memo for Mr. Flanigan recommending a Presidential letter to Gen. O'Connell on his retirement and an appropriate ceremony; Gen. Lincoln will be presenting his with the Distinguished Service Award of the Office of Emergency OEP. (letter signed 9/17/69)
- 7/23/69 Memo to Bill Timmons re hearings before Chairman Dingell on 7/29.
- 7/23/69 Memo for Ron Ziegler attaching a memo of 7/22 sent to Chairman Hyde informing him that the Administration intends to conduct a 60-day review of our policies with respect to the introduction of communications satellites into the U.S. domestic communications industry.
- 7/23/69 Memo for Dr. DuBridge, Robert Mayo, Gen. Lincoln, Gen. O'Connell, Paul McCracken, Dr. Kissinger attaching a draft memo for the President re organization in the Exec. Branch for Telecommunications Policy and Management; requests comments by 7/30; need to reach a decision on this matter as soon as possible in order to recruit a new Director of Telecommunications Management.
- 7/31/69 - Memo from J. D. O'Connell re draft memo for the President on Federal Communications Organization.
- 8/2/69 Article from Business Week re "Time for a communications countdown"
- 8/13/69 Another draft "Federal Telecommunication Activities and National Communication Policy Development.
- 9/2/69 Letter to Secy. of Defense Laird from Secy. of Commerce Stans re follow-up to a meeting of 7/24/69 in which they discussed federal administration in the telecommunications field and a proposed role for the Dept. of Commerce.
- 9/5/69 Memo for Dr. Myron Tribus, Asst. Secy. of Commerce for Science and Technology, requesting him to organize and chair an inter-departmental study to determine the expansion of communication facilities in Alaska and assistance to be given to Alaska.
- 9/9/69 Note to Robert Froehlke from CTW commenting on his 9/5/69 memo to Mr. Laird re discussion with CTW re position relative to the Commerce Dept. being assigned responsibilities for national communications policy which are presently in OEP.
- 9/10/69 - Memo for Mr. Whitehead from Robert Froehlke re current office and national communications policy generally -- with reference to their previous conversation.
- 9/11/69 - Memo for the President from Gen. O'Connell re his recommendations concerning Telecommunications Management.
- 9/12/69 - Memo from Dwight Ink suggesting they get together for a review of the Bureau's study on Federal Communications Organization -- some differing views.

9/16/69 Letter to Joseph Gancie, V.P., ITT World Communications, Inc., replying to his letter of 9/5 concerning continuation of the NASA-Comsat arrangements for communications in support of the Apollo program ---- attaching an 8/6 letter to Rosel Hyde from Gen. O'Connell.

Letter from

9/17/69 - Mr. Flanigan to Gen. O'Connell thanking him for his memo to the President of 9/11 and indicating he has submitted the memo to the President for his consideration.

9/17/69 - Memo to CTW from Flanigan attaching copies of the above; should be taken into consideration when final conclusion is reached.

9/17/69 - Letter to General O'Connell from the President accepting his resignation effective 9/30/69.

9/17/69 - Note from Schnoor attaching comments on alternative proposals for telecommunications. (transmitted 9/29)

9/22/69 News item stating O'Connell will be retiring as OTM Director; William Plummer to be Acting Director.

9/23/69 - Note to Mr. Whitehead from Mr. Flanigan asking him to send Rogers Morton a short job description of the DTM -- sent 9/23.

9/24/69 Letter to Peter Flanigan from Cong. Lawrence Hogan re possible transfer of national telecommunications policy responsibility to the Dept. of Commerce.

9/29/69 Memo from CTW to Bill Timmons attaching above letter from Cong. Hogan asking if he might check his motivation behind sending such a well-thought-out letter; important to our future plans for reorganization and want to be careful of how to reply.

10/1/69 - Memo for the Assistant to the President for National Security Affairs from Secy. of Defense Laird re Federal Telecommunications Management, attaching ----

10/1/69 - ^{Letter} ~~Memo~~ to Secy. Stans, Dept. of Commerce, replying to his letters of 9/2 and 7/31 re-transfer-of- concerning role of Commerce in telecommunications management area.

10/7/69 Reply to Cong. Hogan from Peter Flanigan thanking him for his thoughts on the Federal organization for telecommunications policy and operating responsibilities; are currently reviewing this question and hope to have recommendations shortly.

10/15/69 - Redraft of memo to the President on Federal Commns. Organizations

10/17/69 - Memo for Chairman Rogers Morton advising the previous job description sent was for the existing Office of Telecommunications Management and sending a description of a broader concept for a man to head up the telecommunications office.

10/22/69 - Memo from Henry Kissinger attaching the memo of 10/1 to him from Secretary Laird re Federal Comms. Organization; advising that he understands Charles Joyce of his staff is working with Mr. Whitehead

10/23/69 - Comments of General O'Connell on the draft memo.

11/5/69 - Memo from Charlie Joyce commenting on Mr. O'Connell's comments of 10/23.

11/7/69 Lunch with DeVier Pierson -- letter of 11/7 wishing him well on the communication project and offering assistance.

11/14/69 - Comments of Abbott Washburn on the reorganization paper.

11/21/69 - Memo for Mr. Whitehead from Colonel James Hughes re proposed telecommunications policy organization.

11/21/69 - Redraft sent to Mr. Flanigan; discussed.

11/24/69 - Flanigan's suggestions by phone.

12/3/69 Memo for Mr. Flanigan from CTW commenting on Mr. Burch's suggested inclusion in the State of the Union Message a statement concerning communications.

12/5/69 Memo from Myron Tribus requesting establishment of communications for them with Dept. of Defense; Dr. Richardson is surveying statutes, etc. and Tribus would like him to confere with DOD representatives to insure their needs are taken into account.

12/6/69 - Memo from Peter Flanigan to concerned agencies/^{re} the discussion of executive branch organization for telecommunications and a recommended reorganization -- requesting comments by December 13.

12/8/69 Memo for Elmer Staats, Comptroller General, attaching a copy of the reorganization paper and requesting comments.

Comments on Federal Communications organization paper:

12/12 General Lincoln, OEP
12/12 Jim Schlesinger, BOB
12/12 Richard Helms, Central Intelligence Agency
12/12 Willis Shapley, NASA
12/15 Maurice Stans, Commerce
12/15 John Volpe, Transportation
12/16 Robert Kunzig, GSA
12/16 Dr. Lee DuBridge, OST
12/19 Dr. Henry Kissinger, NSC
12/24 Melvin Laird, Defense

- 12/8/69 Memo from CTW to Col. Hughes attaching a copy of the final version of Recommendation on Executive Branch Organization for Telecommunications Matters; omitted any reference to W.H. Communications Agency since he feels it is not appropriate for discussion and comment throughout the Administration; should be handled through a memorandum from the President outlining how it is to be handled.
- 12/10/69 Memo from Murray Comarow, Exec. Director, President's Advisory Council on Executive Organization, stating that they decided that they could not "in the foreseeable future, include within its Executive Branch organizational studies the subject of telecommunications."
- 12/11/69 Memo to Budget Bureau via Gen. Lincoln from William Plummer requesting approval of the statement before the Science and Astronautics Committee (Subcmte. on Space on Space Science and Applications -- Joseph Karth, Chairman) on 12/16/69)
- 12/12/69 Letter to FCC Chairman Burch from William Plummer re problem of interference to one of the radio frequencies used for communicating with the Presidential aircraft; Motorola has stockpiled mobile radio equipments ready to meet sudden unforeseen communications requirements; on two occasions -- funeral ceremonies for Sen. Robert Kennedy and President Eisenhower (Abilene, Kansas), local non-Government authorities called upon Motorola to provide mobile communications equipment for temporary use on short notice; recommend Commission specify other frequencies (preferably in non-govt. bands) for such purposes.

THE EARLY COMPETITIVE ERA IN TELEPHONE COMMUNICATION
1893 - 1920 (by Richard Gabel) ---- in folder marked "DO NOT DESTROY"

- 12/15/69 Memo from Col. Hughes re 12/8 memo agreeing with his thoughts; suggesting they get together to draft a Presidential memo; suggesting that it be done prior to or concurrently with the publication of the OTP charter.
- 12/18/69 - Memo from Mr. Whitehead to Peter Flanigan, Dr. DuBridge, Paul McCracken and General Lincoln re the use of satellites for domestic communications services; working group established in August to review the economic and technical considerations; summary of those reports attached; also proposed memo for the FCC stating the Administration's policy recommendations; would appreciate comments as soon as possible.

12/19/69 Memo for the President from John Ehrlichman attaching
12/19/69 Memo for the President from Peter Flanigan attaching
material re
Responsibilities of the Office of Telecommunications Policy
Executive Branch Organization for Telecommunications
Draft Reorganization Plan No. ____ of 1970
Draft Executive Order Assigning Telecommunications Management
Functions to Federal Departments and Agencies

12/19/69 - Schnoor - tentative draft of a reorganization plan on telecommunications

12/20/69 - Memo to Peter Flanigan advising Ken Cole had problems with the
shorter version of the memo to the President; longer version submitted
for judgment as to which is the more appropriate.

— 12/20/69 - Memo for the President from Peter Flanigan submitted.

— 12/20/69 Approval by the President.

12/23/69 - Memo for Peter Flanigan and Clay Whitehead from Charlie McWhorter
re reorganization of the Office of the Director of Telecommunications
Management.

1/2/70 Note from Peter Flanigan to Tom Whitehead requesting a draft
reply.

1/8/70 Letter to Charlie McWhorter from Tom Whitehead replying to his
letter to Flanigan and Whitehead of 12/23/69.

1/30/70 Note from Howard Schnoor (BOB) attaching copy of 1/14/70
draft of Reorganization Plan No. ____ of 1970.

1/19/70 Memo for Ken Cole requesting guidance re schedule for the
various reorganization plans and messages to be sent to Congress
and requesting the scheduling of telecommunications reorganization
as soon as possible. (Already have Presidential approval and
a draft reorganization plan and accompanying executive order --
policy vacuum pending creation and filling of the Office of
Director of Telecommunications Policy)

1/21/70 Note to William Niskanen attaching a draft of the
Federal Communications Reorganization.

- from Wm. Plummer, Acting Dir., OTM,
- 1/27/70 Letter to Chairman Burch/re the national security implications of the intra- and interstate long haul transmission and switching capability provided in the State.
- 1/29/70 Note from Howard Schnoor attaching first rough draft of an executive order assigning telecommunications management functions to Federal departments and agencies.
- 1/30/70 Memo to Mr. Keogh attaching materials relating to Telecommunications Reorganization (see 12/19/69 memos from Ehrlichman and Flanigan to the President).
- from CT W
- 1/30/70 Note to William Plummer/attaching a draft memorandum to Chairman Burch, FCC, re concerns of the executive branch re defense and emergency preparedness communications in the proposal of the City of Anchorage, Alaska, to install a step-by-step toll switching system.
- 2/2/70 Note for Mr. Keogh -- Telecommunications Reorganization scheduled for 2/9; have been informed it is protocol to clear both the reorganization plan and the Message with the Govt. Operations Cmte. in advance and that the legal clearance requirement involves sending both to the Justice Dept. before it goes to the Congress -- all before the President signs. Therefore, requests that it be sent to BOB at the earliest possible date.
- 2/4/70 Received copies of the Message from Lee Huebner.
- 2/4/70 Memo for Richard Morse re the "right guy" for new OTP Director.
- 2/5/70 Schnoor note -- attaching ^{2/4/70}redraft of the Message.
- 2/5/70 Calls to Art Pankopf, Nick Zapple, Lew Berry, and Bob Guthrie advising the reorganization message on communications is tentatively scheduled for the 9th and is almost exactly along the lines Mr. Whitehead discussed with them and which were laid out in the release from the Karth hearings; CTW would be glad to come up and discuss in more detail if they would like.

- 2/6/70 Letter to Chairman Burch from Mr. Plummer re step-by-step toll switching system.
- 2/6/70 Note to Ken Cole attaching
- 2/6/70 Memo for John Ehrlichman from Peter Flanigan attaching Memorandum for the President from Mr. Flanigan recommending sending the Message to Congress re Reorganization Plan; Mr. Keogh has sent the original of the Message directly to Ken Cole -- which should be inserted at Tab A in the package.
- 2/6/70 Memo for Bill Timmons attaching a copy of a memo from the Budget Bureau reporting on some of our activities with respect to telecommunications organization; suggesting it would be unfortunate if our telecommunications reorganization were used to raise questions in other telecommunications areas.
- 2/7/70 Letter to T. F. Rogers, Vice President - Urban Affairs, The Mitre Corporation, outlining his opinion of what the Director's qualifications should be and discussing his own capabilities for the job. (Had a previous meeting with CTW)
- 2/9/70 - Reorganization Plan No. 1 sent to the Congress by the President.
- 2/9/70 White House Release of the President's Message to Congress on Telecommunications Reorganization; White House Press Conference of Ron Ziegler, Press Secretary to the President, and Tom Whitehead, Staff Assistant.
- 2/15/70 Article from "Telephone Engineer & Management" by William S. Kingman, Vice President-Government Relations, Continental Telephone Corporation, re "How Nixon's Planned New Office of Telecommunications Policy Affects You."
- 2/16/70 Article from "Electronic News" by Hal Taylor -- "House to Mull Nixon Telecom Policy."
- 2/17/70 Draft Memo for the President from Mr. Flanigan re White House and Presidential Communications Facilities attaching draft Memo for Director, OTP and Military Assistant to the President outlining the relationship of OTP with the White House Communications Agency.
- 2/18/70 Memo for CTW from Gen. James Hughes re CTW memo of 12/5/69* and Gen. Hughes' memo of 12/15/69 re relationship of OTP with White House Communications Agency -- attaching draft Presidential memorandum.
- 2/18/70 Rep. Cornelius Gallagher introduced H. Res. 841.

