August 13, 1974

TO: Clay T. Whitehead

FROM: Tom Mustin

SUBJECT: 1) President's Lunch with Commission on the Organization of Government for the Conduct of Foreign Policy

2) Elementary and Secondary Education Act of 1965 (Amendment/Extension)

Attached are one-pagers on each of the above.

With regard to the lunch with the Commission, it is Henry's belief that, in view of Kissinger's celebrated sensitivity to any second-guessing of his activities, and his peculiar position in the whole transition process, this would not be an opportune occasion to be conciliatory toward the Congress (e.g. by having the lunch on the Hill).

The Education Bill summary is woefully incomplete: had no chance to get a good feel for which Congressmen were responsible for what, who worked hardest, etc. Hope it's better than nothing.

Attachments

Lunch with Commission on the Organization of Government for the Conduct of Foreign Policy.

The Commission was created by the Foreign Relations Authorization Act of 1972 (co-sponsored by Senators Fulbright and Aiken); it has a very broad charter to submit recommendations and findings to provide a more effective system for formulating and implementing foreign policy. The FRA Act apparently stemmed from concern over Kissinger's conducting foreign policy out of the White House.

The Commission is comprised of 12 members (2 from Senate, 2 from House, 2 from Executive Branch, 6 from private life). It is chaired by Robert D. Murphy, formerly Ambassador to Belguim and Japan, Assistant Secretary of State for UN affairs, and Under Secretary of State for Political Affairs. The Commission General Counsel is former Senator Spong.

The Commission expires June 30, 1975, at which time it will issue a report. It has a staff of 23, and has undertaken a research program and solicited the views of every member of Congress.

Though the Commission was authorized in July of 1972, the four members to be appointed by the President were not named until March 1973. It began monthly meetings the following month, and has continued them up to the present.

Apart from Senator Mansfield's membership on the Commission, it is not known what particular interest he has shown.

Membership:

Ambassador Robert D. Murphy, Chairman David M. Abshire William J. Casey Anne Armstrong Senator Mansfield Senator Pearson, Vice Chairman Mrs. Charles W. Engelhard Frank C. P. McGlinn Representative Zablocki Representative Frelinghusen Dr. Stanley Wagner Arend D. Lubbers

Extension/Amendment of Elementary and Secondary Education Act of 1965.

Background: The Nixon Administration sought in 1973 (with the Better Schools Act) to shift federal educational aid from categorical grants to revenue sharing; this Bill constitutes a rejection of that proposal. In late 1973 the Administration retreated, and attempted instead to provide for "consolidation" of the approximately 30 categories into five; this Bill consolidates 7 categories into two, thus providing for some consolidation, though not nearly as much as the Administration wanted (Weinberger said in October 1973 that he "hoped there would be a major consolidation Bill" by the end of the year). In February/March there was some acrimony (Weinberger press conference; Nixon letter to Senator Williams) about the "irresponsibility" of the Senate Bill, which would have provided for added categories and created a "bureaucratic nightmare"; the President said he would veto it.

Nixon said in March that the House Bill was a "step in the right direction toward more community and state control over their...schools", whereas the Senate would "move us precisely in the wrong direction" by complicating the federal funding process.

Interest Groups: Principal interest group concern (apart from busing) has been with the consolidation issue. The major groups (National Education Association, Council of Chief State School Officers, American Association of School Administrators, etc.) have supported consolidation; a number of smaller groups have opposed consolidation where it involves the elimination of a category specifically related to their interests (e.g. National Audio-Visual Association), subsuming them into block grants.

Educational groups applauded the Nixon proposal for "forward spending", but didn't like the amounts, which they claim fail to account for inflation. NEA president has said the federal government share of school funding should be increased from 8% to 33-1/3%.

Representative Griffiths: Extensive CQ items and a National Journal article made no mention of her participation, though there were a number of references to other individual Congressmen.

Other Members' Positions: The House Committee reported H.R. 69 in February by a vote of 31-4 -- the four were O'Hara and William Ford, Democrats of Michigan; and Republicans Huber (Michigan) and Landgrebe (Indiana). The two Republicans object to federal aid to education generally. Senate passed S. 1539, 81-5.

Signing Ceremony: Quick review did not indicate which members (or interest group representatives) played key roles warranting attendance or special notice.

Possible Comment: In providing much-needed federal assistance in the area of education, we must continually be wary of creating such a bureaucratic web that the taxpayers' dollars do not ultimately reach and benefit the student, and must also insure that the communities and states retain the primary responsibility for funding education -- and for deciding how those funds can best be spent.

August 13, 1974

MEMORANDUM TO

CLAY T. WHITEHEAD

FROM:

Henry Goldberg 4.6.

SUBJECT:

Private Pension Reform Legislation (H.R. 2).

The basic information regarding private pension fund reform legislation is contained in the attached memorandum from O'Neill to the President. You should note the following additional facts.

Scope -- In 1973 approximately 35 million persons were covered under 40,000 private pension plans. This figure represents approximately half the industrial work force. Total assets amount to close to \$160 billion. By 1980 it is expected that 42.3 million workers will be covered, and total assets will amount to approximately \$250 billion. In a time of economic difficulty, it is important to note that the private pension system is in a position to influence the level of savings, the operation of capital markets, and the relative financial security of millions of consumers. The favorable tax treatment for private pension plans amounts to a tax loss of some \$4 billion annually. Compliance with the requirements of legislation has been estimated as costing employers anywhere between \$3 billion and \$7 billion additionally each year.

Sources of Support and Opposition -- Organized labor has made pension reform a major goal. In principle, this goal is supported by major business and business organizations, including the banking and insurance industries. The Senate legislation was sponsored by Senators Williams and Javits. Jurisdiction in the Congress is divided between the "labor" committees of the Senate and House, and the House Ways and Means and Senate Finance Committees, since the legislation affects both labor interests and the tax laws. A principal player on the House side is Representative Erlenborn. He and Representatives Quie, Ashbrook, Eshelman, and Hansen, supported the legislation but opposed the provision for mandatory insurance of pension benefits. Erlenborn also felt that the pension plans of state and local governments, as well as the Federal Government, ought to provide the same protection of employee benefits as

the legislation would provide for private pension plans. The Nixon Administration submitted its own reform proposals, and has been deeply involved in working with the Congress on the legislation. For example, OMB submitted a lll-page report to the House/Senate conferees last April.

Major Open Issue -- A major issue that remains unresolved regards the House bill's dual jurisdiction over administering the legislative requirements; i.e., the Labor and Treasury Departments jointly would administer comparable provisions relating to participation, vesting, and funding. The Administration and Erlenborn opposed dual jurisdiction as a "complex and costly" administrative burden, which would fall most heavily on small businessmen. It appears, however, that the House version will be adopted by the Congress.

Principles -- It is difficult to discern the type of principles regarding mobility and autonomy of the work force that we discussed. The legislation has strong "grass roots" support because there are a large number of defects in the present plans which have caused some participants to lose out on benefits even though they have participated in the plans for many, many years. Some participants lose benefits because the companies leave them, others lose benefits because they leave their companies before meeting the eligibility requirements of the plans. You should note that the average number of years of continuous service with one employer is 15.1 years for men and 9.4 years for women. Thus, the pension issue has special meaning for women workers, but I have not had time to analyze the pending legislation from this standpoint.

The only provision directly affecting the mobility principle is the "portability" provision in the Senate bill. It would involve creation of a national clearing house in the Labor Department for the transfer of pension rights; participation in it would be voluntary. However, this provision will, most likely, not survive the House/Senate conference. The vesting and funding provision, however, guarantees that eligible participants would not lose their benefits if they change jobs. In short, the role of these pension reforms in enhancing the mobility is not viewed to be important to individualism and productivity.

I believe the best imprint that Ford could put on this legislation is to recognize its limitations and refuse to raise the expectations of pension plan participants in the "reform" legislation. The legislation appears to be most beneficial for big business, big labor, and the self-employed. The greatest administrative burden and greatest expense is expected to fall upon small employers. The complexity and cost, both for small and medium-sized employers, may actually retard the expansion of pension plans and lead to reliance upon other employee benefits, such as profit sharing plans, higher wages and salaries, etc. Moreover, a great many workers would be left uncovered by the pension reforms. Finally, many of the provisions will not be effective immediately. This may cause a backlash once the bill has been enacted, but people are still not getting their pension rights after they have lost their jobs. The message to the President is "don't over sell this legislation; " the candor and realism of this position will be appreciated.

Attachment

EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

MEMORANDUM FOR THE PRESIDENT

THRU:

PAUL H. O'NEILL

FROM:

SUBJECT:

Private Pension Reform Legislation - "Employee

Retirement Income Security Act, H.R. 2"

Background

An omnibus pension reform bill, H.R. 2, is expected to be filed in the House this week. The bill would (a) establish minimum standards for participating, vesting and funding in private pension plans, (b) establish more stringent fiduciary standards based upon a "prudent man rule" and a stiffer set of prohibited transactions, (c) increase the reporting and disclosure requirements, and (d) establish a new government corporation, the Pension Benefit Guaranty Corporation, which will provide mandatory insurance of pension benefits. The bill would correct many of the defects in the Nation's private pension system. However, the termination insurance program contains provisions which may leave the Pension Benefit Guaranty Corporation open to significant abuses.

Key Facts

The bill has broad support. The Senate passed its version by a vote of 93 to 0 and the House passed its version by 375 to 4. Early effective dates for Termination Insurance will make implementation difficult.

Current Position

The Administration has made numerous recommendations to the Conference, some of which have been accepted. No position has been taken on the final Conference bill. The affected agencies will probably recommend approval.

Recommendation

Although the bill contains a number of significant technical deficiencies, on balance it would deal with the major defects of the private pension system and should be approved.

THE WHITE HOUSE

August 14, 1974

To: Ambassador Rumsfeld

From: Eva Daughtrey

Nell Yates called to say the President has approved the meeting with the Transition Team for tomorrow (8/15) at 5:00 p.m. in the Oval Office.

I mentioned that you had called Jerry terHorst about the press and that we had advised the White House photographers.

Tom said Judy would notify the
Transition Team of the meeting
but wanted you to know in the
event you need to let Mr. terHorst
know of the change of time.

The First "Week"

1. Assumption of office

Swearing-in
Initial statements
The former President

2. Transition organization

Short-term transition team, people and functions Role of Vice Presidential staff

- 3. Cabinet and White House staff resignations
- 4. Congressional leadership meetings
- 5. Cabinet, NSC, and economic policy meetings
- 6. Meetings with key national and international leaders
- 7. Appointments process
- 8. Old White House staff
- 9. Vice Presidential search process
- 10. Address to the American people
- 11. Press policy

1. Assumption of Office (Note: Notification will come from RMN, Haig, or Secretary of State)

A. Swearing-in:

(1) Where?

Joint session: too elaborate, may take too long to set up Oval office: presumptuous, may take too long Senate office in Capitol: Small and informal

(2) When?

Within hours: avoids speculation A day or two later: can be bigger, more inclusive

(3) Press coverage:

TV pool camera Film camera for record, still and movie (Signal) Press pool still photographers (2) Press pool (AP, UPI, plus two)

(4) Attendance (if quick and small)

Congressional leadership Chief Justice Ford family Buchen Hartmann? Others?

(5) Schedule of events

The President pro tempore of the Senate and the Speaker preside Remarks by Scott and Rhodes The Chi ef Justice administers the oath The President's remarks

B. Initial statements

- (1) Short paragraph for immediate release
- (2) Remarks at swearing-in
- (3) Other?

C. The former President

- (1) Should Ford encourage dignity, grace, etc., before the resignation?
- (2) Should Ford mention RMN at swearing-in?
- (3) What temporary arrangements should be made?
- (4) Should Ford encourage pension, staff, etc.?

2. Transition Organization

a. Short-term transition team, people, and functions

Objectives: (1) Serve as interim staff for the President until permanent arrangements are made

(2) Establish liaison with essential individuals and institutions ASAP

(3) Give the President time to make decisions on staffing, personnel, and policy in an orderly way.

People needed

1. Team chief/coordinator

- (a) General coordination, scheduling, etc.
- (b) Housekeeping/administration

(c) Staff secretary

(d) Liaison with Nixon and old White House staff.

2. Policy and agency liaison

(a) Agency liaison

(b) Writing

- (c) Legal counsel for President
- (d) Substantive staff work

3. Press officer

(a) Writing for press releases

(b) Detail man for TV appearances, press conferences, etc.

4. Political liaison

5. Personnel chief

b. The role of the Vice Presidential staff

1. Should they continue on an interim basis scheduling, correspondence, etc.?

2. Which members should be transferred immediately to the West Wing?

3. Cabinet and White House Staff Resignations

A. How to elicit?

Ask for them: too blunt, recalls RMN in 1972 HAK, Weinberger, Haig by example: can we do it?

B. When to accept?

Immediately: leaves leadership gap; bad for morale Later: keeps government going, preserves options

C. Other?

4. Congressional leadership meeting

A. When?

Immediately plus once or twice next week

B. Agenda?

- (1) Immediate plans
- (2) RMN
- (3) Other?

C. Separate meeting with Republicans

When?

Where?

5. Cabinet, NSC, and Economic Policy Meetings

A. When?

Cabinet, followed by NSC on Monday? Economic policy (Troika plus Burns) on Tuesday?

B. Agenda

Who should prepare? Transition team. Briefings? or informal?

6. Meetings with Key Leaders

A. When should they start?

Soon and paced over 2-3 weeks

B. Who?

- (1) Religious, business, labor, publishers, Governors, academics; other?
- (2) Ambassadors of Soviet Union, Britain, Canada, France, Japan, Brazil, Mexico; other?
- (3) Other?

C. Press?

- (1) Announce, but don't ballyhoo.
- (2) President is seeking views, conveying stability

7. Appointments Process
(Cabinet, other agency heads, sub-Cabinet, etc.)

- A. Who should be in charge of recruitment?
 - (1) Key individual who knows people, excellence

(Scranton?)