- 2/23/70 Article from Broadcasting Magazine - "Computer privacy issue raised on Nixon Plan."
- 2/25/70 Memo for Mr. Whitehead from W.E. Plummer attaching a summary of meeting with members of the Staff of the House Committee on Government Operations re discussions of background information concerning the Office of Telecommunications and proposed Reorganization Plan. (Also attached is a press release from Congressman Cornelius E. Gallagher disapproving the Reorganization Plan)
- 2/26/70 Memo for Bill Timmons from Bill Casselman advising Cong. Blatnik will be holding hearings on the Telecommunications Reorganization Plan on March 9 and 10; Cong. Gallagher will be the lead-off witness on the 9th; Asst. Secy. Tribus will testify for Commerce.
- 2/27/70 Memo to Bill Timmons from CTW re discussions BOB staff have had re Reorganization Plan No. 1; Roback indicates he would like to meet informally with CTW; CTW willing if Timmons thinks it advisable. (Copy to Bill Casselman)
- 3/6/70 Memo from John Campbell attaching a ^{draft of} proposed testimony of Myron Tribus before Exec. & Legislative Reorganization Subcommittee of the House Government Operations Committee on 3/9/70
- 3/9/70 Memo for General James Hughes attaching revised draft of Memorandum for the President's signature re White House and Presidential Communications Facilities, which Gen. Hughes had sent on 2/18/70.
- 3/9 and 3/10/70 - Hearings held before the Executive and Legislative Reorganization Cmte., House Cmte. on Government Operations - chaired by Cong. Holifield.
- 3/10/70 Statement of Chairman Dean Burch before the Exec. & Legis. Reorganization Subcmte. of the Cmte. on Government Operations of the House, on 3/10/70.
- 3/10/70 Letter to Congressman Chet Holifield, ~~Chairman of the~~ Committee on Government Operations of the House of Representatives, re questions raised in the hearing ~~he chaired~~ of the Subcmte. on Exec. and Legislative Reorganization which he chaired on 3/9/70 concerning White House relationships with the Federal Communications Commission --- and with specific reference to an article appearing in Broadcasting Magazine which ~~the~~ attributed to CTW the view that "the White House has no qualms about seeking to influence the Commission or other so-called independent agencies." Ctw clarified this and attached a copy of the 5/21/69 White House directive re contacts between the White House and the Independent Regulatory Agencies.

3/19/70 House Report No. 91-930 approving the President's Reorganization Plan No. 1 of 1970 (Telecommunications)

3/20/70 Letter from James G. Boatner, Military Asst. to the David Packard, Deputy Secy. of Defense, re proposed Assistant to the Secretary of Defense (Telecommunications)

3/21/70 Memo to CTW from BOB (Gessaman) re distribution of DTM Personnel to the OTP and Dept. of Commerce; listing of current staffing, etc.

3/23/70 Article from Broadcasting re compromise failure blocks windup of Intelsat; another session scheduled after Labor Day.

3/25/70 Letter to ~~Chairman~~ Robert E. Hampton, Chairman of the Civil Service Commission, enclosing copy of the President's Reorganization Plan No. 1, and advising that it is expected the Executive Order establishing the new office will be signed by the President on 4/25/70; DTM now has nine supergrade positions and an additional six will be required.

3/26/70 Requested political check on William Niskanen, Jr.

3/26/70 Memo for David Packard, Deputy Secy. of Defense, forwarding names of four people we have considered for positions in OTP, with the thought he might wish to consider them for the position of Assistant to the Secy. of Defense for Telecommunications. (Thomas Rogers, Charles Joyce, Gerald Dineen, Paul Visher)

Organization and Staffing Plan for OTP

4/1/70 Memorandum from CTW to Bryce Harlow, John Ehrlichman, H. R. Haldeman, ^{and} Dr. Henry Kissinger advising we have a candidate for Director of OTP -- William A. Niskanen, Jr., --- and giving background on him; asks if they would like to meet him, any problems?

4/1/70 Memo for Dr. Lee DuBridge, Science Adviser to the President, sending resume of William Niskanen; asking if he would like to meet him; any comments?

4/1/70 Memo for General George Lincoln, Director, OEP, same as above.

4/2/70 Draft Executive Order -- Assigning Telecommunications Management functions.

4/6/70 Copy of memo to John Richardson from Richard Gabel commenting on draft paper "Alternative for Organizing Telecommunications Research and Analysis Functions within the DOC."

4/9/70 Change by CTW in draft E.O. dated 4/2/70, sent to Schnoor.

4/16/70 Letter from T. F. Rogers of Mitre Corporation asking that his name be removed from further consideration for Director of OTP (reply 5/7).

4/20/70 Draft memo re Need for Interim Director of OTP

4/20/70 Memo to Bill Morrill from CTW advising we would prefer not to appoint an Acting Director since we expect to appoint one as a permanent director in approximately two weeks.

4/20/70 President's Reorganization Plan No. 1 of 1970 became effective.

4/21/70 Memo to Dr. William Niskanen from William Lyons listing the members of the U.S. Senate Subcommittee on Communications of the Committee on Commerce -- with backgrounds.

of 4/1
4/22/70 Replies to our requests for comments on William Niskanen as Director of OTP ---

Bryce Harlow -- looks fine to me
Ehrlichman -- Tod Hullin note saying "E has no comment."
Haldeman -- Higby says Haldeman feels Niskanen would be fine (based on materials sent)
Kissinger -- appears to be excellent and sees no problems with proceeding on his final clearance and appointment.
Gen. Lincoln -- brilliant technically; bad administratively
Dr. DuBridge -- sounds like a promising choice; members of staff acquainted with him (was a member of their ad hoc study panel on SST); suggests a deputy with long technical experience.

4/22/70 Memo for Gerry Warren attaching relevant materials re OTP; would like to maintain as low a profile as possible until announcement of Director; no Acting Director; do not expect E.O. to be issued until the Director is announced.

4/23/70 Memo for Peter Flanigan re favorable opinions on Bill Niskanen for new Director of OTP; have asked Harry Flemming to begin political clearance on an expedited basis; hopeful we can have Niskanen ready for confirmation within two weeks.

4/23/70 Memo to the President from Peter Flanigan advising him that his Reorg. Plan No. 1 went into effect 4/20 and we would be sending an E.O. for his approval and recommending a Director and Deputy.

4/24/70 Memo for Bill Timmons advising of a phone call from Senator Cotton re Niskanen for Director

4/29/70 Memo to Bill Morrill thanking him for the materials on the DTM budget and the 5/12 Senate hearings and asking if the new Director can testify on 5/12 if he has not yet been confirmed by the Senate and any problem with his getting actively involved in preparation for the hearings prior to confirmation.

4/29/70 Ed Rector called to say full field investigation on Niskanen was begun on the 21st and should be back in about a week (had requested expedite)

4/30/70 Reply from Bill Morrill to 4/29 memo ; without confirmation the person nominated as Director could testify as an interested witness but would have no official status within the government -- not recommended. Could be placed on DTM payroll as a consultant or expert and testify in that status, but that also is not recommended since it would turn the budget hearing into a confirmation hearing. No known problem in having him become involved in preparation for the hearing. They are talking to Niskanen on 5/1; if not confirmed, he might want to talk to Pastore informally about the budget.

- 4/27/70 Article in Telecommunications Reports - "Non-communicator is choice for top job in office of Telecommunications Policy; Niskanen, an economist, understood to be White House selection."
- 5/4/70 Article in Broadcasting -- "No White House authority for reorganization seen under present law."
- 5/4/70 Article from Broadcasting -- "many communications interests, including elements in broadcasting, were doing their best last week to head off the appointment of Dr. William Niskanen as director of the new Office of Telecommunications Policy in the White House."
- 5/4/70 Article from Telecommunications Reports -- "Selection of Deputy Director for new OTP from Common Carrier Industry reported likely; nominees for two jobs, executive order still awaited."
- 5/7/70 Reply to T. F. Rogers' letter of 4/16 requesting his name be withdrawn from consideration ~~At~~ at OTP.
- 5/7/70 Memo from Bill Morrill re House action on DTM budget; recommending \$1.795 M, (level of 1970 budget); administration requested \$3.3M. (Hse. mark provides for neither the NECAF nor requested personnel increases might be necessary for CTW to talk personally with Sen. Pastore. Hearings due Tuesday -- so only have about a week.
- 5/11/70 Note to Dr. Myron Tribus attaching list of all people considered for Director or Deputy Director of OTP; for possible use as head of TRAC.
- 5/15/70 Draft Executive Order assigning telecommunications functions; based on all comments received on earlier version except those of Commerce (from Schnoor)
- 5/21/70 Memo for CTW from Bruce Ladd attaching a letter of .
- 5/18/70 to Harry Flemming from Cong. Ben Blackburn enclosing a letter from a constituent protesting a possible nomination to OTP of William Niskanen and wanted to know if he has been officially selected; constituent feels he is not qualified; while he has a Ph.D. it is noted his doctoral thesis was entitled "The Demand for Alcoholic Beverages"; which they fail to see how this qualifies him to advise on matters relating to telecommunications policy. (Reply to Cong. Blackburn 5/27). (See also note of 6/9 -- phone call from Betty Walton, Cong. Blackburn's secretary, who thought CTW's letter was impertinent; explained the matter to her and was satisfied)
- 5/25/70 Memo for CTW from Bruce Ladd attaching material re Fred Morris and William Niskanen for Director of OTP.
- 6/4/70 Memo for CTW from Gen. Lincoln, attaching Copy of Lt. Berkman's study on telecommunications warning systems -- for reference in light of the briefing of 6/2.
- 6/9/70 Memo for Gen. Lincoln thanking him for the briefing by Lt. Berkman and for the copy of his study.
- 6/8/70 Memo for CTW from Gen. James Hughes re Presidential Memorandum Pertaining to the Office of Telecommunications Policy (OTP) with reference to earlier discussions and Hughes' memo of 3/11/70; what is the status of the memo now that OTP has been formally approved.
- 6/9/70 Memo for Gen. Hughes proposing the President sign the memo he and CTW agreed to at the time the Executive Order is signed; OTP officially exists but is not functioning until E.O. is signed.

- 6/11/70 Memo for Mr. Schlesinger, BOB, asking if it would be possible to ask for a supplemental appropriation for FY 71 for OTP if the Senate does not restore the ~~money~~ money we asked for.
- 6/17/70 Exchange of phone calls re a rumor of announcement that announcement of the new Director of OTP would be made; advised Timmons, Casselman, Press Office, Nick Zapple, Gerry Warren, BeLieu.
- 6/22/70 Letter to Chairman Hampton of Civil Service Commission from Gen. Lincoln re vacant supergrade positions; President has not yet appointed a new Director for OTP; consequently no action taken regarding vacant supergrade positions; will be making staffing decisions within the next several weeks based on Cong. action on FY 71 budget and other considerations.
- 6/22/70 Phone calls to/Flemming, Chairman Macy, Gerry Off- Warren, Tom Jones, Roger Jones, McAfee of Budget Bureau, Carson Howell -- offices of asking who the youngest Presidential appointee and the youngest Level III appointee in this Administration might be; needed in a couple of hours. No one knows;
- 6/24/70 Letter to Senator Pastore from CTW re the budget for telecommunications for which the President recommended \$3.3 million, an increase of \$1.8 million above the 1970 budget; suggests if we have to have a cut, a reduction in the amount requested for electromagnetic compatibility analyses (\$406,000) would be the least detrimental.
- 6/24/70 Phone call from Don Gessaman advising he ~~hears~~ the best information he can get is that the Senate restored \$1,105,000 to the House marks for OTP; means a cut of \$400,000 over the President's budget; called again to say they had restored the whole amount. (NECAF greatest thing since SEX.) Nick Zapple called to give CTW the good news; wants a call 6/25 to give him the news.
- 6/25/70 William Plummer's office called to be sure we knew the full budget was restored; said it was the first time he could recall they got their full budget; pleased that NECAF was declared vital to the national interest.

Put in meetings with Senators re nomination to be Director of OTP

- 6/25/70 Called Charlie Joyce and asked him to doublecheck that the EO includes the authority of Director of OTP to get involved in the budgets of all agencies with telecommunications offices.
- 6/25/70 Called Chuck Colson's office to tell them we expect the announcement of CTW's nomination to be made on 6/26 and they can begin making the phone calls. Called back to say Bell would be making the calls.

6/26/70 - President announced his intention to nominate Clay T. Whitehead, Special Assistant to the President, to the position of Director of the Office of Telecommunications Policy.

(John Andrews will call when he gets word from San Clemente; they will teletype the releases to Washington and copies will be available here.)

CTW asked us to call reporters and let them know the announcement will be made today.

6/29/70 - Nomination of Clay T. Whitehead as Director of OTP sent to the Senate.

make you
7/6/70 Note to Jeff Donfeld requesting him to take a look at a letter prepared for Sen. Magnuson and see if it's O.K.

7/6/70 Letter to Chairman Magnuson, Cmte. on Commerce, U.S. Senate, advising that he has no connection with and no financial

7/6/70 Letter to Chairman Magnuson, Senate Commerce Cmte., advising that, in connection with his nomination to be Director of OTP, he has no connection with and no financial interest in any corporation, business enterprise, or nonprofit or educational institution, no creditors and no financial interests in any real property.

7/7/70 Letter to Senator Norris Cotton thanking him for ^{meeting} ~~talking~~ with him on 7/6 and submitting materials in connection with his nomination for Director of OTP.

7/15/70 Letter to Chairman Joe Evins, ~~Sub~~Subcmte. on Independent Offices, Hse. Committee on Appropriations, thanking him for ~~talking~~ meeting with him today in connection with the hearing on 7/16 on his nomination to be Director of OTP.

7/16/70 Letter to Congressman Raper Jonas attaching a copy of CTW's letter of 7/15 to Cong. Joe Evins.

7/16/70 - Confirmation hearing for Clay T. Whitehead, nominee for Director of the Office of Telecommunications Policy -- Senate Subcommittee on Communications, Committee on Commerce --chaired by Sen. John Pastore.

7/16/70 - Letter to Chairman John Pastore, submitting views on the funding of the electromagnetic compatibility analysis capabilities in the President's FY budget recommendations, as requested at the hearing today.

7/23/70 - Confirmation recommended by Senate Commerce Committee.

7/24/70 - Mr. Whitehead confirmed by the Senate.

8/6/70 - Mr. Whitehead commissioned.

8/11/70 - Louis deRosa sworn in as Assistant to the Secy. of Defense (Telecommunications).

8/19/70 - Letter to Commerce Asst. Secy. for Science and Technology
Tribus re relations, budget, etc.

8/31/70 - Memo for Dwight Chapin re postponement of the OTP inauguration/
swearing-in ceremony.