- (2) Inside White House or apart?
- B. How fast should this move?
- C. How visible?

8. Old White House Staff

- A. How long can they stay in place?
- B. Who if any should be kept?
- C. Special status and recognition of Haig.
- D. Office space and pay for "proper" period of time
- E. Domestic Council, NSC staffs.

9. Vice Presidential Search Process

A. Should someone be designated publicly?

Laird? Byrnes?

- B. What should the President's role be?
- C. What are the criteria?
 - (1) GOP health and morale
 - (2) Leadership ability (potential candidate?)
 - (3) Image: age, intellect, experience, etc.
- D. How soon should we aim to decide?

10. Address to the American People

A. When?

5-10 days after taking office?

B. What?

Tone? Theme? Topics?

C. Who should help?

11. Press Policy

A. The President personally?

- (1) Press conference? No.
- (2) Backgrounders? Maybe a few.
- (3) Statements

B. Tone

- (1) How much rhetoric? minimum appropriate
- (2) Convey tone through actions
- (3) Deliberate, confident; but humble, sober

C. Pace

Carefully spread and paced:

"The President will ..."

"The President is..."

"The President has..."

Mr. Buchen said to call Tom and advise ---"I am advised not to contact Secret Service until we
get a clearance from the VP and he doesn't want to do it now."

Mr. Buchen/Eva

10:20 Governor Scranton called. There is no way he (408) 659-4969 he can be in Washington by 5:00 p.m. today. He is taking United #834 which arrives Baltimore at 7:47 p.m.

He would like a car to pick him up and have the driver given appropriate instructions.

hir. Beshen/Bvs

10:30

6

Coronar Structum exited. There to no way he (600) 659-4969 he can be to Washington by \$100 p.m. today. He to taking Valled \$636 which arrives Baltimore to 7107 p.m.

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Reresee

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5:20 Steve:

Please pick up Governor and Mrs. Scranton at the Baltimore-Washington airport.

He is arriving at 7:47 p.m. on United 834.

Meet them at the baggage claim department.

Governor Scranton will be wearing light blue pants and a blue coat -- chain around his neck with his credit cards. Wife is wearing a spotty dress.

Take Governor Scranton to 5124 Rockwood Parkway in Spring Valley -----

Take Mrs. Scranton to the Madison Hotel.

4:00 Steve:

Car should be out front of our building to pick up Mr. Buchen.

Go and pick up Tom Whitehead.

Take them to:

5124 Rockwood Parkway Spring Valley (behind American University) Em. 2-5033

11:25 Reservations at Madison Hotel (Mr. Czane)
for late arrival -- for Gov. & Mrs. Scranton

785-1000

Called Helen to give her the information; she said someone would drive the luggage down to Washington for them. (the driver will meet them at the Baltimore airport with the luggage and take back their vacation luggage.)

9:50 ?? Called Governor Scranton from University Club Mr. Buchen's Phone Credit Card No. 150-7422 032A (717) 961-7137

His secretary -- Helen -- said they were vacationing at Carmel Valley, California; or could be reached at the Lodge

(408) 659-4969 (408) 659-2207

5 p.m. 5124 Rockwood Parkway (White) meeting Spring Valley (behind American U)

Em. 2-5933

(Number given to Dorothy Downton)

7:47 p.m. Steve Stringfellow picking up Governor and Mrs. Scranton at the Baltimore airport (United 834 -- coming from Chicago) and Will take Governor Scranton to the above address; then will take Mrs. Scranton to the Madison Hotel.

533-0786

785-1000

OFFICE OF TELECOMMUNICATIONS POLICY The First Week 1. Description of office Swearing-in Initial statements 2. Transition organization Short-term transition team, people & functions Role of Vice Presidential staff 3. Cabinet & White House stoff risignations 4. Congressional leadership meetings 5. Cobinet, NSC, 4 economic policy meetings 6. Meetings with peynational & international leaders 7. Personnel decision.
7. Appointment process 8. Removed of old White House stoff 9. Vice Presidential search groces 10. Address to the American people. 11. Press poliny

(Note: Notification will come from RMN, Hary, on Sec State.) OFFICE OF TELECOMMUNICATIONS POLICY 1. Recomption of Office centered

A. Sweming-in:

(1) Where? frint too elaborate, my take too long

Joint session: too elaborate, my take too long Oval office: presumptions, may take tolong. Senate office in capital: small & informal Within hours: - wide speculation (2) When ? A day or two later : can be brigger, more inclusion Still plate prophers, still & movie

TV prod comera

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E. Domeste Council, NSC.

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a. Short-term transition team, people, and functions

- Objectives: (1) Serve as interim staff for the President until permanent arrangements are made
 - (2) Establish liaison with essential individuals and institutions ASAP
 - (3) Give the President time to make decisions on staffing, personnel, and policy in an orderly way.

- 1. Team chief/coordinator
 - (a) General coordination, scheduling, etc.
 - (b) Housekeeping/administration
 - (c) Staff secretary
 - (d) Liaison with Nixon and old White House staff.
- 2. Policy and agency liaison
 - (a) Agency liaison
 - (b) Writing
 - (c) Legal counsel for President
 - (d) Substantive staff work
- 3. Press officer
 - (a) Writing for press releases
 - (b) Detail man for TV appearances, press conferences, etc.
- 4. Political liaison
- 5. Personnel chief
- b. The role of the Vice Presidential staff
 - 1. Should they continue on an interim basis scheduling, correspondence, etc.?
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 - (a) Writing for press releases
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People needed

1. Team chief/coordinator: Must be known and trusted by President; capable of access, judgment, and administration; needn't be "out front" or particularly visible, except within team.

Subordinates:

- (a) General deputy: detail man for team chief, short-term coordinator, scheduling of team.
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- (d) <u>Liaison</u>: With Nixon, old White House staff, old Vice President's staff.

Contact: Haig, Jones, Lawson

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a. Short-term transition team, people, and functions

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The transition team (5 principals, 10-12 assistants)

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-> Ford should ask RN if he want to be at somin. - Buylandt ne resign notifete.

Still Berger. - Get J. More to distate to Eva.

[Judices; port lifelog priending] Get list of Regul retires. - Recenced 1 st who LBJ ; Tourson - Church on Sunday. - Mil Det? Lawson or more over Estat review of WH/EDP/Cot admin structure. Inthe dean origin too. Someone on In Term to consider this? Che Rep Gov. - who?

- What about John Osborne int on Cabinet.

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- How Landle crit of Judie Cle?

Those who would again thin.

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assignments.

OFFICE OF TELECOMMUNICATIONS POLICY

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WASHINGTON

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MEMORANDUM FOR THE VICE PRESIDENT

John Byrnes, Bryce Harlow, Bob Griffin, Bill Scranton, Bill Whyte, Tom Whitehead and myself have had lengthy discussions about your assumption of the Presidency and how the transition should be managed for the first few weeks. The following is a distillation of the most important items, the decisions, and the information we need from you.

I. The Oath

You become President as soon as the President's letter of resignation is received in the Office of the Secretary of State. We will establish procedures to receive that notification. It is, however, very important symbolically that you take the oath of office within a few hours after the President's resignation is effective. It should be televised. We recommend that the occasion not look too smoothly planned or too grandiose. It should not be in the White House complex.

There are two options for the location:

- 1. Your home
- 2. Your Senate Ceremonial Office in the Capitol Building

Recommendation: Senate Office, unless resignation becomes effective in the evening.

Your choice:	
--------------	--

The former President cannot be slighted. He may want to be involved in your swearing-in ceremony. We see three options:

- 1. Invite him to participate
- 2. Have him attend only if he initiates the request
- 3. Try to avoid having him.

Recommendation: We counsel option #2 and suggest that you not invite him since there are other ways of displaying your graciousness toward him.

Your choice:		
Who else do you	want present?	

Recommendation:

team immediately

In addition to a trusted group of advisers, this group recommends strongly that you need a temporary operational group interposed between you and the old White House staff to enable you to exercise the powers of the Presidency. This transition staff would also provide liaison with key members of your Vice Presidential staff and with the old White House staff. They will also be needed to deal with the Cabinet, Governors, business, labor, etc.

That we move to assemble such a

	team minediately.
	Approve
	Disapprove
team deal	recommend the following functions and candidates for this transition and need your judgments on both. However, there is a great of flexibility in tailoring jobs to fit the people.
Claments forges montos Carlucci	Team Coordinator: We share your view that there should be no Chief of Staff, especially at the outset. However, there should be someone you are willing to trust implicitly and who can work cooperatively with all of the people who will be involved, but not someone who will be perceived or be eager to be Chief of Staff. Recommendation: The group makes no recommendation since this should be your personal choice.
	Your choice:
	Liaison with Cabinet and Agencies: Durch Purfell
	We recommend that this be someone in the Cabinet and also close to you personally.
	Recommendation: Rogers Morton
	Your choice:

Domestic Policy Matters: There inevitably will be a host of specific issues, legislation, budget decisions and the like that will need guidance, if not your decision. It would be wrong in our view to rely on Roy Ash for this. Rogers Morton could handle it but it may well be better to involve someone else like Cap Weinberger who, you will recall, was former Director of OMB.

Recommendation: Cap Weinberger assisted by Marina Whitma
Your choice:
Press Officer: As I discussed with you last night, we recommend you bring in Jerry ter Horst. Your choice:
Political Liaison: Congress, Governors, business and labor groups, etc., will need to be contacted and will want a point of contact.
Recommendation: The group recommends George Bush either take a leave of absence from the RNC or be given an office in a nonpaid status to coordinate this activity. We also suggest Arthur Fletcher, a well respected black Republican now working with Bush, be brought over full time.
Your choice:
Personnel Chief: You will have to begin immediately reviewing resignations, considering new appointments already in process and considering a recruitment process. The two best names we could come up with were Dan Parker, formerly President of Parker Pen, now Director of AID, and Lynwood Holton, formerly Governor of Virginia, and now Assistant Secretary of

Serveton

Recommendation: The group has no strong recommendation although the consensus is that Holton may well be better.

State for Congressional Liaison.

Your choice:	

In addition to these specific names for specific positions, we are considering the following people for involvement in one way or another. We would like your judgment on them and any other suggestions you would like us to consider:

Don Rumsfeld Bob Ingersoll Jonathan Moore Other

III. The Business of Government

For public confidence, to keep the executive branch administration intact, and to assure the smoothest, most rapid assumption of the Presidential mantle, you should have a series of meetings the first few days to assert your personal direction and control over the executive branch of the government. We will see to the agendas, briefings, etc., you may need, and you will have a chance to change schedules, formats, etc., as the time approaches. However, we believe we should begin to plan for the following schemes of meetings in the following approximate order:

Key White House Staff
Cabinet
Congressional Leadership
White House Staff generally
Sub-Cabinet

Recommendation: These be scheduled in the first few days in this approximate order.

Your	choice:	

For the same reasons you should meet with a number of key American and foreign individuals. Moreover, you will need their support, their good will, and their expression to their peers and to the press. Still others you will want to consult for advice.

Recommendation: That this group or one of our members such as Bryce Harlow be asked to prepare a list for your review at the earliest date.

Your	choice:	

IV. Old White House Staff

You must walk a delicate line between compassion and consideration for the former President's staff and the rapid assertion of your personal control over the executive branch. The old White House staff will submit their resignations, but they should be asked to stay on for a time to help with the transition. It will be clear that most of the political types will be expected to leave within a reasonable time. The two exceptions we recommend are Al Haig and Ron Ziegler. Al has done yeoman service for his country. You should meet with him personally as soon as possible and prevail upon him to help you and your transition team, thus completing the holding-together he has done for so long. He also will be needed for liaison with Mr. Nixon and his family. However, he should not be expected, asked, or be given the option of becoming your Chief of Staff.

Recommendation: You give special treatment status and recognition to Haig. Assure him of your need for his unique capability at this time and of your assistance and support for the future.

Ron Ziegler is totally discredited and must be moved aside immediately if he does not leave with Nixon. Moreover, you will need the White House Press facility before you need any of the other offices in the West Wing.

Recommendation: That someone be directed to work with Haig and your transition coordinator to see to it that this happens as nicely as possible but nonetheless decisively.

Your choice:	

V. Office and Residence Considerations

You would not, of course, want to summarily evict the Nixons from their residence or the senior White House staff from their offices in the West Wing; yet, you will need your key staff around you.

Moreover, it would be disastrous in our for you to continue to function through your process staff.

Recommendation: As did Lyndon Johnson after the Kennedy assassination, you should establish yourself, your transition team and a few close advisers in a set of offices in the Executive Office Building. There is ample space available. You should plan tentatively to continue these operational arrangements until Mr. Nixon leaves the residence and the Oval Office, probably not more than a week or so.

Your choice:			

Similarly, you will want your transition team coordinator or a trusted adviser to work with the President's designated representative (presumably Haig) to assure that Mr. Nixon and his family receive the most gracious and considerate treatment possible in terms of living accommodations, transportation, and other services.

Recommendation: You designate someone to carry out this function, perhaps Bryce Harlow, because of his affection for Mr. Nixon.

Your choice:	

VI. Vice Presidential Search Process

You will be under considerable pressure to move immediately, and you should, but this cannot deter you and your transition team from the business of government. Therefore, we recommend that you follow the same procedure that Mr. Nixon did in eliciting suggestions from the Congress, the Governors, etc., regarding candidates and that these letters be requested to be in the hands of one of your personal secretaries on a date certainly a week or so hence.

Your choice:	

VII. Press

You will have your hands full coming to grips with the exercise of the Presidency; yet, the press and the people want to see you, to take your measure, and to feel that they know the man who is their President. This is particularly important in your case because you are the first President not elected by the American people.

Your choice:

Recommendation: You make short remarks at your swearing-in ceremony and then no further formal remarks to the American people for five to ten days.