9/4/70 - Exec. Order No. 11556 assigning Telecommunications functions signed;
President also announced nomination of Dr. George Mansur as Deputy.

9/8/70 - Memo for Director, OTP, and Military Assistant to the President
indicating Military Assistant would be point of contact in the
White House for providing requirements and policy direction to
the White House Communications Agency (as indicated in his
memo of 4/29/69); establishment of OTP does not change these
responsibilities -- he is to have full responsibility for actual
operation of Presidential communications activities; however,
Director of OTP will also require familiarity with W.H. and
Presidential communications systems and plans in order to
discharge his responsibilities as principal
telecommunications adviser and coordinator of all Executive
Branch telecommunications.

9/20/70 - Department of Commerce established the Office of Telecommunication
under the Assistant Secy. for Science and Technology.

9/22/70 Mr. Whitehead took the oath of office in the President's Oval Office.

9/22/70 Memo for Charles Joyce, National Security Council, asking for
an analysis of policy alternatives with respect to the future role
of satellites and submarine cables for international communication
and a review of U.S. emergency preparedness policies, procedures
and facilities in the telecommunications area.

9/23/70 - Clay T. Whitehead Press Conference.

9/24/70 Memos to Robert Odle, Jon Rose and Steve Bull from Stephen Doyle
re appreciation for assistance in arrangements for Mr. Whitehead's
swearing in and all the arrangements in connection with the
organizational effort at OTP.

9/25/70 - Article from Industrial Communications Weekly Information Service
reporting on the Press Conference of 9/23.

9/30/70 - Nomination hearing for Dr. George F. Mansur to be
Deputy Director of OTP, before Senate Commerce Committee,
Subcommittee on Communications.

10/1/70 - Dr. Mansur confirmed.

10/2/70

- 10/1/70 - Memo for Mr. Flanigan re administrative decisions made by ~~JWH/tph~~ by the White House which have the net effect of a significant downgrading of OTP in the eyes of other government agencies.
- 10/6/70 - Determination Order transferring OEP personnel, funds and records signed.
- 10/6/70 - Memo for John Brown re telephone line from the White House switchboard to Mr. Whitehead's desk.
- 10/16/70 - Dr. Mansur took oath of office.
- 10/19/70 - Comptroller General's report to the Congress -- "Improvements Needed ~~to~~ in Management of Department of Defense Communications"
- 11/9/70 - Letter to Myron Tribus, Asst. Secy. for Science and Technology, Dept. of Commerce, advising that Mr. Walter Hinchman will take primary responsibility for ~~the/with~~ coordination between OT and OTP of the overall work program. Matters involving Federal spectrum management support, will be handled by Mr. Dean.
- 11/18/70 - Memo for Charles Joyce re emergency role of the ~~to~~ office; would like to establish a clearly defined monitoring capability within the office
- 11/18/70 - Memo for Charles Joyce re lack of structure for the emergency role of this office; requests a detailed concept for a monitoring capability in the office to include information requirements, display techniques, reporting relationships and procedures, communications and staff procedures.
- 11/23/70 - Letter to Senator John Pastore re an outline of the manner in which OTP intends to implement Executive Order 11556 and the areas we intend to cover (requested at Dr. Mansur's confirmation hearing).

June 1967 - Discussion of Studies of Domestic Satellite Communications for the U.S. (prepared by Director of Telecommunications Management, Exec. Office of the President).

7/11/68 - Domestic Satellite paper from Robert Lowe

1/31/69 - Letter from Abbott Washburn to Professor Martin Anderson, Spec. Assistant to the President, re domestic satellite project; attaching copy of 12/28/68 letter to Henry Loomis and summary of Report on Telecommunications.

2/19/69 Letter to Washburn from Martin Anderson thanking him and advising he had sent a copy to Robert Ellsworth, who is working in that area.

2/29/69 - Order of the Federal Communications Commission, Docket No. 16495, in the matter of establishment of domestic non-common carrier communication-satellite facilities by non-governmental entities. (released 3/3/69)

3/5/69 - Paper by Walter Hinchman on Regional Satellites.

3/7/69 - Paper by Don Gessaman on Regional Satellites. attaching copy of Hinchman's paper and a copy of a 3/10/67 paper by OTM entitled "A Single Global System for Commercial Satellite Communications."

3/6/69 - Memo from Dr. Lyons advising that the FCC Commissioners assured the Communications Subcommittee of the Senate Cmte. on Commerce that they are "ready to go ahead" with the domestic satellite issue.

3/18/69 Memo to Mr. Shapley/Gen. Smart, NASA, from Edward J. Roth -- Domestic distribution satellite applications.

3/20/69 - Digests of industry proposals - prepared by Dr. Lyons.
3/25/69

4/2/69 - Memo from Dr. Lyons giving a summary of the major proposals before FCC for the domestic satellite.

4/8/69 - Memo from Dr. Lyons - Domestic satellite - a legal consideration.

4/9/69 - Your notes concerning domestic satellites

4/10/69 - Note from Walter Hinchman attaching copy of paper for presentation at IEEE International Conference on June 10, 12, 1969 -- which he feels is the type of approach to be taken in addressing some of the problems.

4/14/69 - Random thoughts on domestic satellites from Dr. Lyons.

4/29/69 - Revised domestic satellite paper - Don Gessaman.

5/6/69 - Memo for the Record re authority in connection with domestic satellites.

5/7/69 - Note from Bob Button attaching a precis of recent filings in
FCC domestic satellite proceedings.

5/20/69 - Letter from John Hult, The Rand Corporation, enclosing his paper
on "The Promise of UHF Satellites for mobile, broadcast, and low-
cost services and related new communications allocations, operations
and policies. (P-4071, May 1969)

5/13/69 - Memo for General O'Connell asking for an interpretation of the authority the
President has in connection with a domestic satellite system; also a summary of
the "30 circuits" case to include issues as defined by FCC, ruling,
and the provision for DTM certification that procurement of the
circuits from Comsat is in the national interest.

7/1/69 - Memo for Mr. Flanigan attaching
7/1/69 - Memo re/^{proposed} Administration position on the FCC's proposed Order
re establishment and operation of communications satellite systems
for domestic ~~systems~~ services, and a proposed memorandum
for Chairman Rosel Hyde of FCC ~~stating~~ for Mr. Flanigan's
signature stating that he is asking a small group from appropriate
agencies to examine Federal policies relating to the ~~communications~~
applications of communications satellite technology.

7/3/69 - Memo for Jon Rose attaching

7/1/69 - Paper on Domestic Satellite Policy to be used for a conference between
executive branch people and the FCC, a discussion of alternatives and
description of where we would like to come out.

7/8/69 - Redraft of Domestic Communications Satellite Demonstration Program

7/8/69 - Memo for Dr. Willis Shapley, NASA, attaching a rough draft of a
proposed working paper to be discussed at a meeting on Thursday 7/10
and requesting his comments as soon as possible to be sure the role
described for NASA is not totally out of line.

7/9/69 - Notes to the following people attaching copies of the Domestic Satellite
Policy Working paper for a meeting on July 10:

Chairman Rosel Hyde, FCC

General James O'Connell

Mr. Don Baker

Dr. Willis Shapley

Dr. Tom Moore

Mr. William Morrill

Mr. Richard Gabel

Mr. Walter Hinchman

Information copies:

Mr. Flanigan

Mr. Hofgren

Mr. Trent

Mr. Rose

Dr. Drew

7/10/69 - Meeting of the Domestic Satellite Policy Working Group.

7/10/69 - Review and analysis of major issues surfaced and discussed at the Domsat meeting.

7/14/69 - Memo from Jon Rose attaching paper from Justice Dept. re the legal position in connection with the FCC's Order on domestic satellite system and whether we could stay that order until the executive branch can formulate its views and present them to the Commission.

7/22/69 - Note to Chairman Hyde attaching draft memo to him and requesting his comments on 7/22 memo.

7/22/69 - Memo sent to Chairman Hyde *(see below)*

7/23/69 - Memo to Ron Ziegler attaching a copy of the 7/22 memo to Chairman Hyde informing him the Administration intends to conduct a 60day review of the domestic satellite policy.
"The important points to note are (1) This is not a criticism of the FEC or any tentative FCC conclusion, but is rather simply in response to the Administration's general responsibility to contribute to a sound approach to this important policy question; (2) the Administration will in no way be concerned with which companies are allowed to enter this area or what specific authorizations they might receive, but rather with general policy and the institutional and economic structure of the industry; (3) the FCC has agreed to cooperate with us; (4) Industry will be consulted as a matter of course."

7/24/69 - Letter to Mr. Whitehead *from Chairman Hyde* acknowledging memo of 7/22/69 and agreement on the importance of the establishment of a small working group to assist the Administration in reviewing the domestic satellite area and formulating Administration suggestions or comments as may be appropriate.

7/24/69 - Article in Variety -- President plans to appoint of group of government officials to study question of a domestic communications satellite system and report back with recommendations within 60 days; group to be headed by Dr. Clay Whitehead.

7/26/69 - Article from Business Week.

7/28/69 - Article from Telecommunications Reports.

7/29/69 - Article from the Evening Star.

7/30/69 - Article from the Washington Post.

8/2/69 - Article in Business Week re domestic satellite; FCC had been on the verge of giving Comsat the go-ahead for a demonstration project, but the White House slapped a 60-day hold on FCC -- to give Administration policymakers time to evaluate and make recommendations

8/4/69 - Article in Broadcasting.

8/5/69 - Memo for DuBridge, Dr. McCracken, Robert Mayo, Gen. James O'Connor, Chairman Rosel Hyde, Richard McLaren and Dr. Thomas Paine advising that a small working group is being established to develop guidelines for the use of domestic communications by commercial organizations and the first meeting will be held 8/15/69 at 2 p.m.-- asking who will represent each office (copies to Dr. Myron Tribus, Deputy Postmaster General E.T. Klassen, Paul Cherington, Flanigan, Hinchman, Gabel, Hofgren, Trent, Kriegsman)

8/7/69 - Memo from Richard Gabel attaching list of list of parties who filed with the FCC in the domestic investigation, and a suggested list of individuals who could contribute diverse and imaginative viewpoints.

8/15/69 - First meeting held. Those to represent their agencies:

OST	Dr. Russell Drew
CEA	Ed Mitchell
BOB	Don Crabill
DTM	Col. Ward T. Ollson
FCC	Chairman Rosel Hyde
	Bernard Strassburg
Justice	Richard McLaren
	Walker Comegys
NASA	Dr. Willis Shapley
	Dr. Walter Radius
P. O.	Robert Scherr
Transportation	Richard L. Beam
White House	William Kriegsman
	Richard Gabel
	Walter Hinchman
	Clay T. Whitehead, chairing the meeting

List of those who are participating in the Working Group, their affiliation, addresses, and phone numbers.

8/18/69 - Article in Broadcasting Magazine.

- 8/19/69 - Letters to industry requesting their views on the domestic satellite issues that are being considered by the White House working group.

8/19/69 - Memo for Ron Ziegler attaching copy of the letter to the organizations requesting their comments.

List of industry letters replying to our 8/19/69 letter.

Summary of comments to C. T. Whitehead in regard to Domestic Satellite Communications for (1) common carriers, (2) suppliers, (3) potential users and (4) other interested parties.

9/12/69 - Memo from Walt Hinchman re domestic satellite issues.

9/18/69 - Membership of the Economic and Technical Committees revised.

9/23/69 - Memo for Mr. Flanigan attaching discussion of alternative policies for domestic satellite issues, which has been tabled pending the work of the Economic and Technical subcommittees and the agenda of the last meeting and agreed-upon outlines of the charters of the two subcommittees.

10/16/69 - Preliminary Draft of the Report of the Technical Cmte. of the Domestic Satellite Working Group.

10/23/69 - Final draft of above.

10/24/69 - Memo to Economic Cmte. members attaching draft of Economic Cmte. and requesting comments.

11/10/69 - Article from Broadcasting Magazine.

11/11/69 - Letter from McGeorge Bundy, Ford Foundation, re domestic satellite issues.

11/17/69 - Article in Electronic News

11/25/69 - Memo to Governor Scranton from Abbott Washburn attaching CTW draft memo dated 11/21 to FCC on domestic satellites.

12/5/69 - O.K. from Gov. Scranton.

11/69 - Report of the Economic Cmte. on Domestic Satellites

12/5/69 - Memo from CTW to the Domestic Satellite Working Group Members attaching a summary of the reports of the Economic and Technical Committees and requesting any substantial comments as soon as possible.

12/10/69 - Draft memo for FCC.

12/16/69 - Redraft

12/18/69 - Draft memo for Chairman Burch re domestic satellite policy. (copies sent to Bill Morri II, Robert Mayo, Attorney General, Postmaster General, and Don Baker.)

12/18/69 - Memo to Peter Flanigan, Dr. DuBridge, Paul McCracken, and General George Lincoln re domestic satellite issues/attaching a summary of Economic and Technical Committee Reports of the Domestic Satellite Working Group, and a proposed draft of memo to Chairman Burch.

12/20/69 - Redraft of Burch memo sent to all of the above.

Comments received.

1/13/70 Article in The Evening Star stating the White House is reportedly ready to recommend that the FCC permit virtually wide open competition for construction and operation of one or more domestic satellite systems.

1/21/70 Note to Ken Cole attaching copy of a memo for Ehrlichman from Flanigan attaching the memorandum from Flanigan to Burch re the Administration policy on domestic satellite communications.

1/22/70 Memo for John Ehrlichman from Peter Flanigan recommending approval of his sending the memo to Dean Burch.

1/23/70 Memo for Chairman Dean Burch from Peter Flanigan setting out the Administration position on domestic satellites.