Your choice:

Recommendation: That you have no press conferences until after your formal address.

Your choice:

Recommendation: That you chat informally with the press corps covering various visits, meetings, etc., that you attend church on Sunday, and that you "drop by" the press room on a few occasions to make some announcements but without any question and answer period.

Philip W. Buchen

Mr. Whitehead August 9, 1974 MEMORANDUM FOR THE VICE PRESIDENT Subject: Remarks after taking the oath You will want to express some of your feelings and emotions and to let the American people feel they know their new President a little better. You can do this more effectively and more naturally by talking without prepared text. However, there are several key points you should be sure to cover in order to begin to convey "Presidential" action and stature: 1. Recognize the uniqueness of taking office without having been elected in a national election. This carries a special obligation to meet with and listen to a wide variety of people throughout the country. 2. Mention some of the steps you will be taking to assure continuity of government: meeting with Cabinet and National Security Council; with Congressional leaders; with economic advisers. Also, you should solicit suggestions from all quarters of Vice Presidential nominees within a week's time. 3. Recognize that you are expected also to be your own man and a

3. Recognize that you are expected also to be your own man and a strong President. You will bring in competent men to help you assess the problems of government and to direct the transition to the new Administration.

4. Note again to America and the world the continuity of foreign policy.

5. Recognize the unique priority of the health of the domestic economy and the interconnectedness of our economy with the world economic situation. Energy and inflation are the two basic problems, both domestically and internationally.

Remember that any specifics you get into from now on cannot be walked away from.

PHIL: FYI, NOT FOR THE V.P.

Speech #1 (Hartmann)

Tone

1. preachy and florid

- 2. slightly simplistic and lacking in gracefulness of style
- 3. abrupt tone of break with former Administration, despite reference to Nixon
- 4. good in its lack of guile and expression of heartfelt emotions
- 5. too much congratulatory self-discription as "plain folks"

Substance

- 1. recognition of extraordinary and unique conditions of Presidency
- 2. sets tone and makes promise for more friendly chats
- 3. states clearly that he's not beholden to any man or any special group
- 4. promises immediate address to Congress
- 5. message to foreign governments
- 6. stresses candor and openness as a substantive policy

Speech #2 (Moore)

Tone

- 1. abstract and slightly intellectual
- 2. low on meaning and substance
- 3. style is obscure -- words strung together
- 4. sounds like only more of the same

Substance

- 1. stresses overriding need for conciliation
- 2. reassuring to the people who have felt left out by the former Administration
- 3. outlines a program and an agenda for action over the course of the next few months
- 4. says that foreign policy will remain unchanged; but domestic--especially economic--is ripe for change
- 5. emphasis is on continuity

NOTE:

This is a five-minute statement to the people by the new President and it applies to either of both of the two modes which you outlined to me -- a television address or a statement on the occasion of his swearing-in, which I am assuming will be nationally televised as well.

One way or another, it should be the same..... on the occasion of the swearing-in to a limited group, same statement on television.

I speak to you on this occasion with sadness, humility and resolve. I deeply respect President Nixon's decision to resign, made in the highest interests of the Republic. I pray for God's help and I ask for your help in putting the national travail behind us, so that we do not allow recent events to obscure either our great history and contemporary, enduring strength or to hinder us in addressing the challenges ahead with resoluteness and grace. Above all, this is a time requiring healing and generosity of spirit, and I pledge myself and this new Administration to rebuilding mutual understanding and respect across the land.

America is its people, all of its people. We in government who strive to provide leadership are the servants of the people and we are nurtured and guided by them. I believe in the whole of the Constitution with a lifelong, deeply held respect for the great institutions of the Constitutional system as mutually reinforcing participants. I do not believe that recent events have weakened this government's ability to deal with the Nation's domestic and foreign problems. I trust that all of us can honor a commitment to the society as a whole, against alienation and mistrust and the tendency to split into self-interested groupings competing with one another. America can sustain and fulfill its greatness by being above all a people who live respectfully together as a unified society.

We are traditionally a tolerant and positive country; there is no need and no future in negativity, in narrow partnership or ideology. This Administration will strive to be broad based in its representation and its outlook. The problems ahead require a strong consensus to be successfully resolved. We are a pluralistic society proud of its commitment to the will of the majority and its respect for diversity, individualism and minority views. We must sense in our continuing endeavors a mutual dedication, trust and confidence which embraces all of us. We are inspired by our history as a Nation to be open and fair.

I intend to establish a system of people and process which will manage the government efficiently and responsibly. Not only will I immediately call meetings of the Cabinet, the National Security Council, and the Council of Economic Advisors and with the leaders of Congress, but I also plan to meet shortly with officials of State and local governments and with representative groups of the American people -- with business, labor, civic and religious communities. I have designed and already have begun to initiate arrangements to oversee the transition from one Administration to another in a deliberate and orderly way. I am setting in motion a carefully constructed effort to assure the early identification and thorough addressing of critical issues we face as a Nation. I am working now to assure that the key positions in the Executive branch are staffed with people of the highest dedication, competence and character I can find.

The most important issues facing the nation are credible government, national security, and inflation. These items are necessarily the highest priorities on our national agenda, and will receive energetic and thoughtful attention in intensive work by the most expert talent we have in close dialog with the interested and affected American public.

I believe in continuity, and support the general strategy we have been following in our international role and our security strength, and I wish to reassure our citizenry of a steady and nondisruptive course. We will not pursue change for change's sake.

I will have subsequent public statements addressing priorities and plans of this Administration in greater detail. For now, thank you, my fellow Americans, for your faithfulness and support.

2

I speak to you on this occasion with sadness, humility and resolve. I deeply respect President Nixon's decision to resign, made in the highest interests of the Republic. I pray for God's help and I ask for your help in putting the national travail behind us, so that we do not allow recent events to obscure either our great history and contemporary, enduring strength or to hinder us in addressing the challenges ahead with resoluteness and grace. Above all, this is a time requiring healing and generosity of spirit, and I pledge myself and this new Administration to rebuilding mutual understanding and respect across the land.

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I will have subsequent public statements addressing priorities and plans of this Administration in greater detail. For now, thank you, my fellow Americans, for your faithfulness and support.

ON THE RIGHT OF PRIVACY

WASHINGTON, D.C. 20504

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	OFFICE OF TELECOMMUNICATIONS POLICE WASHINGTON	To sain late
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Dup-by	a, etc in letwers.	

The ooth Not new legally, but very important symbolically.

Group new something information or account of the planned, and not look planned too amostly planned, and too granders. At most Not in WH complex 2. Senate Office in Capital Bldg the Rec #2 unless resign comes in evening The June Pres count be slighted. He to may want to be consolved. 1 Do you want to invet him? ? Have him only if he initiate a request? 3 Try to avoid having him? From Rec # 2 unless you prefer # 3 Roord#1 Your choice .