- 1/23/70 - White House Press Release announcing the Administration's recommendations, copy of Memo to Chairman Burch from Peter Flanigan.
- 1/23/70 Press Conference of Peter Flanigan and Clay T. Whitehead.
- 1/23/70 Letters attaching a copy of the memorandum to Chairman Burch and White House Press release sent to:
- Senator Norris Cotton
Chairman Warren G. Magnuson, Senate Commerce Cmte.
Senator John O. Pastore, Subcmte. on Communications, Sen. Commerce Committee
- Senator Hugh Scott, Minority Leader, U. S. Senate
Chairman Harley Staggers, Chairman, Interstate and Foreign Commerce Cmte., House of Representatives
Chairman Torbert H. Macdonald, Chairman, Commerce and Power Subcmte., House Interstate and Foreign Commerce Cmte.
Cong. William Springer, Interstate and Foreign Commerce Cmte., House of Representatives
Cong. Joel T. Broyhill, Commerce and Power Subcmte., House Interstate and Foreign Commerce Committee
- 1/23/70 Letters thanking industry members for their assistance during the review of the domestic satellite policy, and attaching copies of the memorandum to the Chairman of the FCC containing the Administration's recommendations.
- 1/23/70 Memos to the members of the White House Working Group on Domestic Satellite Policy attaching a copy of the memo to Chairman Burch and thanking them for their assistance in the review of this matter.
- 1/23/70 Reporters called.
- 1/23/70 List of persons to whom copies were sent or picked up.
- 1/23/70 Note to Rosel Hyde attaching a copy.
- 2/1/70 Article from the New York Times "Who'll Share That Pie in the Sky? "
- 2/6/70 Article from the Wall Street Journal "Side Effects of Satellites."
- 2/13/70 Memo from Dr. Lyons re similarities and dissimilarities between the Rostow Report and Memo to Burch on domestic satellites.

2/23/70 Letter to the President from Congressman Howard Pollock of Alaska endorsing the Administration position on domestic satellites. 3/2/70 Reply from William Timmons.

3/1/70 Article in the New York Times -- letter to the Editor from Alan Novak re Communication Policy and White House Memo to Dean Burch.

3/16/70 Article from Telecommunications Report -- "Whitehead 'Clarifies' White House Domestic Satellite Policy Statement in Address to EIA meeting on 3/10/70."

3/23/70 Memo to Dr. DuBridge and Dr. McCracken stating we have had many inquiries regarding the backup analyses of economic and technical matters re domestic satellite policy statement which were done by Tom Moore and Russ Drew. Possibly worthwhile to polish them up and release them as analyses growing out of the policy review deliberations.

3/24/70 FCC press conference at which Chairman Burch invited all comers technically and financially qualified to apply for construction permits for domestic satellite communications systems.

4/6/70 Memos to Dr. Thomas Moore and Dr. Russell Drew stating that Mr. Whitehead has had second thoughts about publishing the reports and now that the FCC rule-making is in prospect, would like to have the opportunity to review these reports one final time for political problems before they are released.

- 3/1/71 Letter from Lucius Battle, Comsat, advising they had filed an application for a satellite system.
- 3/11/71 Letter from Howard Hawkins, RCA, advising they have filed their application to FCC for a communications satellite system.
- 10/28/71 Letter to Chairman Burch enclosing a Summary of OTP Findings and Policy Recommendations on Domestic Satellite Communications.
- 3/28/72 - Memo from Michael McCrudden re strategy for a meeting with the FCC on DOMSAT.
- 4/19/72 Comments of Comsat on the proposed Second Report and Order before FCC on establishment of domestic communication - satellite facilities by non-governmental entities. Docket No. 16495.
- 4/21/72 Comments of the Office of Telecommunications Policy in Docket 16495.
- 6/16/72 - Second Report and Order of the FCC in Docket 16495 which would permit all qualified applicants to provide communication satellite service adopted.

Friday 10/13/72

MEETING
10/16/72
11:00 a.m.

4-00

We have scheduled the meeting with you, Mike McCarthy, Bryan Eagle, and Eva to discuss OTP history at 11:00 on Monday, Oct. 16.

ORGANIZATION AND MANAGEMENT OF THE OFFICE OF TELECOMMUNICATIONS POLICY

Material in this category relates only to the organization and internal management of the Office of Telecommunications Policy as distinguished from its functional program activities. The same subjects as they relate to other Government agencies or to the Government in general will be placed in the appropriate category for the agency or in category F.

General policy and administration-----	T1
Organization, functions, and activities-----	T2
Budget, program, and financial management-----	T3
Personnel-----	T4
Property, services, and facilities-----	T5
Communication and documentation-----	T6

General Administration ----- T1

General

Commendation or criticism of the OTP

Administrative, informational, and work reports ----- T1-8
(includes memos to staff). For serial sets of
administrative issuances, see ----- T-6

Audits and surveys

Meetings, conferences, etc. ----- T1-9

Relations with: (includes condolences)(*commendations*)

White House Office ----- T1-7

The Executive Office of the President as a whole ----- T1-7

Congress ----- T1-7

Reports made to Congress

Federal agencies and D. C. Government (*Military personnel*) T1-7

Staff participation in agency training programs.

The public

American business, businessmen, civic, and student
groups/teachers ----- (*Civil condolences*) T1-11

Foreign officials and students ----- T1-12

The Press, radio and television ----- T1-1

Professional organizations and groups -----

Information for almanacs, directories, *text books*, etc. ----- T1-5

Invitations (Director and staff members) ----- T1-10

<u>Speeches</u> -----	T1-6
Public reaction to speeches-----	T1-6/1
<u>Congratulatory letters to:</u>	
Congressmen, agencies, businessmen, etc. -----	T1-13
Thank-you letters general -----	T1-13/1
<u>Organization, functions and activities in general</u> -----	T2-1
Administrative history -----	T2-
Statutory and executive authority -----	T2-7
Delegations of Authority -----	T2-3
Designation of special officers -----	T2-4
Designation of staff members to represent OTP at meetings, conferences, etc. -----	T2-5
Allocation of functions and program responsibilities -----	T2-2
Transfer of functions to or from the OTP -----	T
Transition -----	T
Management improvement ----- (see also particular subject areas)	T2-6
Boards, Committees, etc. (OTP participation with or liaison with) -----	T2-8
PSD -----	T2-9

Budget and financial management-----	T3
General -----	T3-1
Annual budget	T3-2/FY
Supplemental estimates	
Apportionment, use, and status of funds	
Apportionment and reserves	
Transfers to OTP from other appropriations	
Expenditures	
For particular types of activity	
Reimbursements	
Status of funds	
Report on unexpended balances	
Financial management improvement	
Fiscal administration-general	
Payroll activities(includes payroll savings, withholding, bonds)	
Overpayments to personnel	
Bonding of employees	
Claims	

<u>Personnel management in general</u> -----	T4-1
Individual employees -----	T4-
Experts, consultants, advisory committees, consulting firms and organizations -----	T4-3
Staffing patterns and standards -----	T4-17
Civil Service inspections	
Reports and statistics -----	T4-18
<u>Position classification and grade patterns</u> -----	T4-7
Supergrades and excepted positions -----	T4-7
Compensation -----	T4-7
<u>Personnel actions - general</u>	
Staff assignments and changes -----	T4-15
<u>Details:</u>	
To other agencies and Congressional committees	
From other agencies (military personnel)	
To public organizations and foreign governments	
Promotions	
Retirements	
Recruitment and Appointments (including applications) -----	T4-5
Presidential appointments	
Resignations and terminations	
Matters affecting employment	
Standards of conduct -----	T4-12
Personnel security and loyalty -----	T4-10
Military status	

Employee relations

Fair employment policy (minority staffing) - - - - - T4-19

Training and performance

Performance ratings - - - - - T4-16

Training and orientation - - - - - T4-13

Executive development

Guest lecture program

Film showing, briefings, demonstrations, etc. - - - - - T4-11

Awards and Commendations - - - - - T4-14

Time and leave - general - - - - - T4-9

For special occasions

Hours of duty

Overtime and holidays

Travel and transportation - - - - - T4-4

Reports on trips - - - - - T1-8

Health and safety

Health programs - general (including physical fitness) ---- T4-6

Group health and hospitalization

Safety

Financial affairs

Credit union

Income taxes

Unemployment compensation

Life insurance

Savings bonds - - - - - T3

Parking program

Participation in charitable, civic, and national affairs

Fund-raising campaigns ----- T4-8

Greetings, farewells, etc. ----- T4-2

Recreation

<u>Property, Services, and Facilities</u> -----	T5
Security and protection building and property -----	T5
Property accounting -----	T5
<u>Buildings and space</u> -----	T5-1
Maintenance and equipment -----	T5
Air-conditioning -----	T5
<u>Equipment, supplies, furniture and furnishings</u> -----	T5-3
Printing and duplication equipment -----	T5
Business machines -----	T5
<u>Facilities and services - general</u> -----	T5-4
Telecommunications -----	T5
Transportation -----	
Motor vehicles -----	T5
Cafeteria -----	T5
<u>Procurement</u> -----	T5
Contracts, contracting, and contractors -----	T5-2

Communication and documentation ----- T6

Communication, as used here, relates to the transmission of information for administrative purposes and for public use. It does not include procurement and management of communications facilities, telephones, etc. These are in class. T7.

Documentation, as used here, means the visible evidence of the communication of ideas in the form of documents, books, recordings, tapes, etc., and their management and use. Included are the record management program and library services; the protection of documents from improper use; serial sets of administrative issuances.

<u>Mail and Records Management</u> -----	T6-1
Procedure for particular documents -----	T6-1/1
<u>Information programs</u> -----	T6-2
(OTP publications)	
<u>The Library</u> -----	T6-3
Acquisitions -----	T6-3/1
 <u>Administrative Issuances</u> -----	 T6-4
Weekly Activities Reports -----	T6-4/1
Communications calendar and weekly calendar -----	T6-4/2
Communications weekly reports -----	T6-4/3
Communications highlights -----	T6-4/4
 Documentary security -----	 T6-5

TELECOMMUNICATIONS IN GENERAL ----- T7

Telecommunications in general; development of telecommunication media; promotion, regulation, and protection of telecommunication systems and facilities.

Telecommunications in general (Broadband) -----	T7-1
Facilities -----	T7-16
Fees & Charges -----	T7-3
Conferences, meetings, conventions, etc. -----	T7-14
International conferences, see K1	
Common Carriers -----	T7-20
<i>Should be here -> (See last page for 77-4 etc "Satellite systems")</i>	
Research, Development and promotion -----	T7-5
Research Projects -----	T7-5/2
Rand Projects -----	T7-5/2.1
MIT Proposal -----	T7-5/2.2
Training Programs & related facilities -----	T7-5/1
Mobile Communications -----	T7-19
<u>Television (includes programming general) *</u> -----	T7-11
Reruns -----	T7-11/3
Public reaction -----	T7-11/3.1
Cabinet Committee on Cable Television -----	T7-11/2
Wired City Project -----	T7-10
Public Television (programming) -----	T7-21
Public reaction -----	(T7-21/1

Cultural Programs -- See R7

Radio (includes programming & IRAC)-----	T7-12
Amateur Operations-----	T7-12/1
Public Opinion re radio (all phases)-----	T7-12/1.1
National Communications System-----	T7-13
Computer & Data Communications-----	T7-15
Broadcasting & Broadcasters (General)-----	T7-8
Emergency Broadcasting-----	T7-8/2
Public Broadcasting (CPB)-----	T7-8/1
Public Opinion-----	T7-8/1.1
Fairness Doctrine-----	T7-8/3
Regulation, Allocation, and Licensing-----	T7-6
Advertising (Commercials)-----	T7-6/1
Spectrum & Frequencies-----	T7-6/2
Prime Time-----	T7-6/3
Federal Communications Commission-----	T7-7
Administrative Procedure and Judicial Review-----	T7-21
Violations and law enforcement-----	T7-9
Wiretapping	
Telephone & Telegraph-----	T7-17
<i>(Series 11,000)</i>	
"911" Emergency No.-----	T7-17/1

Safety:

Aviation, Navigation, etc. ----- T7-18

Communications satellite system ----- T7-4
(incl broadcast satellite)

Maritime satellite system (Gapsat) -- T7-4/1

Aerosat see P1

Intelsat see K1-5

TENTATIVE OUTLINE OF HISTORY OF NIXON
ADMINISTRATION'S HANDLING OF COMMUNICATIONS ISSUES
JANUARY 1969 TO SEPTEMBER 1970

I. Johnson Task Force on Communications Policy

- A. January to February 1969: initial reviewing of the Task Force Report -- assigned to Ellsworth's staff -- coordinated with DuBridge staff.
- B. February to May 1969: meetings with Members of Congress, their staffs and committee staffs; Bureau of Budget staff; industry representatives; and former members of the Task Force on the Report -- whether it should be released and, if so, whether accompanied with legislative recommendations.
- C. April to May 1969: Congressional pressures for Report's release.
 - 1. The press commented on the reluctance of the White House to release the Report and probability of it never being made public (Washington Post -- 4/6/69).
 - 2. Van Deerlin and MacDonald pressures -- MacDonald's telegram to the President.
- D. May 20, 1969: Release of Report
 - 1. The press generally pictured the release as a response to repeated and insistent congressional requests and played up the fact that no Administration blessing or endorsement was attached to it (Washington Post -- 5/21/69).

II. Domestic Satellite Policy (internal materials still being put together)

- A. July 22, 1969: Intervention by the White House in a memorandum to the FCC notifying it of the White House's intention to make recommendations on domestic satellite policy.

1. The press viewed this action as a "dramatic shift" in regulatory philosophy (Business Week -- 7/26/69) and evidence of the Administration's intention to directly influence regulatory policy -- possible encroachment on the traditional independence of the regulatory commissions.
- B. August 1969: Establishment of the White House Working Group and its deliberations and resolution of the issues.
- C. January 23, 1970: White House Recommendations: the "open skies".
 1. Press reaction on the recommendations was mixed -- some hailed them as another dramatic shift by the Administration, one away from the traditional regulated monopoly approach (Evening Star -- 1/26/70) -- other saw them as "more appealing on the surface than in practice" (Jack Gould in New York Times -- 2/1/70); or as creating an unnecessary confusion which could have been avoided by having COMSAT play the major role (Denver Post: date missing).

III. The Establishment of the Office of Telecommunications Policy

- A. Past U.S. history in Federal Telecommunications Management and Policymaking
- B. Rumblings During the 1960's
 1. December 1968: Bureau of Budget study of federal communications organization.
 2. December 7, 1968: Johnson Task Force Report.
 3. January 13, 1969: Representative Dingell's bill to reorganize the FCC.