In ong Host to do mode In add to this and group, you need a temp group intergood better year old WH staff to shall be gent exercise the pure of the Presidency. Also to astar hisian w/ UP stoff & old # WH stoff. Alor to deal or Cat of Governore, business, etc. -> Group rec wek a term be assembled immed to begin to for tomorrow. We see the following functions & candidates, that jobs can be toulosed to fit the people too. Someone you are willing to trust to Coordinator coord active of group for a few weeks.

Some not percented on or easy to be Coff. Rec: none pollens, lat officer to mad Ny Your choice ____

Preferably someone in Cat and clase to

you.

Ree Roy Monton

Dom Policy matters

Need someone to assess legisl, policy

state by Eyer Br. officials etc.

Ree Cap Weinberger

Post Marina Whitmen

I he business of good For public confidence, to keep the exerts in control, & to assure the monthest, most ragid aroungthor of lare the Presidential mantle, you adoubt have a series of meeting the first few days, We will see to the agendar, briefing & so on you may want for each & you will have a chance to change as the time approacher e la apoprox chron order: Meet w/ Ken WH stef in Long (pollowed by Lost Nes county)

Cab My in tob office generally

Congo Lead Rec: Thee be shed for just few days in this office Show Stet Meeting w/ begind: some for put conf freeze, some for propport, some to help. Rec Someone pregare littor your review (Harlow?) or Chair

Old White House stoff You must walk delicate line between composition of consideration v. asserting personal control. The old WH will submit y very, & most should. be asked to stay on a to bely transition The two exceptions we ree are thing of Eugli-Al has done yearnan see for his country. I for should meet with him personally ASAP of prevail upon him to hely your team, thus completing the holding-together to have done for or long. He also will be needed for binion

w/ RMN of family of However, he should not be expected

or one Rec: You give special treatment, status, of recog to King. Assore him of your sunger need for his unique scapability of of your assistance or support for the future. Ziegles is totally discredited of must Se mored acide semme distely. Horseloll the before you need any of the offices in the west Wing Rec: Ash Unig to work w/gown to Tom cound to more Rong other to soitable quanters.

Toffing residence consideration

You cannot summarily evict the Nixon

You cannot summarily evict the Nixon

on the senior with staff in the West Wing.

Therefore, we very totally around your.

Nill need your key staff around you.

Rec.

Rose
Scalin
Moore
[goten"]-pumomB? Farin.
Ed Turner

Ly ten Horst

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MEMORANDUM

DOMESTIC COUNCIL COMMITTEE ON THE RIGHT OF PRIVACY WASHINGTON, D.C. 20504

Dopont

W/ Rochbehom EPA

W/ Schweche

Schweche

Schweche

Achtelslans

Coursel.

Appts man

Logistics
Calling in & selecting transition team
Calling in & selecting transition team
Office for PB n/ Signal line { 8th floor?}
CTW resignation story?

MEMORANDUM

OFFICE OF THE VICE PRESIDENT

WASHINGTON

Gruffen sta Wr AF plane
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White + Manshall in town

WH smithhand referrale; Signal.

Goffer frager Parter

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Parses for ""

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contact man w/st



Reece 913 - 335 - 2615

Am Tomphino (Philip) 816-931-8140

J. Moore 617-255-0785

Cater 415-327-2270
303-925-20-10-1170

Bill Whyte 5124 Rockmond Phiny. 362-5033

Molly Sharpe (Cathedral Dec) 244-5038

2:254-8595

Miss Lemand's office 2 144A

& More duft + Eva [all andners, lifely printly] Sunday talle whom: Griffen, Coldwitz, Chodes. Bill 5. call other members charge concept Team Ch. Red character leave all names of. or Land/Borles / Horlow. Squefis. 223-4771

Transition Organization

Recommendation:

team immediately

In addition to a trusted group of advisers, this group recommends strongly that you need a temporary operational group interposed between you and the old White House staff to enable you to exercise the powers of the Presidency. This transition staff would also provide liaison with key members of your Vice Presidential staff and with the old White House staff. They will also be needed to deal with the Cabinet, Governors, business, labor, etc.

That we move to assemble such a

	Approve
	Disapprove
team	ecommend the following functions and candidates for this transition, and need your judgments on both. However, there is a great of flexibility in tailoring jobs to fit the people.
	Team Coordinator: We share your view that there should be someone you are willing to trust implicitly and who can work cooperatively with all of the people who will be involved, but not someone who will be perceived or be eager to be chief of staff.
	Recommendation: The group makes no recommendation since this should be your personal choice.
	Your choice:
	Liaison with Cabinet and Agencies:
	We recommend that this be someone in the Cabinet and also close to you personally.
	Recommendation: Rogers Morton
	Your choice:

Frank Charles Carlucci, III
(official at OMB)
born Scranton, Pa. October 18, 1930
Son of Frank Charles Jr. and Roxanne Bacon Carlucci
A.B. Princeton 1952
Post-graduate School of Business Adm. - Harvard 1956
Married Jean Phyllis Anthony July 10, 19754 1954
Children: Karen Frank

With Jantzen Company, Portland, Ore.	1955-56
Foreign Service Officer State Dept.	1956
Vice Consul, Economic Officer,	
Johannesburg, South Africa	1957-59
Second Secretary, Political Officer	
Kanshasa, Congo	1960-62
Officer in Charge, Congolese Political	
Affairs	1962-64
Consul General Zanzibar	1964-65
Counselbr for Political Affairs,	
Rio de Janeiro, Brazil	1965-69
Assistant Director for ops, oeo,	
Washington	1969-70
Director 1971; Associate Director,	
OMB	1971to present
Under Secretary of HEW	
Served as Lt. J.G., USNR	1952-54
Recipe nt Superior Service Award	
State Department	1962
Superior Honor Award	1966-69
Home: 3624 Brandywine St., N.W.	

Office: 1200 19th St., N.W.

Washington, D. C. 20008

Washington, D. C. 20506

1. Church on Sunday

2. Even policy; Greengen

MEMORANDUM

Thurs AM

DOMESTIC COUNCIL COMMITTEE ON THE RIGHT OF PRIVACY

WASHINGTON, D.C. 20504

2, Woods W/RN DPM Agrees to Ton Im Presa: (to. Koret) Love 6:00 26:30 Town (to Bout doesn't boor) - Book - no too polit Gost regest Times Record Porher - no White My War tough perceptive should gray. Im Coord - no deen souther for Houlow.

Continui

I will hold a Cabinet meeting Saturday morning at 10:00 a.m., followed by a meeting of the National Security Council. I will meet with heads of other government agencies as soon as my schedule permits.

Done 8/9 UNS to cool gov of mayou & counts of. WS - HAK dosent went NSC mity (?) WS - Shie & per photog (Dave Kitherlay) list of questions for PB at 5:30 my. short talking papers -WH stoff mtg (WS + CTW) w/mite Som mity (B.S., life from WS+CTW. brote Hing to 5:30 mtg. (PB) Ruse for ForTon Dio on For Tom. to herroffie. - 15 byth your for giften Alen memo for VP staff w/ Houtines Byrner HW Gate - Get my to Russfeld Disens TV shows of greats w/ Bhiffing

15

August 9, 1974

MEMORANDUM FOR THE HEADS OF DEPARTMENTS AND AGENCIES

Just as President Nixon kept up the business of government so long as he was President, I know each of you has worked diligently to carry out the responsibilities you hold and to help him in his. You must have a feeling of sorrow, as I do, but you should also take pride in the many constructive accomplishments made by the Nixon Administration.