C. Developments During the Nixon Administration

1. February and June 1969: Secretary Stans' proposals to the President recommending delegation of the responsibility for policy formulation and management of telecommunications to the Department of Commerce.
2. July 14, 1969: GAO Report on establishment of a unified national communications system

D. Reorganization Plan Sent to Congress:
February 1970

1. Press reaction was very guarded -- some welcomed the proposal to create an OTP (New York Times -- 3/14/70); but most commentators, viewing the OTP proposal to be a sharp break with past executive policy toward the regulatory agencies (Wall Street Journal -- July 21, 1970), reserved comment until they could observe OTP in action (Broadcasting, Variety, Television/Radio Age).
2. March 9 and 10, 1970: Congressional hearings on the Reorganization Plan.
3. April 4, 1970: Reorganization Plan becomes effective.

E. Nomination of CTW as Director of OTP: June 29,
1970

1. Dr. Niskanen's Demise
 - a. labelled as "unsuitable for it" by Broadcasting magazine -- 5/4/70.
2. July 16, 1970: Congressional hearings on CTW's nomination
 - a. Senator Pastore's statement on future communications policy.
3. July 24, 1970: Confirmation of CTW

4. September 4, 1970: Executive Order 11156 signed
5. September 22, 1970: CTW takes Oath of Office

IV. INTELSAT

The press clippings in the Research Facility only go back as far as September 1970. The above outline was prepared from clippings saved from the early days by Eva. Though the collection is pretty thorough as far as the above issues are concerned, gaps in coverage exist in regard to INTELSAT. The gaps can probably be filled from the Library of Congress' Congressional Research Service clipping files.

The internal materials are still being put together.

OUTLINE ON DOMESTIC SATELLITES

A. Background

1. June 1967: Discussion of studies of domestic satellite communications for the U.S. prepared by Director of DTM, EOP.
2. December 1968: Rostow report's conclusions re: domestic satellites -- (see 2-13-70 memo from Dr. Lyons re: similarities and dissimilarities between Rostow report and White House report on domestic satellites).
3. February 29, 1969: FCC order requesting comments on establishment of domestic non-common carrier communication satellite facilities by non-government entities.

B. White House Participation on Domsat Deliberations

1. July 1, 1969: Paper on Domsat policy to be used for a conference between Executive branch people and the FCC; a discussion of alternatives and description of where Administration would like to come out.
2. July 9, 1969: Meeting between FCC, DTM, and Agency representatives on Domsat policy paper.
3. July 22, 1969: CTW memo to Chairman Rosel Hyde informing him the Administration intends to conduct a 60-day review of Domsat policy -- Hyde's response in letter to CTW of July 24 in which he indicates his agreement on importance of establishment of White House working group.

(a) Press Response: The press viewed this action as a "dramatic shift" in regulatory philosophy (Business Week 7-26-69) and evidence of the Administration's intention to directly influence regulatory policy -- possible encroachment on traditional independence of the regulatory commissions.

4. August 5, 1969: Memo for EOP and Agency chairmen advising that a small working group on Domsat policy is being established and asking for representatives.

D. The Deliberations of the Working Group

1. August 15, 1969 to January 23, 1970: Working Group deliberations; letters, meetings, etc... with industry and other interested officials.

D. Announcement of White House Policy

1. January 22, 1970: Memo for John Ehrlichman from Peter Flanigan recommending approval of his sending the memo to John Burch.

2. White House Press Conference with CTW and Flanigan announcing the White House's Domsat policy recommendations.

3. Press Response: mixed -- some hailed the recommendations as another dramatic shift by the Administration, one away from the traditional regulated monopoly approach (Evening Star 1-26-70) others saw the recommendations as "more appealing on the surface than in practice" (Jack Gould in New York Times 2-1-70); or as creating an unnecessary confusion which could have been avoided by having COMSAT play the major role (Denver Post: date missing).

E. Later FCC Action

1. March 24, 1970: FCC press conference at which Chairman Burch invited all comers technically and financially qualified to apply for construction permits for domestic satellite communications systems.

2. March 28, 1972: Memo to CTW from M McCrudden on strategy for a meeting with FCC on Domsat.

3. April 19, 1972: Comments of COMSAT on FCC's proposed second report and order on Domsats.

4. April 21, 1972: Comments of OTP on proposed second report and order of FCC on Domsats.

5. June 16, 1972: Second report and order of the FCC in Docket No. 16495 which would permit all qualified applicants to provide communication satellite service adopted.

DOMESTIC SATELLITE CHRONOLOGY: JUNE 1967 TO JUNE 1972

June 1967 - Discussion of Studies of Domestic Satellite Communications for the U.S. (prepared by Director of Telecommunications Management, Exec. Office of the President).

7/11/68 - Domestic Satellite paper from Robert Lowe

1/31/69 - Letter from Abbott Washburn to Professor Martin Anderson, Spec. Assistant to the President, re domestic satellite project; attaching copy of 12/28/68 letter to Henry Loomis and summary of Report on Telecommunications.

2/19/69 Letter to Washburn from Martin Anderson thanking him and advising he had sent a copy to Robert Ellsworth, who is working in that area.

✓ 2/29/69 - Order of the Federal Communications Commission, Docket No. 16495, in the matter of establishment of domestic non-common carrier communication-satellite facilities by non-governmental entities. (released 3/3/69)

3/5/69 - Paper by Walter Hinchman on Regional Satellites.

3/7/69 - Paper by Don Gessaman on Regional Satellites.
attaching copy of Hinchman's paper and a copy of a 3/10/67
paper by OTM entitled "A Single Global System for Commercial
Satellite Communications."

3/6/69 - Memo from Dr. Lyons advising that the FCC Commissioners assured
the Communications Subcommittee of the Senate Cmte. on Commerce
that they are "ready to go ahead" with the domestic satellite issue.

3/18/69 Memo to Mr. Shapley/Gen. Smart, NASA, from Edward J. Roth --
Domestic distribution satellite applications.

3/20/69 - Digests of industry proposals - prepared by Dr. Lyons.
3/25/69

4/2/69 - Memo from Dr. Lyons giving a summary of the major proposals before
FCC for the domestic satellite.

4/8/69 - Memo from Dr. Lyons - Domestic satellite - a legal consideration.

4/9/69 - Your notes concerning domestic satellites

4/10/69 - Note from Walter Hinchman attaching copy of paper for presentation
at IEEE International Conference on June 10, 12, 1969 -- which he
feels is the type of approach to be taken in addressing some of the
problems.

4/14/69 - Random thoughts on domestic satellites from Dr. Lyons.

4/29/69 - Revised domestic satellite paper - Don Gessaman.

5/6/69 - Memo for the Record re authority in connection with domestic
satellites.

5/7/69 - Note from Bob Button attaching a precis of recent filings in FCC domestic satellite proceedings.

5/20/69 - Letter from John Hult, The Rand Corporation, enclosing his paper on "The Promise of UHF Satellites for mobile, broadcast, and low-cost services and related new communications allocations, operations and policies. (P-4071, May 1969)

5/13/69 - Memo for General O'Connell asking for an interpretation of the authority the President has in connection with a domestic satellite system; also a summary of the "30 circuits" case to include issues as defined by FCC, ruling, and the provision for DTM certification that procurement of the circuits from Comsat is in the national interest.

7/1/69 -
7/1/69

Memo for Mr. Flanigan attaching Memo re/^{proposed} Administration position on the FCC's proposed Order re establishment and operation of communications satellite systems for domestic ~~systems~~ services, and a proposed memorandum for Chairman Rosel Hyde of FCC ~~stating~~ for Mr. Flanigan's signature stating that he is asking a small group from appropriate agencies to examine Federal policies relating to ~~the communications~~ applications of communications satellite technology.

7/3/69 - Memo for Jon Rose attaching

7/1/69 - Paper on Domestic Satellite Policy to be used for a conference between executive branch people and the FCC, a discussion of alternatives and description of where we would like to come out.

7/8/69 - Redraft of Domestic Communications Satellite Demonstration Program

7/8/69 - Memo for Dr. Willis Shapley, NASA, attaching a rough draft of a proposed working paper to be discussed at a meeting on Thursday 7/10 and requesting his comments as soon as possible to be sure the role described for NASA is not totally out of line.

7/9/69 - Notes to the following people attaching copies of the Domestic Satellite Policy Working paper for a meeting on July 10:

Chairman Rosel Hyde, FCC

General James O'Connell

Mr. Don Baker

Dr. Willis Shapley

Dr. Tom Moore

Mr. William Morrill

Mr. Richard Gabel

Mr. Walter Hinchman

Information copies:

Mr. Flanigan

Mr. Hofgren

Mr. Trent

Mr. Rose

Dr. Drew

7/10/69 - Meeting of the Domestic Satellite Policy Working Group.

7/10/69 - Review and analysis of major issues surfaced and discussed at the Domsat meeting.

7/14/69 - Memo from Jon Rose attaching paper from Justice Dept. re the legal position in connection with the FCC's Order on domestic satellite system and whether we could stay that order until the executive branch can formulate its views and present them to the Commission.

7/22/69 - Note to Chairman Hyde attaching draft memo to him and requesting his comments on 7/22 memo.

7/22/69 - Memo sent to Chairman Hyde *(see below)*

7/23/69 - Memo to Ron Ziegler attaching a copy of the 7/22 memo to Chairman Hyde informing him the Administration intends to conduct a 60day review of the domestic satellite policy.
"The important points to note are (1) This is not a criticism of the FCC or any tentative FCC conclusion, but is rather simply in response to the Administration's general responsibility to contribute to a sound approach to this important policy question; (2) the Administration will in no way be concerned with which companies are allowed to enter this area or what specific authorizations they might receive, but rather with general policy and the institutional and economic structure of the industry; (3) the FCC has agreed to cooperate with us; (4) Industry will be consulted as a matter of course."

7/24/69 - Letter to Mr. Whitehead *Mr. Chairman Ziegler* acknowledging memo of 7/22/69 and agreement on the importance of the establishment of a small working group to assist the Administration in reviewing the domestic satellite area and formulating Administration suggestions or comments as may be appropriate.

7/24/69 - Article in Variety -- President plans to appoint of group of government officials to study question of a domestic communications satellite system and report back with recommendations within 60 days; group to be headed by Dr. Clay Whitehead.

7/26/69 - Article from Business Week.

7/28/69 - Article from Telecommunications Reports.

7/29/69 - Article from the Evening Star.

7/30/69 - Article from the Washington Post.

8/2/69 - Article in Business Week re domestic satellite; FCC had been on the verge of giving Comsat the go-ahead for a demonstration project, but the White House slapped a 60-day hold on FCC -- to give Administration policymakers time to evaluate and make recommendations.

8/4/69 - Article in Broadcasting.

8/5/69 - Memo for DuBridge, Dr. McCracken, Robert Mayo, Gen. James O'Connor, Chairman Rosel Hyde, Richard McLaren and Dr. Thomas Paine advising that a small working group is being established to develop guidelines for the use of domestic communications by commercial organizations and the first meeting will be held 8/15/69 at 2 p.m.-- asking who will represent each office (copies to Dr. Myron Tribus, Deputy Postmaster General E.T. Klassen, Paul Cherington, Flanigan, Hinchman, Gabel, Hofgren, Trent, Kriegsman)

8/7/69 - Memo from Richard Gabel attaching list of list of parties who filed with the FCC in the domestic investigation, and a suggested list of individuals who could contribute diverse and imaginative viewpoints.

8/15/69 - First meeting held. Those to represent their agencies:

OST	Dr. Russell Drew
CEA	Ed Mitchell
BOB	Don Crabill
DTM	Col. Ward T. Ollson
FCC	Chairman Rosel Hyde
	Bernard Strassburg
Justice	Richard McLaren
	Walker Comegys
NASA	Dr. Willis Shapley
	Dr. Walter Radius
P. O.	Robert Scherr
Transportation	Richard L. Beam
White House	William Kriegsman
	Richard Gabel
	Walter Hinchman
	Clay T. Whitehead, chairing the meeting

List of those who are participating in the Working Group, their affiliation, addresses, and phone numbers.

8/18/69 - Article in Broadcasting Magazine.

8/19/69 - Letters to industry requesting their views on the domestic satellite issues that are being considered by the White House working group.

8/19/69 - Memo for Ron Ziegler attaching copy of the letter to the organization requesting their comments.

List of industry letters replying to our 8/19/69 letter.

Summary of comments to C. T. Whitehead in regard to Domestic Satellite Communications for (1) common carriers, (2) suppliers, (3) potential users and (4) other interested parties.

9/12/69 - Memo from Walt Hinchman re domestic satellite issues.

9/18/69 - Membership of the Economic and Technical Committees revised.

9/23/69 - Memo for Mr. Flanigan attaching discussion of alternative policies for domestic satellite issues, which has been tabled pending the work of the Economic and Technical subcommittees and the agenda of the last meeting and agreed-upon outlines of the charters of the two subcommittees.

10/16/69 - Preliminary Draft of the Report of the Technical Cmte. of the Domestic Satellite Working Group.

10/23/69 - Final draft of above.

10/24/69 - Memo to Economic Cmte. members attaching draft of Economic Cmte. and requesting comments.

11/10/69 - Article from Broadcasting Magazine.

11/11/69 - Letter from McGeorge Bundy, Ford Foundation, re domestic satellite issues.

11/17/69 - Article in Electronic News

11/25/69 - Memo to Governor Scranton from Abbott Washburn attaching CTW draft memo dated 11/21 to FCC on domestic satellites.

12/5/69 - O.K. from Gov. Scranton.

11/69 - Report of the Economic Cmte. on Domestic Satellites

12/5/69 - Memo from CTW to the Domestic Satellite Working Group Members attaching a summary of the reports of the Economic and Technical Committees and requesting any substantial comments as soon as possible.

12/10/69 - Draft memo for FCC.

12/16/69 - Redraft

12/18/69 - Draft memo for Chairman Burch re domestic satellite policy. (copies sent to Bill Morril, Robert Mayo, Attorney General, Postmaster General, and Don Baker.)

12/18/69 - Memo to Peter Flanigan, Dr. DuBridge, Paul McCracken, and General George Lincoln re domestic satellite issues/attaching a summary of Economic and Technical Committee Reports of the Domestic Satellite Working Group, and a proposed draft of memo to Chairman Burch.

12/20/69 - Redraft of Burch memo sent to all of the above.

Comments received.

1/13/70 Article in The Evening Star stating the White House is reportedly ready to recommend that the FCC permit virtually wide open competition for construction and operation of one or more domestic satellite systems.

1/21/70 Note to Ken Cole attaching copy of a memo for Ehrlichman from Flanigan attaching the memorandum from Flanigan to Burch re the Administration policy on domestic satellite communications.

1/22/70 Memo for John Ehrlichman from Peter Flanigan recommending approval of his sending the memo to Dean Burch.

1/23/70 Memo for Chairman Dean Burch from Peter Flanigan setting out the Administration position on domestic satellites.

✓ 1/23/70 - White House Press Release announcing the Administration's recommendations, copy of Memo to Chairman Burch from Peter Flanigan.

— 1/23/70 Press Conference of Peter Flanigan and Clay T. Whitehead.

— 1/23/70 Letters attaching a copy of the memorandum to Chairman Burch and White House Press release sent to:

Senator Norris Cotton

Chairman Warren G. Magnuson, Senate Commerce Cmte.

Senator John O. Pastore, Subcmte. on Communications, Sen. Commerce Committee

Senator Hugh Scott, Minority Leader, U. S. Senate

Chairman Harley Staggers, Chairman, Interstate and Foreign Commerce Cmte., House of Representatives

Chairman Torbert H. Macdonald, Chairman, Commerce and Power Subcmte., House Interstate and Foreign Commerce Cmte.

Cong. William Springer, Interstate and Foreign Commerce Cmte., House of Representatives

Cong. Joel T. Broyhill, Commerce and Power Subcmte., House Interstate and Foreign Commerce Committee

— 1/23/70 Letters thanking industry members for their assistance during the review of the domestic satellite policy, and attaching copies of the memorandum to the Chairman of the FCC containing the Administration's recommendations.

— 1/23/70 Memos to the members of the White House Working Group on Domestic Satellite Policy attaching a copy of the memo to Chairman Burch and thanking them for their assistance in the review of this matter.

— 1/23/70 Reporters called.

— 1/23/70 List of persons to whom copies were sent or picked up.

— 1/23/70 Note to Rosel Hyde attaching a copy.

2/1/70 Article from the New York Times "Who'll Share That Pie in the Sky?"

2/6/70 Article from the Wall Street Journal "Side Effects of Satellites."

— 2/13/70 Memo from Dr. Lyons re similarities and dissimilarities between the Rostow Report and Memo to Burch on domestic satellites.

2/23/70 Letter to the President from Congressman Howard Pollock of Alaska endorsing the Administration position on domestic satellites. 3/2/70 Reply from William Timmons.

3/1/70 Article in the New York Times -- letter to the Editor from Alan Novak re Communication Policy and White House Memo to Dean Burch.

3/16/70 Article from Telecommunications Report -- "Whitehead 'Clarifies' White House Domestic Satellite Policy Statement in Address to EIA meeting on 3/10/70."

3/23/70 Memo to Dr. DuBridge and Dr. McCracken stating we have had many inquiries regarding the backup analyses of economic and technical matters re domestic satellite policy statement which were done by Tom Moore and Russ Drew. Possibly worthwhile to polish them up and release them as analyses growing out of the policy review deliberations.

3/24/70 FCC press conference at which Chairman Burch invited all comers technically and financially qualified to apply for construction permits for domestic satellite communications systems.

4/6/70 Memos to Dr. Thomas Moore and Dr. Russell Drew stating that Mr. Whitehead has had second thoughts about publishing the reports and now that the FCC rule-making is in prospect, would like to have the opportunity to review these reports one final time for political problems before they are released.

- 3/1/71 Letter from Lucius Battle, Comsat, advising they had filed an application for a satellite system.
- 3/11/71 Letter from Howard Hawkins, RCA, advising they have filed their application to FCC for a communications satellite system.
- ✓ 10/28/71 Letter to Chairman Burch enclosing a Summary of OTP Findings and Policy Recommendations on Domestic Satellite Communications.
- 3/28/72 - Memo from Michael McCrudden re strategy for a meeting with the FCC on DOMSAT.
- 4/19/72 Comments of Comsat on the proposed Second Report and Order before FCC on establishment of domestic communication - satellite facilities by non-governmental entities, Docket No. 16495.
- ✓ 4/21/72 Comments of the Office of Telecommunications Policy in Docket 16495.
- ✓ 6/16/72 - Second Report and Order of the FCC in Docket 16495 which would permit all qualified applicants to provide communication satellite service adopted.

OUTLINE ON THE ROSTOW REPORT

A. The Report's Handling During the Transition

(1) December 4, 1968: Memorandum from Charles Zwick, Director of the Bureau of the Budget, to Under Secretary of State E. Rostow, re: the Rostow Report indicating he has serious questions as to the relevance and substance of the chapters on "Domestic Common Carriers" and "Future Opportunities for Television" -- felt the report will be less effective with these chapters left in.

(2) December 7, 1968: Final Report completed by Task Force and delivered to the White House with the two chapters intact.

(3) December 10, 1968: Memorandum from DeVier Pierson Special Counsel to the President, to Charles Zwick enclosing the Report and relaying President Johnson's request that BOB study the Report for possible action, and determine the best means of providing the Report's findings to President-Elect Nixon.

(4) BOB summarized the Report in a transition paper and made it available for possible use by Frank Lincoln, the President-Elect's transition representative -- Lincoln failed to pick up this particular transition paper and it eventually landed on Arthur Burns' desk -- Dr. Burns requested Dr. DuBridge and OST to review the Report for possible legislative proposals.

(a) OST and Ellsworth's office later agreed (Ellsworth memorandum to the President, February 2, 1969) that Ellsworth's office would examine the Report, coordinating it with OST.

B. Setting up the Review Process

(1) January 30, 1969: Memorandum from Dale Grubb to John Erlichman concerning the existence of the Report and the offer of Dr. Russell Drew, a former member of the Task Force, to brief anyone in the Administration on the Report.

(2) February 4, 1969: Memorandum of Ellsworth to the President indicating his office has reviewed the Report and is determining what Administration policy should be as to its release.

(3) February 7, 1969: Ellsworth memo to DuBridge, Kissinger, Mayo and McCracken setting up a Working Group to evaluate the Report, as well as the BOB Report on Federal Organization for Communications, and to determine what, if any, legislative proposals should be made in this area.

C. To Release, Or Not to Release

(1) February to May 1969: Meetings with members of Congress, their staffs, and Committee staffs, BOB staff, industry, industry association, labor union and technical groups on the Report.

(2) February 6, 1969: Memorandum from OTM Director General O'Connell to Ellsworth recommending Administration conduct a fresh review of issues examined by the Report and stoutly resist pressures by some of the Task Force members to release the Report.

(3) Meeting with Bill Duke and Nick Zapple - CTW received draft letter of Senator Pastore to President asking when the Report will be released.

(4) February 18, 1969: John Ryan, ITT, letter to CTW expressing his company's concern over the "disposition" of the Report because ITT was not involved or invited to comment at all on the final conclusions of the Report.

(5) February 18, 1969: Alan Novak's comments to the Federal Communications Bar Association to effect that there was little disagreement among the Task Force members on the contents of the Report; and that some newsmen were taken down the "primrose path" by those who disagreed with the work of the Task Force and wanted to emphasize any disagreements.

(6) February 25, 1969: Robert Button, COMSAT, letter to A. Washburn stating his feelings that the Report should be released -- perhaps through Brookings -- without any Administration comment.

(7) Last week of February 1969: Herb Klein's comments to Sigma Delta Chi that Administration had no plans to release the Report -- later (April 4, 1969) memo from Ellsworth to Klein indicating current Administration thinking is that Report should be released.

(8) March 27, 1969: Memorandum from Ben Oliver, Vice President of AT&T, to General O'Connell, OTM, "Why It Would Be Inadvisable for the Administration To Release The Report At This Time" -- five reasons listed.

(9) April 6, 1969: Washington Post report of Congressman Van Deerlin -- speech in New Orleans called for release of the Report:

... failure to do so would raise questions about what special interests are still being protected at the highest echelons of the government and protected about what....

Post commented that the Report "probably will never be made public, officially".

(10) Third week of April: Congressman MacDonald claimed in speech to Mid-American and Texas CATV association that he sent a telegram to the President asking that the Report be released --

(a) Mr. Hopkins' office in White House (April 29, 1969) found no telegram or letter to the President from MacDonald.

(11) May 21, 1969: A. Washburn message to CTW that Congressman Dingell plans to release the Report himself sometime around the second week of June 1969.

(12) May 16, 1969: Flanigan memorandum to the President recommending public release of the Report.

D. Release of the Report

(1) The press generally pictured the release as a response to repeated and insistent congressional requests and played up the fact that no Administration blessing or endorsement was attached to it (Washington Post - May 21, 1969).

December 1968 to May 20, 1969

CHRONOLOGY

December 10, 1968: Memo to Charles Zwick, Director, BOB from DeVier Pierson, Special Counsel to the President, transmitting the final report of the Task Force on Communications Policy (which was delivered to the White House for submission to the President on Saturday, December 7, 1968.) The President requested the report be transmitted to BOB for certain study and recommendations.

December 13, 1968: Memo to Charles Zwick from DeVier Pierson attaching a dissenting statement by General O'Connell.

December 18, 1968: Statement of summary comments by Joseph Bartlett, Under Secretary of Commerce.

(Coming just before a change in Administration, neither the outgoing nor incoming Administration acted to approve or disapprove the Report.)

January 1, 1969: Representative John D. Dingell (D-Mich.) Chairman of the Subcommittee on Regulatory and Enforcement Agencies, House Select Committee on Small business, introduced H.R. 3057, 8 and 9 to reorganize or abolish the FCC -- a la FCC Commissioner Bartley; with responsibility split among the Departments of Commerce and Transportation, a new Federal Broadcasting Commission, a Telecommunications Common Carrier Commission, and a Telecommunications Resource Authority.

January 21, 1969: Inauguration of President Nixon -- CTW started work at the White House.

January 23, 1969: Meeting with Bill Morrill and Don Gessaman (Budget Bureau) re Rostow Report.

January 27, 1969: Meeting with DeVier Pierson, Robert Ellsworth & Dan Hofgren,

January 28, 1969: Meeting with Bill Morrill & Dick Stubbing.

January 30, 1969: Memo to Ehrlichman from Dale Grubb stating Dr. Russell Drew has offered to brief Ehrlichman or anyone he might desire on the decisions of the Task Force which had been in existence for the past year.

January 30, 1969: Intelsat Delegation -- State Department.

January 30, 1969: Memo from CTW to Martin Anderson advising Bob Ellsworth wanted him to know we are working on the telecommunications area, both with respect to the Rostow report and the upcoming Intelsat negotiations with Andy Rouse of the Budget Bureau.

February 1, 1969: Memo for Lee DuBridge, Science Advisor to the President suggesting he obtain a copy of the Rostow Report from Martin Anderson -- desirable to establish a small review committee to assess the report and prepare

February 3, 1969: Memo for Staff Secretary from Lee DuBridge -- has been informed Robert Ellsworth's office also examining the telecommunications papers. The two staffs will work together on the matter.

February 3, 1969: Memo for the President from Maurice Stans, Secretary of Commerce, recommending delegation of the responsibility for policy formulation and management of telecommunications to the Department of Commerce.

February 3, 1969: Phone conversation with William Duke in Senator Javits' office setting up a meeting for February 6.

February 4, 1969: Meeting with Lee Johnson (Rand) re release of contractor report; mentioned that American Society of International Law has established a telecommunications panel headed by Abe Chayez of the Harvard Law School and that they were interested in receiving the report and/or staff papers for an upcoming conference.

February 4, 1969: Memo to President from Robert Ellsworth advising that this office has reviewed the Rostow Report and the companion Budget Bureau study of Federal Communications reorganization -- and is discussing the reports and what the policy should be on their release and will recommend shortly, along with possible legislative proposals. (Have agreed with Martin Anderson and Lee DuBridge that our office will handle this report with appropriate coordination.)

February 5, 1969: Meeting with Dr. Russell Drew.

February 6, 1969: Memo to Mr. Flemming from Robert Ellsworth -- sending resume of General George Edward Pickett for Director of Telecommunications Management.

February 6, 1969: Memorandum from Mr. Ellsworth/Mr. Whitehead from Dan Hofgren advising Henry Loomis asked Abbott Washburn to make a review of the Rostow Commission and BOB report on Telecommunications and suggests meeting with him; Gen. Lincoln has invited him to be the replacement for General O'Connell; also suggests he be Deputy to Ambassador Marks for the Intelsat conference.

February 6, 1969: Draft memorandum to Secretary Stans for President's signature (prepared by Dr. Drew) advising the action proposed in his memo of February 3 would be premature. Call to Dr. Drew advising the memo is O.K. with a couple of changes; suggests memo to President say we concur in his response.

February 6, 1969: Memo for Mr. Ellsworth from J.D. O'Connell recommending no action be taken with regard to the Task Force report until the Administration has had ample opportunity to consider the major problems -- and attaching a draft press release re telecommunications for release by the President to defuse any pressures that might be brought to release the report.

February 6, 1969: Meeting with Bill Timmons, Charlie McWhorter, Ed Crosland, and Ken Belieu.

February 6, 1969: Meeting with William Duke, Executive Assistant to Senator Jacob Javits.

Meeting with Nick Zapple, chief staff man on Communications Subcommittee, Senate Commerce Committee (at the meeting received draft letter to President from Senator Pastore asking when the Rostow Report will be released or findings thereon).

February 7, 1969: Meeting with Dr. Lee DuBridge

February 7, 1969: Notes re tracking down where the "Rostow Report" is.

February 7, 1969: Memo for the President from Dr. DuBridge attaching draft reply for President's signature to Secretary Stans advising they are deferring action on his recommendation of February 3 until there has been a broad assessment on the Task Force report.

February 7, 1969: Meeting with Alan Novak to discuss Rostow Report.

February 7, 1969: Memo from Ellsworth to Lee DuBridge, Henry Kissinger, Robert Mayo, and Paul McCracken re a review of the Rostow Report on Telecommunications Policy (which was submitted to President Johnson and not subsequently released by his

Administration) to recommend to the President what our disposition of the Report should be and what legislative proposals should be advanced in the telecommunications field. Also will consider the Budget Bureau report on Federal Organization for Communications. Meeting scheduled for February 12, 1969 -- requesting them to designate a representative to meet with Mr. Whitehead

February 7, 1969: Memo for the President from Dr. Lee DuBridge attaching draft reply for the President's signature to Secretary Stans advising that -- they are deferring action on his recommendation of February 3 until there has been a broad assessment of the Task Force report.