Many of you will now want to pass your responsibilities on to others. But you have a direct loyalty to the American people through the office you hold, and I too need your help. I ask each of you to continue to carry on the mission of your agency and to give me the advice I need as I take on my new responsibilities.

I have asked some friends whose counsel I respect to help me with the transition. They will form a bridge for me to my Vice Presidential staff office and to the officials of the Executive Branch until a permanent organization is established. I ask your help and cooperation for them as well as myself.

President Nixon fought long and with all his might to serve the American people well, ending his Presidency with a selfless and courageous act. You can still serve him and the Nation by helping us to carry on the essential functions of the Presidency. I will meet with the senior officials of the White House immediately after I take the oath of office to discuss transition arrangements and responsibilities.

Gerald R. Ford

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Gerald R. Ford

FROM: VICE PRESIDENT TO: ALL STAFF MEMBERS (TO BE INDIVIDUALLY ADDRESSED BY POBOTTPE) -I address this personal message to every single member of my staff on the occasion of the transition now taking place. On a number of occasions in the past I told the staff was only the "front man", Behind the scenes a loyal traff labored sometimes day and night weekends as well as weekdays, to facilitate mission. Some of you have been with me longer than others, But all of you have combined to perfect a singular level of excellence. How do I thank you for your devotion and labore? I want each and every person, regardless of the level of the as I propage to assume new responsibilities of the headeney, I want you to know how protected I am for your past labors, I have in staff has been close to one another our family to understand the depth of my appreciation of effect T have asked some old friends to come in and help us during the difficult period in which I am assuming much mo if you would render all possible cooperation to these people who will be here temporarily to facilitate the transition, well as to those of Mr. Nivers tell for whom this time is en remain unchanged Ithough I am moving to another office, You Pave contributed indispensably to our successful operation of the Office of the Vice President to my ability to assume m heartfelt thanks

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How do I thank you for your devotion and labors? I want each and every person, regardless of the level of their job, to know — as I prepare to assume new responsibilities — how grateful I am for your past labors. I have considered our staff as a family and I want all members of our family to understand the depth of my appreciation.

I have asked some old friends to come in and help us during the difficult period in which I am assuming much more complex responsibilities. It would be deeply appreciated if you would render all possible cooperation to these people who will be here temporarily to facilitate the transition.

I wish to reassure you on this occasion that my affection and esteem remain unchanged although I am moving to another office. You are my family. Our relationship will continue. I will remain mindful of your future. You have contributed indispensably to our successful operation of the Office of the Vice President.

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to his transition team and requested their advice on the best ways to build an effective White House organization. The transition staff will provide liaison with members of Mr. Ford's Vice Presidential staff and the existing White House staff, We also named J. F. "Jerry" ter Horst, Washington Bureau Chief of the Detroit News to be his interim press secretary.

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He then met with key members of existing White House and asked them to remain on the job during this important and difficult period during the change in administrations.

economic advisers and plans to meet tomorrow morning with members of the Cabinet.

The product of the Cabinet o

FROM: VICE PRESIDENT

TO: ALL STAFF MEMBERS (TO BE INDIVIDUALLY ADDRESSED BY ROBOTYPE)

On a number of occasions in the past, I have told you that I was only the "front man" in our efforts. Behind the scenes, each of you worked, sometimes day and night, and often all weekend, to facilitate our joint assion. Some have been with me longer than others, but all of you have combined to perfect a singular level of excellence.

As I assume the new responsibilities of the Presidency, I want you to know how mindful I am of your past labors -- and how grateful and indebted I am to you. You have contributed indispensably to are successful operation of the Office of the Vice President and to my ability to assume my new responsibilities. Our staff has been close to one another, much as a family, and I hope all of you understand the depth of my appreciation and affection. Although I am moving to another office, my distribute and esteem remain unchanged.

I have asked some old friends to come in and help us during this difficult period, which we all hoped would not come. I hope you will render all possible cooperation to these people who will be here temporarily to facilitate the transition, as well as to those of Mr. Nixon's staff for whom this time is even more difficult than for us.

With heartfelt thanks.

The White House Office of the Press Secretary

The White House announced today that the President has asked a group of prominent citizens and government officials to assist him in bringing about an orderly transition in government. The President named /five/individuals

to this transition team and has requested their advice on the best ways to build an effective White House organization. The transition staff will provide liaison with members of Mr. Ford's Vice Presidential staff, the existing White House staff, and the Cabinet and heads of agencies.

The President also named J. F. "Jerry" ter Horst, Washington Bureau Chief of the Detroit News, to be his interim press secretary.

After taking the oath of office in the East Room of the White House, the President met briefly with Congressional leaders to discuss his transition plans. He then met with key members of existing White House staff and asked them to remain on the job during this important and difficult period during the change in administrations. The President will receive a briefing later this afternoon from his economic advisers and plans to meet tomorrow morning with members of the Cabinet.

The President will address a joint session of the Congress on Monday evening. During the rest of the week he will meet with Governors, business, labor, other important leaders from throughout the nation and members of the diplomatic corps.

OFFICE OF TELECOMMUNICATIONS POLICY Memorandum for the White House 5 toff From: The Vice President I know this has been a difficult 4 confusing time for each of you. You must have pelinge of sorrow, as Ido, but you more than any in own Nation's capital should be grown from -- proud of the President you served and of your help in making it possible for him to weight the herois decision he made for his country. Many of you will want to go on to other pursuits now that your service to him has ended. I understand & respect that, But I mow carry the responsibilities of the offing one ask many each of you to stay on for

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FROM: The Vice President

10 offler of course

I know this has been a difficult and confusing time for each of you.

You must have feelings of sorrow, as I do, but you more than any in

Nation's espital, should be proud -- proud of the President you served and

of your half in making it possible to meigh the heroic decision has

Many of you will want to go on to other pursuits now that your service to him has ended. I understand and respect that, but I also need your help. I ask each of you to stay on long enough to assure a steady and informed transition of the Presidency.

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As we go forward, I want each of you to know of my appreciation for the assistance you have me and my staff as Vice President.

Find out

Chin Report gor?

Research Truman/LB5 transitions.

OFFICE OF THE VICE PRESIDENT
WASHINGTON, D.C.

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" be contact w/ Lawren & PB to clean
Announcement of LW5? To seeinger.

Shed process, shappy > LWS -> Touton staff styrs shut. Skegging track of TT reaction to mitgs, commitments at. 2660 motor prol. Mil Duty officer. Roger Porter . 869-3088

(White House staff, + Advisors Group I Describe duties of Transition Team + relations to VPstaff,)

Describe duties of Transition Team + relations to VPstaff,)

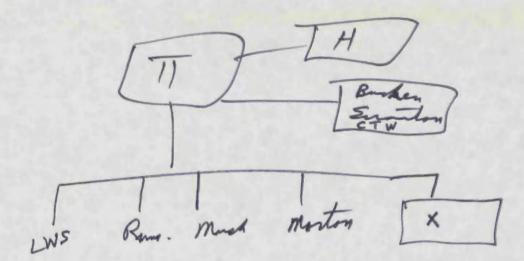
Describe duties of Transition Team + relations to VPstaff,) 3 Ask for suggestions on special priority terms to do immediately. De Request recommendations on address to joint settle session of Congress.

(5) Announce Sunday meeting of Advisory Group & only for languestions on V.P.

VP process In Im "nothte de" w/ sel VP. W. S. pers"

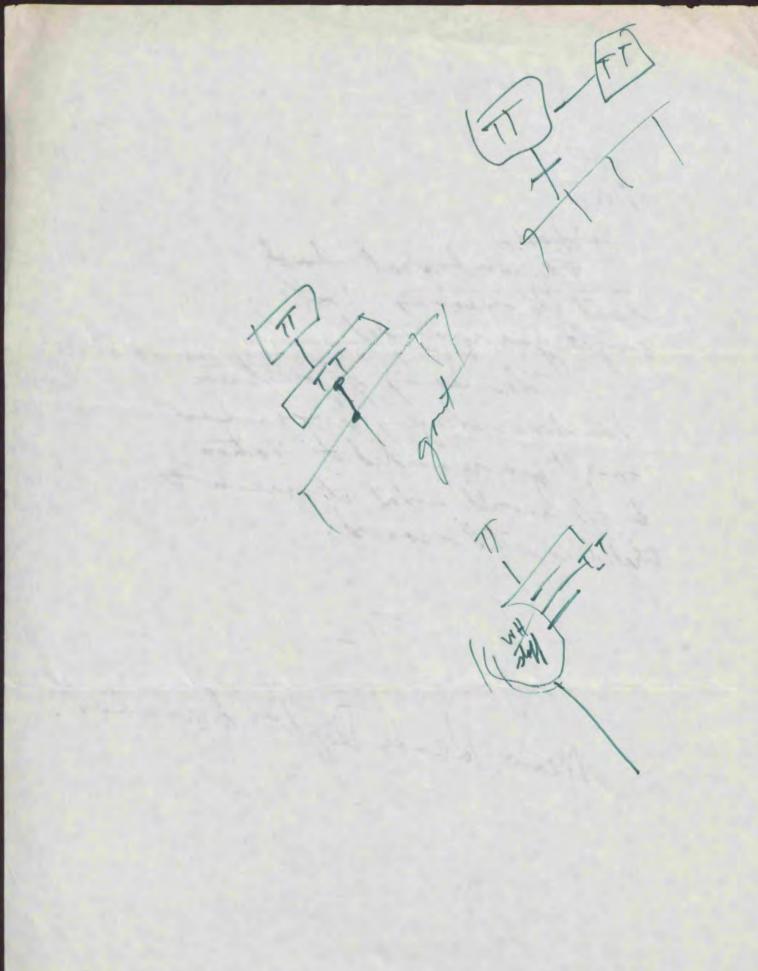
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The word great "had The word great had The meaning of greatness has been shipping away. Last night you reminded to Nation to the world what it means to that it is still around.

Menor Klende Dogsto- Agamia.



done 8/9 4:15

OFFICE OF TELECOMMUNICATIONS POLICY
WASHINGTON

Entry pto for Cat sudy.

Friday (6/9) review remarks: 25 dropky press um 1/tz H see of RN 10:00 11:45

12:00 Party Root Chem

12:00 Key WH stoff Car Rm

2:00 Key WH stoff (WS to attend)

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VP procese mtg (not on shed)

245, MEMORANDUM DOMESTIC COUNCIL COMMITTEE ON THE RIGHT OF PRIVACY FE 3.3667 WASHINGTON, D.C. 20504 Suda 2335 opplifn JWH or cont in def.
appt of InTra mont change oppns. Switt styl - Rose Km. Prenstut.

August 10, 1974 MEMORANDUM: Clay T. Whitehead Henry Goldberg From: Assumption that existing staff organization should A. be changed: Reasons --Style and work habits would lend themselves to working in a more informal organization of White House. Indeed, the President would probably be comfortable with a kitchen-cabinet-type group of friends, such as the Advisory Group now working with the transition team. If so, White House organization should be molded to be as comfortable as Ford would be with this type of arrangement. In short, old staff organization isolated the President and Ford is a man who will not and should not be isolated from friends and advisors. Despite the "nonelected" status of Ford, there is an implicit mandate in his Presidency, given the circumstances of Nixon's resignation. The mandate is clearly one for change in domestic policy and in White House staffing. No White House staff -even staff organization -- has been as much in issue or controversial as Nixon's staff. The implicit mandate, therefore, calls for clear signals that stafff organization will be changed; a series of actions to put the Ford personal stamp on the White House staff should not be delayed beyond the first week of the Presidency. Staffing and organization of staff is one area in which a "more of the same" approach will not go down well with the public. The White House staff has been enormously strained; with most of its creative energies going to the impeachment defense. It is especially weak in the personnel area and in liaison with the departments and agencies -two of the most crucial areas for Ford. Haig's a hero, but still too closely identified with the old. B. How The original transition team purpose is sound and should be implemental. Its operational philosophy is one of interposing, in the quickest and least disruptive way possible, a layer of Ford policymakers between the existing staff and the President. The essential feature is that it allows the mechanics of the staff work to proceed without a ripple, at the outset, and yet creates the aura and substance of a new direction.

- 2. There are many variations of the transition team organizational structure, but the interposition layer would be structured according to the functions of team coordinator, liaison with Cabinet and agencies, political liaison and personnel.
 - (a) team coordinator -- would receive all input on chief of staff functions from Haig and provide liaison with OMB [expand]
 - (b) liaison with Cabinet and agencies -- essentially Cole and the Domestic Council staff would report to this team-member, but he would also be conduit from Cabinet, sub-Cabinet and agencies [expand].
 - (c) political liaison Timmons and the "political" staff would report to him. He would also serve as a point of contact with Governors, business. labor and other interest groups. [expand]
 - (d) Personnel the Wimer/Jones personnel operation would be controlled from this point, but the main personnel work will be new. Transition team will channel all suggestions to him and these will constitute a better source than the present White House personnel staff. [expand]
 - (e) miscellaneous -(i) Seidman, acting as the fifth transition team member, will provide liaison with the present Vice President staff and perform all scheduling and administrative functions by directing the work of the present White House administrative apparatus.
 - (ii) Kissinger drawing upon DOS and NSC, will deal directly with President on foreign policy matters.
 - (iii) Hartmann, as counsellor, will continue to perform his duties directly for the President.
- 3. There are also many variations for channelling the work product of the transition team to the President. The following are suggested options: [expand]
- 4. We anticipate that the work of the transition team will be completed in mid-October.