February 7, 1969: Meeting with Alan Novak to discuss Rostow report.

February 17, 1969: Meeting with John Ryan, Deputy Director, ITT

February 17, 1969: Meeting with Abbott Washburn and Wilson Dizard.

February 19, 1969: Meeting with Frank Loy.

February 19, 1969: Meeting with General O'Connell and Abbott Washburn

February 20, 1969: Meeting with Mr. Ellsworth and DeVier Pierson (Petrochemical Industries).

February 20, 1969: Mr. Whitehead talked with Chester Wiggin (Administrative Assistant to Senator Cotton) Wiggin suggests they are disorganized and will be back in touch re telecommunications and their Subcommittee hearings at a later date.

February 20, 1969: Memo to Martin Anderson from Tom Cole relating Alan Novak's statements at the meeting of the Communications Committee of the Lawyers Association on February 18,

February 21, 1969: Meeting of the Intelsat Executive Committee.

February 22, 1969: Meeting with heads of Delegation - Intelsat Conference

February 24, 1969: Intelsat meeting -- Opening Session of the Intelsat Conference.

February 24, 1969: Exchange of letters between Senator Ted Stevens, Rosel Hyde, Ken Belieu re Alaskan satellite earth station question; CTW checked with FCC and finds they are basically sympathetic to the earth station rather than forced sale of the

ACS -- waiting to get a unified position from the state (i.e., Governor, the two Senators, and the Representative.)

February 24, 1969: Exchange of correspondence between Senator Ted Stevens, Rosel Hyde, Ken Belieu and Tom Whitehead re construction of an Alaskan satellite earth station

February 25, 1969: Meeting with Rosel Hyde

February 25, 1969: Letter to Abbott Washburn from Bob Button suggesting the Rostow Report should be published without comment;

February 25, 1969: Meeting with Bill Morrill and Don Gessaman

February 26, 1969: Intelsat Reception

February 27, 1969: Meeting with Paul Laskin of the 20th Century Fund re a background paper on Intelsat.

February 27, 1969: Trip arranged for the Heads of the Intelsat Delegations to Cape Kennedy.

March 4, 1969: Memo from Ellsworth to Klein re article in TV Digest -- current thinking is that the Rostow Report should be released (probably in some low-key manner).

March 4, 1969: Memo from Bob Ellsworth to Herb Klein re article in TV Digest; current thinking is that Rostow Report should be released, probably in some low-key way; will probably be released shortly after the close of the Intelsat Conference (March 21).

March 6, 1969: Letter from Congressman Howard Pollock to President Nixon re Alaska communications systems.

March 10, 1969: Draft reply for Ellsworth's signature sent to O'Connell by CTW for comments.

March 11, 1969: Letter to Charles McWhorter, AT&T, submitting a tentative list of industry people, Labor, Industry Associations, Institutions, and Technical Groups -- with the request for comments or additions.

March 11, 1969: Letter to Charlie McWhorter, AT&T attaching list of industry people and requesting any additions or comments.

March 13, 1969: Memo to Haldeman, Moynihan, DuBridge, Klein, Mayo from Ellsworth inviting them to attend a presentation of the Corporation for Public Broadcasting on the activities and future plans of the corporation on March 24, 1969.

March 19, 1969: Regretted the invitation of Marvin Barrett, Director, Alfred I. duPont - Columbia Survey and Awards to attend the meeting this day -- subject: New Technology and the Goals of Communications Policy.

March 24, 1969: Memo from J.D. O'Connell suggesting he will be ready shortly to discuss more substantial changes in the organization of telecommunications functions.

March 24, 1969: Memo to Mr. Whitehead from J.D. O'Connell saying after the discussion on organization of telecommunications functions within the Executive Branch of Government his approach to the problem has changed; will shortly be ready to discuss concepts to improve the organization.

March 27, 1969: "Reasons why it would be inadvisable for the Administration to release the Rostow Report at this Time" -- prepared by Ben Oliver, V.P., AT&T, at the request of J.D. O'Connell.

April 2, 1969: J.D. O'Connell transmitting comments from Ben Oliver as to the advisability or possible effects of release of the Task Force report.

March 6, 1969: Washington Post news item -- Congressman Lionel Van Deerlin (D. California) in New Orleans speech last week called on President Nixon to release the Rostow Report.

April 8 to June 11, 1969: Meeting with industry groups (AT&T, Comsat, GE, GT&E, Hughes, IBM, IT&T, RCA Globcom, Speery Rand, WU International and WU), Industry Associations, Institutions, Labor and Technical Groups.

April 14, 1969: Memo from Dr. William Lyons attaching copy of August 14, 1967 Presidential Message to the Congress on communications policy lists of Task Force staff, staff representatives, consultants, and cost estimates.

April 14, 1969: Further listing by Dr. Lyons recommendations concerning the role of the Federal Government in telecommunications.

April 15, 1969: Dr. Lyons checking about publication of the Rostow Report -- would take about 8-10 weeks; if request comes

from the White House it would be a priority item -- and could be done immediately. (April 18 note from Lyons to that effect)

April 18, 1969: Note from Lyons re the dissenting opinions of Under Secretary of Commerce Bartlett and Vice Chairman O'Connell.

April 22, 1969: NCTA Membership Bulletin quoting Congressman Torbert Macdonald from the speech to the Mid-America and Texas CATV the week before that he had telegraphed President Nixon to urge that the Presidential Telecommunications Task Force report "be made available to appropriate Congressional committees and their staff experts".

April 25, 1969: Bill Morrill stopped by to discuss telecommunications matters and reported the BOB reorganization study had been fairly widely leaked within the government. Suggested, and Mr. Whitehead concurred, that BOB send out the study to concerned government agencies with a request for their comments and a general indication that the Administration was planning to move in this area in a timely way if a sensible course of action can be identified.

April 28, 1969: Note to Mr. Flanigan attaching March 31, 1969 article from Broadcasting re Whitehead meeting with broadcasters, which he thought Mr. Flanigan should see before a meeting he would be attending at 3:30.

April 29, 1969: Checked with Mr. Hopkins' office; they have searched through the whole month of April and find no telegram to the President from Congressman Macdonald re the communications policies. Also checked for letters, etc., from the Hill and find none.

May 1, 1969: Checked with Elaine in Mr. Hopkins office - she has checked again -- found none.

May 7, 1969: Senator Curtis' office (Nebraska) called to find out whether they could have a copy of the Rostow Report. They would like to be notified when it is released.

May 12, 1969: Mr. Washburn called to say he has a little information about Congressman Dingell's plan. He is going to be holding hearings on June 7, 8, and 9 (somewhere in there). Mr. Washburn says they're told it will be in the Land Mobile Radio Select Committee on Small Business -- and that on the 10th they are winding it up and he (Dingell) would release the Rostow Report. Rumor (Bill Hickman) has it that that's the way Dingell

is talking. And after that anything the White House does would be academic because he's putting it out.

May 16, 1969: Note to Dr. DuBridge from Mr. Whitehead requesting comments on draft memo to the President from Flanigan in which it is recommended that the Rostow Report

May 20, 1969: Dr. Lyons called to say that Gessaman the Rostow Report and is on the way to GPO with it.

May 20, 1969: Report released to Representative Broyhill (North Carolina) with the statement that the Administration "in no way endorses the recommendations of the Task Force or its analysis of the issues".

OUTLINE OF PRESS COMMENTS ON ADMINISTRATION HANDLING OF
COMMUNICATIONS ISSUES: JANUARY 1969 TO SEPTEMBER 1970

Early Responses of the Trade Press

White House staff isn't permitting grass to grow in its quest for means of cleaning up what is generally regarded as that 'communications mess' in Washington. Following preliminary meeting with representative group of broadcasters, White House officials have had informal conversations with other authorities dealing with licensing and regulatory policies and composition of commission itself.

-- Broadcasting
April 4, 1969

A pattern is emerging piece by piece, of the relationship between the Administration and the broadcast industry. Individually, President Nixon is on a first-name, friendly basis with several broadcasters who have advised him before and after his election. He also has a similar relationship with several prominent newspaper publishers.

But by and large, the Administration has a detached and suspicious attitude toward the entire news media. This is not a sometime thing

The Administration is not pushing any anti-broadcast measures but it is not going out of its way to help the broadcasters. This was certainly true also of the Johnson Administration....Broadcasters might just as well face it. It doesn't appear as if they are going to get any help from the Administration on the present onslaught of FCC restrictive actions....

-- S. J. Paul, Publisher
Television/Radio Age
May 4, 1970

Johnson Task Force on Communication Policy

A California Congressman is pressing the Nixon Administration to release a presidential task force report ... the Report probably will never be made public, officially.

-- Washington Post
April 6, 1969

The White House yesterday released -- without endorsing -- a massive report.... Yesterday's release came in response to repeated congressional requests that the document be made available.... At the same time, Whitehead appeared to downplay the Report's importance...

Even without Administration blessing, the Report will have a major impact on a wide-range of communications problems. Its details have long been reported in the press and friends and foes of the Report's findings had begun using it as a lever to shape future Federal communications policy.

-- Electronics
May 26, 1969

But the release (of the Report) was in response to insistent demands from Congress and unaccompanied by any endorsement from the new Nixon Administration.

-- Broadcasting
May 26, 1969

Domestic Satellite Policy

1. Intervention

In a dramatic shift of regulatory philosophy, the White House has decided to get involved in the forthcoming decision on a domestic communications satellite system. In a surprise memorandum, it notified the FCC, which has responsibility for licensing such a system, that it plans to make a recommendation in 60 days.

-- Business Week
July 26, 1969

A solid economic payoff to the American public is long overdue from one important area of the space program....

The new delay is to give Administration policymakers time to come up with yet another set of recommendations. But the 60-day period will also give all the communications lobbyists on Capitol Hill time to rebroadcast the caveats and cautions that have stopped progress so far....

Other countries are not waiting.... It's about time for the nation that watched television live from the moon to put its technology to work on getting a message from New York to Chicago.

-- Business Week
August 2, 1969

The White House's public intervention into the FCC's consideration of domestic communications-satellite policy apparently presages a continuing effort on the part of the Nixon administration to keep a close watch on -- and to exercise influence over -- major developments in communications.

-- Broadcasting
August 4, 1969

The Nixon Administration is implementing a new policy toward regulatory agencies which threatens the traditional independence of those commissions

The White House study was to be completed in six weeks. It has, however, continued to drag on week after week and now month after month. The latest estimate is that it will be completed after the first of next year.

The manner of its release also raises some serious questions. The White House says it will not release the statement to the public. Instead it will be sent to the FCC. It is certain that the FCC would never release the contents of any document submitted to it by the White House. As a result, the public will never know what influence the White House may have had when the FCC finally releases its decision as to who should build the system.

-- Women's Wear Daily
December 26, 1969

2. White House Recommendations

If the FCC adopts the Nixon Administration's suggestions for allowing open competition in domestic satellite service, far more than just the FCC's regulatory policy in that area may be affected....

At the least, there are likely to be heated disagreements within the FCC over whether it can adopt the White House proposal without creating what one expert calls "glaring inconsistencies" in its regulatory policies,

-- Wall Street Journal
January 26, 1973

In so recommending, the president is relying on innovation and competition -- rather than government regulation of a single, monopolistic organization -- to provide the best service at the lowest possible price.

That would be vastly different from the regulated monopoly approach on which this country has come to rely more and more in such public utility areas as electricity and telephone service.

The White House has wisely chosen to abandon such an approach for the nation's first step into space communications for domestic use.

-- The Evening Star
January 26, 1970

President Nixon announced a set of policies that look essentially Friedmanesque, if not downright laissez-faire....

Initially, there are three almost certain contenders -- AT&T, COMSAT, and the broadcasting networks -- and just two of the networks decide to go with COMSAT. Both COMSAT and AT&T have vested interests, technical experience, regulatory savvy, and financial staying power. But if it boils down to them, it is unlikely that competition will replace regulation to the degree the Nixon advisers hope.

-- Business Week
January 31, 1970

The latest White House memorandum on the use of space essentially promises only one thing -- more delay -- after which it would take at least two years to get a satellite TV system operating

The White House espousal of the role of free enterprise may be more appealing on the surface than in practice; in a faint echo of the AT&T position, the Nixon

Administration doesn't promise immediate miracles and suggests that satellite policies should be adopted for three to five years and then reviewed. Such a hint of uncertainty normally has limited appeal to free-enterprise entrepreneurs who don't like to see the rules changed after they have made investments....

As the White House memorandum admits, yet doesn't admit, the utilization of public property -- the airwaves, no matter how far above earth -- does not fall within the same bounds as free enterprise in the sale of products... It would not seem amiss to suggest that communications interests who stand to garner fortunes from space communications be taxed a few pennies to be restored to the Treasury and used for other social purposes of major priority. Free enterprise is not just a synonym for unhindered industrial adventure....

-- Jack Gould
New York Times
February 1, 1970

Ironically, COMSAT has the greatest experience and expertise in commercial telecommunications service and any private firms seeking to enter the domestic satellite market would undoubtedly have to borrow know-how from COMSAT....

We would have preferred to have seen COMSAT, with its known resources and public service orientation, given a chance to determine in orderly fashion whether a domestic satellite system was feasible.

It is difficult to see at this point how the expected wild scramble among companies, aimed particularly at soliciting business from the television networks, will best serve the public interest.

-- The Denver Post
(Date Missing)

There's no doubt that competition can at times be messy, even appearing wasteful as some enterprises fail. Yet up to now no better way has been found to assure the general public of the best possible products and services at the lowest possible prices.

If competitive satellites could make that point for all regulated industries, it could be their most important message.

-- Wall Street Journal
February 6, 1970

The Establishment of the Office of Telecommunications Policy

Ever since the Nixon Administration came into office, White House aides have been pondering ways in which national telecommunications policy-making could be strengthened....

-- Broadcasting
December 29, 1969

Implicit in the Reorganization Plan that Mr. Nixon submitted to the Congress last week is a larger role for the President in the making and execution of telecommunications policy. The question is whether the plan would give the White House enough power to make the FCC subservient to the Chief Executive's wishes....

The independence of the FCC is not literally challenged by the language of reorganization, and there is probably no good reason for the Congress to shoot the plan down now. If in the future the FCC showed signs of rolling over at presidential command, that would be the time for Congress to act.

-- Broadcasting
February 16, 1970

The proposal to create an Office of Telecommunications Policy in the White House gives belated recognition to the complexities of Government-regulated broadcasting.... An Office of Telecommunications Policy can spur innovation and protect competing interests.

-- New York Times
March 14, 1970

Whatever Dr. Niskanen's personal qualifications for the job, his professional associations make him unsuitable for it.... If he isn't a captive of the military, he is at least in its debt ---- To put a Dr. Niskanen in charge of advising the President on telecommunications allocations would be like installing Mickey Mouse as the President's advisor on the distribution of cheese.

-- Broadcasting
May 4, 1970

(T)o the irritation of some Congressmen and some regulars, the Nixon Administration is boldly trying to influence regulatory policy more than any previous Administration did....

The White House is also reorganizing an office in the Executive branch into something called the Office of Telecommunications Policy, at least partly to give the FCC advice on policy matters....

The Nixon approach differs sharply from that of previous Chief Executives, who largely ignored the seven major agencies or at least kept quiet about any interest in specific regulatory policies....

-- Wall Street Journal
July 21, 1970

The White House assures one and all that no sapping of authority is intended at all, that the OTP will simply represent the President in filings with the FCC. But it is universally recognized here that those filings are bound to carry enormous weight.

-- Variety
July 22, 1970

This is not time for miracles. The outlook improves only to the extent...that the newly structured FCC and the newly endowed OTP will work in reasonable harmony toward a larger and more effective use of the available spectrum, satellites included, under our free-enterprise system.

-- Broadcasting
July 27, 1970

Although the OTP is supposed to be an advisory body, its impact could be significant.... Intentionally or not, 'administration recommendations' are almost sure to affect the FCC's work.

-- Computer World
July 29, 1970

It has always been the firm conviction of your Editor that the time has been long overdue for the creation of a special cabinet post for telecommunications.... Whitehead and his specially selected team of communicators in the important Office of Telecommunications Policy may have the opportunity to not only establish a central locale for telecommunications policy decisions but will work toward the creation of a cabinet post in 1971 or 1972.

-- W. J. Baird, Editor
Signal Magazine
September 1970

The regulation of affected industries reaches into virtually every crevasse of American life. And the White House is developing a close working relationship with the FCC that may well make Congress jealous....

In the past decade and more, events have conspired to make the White House very chary of meddling in FCC affairs. But it is now a new decade and many of those old Administration fears have disappeared. The attitude now seems to be one of willingness to accept the chore of setting national communications goads while leaving the implementation to the FCC.

It is possible...that an era of White House domination of the FCC is dawning, and there is little indication of what they may portend. Partisan manipulation is imaginable, and so is a badly needed vigor in communications policy -- and elements of the two together may be more likely still.

--- Television/Radio Age
September 7, 1970

Wednesday 9/19/73

MEETING
9/20/73
3:30

5:00 We have scheduled a meeting concerning the OTP history with Eva and Mike tomorrow afternoon at 3:30.

Bryan Eagle will not be in the office tomorrow afternoon and Friday.

September 28, 1973

MEMORANDUM FOR MR. WHITEHEAD

From: Mike McCarthy

Subject: OTP History

Enclosed is the finished outline and chronology for the domestic satellite section - Part II on the general outline (attached). Eva is in the process of finishing the more detailed outline for the Establishment of OTP and is pulling together the supplementary issues such as Alaska communications, Intelsat, Comsat, Domsat, and legal issues pertaining to all communications issues that have arisen during this period.

It seems to me, in hindsight, that the task of unearthing all the necessary source materials has been underestimated by us all. The crucial component in constructing each part's detailed outline is the chronology, prepared by Eva, which represents about ninety per cent of the total work. Speeding up the process means, therefore, finding some way to expedite Eva's diggings.

After discussing the problem with Eva, we both came to the conclusion that there are no feasible ways to speed things up. Eva is the only one who knows where the materials are; which ones are important; and how they fit together. An assistant, doing anything other than xeroxing, would get in her way more often than not.

Two other rather unrealistic alternatives remain. First, Eva could sift through fewer materials; but this raises the risk of an incomplete job. Even if you want only the most important materials included, it still means going through all the sources.

Second, Eva and you together could go through the source materials, with you making the judgments as to what you want included. Yet this is practically impossible due to your heavy schedule.

It thus seems that the best way is simply to have Eva continue working at her fast, and hopefully undisturbed pace.

cc:
DO Records
DO Chron
Mr. Eagle
Eva
M McCarthy

MMCCARTHY:mlf:9-28-73

OUTLINE ON THE ROSTOW REPORT

A. The Report's Handling During the Transition

(1)

8/14/67 - President Johnson's Message to the Congress transmitting recommendations relative to world communications and appointing a Task Force on Communications Policy for analysis and recommendations and determination of the best means of providing the Report's findings to President-Elect Nixon.

(2) December 4, 1968: Memorandum from Charles Zwick, Director of the Bureau of the Budget, to Under Secretary of State E. Rostow, re: the Rostow Report indicating he has serious questions as to the relevance and substance of the chapters on "Domestic Common Carriers" and "Future Opportunities for Television" -- felt the report will be less effective with these chapters left in.

(3) December 7, 1968: Final Report completed by Task Force and delivered to the White House with the two chapters intact.

(4) December 10, 1968: Memorandum from DeVier Pierson, Special Counsel to the President, to Charles Zwick enclosing the Report and relaying President Johnson's request that BOB study the Report for possible action, and determine the best means of providing the Report's findings to President-Elect Nixon. *Bureau of the Budget*

(5) BOB summarized the Report in a transition paper and made it available for possible use by Frank Lincoln, the President-Elect's transition representative -- Lincoln failed to pick up this particular transition paper and it eventually landed on Arthur Burns' desk -- Dr. Burns requested Dr. DuBridge and OST to review the Report for possible legislative proposals.

(a) OST and Ellsworth's office later agreed (Ellsworth memorandum to the President, February 2, 1969) that Ellsworth's office would examine the Report, coordinating it with OST.

B. Setting up the Review Process

(1) January 30, 1969: Memorandum from Dale Grubb to John Erlichman concerning the existence of the Report and the offer of Dr. Russell Drew, a former member of the Task Force, to brief anyone in the Administration on the Report.

(2) February 4, 1969: Memorandum of Ellsworth to the President indicating his office has reviewed the Report and is determining what Administration policy should be as to its release.

(3) February 7, 1969: Ellsworth memo to DuBridge, Kissinger, Mayo and McCracken setting up a Working Group to evaluate the Report, as well as the BOB Report on Federal Organization for Communications, and to determine what, if any, legislative proposals should be made in this area.

C. To Release, Or Not to Release

(1) February to May 1969: Meetings with members of Congress, their staffs, and Committee staffs, BOB staff, industry, industry association, labor union and technical groups on the Report.

(2) February 6, 1969: Memorandum from OTM Director General O'Connell to Ellsworth recommending Administration conduct a fresh review of issues examined by the Report and stoutly resist pressures by some of the Task Force members to release the Report.

(3) Meeting with Bill Duke and Nick Zapple - CTW received draft letter of Senator Pastore to President asking when the Report will be released.

(4) February 18, 1969: John Ryan, ITT, letter to CTW expressing his company's concern over the "disposition" of the Report because ITT was not involved or invited to comment at all on the final conclusions of the Report.

(5) February 18, 1969: Alan Novak's comments to the Federal Communications Bar Association to effect that there was little disagreement among the Task Force members on the contents of the Report; and that some newsmen were taken down the "primrose path" by those who disagreed with the work of the Task Force and wanted to emphasize any disagreements.

(6) February 25, 1969: Robert Button, COMSAT, letter to A. Washburn stating his feelings that the Report should be released -- perhaps through Brookings -- without any Administration comment.

(7) Last week of February 1969: Herb Klein's comments to Sigma Delta Chi that Administration had no plans to release the Report -- later (April 4, 1969) memo from Ellsworth to Klein indicating current Administration thinking is that Report should be released.

(8) March 27, 1969: Memorandum from Ben Oliver, Vice President of AT&T, to General O'Connell, OTM, "Why It Would Be Inadvisable for the Administration To Release The Report At This Time" -- five reasons listed.

(9) April 6, 1969: Washington Post report of Congressman Van Deerlin -- speech in New Orleans called for release of the Report:

... failure to do so would raise questions about what special interests are still being protected at the highest echelons of the government and protected about what....

Post commented that the Report "probably will never be made public, officially".

(10) Third week of April: Congressman MacDonald claimed in speech to Mid-American and Texas CATV association that he sent a telegram to the President asking that the Report be released --

(a) Mr. Hopkins' office in White House (April 29, 1969) found no telegram or letter to the President from MacDonald.

(11) May 21, 1969: A. Washburn message to CTW that Congressman Dingell plans to release the Report himself sometime around the second week of June 1969.

(12) May 16, 1969: Flanigan memorandum to the President recommending public release of the Report.

D. Release of the Report

(1) The press generally pictured the release as a response to repeated and insistent congressional requests and played up the fact that no Administration blessing or endorsement was attached to it (Washington Post - May 21, 1969).

TENTATIVE OUTLINE OF HISTORY OF NIXON
ADMINISTRATION'S HANDLING OF COMMUNICATIONS ISSUES
JANUARY 1969 TO SEPTEMBER 1970

I. Johnson Task Force on Communications Policy

1. August 14, 1967 - President Johnson's Message to the Congress transmitting recommendations relative to world communications and appointing a Task Force on Communications Policy for analysis and recommendations ~~(for submission within a year)~~ on the Government's organization in the telecommunications field (for submission within a year).
 2. December 1968 - Bureau of the Budget study of Federal Communications Organization.
 3. December 7, 1968 - Final Report of President's Task Force on Communications Policy (was to have been submitted within a year, but extended to 12/31/68).
 4. December 10, 1968 - Memorandum to Charles Zwick, Director, Bureau of the Budget, from DeVier Pierson, Special Counsel to the President, transmitting the final report of the Task Force; President requested the report be transmitted to BOB for certain study and recommendations.
 5. Coming ^{just} before the change in Administration, neither the outgoing nor incoming Administration acted to approve or disapprove the report.
- A. January to February 1969: initial reviewing of the Task Force Report -- assigned to Ellsworth's staff -- coordinated with DuBridge staff.
 - B. February to May 1969: meetings with Members of Congress, their staffs and committee staffs; Bureau of Budget staff; industry representatives; and former members of the Task Force on the Report -- whether it should be released and, if so, whether accompanied with legislative recommendations.
 - C. April to May 1969: Congressional pressures for Report's release.
 1. The press commented on the reluctance of the White House to release the Report and probability of it never being made public (Washington Post -- 4/6/69).
 2. Van Deerlin and MacDonald pressures -- MacDonald's telegram to the President.
 - D. May 20, 1969: Release of Report
 1. The press generally pictured the release as a response to repeated and insistent congressional requests and played up the fact that no Administration blessing or endorsement was attached to it (Washington Post -- 5/21/69).

II. Domestic Satellite Policy (internal materials still being put together)

- A. July 22, 1969: Intervention by the White House in a memorandum to the FCC notifying it of the White House's intention to make recommendations on domestic satellite policy.

1. The press viewed this action as a "dramatic shift" in regulatory philosophy (Business Week -- 7/26/69) and evidence of the Administration's intention to directly influence regulatory policy -- possible encroachment on the traditional independence of the regulatory commissions.
- B. August 1969: Establishment of the White House Working Group and its deliberations and resolution of the issues.
- C. January 23, 1970: White House Recommendations: the "open skies".
 1. Press reaction on the recommendations was mixed -- some hailed them as another dramatic shift by the Administration, one away from the traditional regulated monopoly approach (Evening Star -- 1/26/70) -- other saw them as "more appealing on the surface than in practice" (Jack Gould in New York Times -- 2/1/70); or as creating an unnecessary confusion which could have been avoided by having COMSAT play the major role (Denver Post: date missing).

III. The Establishment of the Office of Telecommunications Policy

- A. Past U.S. history in Federal Telecommunications Management and Policymaking
- B. Rumblings During the 1960's

8/14/67 - President Johnson appointed a Task Force on Communications Policy for analysis and recommendations on the Government's organization in the telecommunications field *for submission within a year.*

1. December 1968: Bureau of Budget study of federal communications organization.
2. December 7, 1968: *Final Report of President's Task Force on Communications* ~~Johnson Task Force Report.~~
3. January 13, 1969: Representative Dingell's bill to reorganize the FCC.

C. Developments During the Nixon Administration

1. February and June 1969: Secretary Stans' proposals to the President recommending delegation of the responsibility for policy formulation and management of telecommunications to the Department of Commerce.
2. July 14, 1969: GAO Report on establishment of a unified national communications system

D. Reorganization Plan Sent to Congress:
February 1970

1. Press reaction was very guarded -- some welcomed the proposal to create an OTP (New York Times -- 3/14/70); but most commentators, viewing the OTP proposal to be a sharp break with past executive policy toward the regulatory agencies (Wall Street Journal -- July 21, 1970), reserved comment until they could observe OTP in action (Broadcasting, Variety, Television/Radio Age).
2. March 9 and 10, 1970: Congressional hearings on the Reorganization Plan.
3. April 4, 1970: Reorganization Plan becomes effective.

E. Nomination of CTW as Director of OTP: June 29, 1970

1. Dr. Niskanen's Demise
 - a. labelled as "unsuitable for it" by Broadcasting magazine -- 5/4/70.
2. July 16, 1970: Congressional hearings on CTW's nomination
 - a. Senator Pastore's statement on future communications policy.
3. July 24, 1970: Confirmation of CTW

4. September 4, 1970: Executive Order 11156 signed
5. September 22, 1970: CTW takes Oath of Office

IV. INTELSAT

The press clippings in the Research Facility only go back as far as September 1970. The above outline was prepared from clippings saved from the early days by Eva. Though the collection is pretty thorough as far as the above issues are concerned, gaps in coverage exist in regard to INTELSAT. The gaps can probably be filled from the Library of Congress' Congressional Research Service clipping files.

The internal materials are still being put together.